## Civil Service

 Salary andBenefit Comparisons

Mitchell E. Bean, Director

November 2008


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This report was prepared at the request of the Speaker of the House, State Representative Andy Dillon, for a comparison of wages and benefits for State of Michigan classified employees and wages and benefits for similar positions in the private sector.

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## EXECUTIVE SUMMARY

At the request of the Speaker of the House, State Representative Andy Dillon, the House Fiscal Agency (HFA) compared wages and benefits of State of Michigan classified employees to wages and benefits for similar positions in the private sector.

Data sets used for wage and benefit comparisons included:

- 2007 Michigan Employee Compensation Survey conducted by O. William Rye \& Co., LLC, Okemos, Michigan.
- 2007 American Community Survey, U.S. Census Bureau.
- Demographic Profile DP-2 Profiles of Selected Social Characteristics, DP2007-DP2014, Michigan Center for Geographic Information.
- Data provided by Michigan Civil Service Commission.
- 2006 Comparative Study of Major Public Employee Retirement Systems.
- 2008 National Study of Employers, financed by the Alfred P. Sloan Foundation and conducted by the Families at Work Institute.

The Michigan Employee Compensation Survey data set is smaller and more focused; approximately 10 percent of state jobs that represent approximately one-third of the state labor force are included in the survey. Although the American Community Survey data set is much more broad-based than that of the Michigan Employee Compensation Survey, the results of the surveys were remarkably similar.

The data in this report demonstrate the following:

- Michigan's workforce tends to be more highly educated than the private-sector workforce: 54.8 percent of the state workforce has earned a college degree compared to 26.9 percent of the private-sector workforce. (Table J)
- Michigan state employees who do not hold a college degree tend to be compensated somewhat better than private-sector employees. Over three-quarters of the state jobs listed in the Michigan Employee Compensation Survey as requiring only a high school diploma received higher compensation, on average, than similar jobs in the public or private sector. (Table I)
- Michigan state employees with college degrees tend to earn appreciably less than their counterparts in the private sector. (Table K)
- The difference in earnings between Michigan state employees and private-sector employees grows significantly as the level of educational attainment rises. Wage and
salary increases under the current contract- 0.0 percent in the first year (FY 2008-09) and I.O percent in the second year (FY 2009-I0)—are likely to exacerbate these differences. (Table B)
- Unlike the majority of private sector jobs, the majority of state classified civil service positions require a college degree. (Table H)
- 74.3 percent of all state civil service positions require some college courses.
- 51.4 percent of all state civil service positions require a college degree.
- Benefit information from the Michigan Employee Compensation Survey demonstrates that before employee concessions made in the 2007 contracts, state employees paid a lower portion of their health insurance premiums, on average, than workers in the private/public sector. Under the new contract, effective in FY 2008-09, the state employee portion of health care premiums will be higher than that paid, on average, by private/public sector employees in 2007. (Table D)
- Of private firms reporting retirement benefit data (Table F):
- 56.3 percent offered defined contribution retirement plans only.
- 29.4 percent offered defined benefit retirement plans only.
- 9.5 percent offered both defined contribution and defined benefit plans.
- 4.8 percent offered no retirement plan.
- The 2008 National Study of Employers found the following trends in retirement benefits offered by private employers (Table G):
- In 1998, 48 percent of employers provided defined benefit plans, while 90 percent provided defined contribution plans.
- By 2008, the number of employers providing defined benefit plans had declined to 29 percent, while employers offering defined contribution plans remained constant at 90 percent.
- In comparison with retirement plans of all other states, the defined benefit retirement plan for state employees in Michigan uses the second lowest multiplier-l. 5 percentfor calculating retirement compensation. (Page 19)
- Michigan is one of only two states that has a mandatory defined contribution retirement system for its new employees. Data from the Office of Retirement Services indicate that since Michigan moved to a mandatory defined contribution retirement plan for all employees hired after March 1997, the state has saved an estimated $\$ 143$ million.

This publication begins with a description of Michigan's classified civil service system, and describes the process for negotiating compensation increases and setting compensation levels and benefits for Michigan Civil Service Employees. Descriptions of the Michigan Employee Compensation Survey and the American Community Survey are provided, along with descriptions of recent employee contract changes and concessions and tables compiled from survey data sets. Additional data are provided in the appendices; complete data sets are available upon request.

## CLASSIFIED CIVIL SERVICE

The Constitution of the State of Michigan of 1963, Article XI, Section 5, establishes the classified state civil service and authorizes the Civil Service Commission (CSC) to classify all state positions and establish state employee compensation rates. The Governor appoints the Director of the Office of the State Employer (State Employer), who negotiates with six different unions-representing over 70 percent of Michigan's 52,000 classified state employees-to reach collective bargaining agreements every three years.

Michigan has experienced a downward trend in the number of employees over the past two decades, dropping from almost 67,000 employees in 1990 to just over 52,000 in 2007. In the six years since 2001, the state employee workforce has been reduced by 10,000 employees-a 16.2 percent reduction.

Figure I provides a seven-year history of the number of classified civil service employees. Table A notes the number of classified civil service employees, by department, for FY 2006-07.

Figure I
Michigan Classified Civil Service Employees


Source: Michigan Civil Service Commission

Table A State of Michigan
FY 2006-07 Classified Employees by Department*

| Department | Classified <br> Employees | Classified of State <br> Employees |
| :--- | ---: | ---: |
| Agriculture | 537.0 | $1.0 \%$ |
| Attorney General | 498.0 | $0.9 \%$ |
| Auditor General | 144.0 | $0.3 \%$ |
| Civil Rights | 119.0 | $0.2 \%$ |
| Civil Service Commission | 201.0 | $0.4 \%$ |
| Community Health | $4,126.5$ | $7.8 \%$ |
| Corrections | $16,103.0$ | $30.5 \%$ |
| Education | 361.0 | $0.7 \%$ |
| Environmental Quality | $1,426.5$ | $2.7 \%$ |
| Executive Office | 46.0 | $0.1 \%$ |
| History, Arts, and Libraries | 243.5 | $0.5 \%$ |
| Human Services | $9,605.5$ | $18.2 \%$ |
| Information Technology | $1,734.0$ | $3.3 \%$ |
| Labor and Economic Growth | $3,980.5$ | $7.5 \%$ |
| Management and Budget | 996.0 | $1.9 \%$ |
| Military and Veterans Affairs | 937.0 | $1.8 \%$ |
| Natural Resources | $2,633.5$ | $5.0 \%$ |
| State | $1,730.0$ | $3.3 \%$ |
| State Police | $2,622.0$ | $5.0 \%$ |
| Strategic Fund | 228.0 | $0.4 \%$ |
| Transportation | $3,056.0$ | $5.8 \%$ |
| Treasury | $1,554.5$ | $2.9 \%$ |
| Total | $52,882.5$ | $100.0 \%$ |

