

# **Budget Briefing: Environmental Quality**

Austin Scott, Fiscal Analyst

#### **Briefing Topics**

- Funding Sources
- Appropriation Areas
- Major Budget Topics

#### **Department of Environmental Quality**

The Department of Environmental Quality (DEQ) was established by executive order in 1995; environmental regulatory programs were previously administered by the Department of Natural Resources (DNR). Subsequent executive orders granted DEQ authority over drinking water programs, radiological protection, waste management, and water quality monitoring.

- The DEQ budget provides funding for:
  - Air quality monitoring
  - Water quality monitoring
  - Great Lakes protection and restoration
  - Underground storage tank management
  - Waste management
  - Pollution prevention and control
  - Environmental investigations and cleanups

#### **Key Budget Terms**

**Fiscal Year:** The state's fiscal year (FY) runs from October to September. FY 2016-17 is October 1, 2016 through September 30, 2017.

**Appropriation:** Authority to expend funds. An appropriation is not a mandate to spend. Constitutionally, state funds cannot be expended without an appropriation by the Legislature.

**Line Item:** Specific appropriation amount in a budget bill which establishes spending authorization for a particular program or function.

**Boilerplate:** Specific language sections in a budget bill which direct, limit, or restrict line item expenditures, express legislative intent, and/or require reports.

**Lapse:** Appropriated amounts that are unspent or unobligated at the end of a fiscal year. Appropriations are automatically terminated at the end of a fiscal year unless designated as a multi-year work project under a statutory process. Lapsed funds are available for expenditure in the subsequent fiscal year.

Note: Unless otherwise indicated, historical budget figures in this presentation have <u>not</u> been adjusted for inflation.

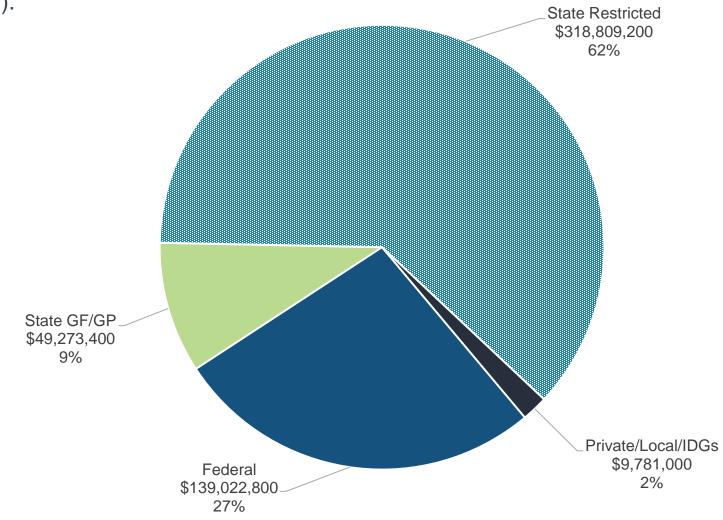
### **Funding Sources**

#### FY 2016-17 DEQ Budget

Fund Source	Funding	Description	
Gross Appropriations	\$516,886,400	Total spending authority from all revenue sources	
Interdepartmental Grants (IDG) Revenue	9,225,700	Funds received by one state department from another state department, usually for services provided	
Adjusted Gross Appropriations	\$507,660,700	Gross appropriations excluding IDGs; avoids double counting when adding appropriation amounts across budget areas	
Federal Revenue	139,022,800	Federal grant or matching revenue; generally dedicated to specific programs or purposes	
Local Revenue	0	Revenue received from local units of government for state services	
Private Revenue	555,300	Revenue from individuals and private entities, including payments for services, grants, and other contributions	
State Restricted Revenue	318,809,200	State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; includes most fee revenue	
State General Fund/General Purpose (GF/GP) Revenue	\$49,273,400	Unrestricted revenue from taxes and other sources available to fund basic state programs and other purposes determined by the Legislature	