*Actual number of employees as of September 22, 2007
Source: Michigan Civil Service Commission

## COLLECTIVE BARGAINING PROCESS

The Civil Service Commission (CSC) authorization allows classified employees in eligible positions to organize, elect an exclusive representative, and negotiate with the State Employer over proper subjects of bargaining. At this time, there are ten employee bargaining units within six unions that are eligible to collectively bargain on behalf of state employees- 70 percent of approximately 52,000 State of Michigan employees are currently represented by state employee unions.

Figure 2

## State Classified Employment by Bargaining Unit <br> Fiscal Year 2006-07



Source: Michigan Civil Service Commission

State employees in business and administrative services and managerial, supervisory, and confidential positions are considered nonexclusively represented employees (NEREs). Employees in supervisory, managerial, and confidential positions are not eligible for exclusive union representation and the collective bargaining process. Business and administrative service
employees are eligible for union representation, but this group of employees has not elected an exclusive representative.

Compensation packages for NEREs are determined by the Civil Service Employee Relations Board, which provides a coordinated NERE compensation plan to the CSC each year. Final approval of these coordinated compensation plans rests with the CSC, and-as with collective bargaining agreements-the CSC has the authority to modify or reject any or all language in the plans. The terms of the coordinated compensation plans are usually similar to those of the collective bargaining agreements.

Prior to beginning the collective bargaining process, the Office of the State Employer (OSE) contracts with a local private firm to conduct a survey with primary emphasis on collection and analysis of salary and employee benefit data. Although surveys have been used for many years to gather salary and employee benefit information, a more detailed survey has been conducted every three years since 1995. Surveys are conducted at the discretion of the OSE.

## Civil Service Commission Role

Article XI, Section 5, of the State Constitution establishes the classified state civil service, specifies the authority and responsibilities of the CSC, and stipulates that the classified state civil service shall consist of all positions within state government-with certain exceptions. Positions excluded are:

- Elected officials.
- Heads of principal departments.
- Executive officers and members of boards and commissions.
- Employees of courts of record.
- The Legislature.
- State universities.
- State armed forces.
- Up to eight positions in the Governor's office.
- Up to six positions in each state department.

The CSC, comprised of four non-salaried members (no more than two of the same political party) who are appointed by the Governor for eight-year terms, is responsible for the following:

- Classifying all positions in the classified service according to duties and responsibilities.
- Establishing rates of compensation for all classes of positions.
- Determining qualifications of all candidates for positions exclusively on the basis of merit, efficiency, and fitness.
- Making rules and regulations covering personnel transactions.
- Regulating conditions of employment in the classified service-except for Michigan State Police Troopers and Sergeants. (Michigan voters approved a constitutional amendment
in 1978 which grants collective bargaining rights concerning compensation, working conditions, and retirement to State Police Troopers and Sergeants; promotions are determined by competitive examination and performance.)

Prior to 1978, the CSC did not recognize that it had the authority to grant collective bargaining rights to classified state employees; in 1978, however, an Attorney General opinion declared that the CSC did have the constitutional authority to do so. Because of this clarification, the CSC began collective bargaining for classified state civil service employees in 1980 for fiscal years (FYs) I98I-82.

The collective bargaining process is established in Chapter 6 of the CSC Rules; CSC plenary authority over the collective bargaining process is stated in CSC Rule 6.3.I:

The ability of eligible employees to elect an exclusive representative and engage in collective bargaining is a privilege granted by the civil service commission under its exclusive constitutional authority. However, the commission cannot delegate its constitutional responsibilities to the collective bargaining parties and the privilege to engage in collective bargaining remains subject to the commission's sovereign authority and the rules of the commission.

The CSC exercises final approval of collective bargaining agreements and, under CSC Rule 63.1(c), has the authority to modify collective bargaining agreements at any time during the term of the agreements without notification or approval of the associated parties.

## Office of the State Employer (OSE) Role

Executive Order 1979-5 established the OSE in the Department of Management and Budget. The State Employer-appointed by the Governor-is an unclassified employee who, under CSC Rule 6-9.I, negotiates on behalf of the employer (the Governor) during collective bargaining. The Rule states:

The state employer, acting in consultation with principal departments, the attorney general, and the secretary of state, shall direct primary negotiations on behalf of the employer. The state employer shall coordinate all negotiations and administration of collective bargaining agreements with the appointing authorities. Upon request of the attorney general or the secretary of state, the state employer shall reserve all noneconomic issues in the office of attorney general or department of state for secondary negotiations. The parties may coordinate bargaining between the state and employer and more than one exclusive representative.

Once collective bargaining agreements are reached, the CSC reviews and either approves or rejects the agreements. Any approved increases in compensation rates become effective only at the start of a fiscal year, and require prior notice to the Governor. Negotiated compensation increases are included in the Executive Budget Recommendation for each year of a collective bargaining agreement.

## Legislative Role

The State Constitution provides that within 60 days of receiving the Executive Budget Recommendation (which includes employee compensation rate increases), the Legislature-by a two-thirds vote of the members elected and serving in each house-may reject or reduce increases in rates of compensation authorized by the CSC; but the Legislature may not reduce compensation rates to a figure lower than that which was in effect at the time of transmission of CSC-authorized increases. Any reduction ordered by the Legislature must apply uniformly across all classes of employees affected by the compensation increases, and may not adjust pay differentials already established by the CSC.

Under the 60-day constitutional provision, the current three-year collective bargaining agreements authorizing increases of 1.0 percent in FY 2009-10 and 3.0 percent in 2010-1I could be reduced or rejected by the Legislature. To do so, the Legislature would have to acteach year-within 60 days of receiving the Executive Recommendation for that year. As of this date, according to the OSE, the Legislature has never reduced or rejected wage increases approved by the CSC.

The Legislature also has the authority-by a majority vote of the members elected and serving in each house-to waive the notice period and allow compensation rate increases to be effective at a time other than at the start of a fiscal year.

## MICHIGAN EMPLOYEE COMPENSATION SURVEY

In the past, the Civil Service Commission has used various compensation surveys to determine compensation rates and periodic general pay raises. Since 1995, the State of Michigan has contracted with O. William Rye \& Co., LLC, located in Okemos, Michigan, to conduct a compensation survey every three years prior to collective bargaining negotiations.

All employers in Michigan of 1,000 employees or more receive, by mail, a cover letter and response card to be used to indicate whether the organization would be willing to participate in the compensation survey. There is no obligation for any organization to participate, and survey participants may request that the organization not be identified (in the 2007 survey, ten employers requested not to be identified). To ensure obtaining an adequate amount of information, the survey is also conducted with neighboring state governments.

## Survey Job Classifications

Because Michigan has a wide diversity of state jobs, selecting the jobs to be included in the survey is a critical step in obtaining an accurate information sample-and complete job classification descriptions are critical when determining appropriate job matches between state positions and positions in the private sector. The job classification descriptions are based on position specifications such as the nature, level, and scope of job responsibilities, and may also include requirements for education, experience, and licensure or registration. A sample job classification for Corrections Officer is as follows:

## Job Title: Corrections Officer

Participates in the custody, security, and treatment of prisoners in correctional facilities including major prisons, camps, and corrections centers. This is an experienced level. The employee observes prisoners' activities, regularly counts prisoners under their jurisdiction, conducts searches of prisoners, visitors, employees, mail, packages, and cell blocks and other structures for prohibited items, attempts to obtain prisoners' compliance with rules and regulations, writes disciplinary actions, and observes and responds to critical incidents. Transport prisoners via vehicles ranging from automobiles to buses. Controls entry and exit from the facility, oversees prisoners on work assignment, and prepares records of shift activities. Requires high school graduation or equivalent and 15 semester college credit hours in specified correctional administration and human services areas. There is no experience requirement for entry to this series but this level requires I year at a lower level within the series.

In January 2007, 58 job classifications-including new state positions-were used to survey other states. The 58 job classifications comprise approximately 10 percent of all positions in the state and almost 18,000 (over one-third) of all state employees.

Michigan employers were surveyed for only 49 job classifications, due to a lack of positions in the private sector that were similar to state positions. For example, the job of corrections officer could not be matched to any classification in the private sector, so it was matched with corrections officer jobs in other states.

## Survey Participants

A number of different surveys may be developed based on a variety of employers in different types of industries.

- Public employers (counties, cities, road commissions, community mental health agencies, medical care facilities, libraries and other public entities).
- Education employers (state colleges and universities, community colleges and private colleges).
- Manufacturing employers (all employers with a manufacturing Standard Industrial Classification (SIC) code).
- Health employers (hospitals and other private health-related institutions).
- Finance employers (banking, insurance, credit unions, retail and wholesale trade).
- Other non-manufacturing employers.

All employers participating in the survey receive the same pay practices and employee benefits questionnaire, but the salary questionnaire includes only those jobs found in an employer's specific industry type. For example, the education industry receives only education job classifications that may match those in the state government.

Employment data are collected from 200 to 250 employers in both the private and public sectors. Private sector employers are generally those with at least I,000 employees, but private employers with 500 to I,000 employees may be included in order to achieve the 200 to 250 employers by area and industry.

Employers such as hotel and restaurant chains are generally excluded from the survey due to a lack of matches with state jobs. Public school districts are also excluded because of differences in work schedules and the difficulty in comparing salary and benefit data.

In the January 2007 survey, information was obtained from 197 employers in Michigan employing a total of 354,170 full-time employees. The following is a sample of companies that may participate in a State of Michigan Compensation Survey:

- Blue Cross Blue Shield of Michigan.
- Consumers Energy.
- Dow Chemical.
- General Motors Corporation.
- Interlochen Center for the Arts.
- Johnson Controls.
- Michigan Supreme Court.
- Plante \& Moran.
- Saginaw Chippewa Indian Tribe.
- Sparrow Health System.
- United Parcel Service.
- Various cities, counties, and universities.

States in the Great Lakes region-including Ohio, Indiana, Illinois, Wisconsin, and Minnesotaare included in the survey process. Appendix A provides a complete list of January 2007 Michigan Employee Compensation Survey participants.

## Salary Data

After surveys have been completed and returned by participating employers in Michigan's public and private sectors and by states in the Great Lakes region, salary data are compiled for each job classification. Survey results are then used to prepare a report which provides a summary of compensation (including average minimum and maximum ranges reported by all organizations with a job classification match) and weighted averages of compensation with regard to the total employees in all organizations, the average compensation, and median minimums, maximums, and averages for all organizations. Each of the job classifications are compared with employers within the same geographic area and with other employers in similar industries.

To help determine the geographic location of the government workforce, Michigan was divided into the following three areas for the January 2007 survey:

- Area I: Wayne, Oakland and Macomb counties.
- Area 2: The remainder of southern Michigan bordered on the north by a line that includes Bay and Midland counties and goes west to Oceana County.
- Area 3: The remainder of the Lower Peninsula and all of the Upper Peninsula.


## Benefits Data

The survey also includes comparison data for employee benefits, including information concerning health, dental and vision insurance, retirement, vacation, paid leave, and other benefits. In addition to health insurance data in the compensation survey, the OSE also uses various sources for additional research to determine the most comprehensive and competitive package.