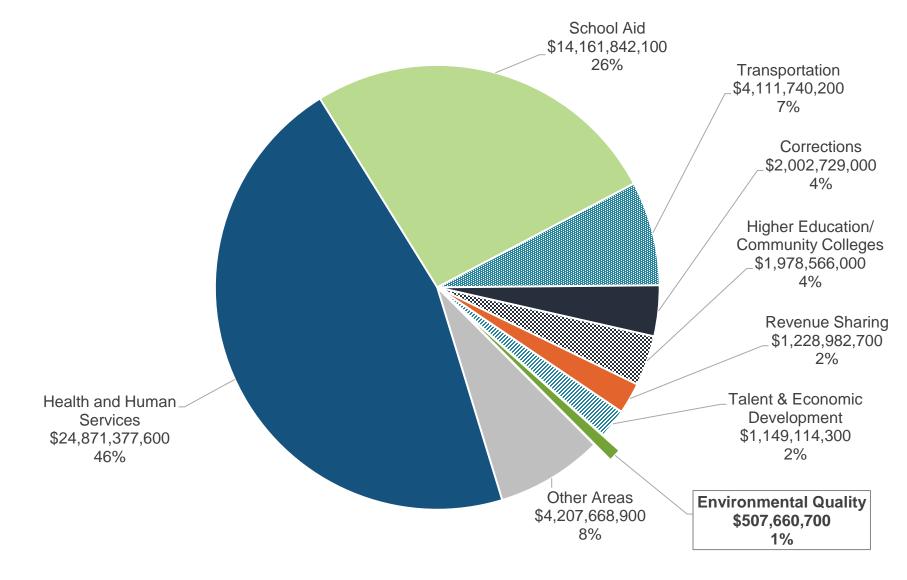
#### FY 2016-17 Fund Sources

Over 60% of the **\$516.9 million** DEQ budget is funded by state restricted revenue. There are 52 funds that comprise this revenue, two of which make up half of the total: strategic water quality initiatives fund (\$116.2 million) and refined petroleum fund (\$42.5 million).



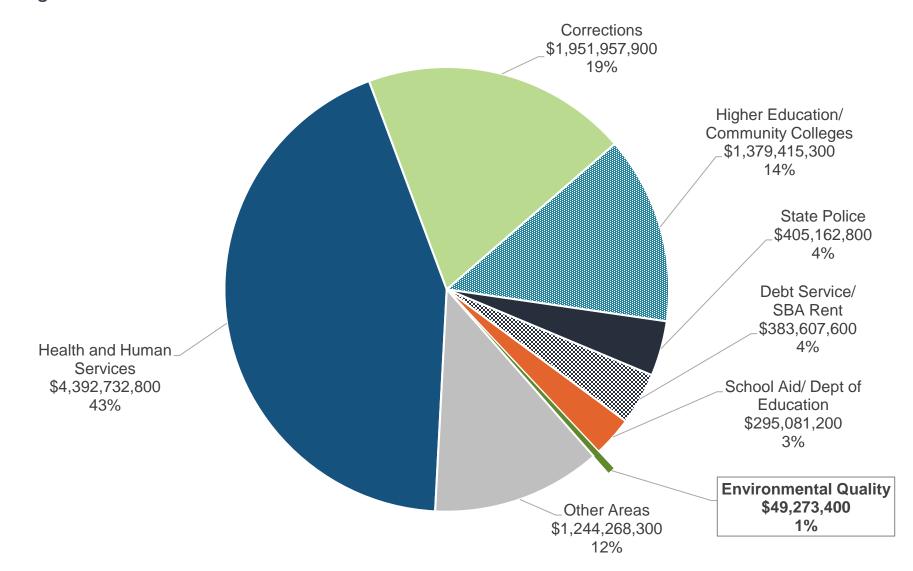
#### **DEQ Share of Total State Budget**

The DEQ budget represents about 1% of the **\$54.2 billion** state budget (adjusted gross) for FY 2016-17.



#### **DEQ Share of Total GF/GP Budget**

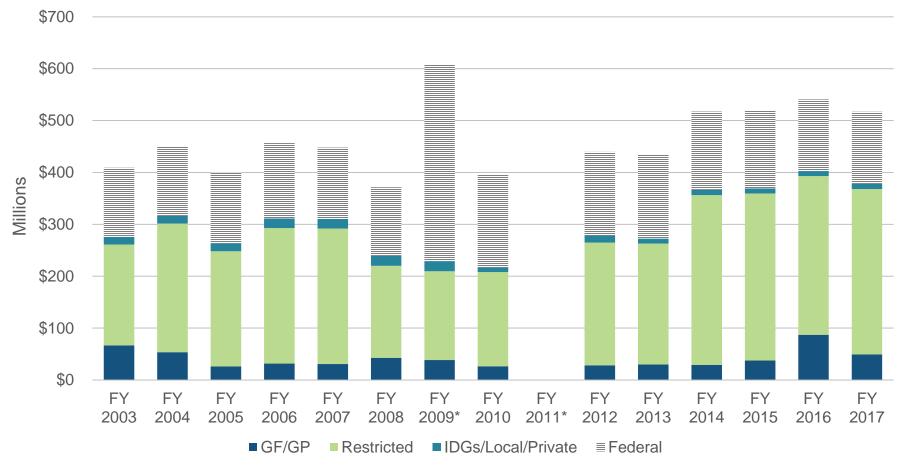
The DEQ budget also represents less than 1% of the state's **\$10.1 billion** GF/GP budget for FY 2016-17.