The Survey Report on Employee Benefits, compiled by Watson Wyatt Data Services, is one of the sources used for additional healthcare research; this report identifies average co-pay and deductible provisions of healthcare plans offered by other employers. Other sources include Blue Cross Blue Shield of Michigan and the health plans of state governments in nearby states.

The Michigan Employee Compensation Survey information provides a benchmark for the collective bargaining process, and allows the OSE to compare Michigan's compensation rates and employee benefits to those of other Michigan employers and employees of nearby states.

## COLLECTIVE BARGAINING AGREEMENTS

The last three collective bargaining agreements (200I, 2004, and 2007) resulted in annual state employee wage increases which ranged from 0.0 percent to 4.0 percent. Table B shows wage increases for collective bargaining and nonexclusively represented employees (NEREs) for the last three contracts.

Table B
State Employee Wage Increases*

| Fiscal Year | Increase | Effective Date |
| :---: | :---: | :---: |
| 2002-03 | 2\% | 10/1/02 |
| 2003-04 | 3\% | 10/I/03 |
| 2004-05 | 4\% | 10/I/04 |
| 2005-06 | I\% | 10/I/05 |
|  | 1\% | 4/9/06 |
| 2006-07 | 2\% | 10/1/06 |
|  | 2\% | 4/8/07 |
| 2007-08 | 2\% | 10/I/07 |
|  | 2\% | 4/6/08 |
| 2008-09 | 0\% | 10/1/08 |
| 2009-10 | 1\% | 10/1/09 |
| 2010-11 | 3\% | 10/1/10 |

Because NERE compensation plans are determined on an annual basis through a Coordinated Compensation Panel, compensation plans for these employees have not been formalized for FYs 2009-I0 and 2010-II at this time.

Over the last six years, union-represented employees of the Michigan State Police have received an annual wage increase between 1.0 percent and 4.0 percent. The collective bargaining negotiations for State Police employees are not normally conducted at the same time as the other five employee unions; the current State Police contract expires on December 31, 2008. Table C shows Michigan State Police wage increases for the last six years.

| Table C <br> Michigan |  |  |
| :---: | :---: | :---: |
| Fiscal Year | Increase | Effective Date |
|  | $2 \%$ | $10 / \mathrm{I} / 02$ |
| $2003-04$ | $3 \%$ | $10 / \mathrm{I} / 03$ |
| $2004-05$ | $4 \%$ | $10 / \mathrm{I} / 04$ |
| $2005-06$ | $1 \%$ | $10 / \mathrm{I} / 05$ |
|  | $1 \%$ | $4 / 9 / 06$ |
| $2006-07$ | $2 \%$ | $10 / \mathrm{I} / 06$ |
|  | $1 \%$ | $4 / 8 / 07$ |
| $2007-08$ | $2 \%$ | $10 / \mathrm{I} / 07$ |
|  | $1 \%$ | $4 / 6 / 08$ |

*Includes only State Troopers and Sergeants

## Recent State Employee Concessions

In FY 2003-04 and FY 2004-05, the state experienced budgetary shortfalls due to declining revenue. In response to the revenue shortfall, the State Employer negotiated concessions from the state employee unions to help offset the added expense of wage and benefit increases.

The first concession involved two banked leave time (BLT) programs. In the FY 2003-04 BLT program, employees worked a regular 40-hour workweek, but were paid for only 38 hours (a 5 percent reduction) each week. In the FY 2004-05 BLT program, employees worked a regular 40-hour workweek, but were paid for only 38.4 hours (a 4 percent reduction) each week. In both BLT programs, the unpaid hours were banked to be used as leave time which did not count toward an employee's regular annual leave cap. These BLT programs saved the state an estimated $\$ 243.8$ million over the two-year (FYs 2003-04 and 2004-05) period; other more unit-specific concessions-such as compensatory time meetings and suspension of training or education-saved the state an additional $\$ 19.4$ million over the same period.

In FY 2003-04, a second concession instituted employee furlough days, whereby full-time employees were required to take 40 hours of unpaid leave; this program saved the state approximately $\$ 31.7$ million in FY 2003-04.

During both FY 2003-04 and FY 2004-05, state employees were able to retain the negotiated cost-of-living wage increases- 3 percent and 4 percent, respectively.

## Healthcare Changes in Collective Bargaining Agreement

In December 2007, the Civil Service Commission approved collective bargaining agreements for FY 2008-09 through FY 2010-II for the state employees that are exclusively represented by five of the state employee unions-not including the State Troopers. In these agreements, negotiated employee concessions for healthcare made significant changes-beginning in October 2008-which increased state employee co-pays and premiums; when healthcare
changes are negotiated for current employees, the CSC will approve similar changes for state retirees. It is estimated that these changes will save the state approximately $\$ 300.0$ million over the three-year contract period.

Significant state employee concessions for FY 2008-09 through FY 2010-II include:

- Increased employee contribution (from 5 percent to 10 percent for the state health plan) for health insurance premiums.
- Deductibles under the state PPO plan for in-network services double; out-of-network deductibles increase.
- Co-pays for prescription drugs and office visits increase.
- New $\$ 50$ charge for emergency room visit (if patient is not admitted to the hospital) implemented.

The Michigan Employee Compensation Survey compares state employee benefit information with benefit information from other employers in Michigan. Before the employee concessions in the contract agreements for FY 2008-09 through FY 20I0-II, the survey showed that, on average, state employees paid a lower portion of their health insurance premiums than workers in the private/public sector. Under the contracts for FY 2008-09 through FY 2010-II, however, the state employee-paid portion of healthcare premiums is more than double that of the previous year.

Table D shows the average monthly healthcare premiums paid by employees of the businesses surveyed, and shows the average state employee-paid monthly premiums for both 2007 and under the new contract provisions beginning October 5, 2008.

## Table D <br> Health Insurance Plans of Employers in Michigan*

|  |  | Employee Monthly Cost <br> for Family Coverage |
| :--- | :---: | :---: |
| June 2007 | Private Employers | $\$ 138.15$ |
|  | Average | $\$ 125.36$ |
|  | Median |  |
|  | Public Employers | $\$ 62.01$ |
|  | Average | $\$ 52.74$ |
|  | Median | $\$ 112.77$ |
|  | All Employers | $\$ 90.92$ |
|  | Average | $\$ 67.80$ |
|  | Median | $\$ 142.37$ |
| FY 2006-07 | State of Michigan |  |
| FY 2008-09 | State of Michigan |  |
| *Data from responses of I28 private employers and 66 public employers. |  |  |
| Source: 2007 Michigan Employee Compensation Survey, O. William Rye \& Co., LLC, |  |  |
| and Michigan Civil Service Commission |  |  |

As shown in Table D, employees of public/private employers surveyed in Michigan paid an average of \$112.77 per month for health insurance premiums in 2007, while Michigan's state employees paid an average of $\$ 67.80$ per month for health insurance premiums. As a result of the new contract agreements, however, Michigan's state employees will pay an average of $\$ 142.37$ per month beginning October 2008-more than double the amount paid in the previous year and an amount higher than that paid (on average) by private/public-sector employees surveyed in 2007.

The Michigan Employee Compensation Survey provides information concerning the average health insurance premium paid by employees in both the private/public sector and state government; this makes it possible to compare average health insurance premiums for public/private-sector employees and state government employees.

It is important, however, to emphasize that the Michigan Employee Compensation Survey does not include information on specific benefits and features provided in the average public/privatesector health insurance plan; thus, survey information cannot determine whether benefits and features are comparable for state employee health plans and public/private-sector employee health plans.

## Civil Service Retirement Plan Changes

Until 1997, Michigan provided state employees with a defined benefit (DB) retirement plan that guaranteed a lifetime pension for employees vested in the system by having ten years of state service. Under the DB plan, the amount of an employee's benefit is determined by a formula which multiplies years of service times average final compensation times a multiplier of 1.5 percent. The DB plan is funded with annual contributions from the state that ensure enough assets exist to pay current retirees' benefits.

In 1996, the state instituted a major change to the state employees' retirement system. Public Act 487 of 1996 amended the State Employees Retirement Act to establish a new defined contribution (DC) plan, and specified that all new employees hired on or after March 3I, I997, would be enrolled in the DC plan. Employees hired before 1997 had until April 30, I998, to either enroll in the new DC program or remain in the existing DB program.

Under the DC plan, the state contributes a fixed amount of funding for each employee annually-four percent of an employee's salary plus an additional matching contribution of up to 3 percent if the employee contributes an equal portion. Under the DC plan, the state's contribution remains stable-up to 7 percent of the payroll; under the DB plan, the state's annual contribution varies-depending on factors such as investment projections and the number and ages of retirees and current employees.

Michigan is now approaching the point where almost half of its employees will be covered under the DC plan rather than the DB plan: in FY 2006-07, Michigan had approximately 30,000 state employees who were vested members in the DB plan and 23,700 employees in the DC plan.

According to the Michigan Office of Retirement Services, the change from a DB plan to a DC plan resulted in an estimated $\$ 143.0$ million in cost avoidance savings for the state from FY 1997-98 through FY 2005-06 (\$13.0 million average each year, with $\$ 19.0$ million in FYs 2004-05 and 2005-06).' It is anticipated that the cost avoidance savings will be magnified in future years as more new employees enter the DC plan.

Michigan was one of the first states to move to a mandatory DC plan for new employees, and it is currently one of only two states that offer only a DC plan for its new employees (the other state is Alaska, which recently converted to a DC plan). In the past, both West Virginia and Nebraska had DC plans-West Virginia has since switched back to a DB plan, and Nebraska has converted to a cash balance plan (which is a hybrid DB plan). Nebraska's system blends elements of both DB and DC plans, whereby employees are guaranteed an annual 5 percent annual return on personal employee accounts.

According to the National Conference of State Legislatures (NCSL), there are six other states that offer DC plans as an option along with a DB plan, ${ }^{2}$ and five states that provide hybrid plans that have features of both DC and DB plans. ${ }^{3}$ Currently, the vast majority of public retirement systems in the United States offer DB retirement plans only; Michigan and Alaska are the only states with mandatory DC plans.

## Retiree Healthcare Benefit Changes

With the change to a DC retirement system in 1997, the retirement healthcare benefits for new state employees in Michigan also changed. While retired employees in the DB plan would continue to have their health insurance premiums paid at the same amount as for current DB employees (currently 90 percent), employees enrolled in the DC plan would receive retirement health insurance premium payments that were based on years of service (employees would earn 3 percent of their premiums for each year of service when they retire, up to 90 percent of the premium). In addition, DC plan employees would not be eligible to receive the retirement healthcare benefit unless they had ten years of service with the state.

## Retirement Systems

When comparing Michigan's DB retirement systems with retirement systems of other states, it is important to consider all of the following:

- The mandatory employer and/or employee contribution to the system (percentage of employee salary).
- The length of vesting period.
- The formula multiplier used to determine the amount of an employee's benefit.

[^0]Every two years since 1982, the Wisconsin Legislative Council has conducted a comparative study on the major state and local public employee retirement systems in the United States. The 2006 report (issued in 2007) contains data concerning the major state employee retirement systems for all fifty states. ${ }^{4}$ Using data from this study, Table E compares the retirement systems of all other states to Michigan's DB plan. ${ }^{5}$

## Table E <br> Comparison of State Employee Retirement Systems

| Plan Feature | Average Amount | Maximum | Minimum | Michigan |
| :---: | :---: | :---: | :---: | :---: |
| Employer Contribution* | 8.69\% | 16.77\% | 2.18\% | 13.6\% |
| Employee Contribution | 5.00\% | 10.50\% | 0.0\% | 0.0\% |
| Vesting Period | 5.7 years | 10 years | 0 years | 10 years |

*Contribution percentage could not be determined for Connecticut, Illinois, or New Jersey
Source: Wisconsin Legislative Council, 2006

As shown in Table E, Michigan's DB plan requires a state employer contribution of I3.6 percent ${ }^{6}$-which is higher than the national average of 8.69 percent (the maximum state employer contribution is 16.77 percent). Michigan's employer contribution rate is higher, in part, because in 2002 the state offered an early retirement program as a budgetary savings measure and over 8,000 employees participated-which added an $\$ 800.0$ million unfunded actuarially accrued liability (UAAL) requiring a higher state contribution to the system.