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#### **DEQ Funding History**

DEQ funding has been relatively consistent since FY 2013-14, since an additional \$95.0 million from the strategic water quality initiatives fund increased DEQ's restricted funding. Supplemental appropriations for the Flint water emergency totaling \$45.8 million increased GF/GP in FY 2015-16 on a one-time basis.



Note: The American Recovery & Reinvestment Act added \$248.6 million in one-time federal funding FY 2008-09. The Department of Natural Resources and DEQ were combined for FY 2010-11 only, this funding is included in DNR's history.

## **Appropriation Areas**

#### **DEQ Appropriation Areas**

Resource Management: Drinking water regulation, water pollution control, oil and gas program, and waste management

Remediation and Redevelopment: Underground storage tank authority, refined petroleum cleanups, contaminated site investigations, and lab services

Water Resources: Surface water regulation, wetland programs, groundwater discharge regulation, water withdrawal assessment, and aquatic nuisance control

**Departmental Administration:** Central administration including information technology, Office of Environmental Assistance, and environmental law enforcement

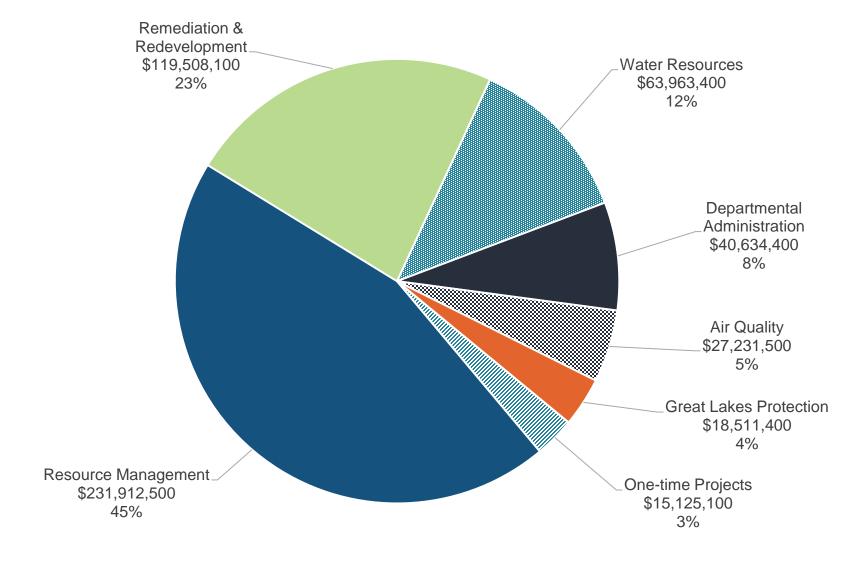
Air Quality: Air emissions inspections, monitoring, and control

**Great Lakes protection:** Great Lakes Restoration Initiative (federal) and Office of the Great Lakes

One-time projects: Flint declaration of emergency; oil, gas, and mineral services; water pollution control; contaminated lake and river sediment cleanup; and Saginaw River dredging

#### **FY 2016-17 Gross Appropriations**

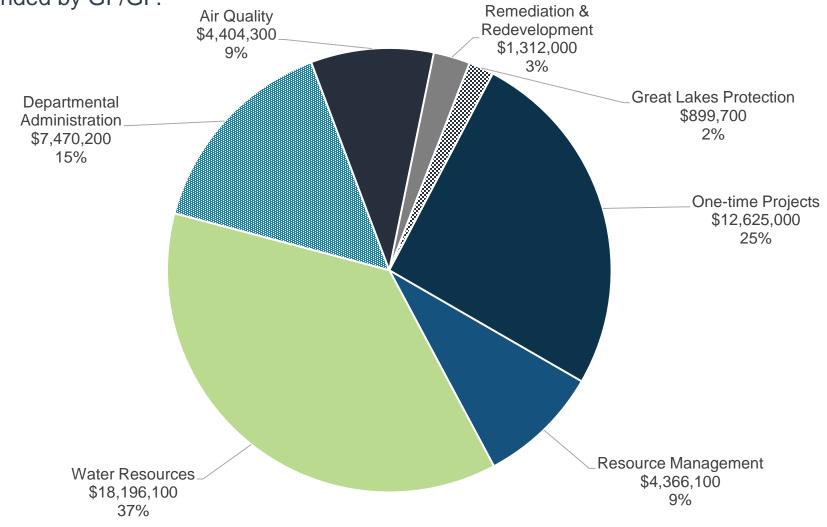
More than two-thirds of DEQ's **\$516.9 million** budget funds two divisions: resource management division and remediation and redevelopment division.