The national average of employee contribution is 5.0 percent (the maximum is 10.5 percent); Michigan is one of five states that require no employee contribution to the retirement system.

The vesting period establishes the length of service required before an employee can be considered eligible to receive benefits at retirement. The national average period for vesting is 5.7 years, two states offer immediate eligibility with no vesting period required, and Michigan requires ten years of service-the maximum amount-for an employee to be vested.

Another important factor in calculating an employee's retirement benefits is the formula multiplier. In a state's DB plan, an employee's benefits are generally calculated by multiplying the employee's years of service by a formula multiplier, and then multiplying that product by the employee's final average salary. All but seven of the state employee DB retirement plans are coordinated with Social Security (i.e., a state employee earns Social Security benefits while employed by the state). Plans that are not coordinated with Social Security tend to have a higher formula multiplier to help compensate for the lack of Social Security benefits.

[^1]As shown below, the size of the formula multiplier has a great impact on the amount of funds a retiree receives.

| Formula Multiplier | Annual Retirement Benefit |
| :---: | :---: | :---: |
| Calculated Using $\$ 50,000$ Final Average Salary X 30 Years of Service |  |
| $2.0 \%$ | $\$ 22,500$ |
| $2.5 \%$ | $\$ 30,000$ |
| $3.0 \%$ | $\$ 37,500$ |
|  | $\$ 45,000$ |

Of the states that coordinate with Social Security, the highest multiplier- 3.0 percent-is used by New Mexico. Only two states use a multiplier of I. 5 percent or lower; all other states use higher multipliers. Michigan's employees' retirement benefits are calculated by using a formula multiplier of $I .5$ percent. This means that in comparison with the retirement plans of all other states-including those that coordinate with Social Security-the retirement plan for state employees in Michigan uses the second lowest multiplier for calculating retirement compensation.

The tables below provide information on the types of retirement plans offered by private employers in Michigan (Table F) and nationwide (Table G).

Table F provides information from the 2007 Michigan Employee Compensation Survey. Survey results show that of the 126 private employers in Michigan responding to questions regarding retirement plans, 56.3 percent offered DC plans, 29.4 percent offered DB plans, 9.5 percent offered both DB and DC plans, and 4.8 percent offered no retirement plan.

|  | Table F <br>  <br>  <br> 2007 Michigan Employee Compensation Survey: <br> Retirement Plans of Private Employers in Michigan |  |  |
| :---: | :---: | :---: | :---: |
| Defined Contribution (DC) | Defined Benefit (DB) | DC and DB | None |
| $56.3 \%$ | $29.4 \%$ | $9.5 \%$ | $4.8 \%$ |

Source: 2007 Michigan Employee Compensation Survey responses from 126 private employers on retirement plans

The 2008 National Study of Employers, financed by the Alfred P. Sloan Foundation and conducted by the Families at Work Institute, surveyed I,000 employers with more than 100 employees.

Study results (in Table G) show that in 1998, 48 percent of private employers provided DB plans while 90 percent provided DC plans-with some firms offering both DB and DC plans. Of those firms providing retirement plans, 91 percent contributed to the employee retirement plans.

By 2008, the number of private employers providing DB plans had declined to 29 percent, while employers offering DC plans remained constant at 90 percent; employers providing contributions to employee retirement plans dropped to 81 percent.

Table G
2008 National Study of Employers:
Retirement Plans of Private Employers

|  | Provide <br> Defined Contribution Plans | Provide <br> Defined Benefit Plans | Contribute to |
| :---: | :---: | :---: | :---: |
| 2098 | $90 \%$ | $48 \%$ | $29 \%$ |
| 2008 | $90 \%$ |  |  |$\quad$| Employee Retirement Plans |
| :---: |

## STATE EMPLOYEE WORKFORCE CHARACTERISTICS

Michigan state employee workforce statistics for FY 2006-07 include the following:

- Michigan employed approximately 52,000 classified civil service employees.
- The average state employee age was 46 years.
- The average length of a state employee's service was 14.4 years.
- Of the total state workforce in FY 2006-07:
- Over 16,000 state employees ( 30.5 percent) worked for the Department of Corrections.
- Almost 10,000 state employees ( 18.2 percent) worked for the Department of Human Services.

When compared to the Michigan workforce in general (public and private), state employees have a higher level of education attainment. According to the Civil Service Commission, 51.4 percent of all state positions require a college degree, and 74.3 percent of all state positions require completion of some college coursework. In comparison, only 28.7 percent of the total Michigan workforce over the age of 25 has earned a college degree. Appendix B provides detail (from 2000) on the educational attainment for Michigan and counties.

Table H summarizes detail on educational requirements for Michigan classified civil service positions. For a complete list of Michigan's state classified civil service job descriptions and educational requirements (at June 2008), see Appendix C.

As shown in Table H, only I. 3 percent of state classified civil service positions have no requirement for a specific type or amount of education. In contrast, 39.5 percent of all state classified civil service positions require either a Bachelor's, Master's, or Doctoral degree.

Table H
Summary: June 2008 Michigan State Classified Civil Service Education Requirements
$\left.\begin{array}{lrrrr}\hline \text { Education Requirement } & \begin{array}{r}\text { \# of } \\ \text { Employees }\end{array} & \begin{array}{r}\text { \% of Total } \\ \text { Employees }\end{array} & & \\ \text { No specific type or amount required } & 690 & 1.3 \%\end{array}\right)$

Source: Michigan Civil Service Commission 2008

## Michigan Employee Compensation Survey

Commissioned by the OSE, the Michigan Employee Compensation Survey compares the salaries and benefits of state employees with those of employees in the private and public sectors.

Because the survey cannot include all positions within state government, the survey report emphasizes that the jobs included in the survey are carefully selected based on the following criteria:

- Jobs with large numbers of incumbents.
- Jobs that are likely to have good "matches" in other organizations.
- Jobs that represent a cross-section of an occupational group.
- Jobs that represent a cross-section of pay levels.
- Jobs that present particular pay issues for the state.