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#### FY 2016-17 GF/GP Appropriations

Almost two-thirds of GF/GP funds (totaling **\$49.3 million**) are dedicated to water resources programs and one-time projects. Remediation and redevelopment efforts are not funded by GF/GP.



## **Major Budget Topics**

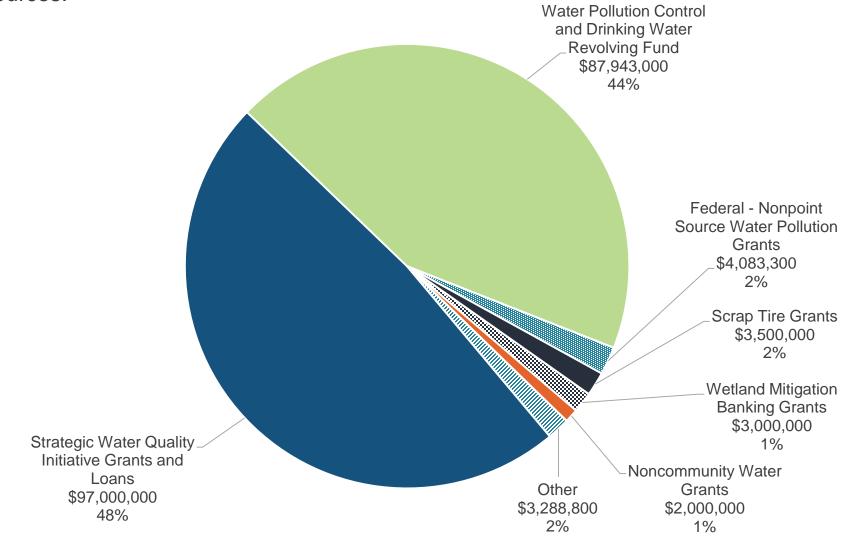
#### Flint Declaration of Emergency

Four supplemental appropriations for DEQ, totaling **\$47.3 million**, were enacted for FY 2015-16 in response to the Flint declaration of emergency. The FY 2016-17 DEQ budget also includes **\$7.2 million** in funding for Flint.

Public Act	Fiscal Year	Gross Appropriation	Purpose
2015 PA 143	2015-16	\$7.3 million (\$6.3 million GF/GP, \$1.0 million restricted)	Water connection costs, water investigations and monitoring, lab testing costs
2016 PA 3		\$5.8 million (all GF/GP)	Revenue replacement from unpaid water bills, system infrastructure, system integrity study, lab testing costs, corrosion control
2016 PA 268		\$33.4 million (all GF/GP)	Replacement of lead service lines, water connection costs, water system costs, response team costs
2016 PA 340		\$817,000 (\$340,000 GF/GP, \$477,000 restricted)	Water distribution optimization analysis
2016 PA 268	2016-17	\$5.4 million (\$5.4 million GF/GP, \$100 restricted)	Lab testing costs, water connection costs, corrosion control
2016 PA 340		\$1.8 million (\$1.5 million restricted, \$335,600 federal)	Infrastructure upgrades and technical assistance

#### **DEQ Grant Programs**

The FY 2016-17 DEQ budget includes **\$200.8 million** in grant funding available to public, private, and nonprofit organizations, most of which is dedicated to water resources.



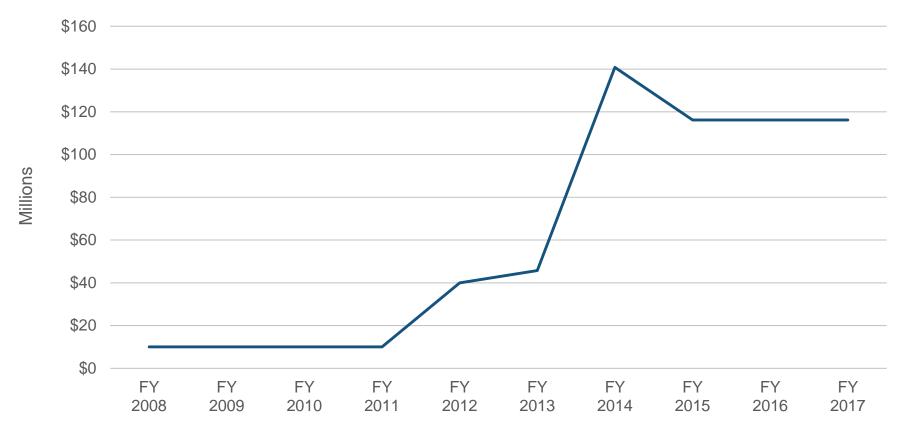
#### **Major Restricted Funds**

Restricted funding totals **\$318.9 million** from 52 funds and comprises more than 60% of the DEQ budget. The strategic water quality initiatives fund and the refined petroleum fund together make up half of this funding.