The 2007 survey included 58 state job classifications representing the positions held by almost one-third of all State of Michigan employees. The 197 Michigan employers (with an aggregate total of over 350,000 employees) who participated in the 2007 survey reported that the specific positions noted in the survey were filled by approximately 61,000 employees.

Educational requirements for each position are included as part of the survey's job description information. The 2007 survey results showed that, on average, many state employees in positions requiring college degrees or college coursework received a lower rate of compensation than that of employees holding similar jobs in the private/public sector.

A more detailed analysis of the results of the Employee Compensation Survey demonstrates that overall-when positions included in the survey are grouped by state-required education level-the weighted average wage of an employee in the private/public sector was higher than the average wage of a state employee in a similar position (this was the case for all education levels except for the high school completion level). Of the positions included in the survey, the average wage for employees in positions with a state-required level of high school completion was higher for state workers than was the weighted average wage of private/public sector employees in comparable positions.

Table I provides a comparison overview of salary information—grouped by the state-required education level for a position-for each of the 49 job positions included in the private/public portion of the 2007 Michigan Employee Compensation Survey. In Table I, the average wage of state positions by required education level is compared to the average wage per weighted employee of similar positions in the private/public sector.

It is important to note that although the education level required for each state position in the survey is known, the education level for the private/public sector positions was not included in the survey. Appendix D provides additional detail from the survey.

Table I
Overview of 2007 Employee Compensation Survey Data

|  | State |  | Private/Public Sector |  |
| :---: | :---: | :---: | :---: | :---: |
|  | \# of Employees in Average | Average Wage/Hour per Employee | Employees in Weighted Average | Average Wage/Hour per Weighted Employee |
| No High School completion | 339 | \$17.36 | 14,959 | \$20.87 |
| High School completion | 3,835 | \$19.17 | 15,132 | \$18.11 |
| Some college; License | 6,455 | \$22.32 | 6,670 | \$25.53 |
| Associate's Degree | 727 | \$25.49 | 17,838 | \$27.68 |
| Bachelor's Degree | 3,085 | \$26.14 | 4,460 | \$28.63 |
| Master's, Professional's, or Doctoral Degree | 744 | \$28.38 | I,747 | \$42.59 |
| All Employees | 15,185 | \$22.64 | 60,806 | \$23.88 |
| Note: Comparison is between similar positions; exact education level of employees in private/public sector positions is unknown. Source: HFA calculations based on Michigan Employee Compensation Survey, O. William Rye \& Co., LLC, June 2007 |  |  |  |  |

For positions included in the 2007 Michigan Employee Compensation Survey, Table I shows that:

- State workers in all positions-other than those positions for which the state requires only a high school diploma-receive an average wage that is lower than the weighted average wage of private/public sector employees.
- State workers in positions that require some college training or a college degree receive, on average, less compensation than private/public sector employees in similar positions that were included in the survey.

These findings from the 2007 Michigan Employee Compensation Survey are similar to the findings from the American Community Survey presented below.

## American Community Survey

Tables J and K present data based on the 2007 American Community Survey on employment and average wages for Michigan workers. The American Community Survey is an ongoing effort by the U.S. Census Bureau that collects economic, social, demographic, and housing information from over three million households each year. The survey has been conducted annually since 1996, and draws responses from all 3,141 counties in the United States. Michigan-specific data from the 2007 survey are derived from more than 100,000 respondents.

Table J
2007 Total Employment of Full-Time, Year-Round Michigan Workers by Sector and Educational Attainment

|  | Private Sector Employment | \% of Total Private Sector Employment | State Employment | $\%$ of <br> Total State Employment | State \% of Total Employment |
| :---: | :---: | :---: | :---: | :---: | :---: |
| No High School completion | 118,868 | 6.0\% | 789 | 0.8\% | 0.7\% |
| High School completion | 621,616 | 31.3\% | 14,110 | 14.1\% | 2.2\% |
| Some college; no degree | 521,919 | 26.3\% | 20,530 | 20.5\% | 3.8\% |
| Associate's Degree | 191,193 | 9.6\% | 9,804 | 9.8\% | 4.9\% |
| Bachelor's Degree | 376,740 | 19.0\% | 27,538 | 27.5\% | 6.8\% |
| Master's Degree | 114,328 | 5.8\% | 16,477 | 16.5\% | 12.6\% |
| Professional's Degree | 27,160 | 1.4\% | 3,599 | 3.6\% | II.7\% |
| Doctoral Degree | 13,843 | 0.7\% | 7,202 | 7.2\% | 34.2\% |
| Total | 1,985,667 | 100.0\% | 100,049 | 100.0\% | 4.8\% |

Note: Private-sector employment does not include self-employed individuals or those working for nonprofit entities; state employment is comprised primarily of civil service, legislative, judiciary, and university workers.

Source: HFA calculations based on the 2007 American Community Survey, U.S. Census Bureau

Table J and Figure 3 compare total employment in the private sector to state employment for full-time, year-round workers in Michigan by educational attainment; state employment figures
include civil service, legislative, judiciary, and university employees. It is important to impose the full-time (at least 36 hours per week) and year-round (at least 48 weeks per year) constraints to make valid comparisons. Although the vast majority of state workers already fall into these categories, only about 70 percent of private-sector workers meet these criteria.

As demonstrated in Table J, state workers have higher levels of education on average than workers in the private sector. For example:

## Employees With No High School Diploma <br> $0.8 \%$ of state employees <br> 6.0\% of private-sector employees

## Employees With a Bachelor's Degree <br> 27.5\% of state employees <br> 19.0\% of private sector employees

A similar comparison can be made with the last column in Table J. Overall, the state employs about 4.8 percent of full-time, year-round workers, but only 0.7 percent of workers without high school degrees are employed by the state. In contrast, the state employs 6.8 percent of workers who have a Bachelor's degree, I 2.6 percent of workers who have a Master's degree, and 34.2 percent of workers who have a Doctoral degree. All of these are well above the 4.8 percent overall average.