Fund	Revenue Source	Purpose	
Strategic water quality initiatives fund	Great Lakes Water Quality Bond issuances and interest earnings	To provide local governments with low interest loans for sewage systems improvements and grants to prepare applications for sewer and infrastructure projects	
Refined petroleum fund	7/8 cents per gallon fee paid for each gallon of refined petroleum sold for resale in Michigan	Refined petroleum cleanups (DEQ), weights and measures program (MDARD), and debt service (Treasury, ended after FY 2013-14)	

#### Strategic Water Quality Initiatives Fund (SWQIF)

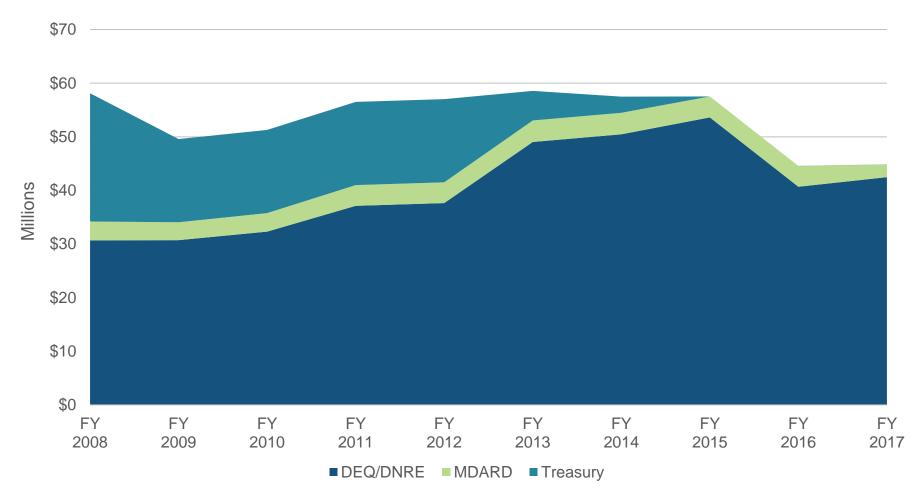
The Great Lakes Water Quality Bond is a \$1.0 billion general obligation bond program to help local governments finance sewage treatment projects. Originally, 90% of bond revenue was deposited to the state revolving fund (SRF) and the remaining 10% was deposited to the SWQIF. However, in 2012 the revenue allocation was revised to 29% to the SRF and 71% to SWQIF to give local governments increased access to expanded grant opportunities available through SWQIF. A corresponding increase in SWQIF appropriations is illustrated below.



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#### Refined Petroleum Fund (RPF)

Annual appropriations from the RPF hovered around \$57 million from FY 2010-11 through FY 2014-15. Beginning in FY 2015-16, the underground storage tank cleanup receives the first \$20.0 million in fee revenue, with the remainder being deposited to the RPF. This reduction in revenue is reflected in RPF annual appropriations below.



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#### **Fee Sunsets**

There are five restricted fees collected by DEQ that are scheduled to sunset on October 1, 2017, which if not extended will reduce funds by \$1.6 million for the FY 2017-18 budget.

Fee title	Fee amount	Annual revenue
Liquid industrial waste transporter or facility charge	\$50 user charge per site ID	\$1,100,000
Hazardous Waste Manifest	\$8 per manifest	
Hazardous waste generator, transporter, or treatment, storage, or disposal facility user charge	\$50 user charge per site ID	
Hazardous waste handler user charge	\$100 to \$2,000 based on kilograms of hazardous waste generated on a monthly basis	
Operator training and certification fees	\$30 to \$95 based on the type of classification and training or renewal required	\$462,000

## For more information about the Environmental Quality budget:

#### **HFA Resources**

http://www.house.mi.gov/hfa/EnvironmentalQuality.asp

#### **Contact Information**

**Austin Scott** 

Fiscal Analyst

AScott@house.mi.gov

(517) 373-8080