Figure 3
2007 Educational Attainment by Sector of Year-Round Michigan Workers

Private Sector Employment


No High School Diploma
Bachelor's Degree

High School Diploma
$\square$ Master's Degree

State Employment


Source: HFA calculations based on the 2007 American Community Survey, U.S. Census Bureau

Table K uses the same data to compare average earnings and average age by educational attainment.

## Table K <br> 2007 Average Earnings and Average Age for Full-Time, Year-Round Michigan Workers by Sector and Educational Attainment

|  | Average Earnings |  |  | Average Age |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | Private Sector | $\underline{\text { State }}$ |  | Private Sector | State |
| No High School completion | $\$ 32,3 I 5$ | $\$ 17,729$ |  | 42 | 44 |
| High School completion | $\$ 38,150$ | $\$ 35,568$ |  | 42 | 46 |
| Some college; no degree | $\$ 44,179$ | $\$ 43,933$ |  | 41 | 45 |
| Associate's Degree | $\$ 48,008$ | $\$ 45,539$ |  | 41 | 44 |
| Bachelor's Degree | $\$ 71,378$ | $\$ 51,646$ |  | 41 | 42 |
| Master's Degree | $\$ 97,937$ | $\$ 60,926$ |  | 44 | 45 |
| Professional's Degree | $\$ 125,259$ | $\$ 100,684$ |  | 43 | 46 |
| Doctoral Degree | $\$ 119,666$ | $\$ 91,028$ |  | 46 | 50 |
| Statewide Average | $\$ 5 I, 84 I$ | $\$ 53,057$ | $4 I$ | 45 |  |

Note: Private-sector employment does not include self-employed individuals or those working for nonprofit entities; state employment is comprised primarily of civil service, legislative, and university workers.

Source: HFA calculations based on the 2007 American Community Survey, U.S. Census Bureau

Table K shows that for all educational levels, state employees-on average-receive lower earnings than their private-sector counterparts. While earnings are relatively comparable for workers with high school degrees and for those who have attended college, the divergence in wages rises with the level of education. State employees with Master's degrees make an average of 37.8 percent less than private-sector employees; state employees with Bachelor's degrees make an average of 27.6 percent less than private-sector employees.

While it is true that overall average earnings are higher for state workers, this is because the state employs a much higher percentage of more highly-educated workers. Calculations made using data from the American Community Survey indicate that roughly 64.6 percent of state workers have at least a Bachelor's degree, whereas only about 36.4 percent of private-sector workers have attained that educational level.

Table L presents labor force participation and unemployment rates by educational attainment for Michigan residents between the ages of 16 and 72. Labor force participation is defined as those individuals who are either currently employed or actively seeking employment; as such, it provides a broader sample than the first two tables which were limited to those workers with full-time, year-round employment.

The data in Table L strongly support the inference that higher levels of education lead to greater labor force participation and lower levels of unemployment.

Table L
2007 Labor Force Participation by Educational Attainment for Michigan Residents Aged 16 to 72

|  | Participation Rate | Unemployment Rate |
| :--- | ---: | :---: | :---: |
| No High School completion | $44.8 \%$ | $11.6 \%$ |
| High School completion | $66.0 \%$ | $8.0 \%$ |
| Some college; no degree | $73.4 \%$ | $6.1 \%$ |
| Associate's Degree | $79.0 \%$ | $4.8 \%$ |
| Bachelor's Degree | $80.4 \%$ | $3.2 \%$ |
| Master's Degree | $79.4 \%$ | $2.5 \%$ |
| Professional's Degree | $86.9 \%$ | $1.5 \%$ |
| Doctoral Degree | $86.9 \%$ | $1.8 \%$ |

Source: HFA calculations based on the 2007 American Community Survey, U.S. Census Bureau

## Appendix A <br> January 2007 Michigan Employee Compensation Survey Participants

| Abbott Industries | Detroit Medical Center |
| :---: | :---: |
| Accident Fund Insurance Company | Detroit Public Library |
| Alcoa Howmet | Dickinson County Healthcare |
| Alpena Regional Medical Center | Dickinson Wright, PLCC |
| AZ Automotive Group | Dow Chemical |
| Barry-Eaton District Health Department | DTE Energy Company |
| Battle Creek Health Authority | Eastern Michigan University |
| Bay-Arenac Behavioral Health | Eaton County |
| Bell Hospital | Emergent Bio Solutions |
| Berrien Mental Health System | Ferris State University |
| Besser Company | Flagstar Bank |
| Blue Cross Blue Shield of Michigan | Foote Hospital |
| Board of Water \& Light | Ford Motor Credit |
| Botsford Health Care | Four Winns Boats |
| Branch-Hillsdale-St. Joseph Community Health | Freedom Village |
| Calvin College | General Dynamics |
| Carson City Hospital | General Motors Corporation |
| CATA | Genesee County Community Mental Health |
| Central Michigan Distribution Health Department | Genesee County Road Commission |
| Central Michigan University | Genesys Health Enterprises |
| Chippewa County | Grand Rapids Community College |
| Citizens Bank | Grand Traverse County Road Commission |
| Citizens Financial Group | Grand Valley State University |
| City of Adrian | Great Lakes Works |
| City of Ann Arbor | Hastings Mutual Insurance Company |
| City of Detroit | Haworth, Inc. |
| City of East Lansing | Health Alliance Plan |
| City of Grand Rapids | HealthPlus of Michigan |
| City of Jackson | Henry Ford Health System |
| City of Kalamazoo | Holland Hospital |
| City of Lansing | Honigman Miller Schwartz |
| City of Livonia | Hope College |
| City of Marquette | Huntington National Bank |
| City of Midland | Hurley Medical Center |
| City of Muskegon | Huron Clinton Metropolitan Authority |
| City of Sault Ste. Marie | Ingham County |
| City of Traverse City | Ingham County Road Commission |
| Compuware Corporation | Interlochen Center for the Arts |
| Consumers Energy | Ionia County |
| Cook Nuclear Plant | Irwin Seating Company |
| Copper Country Mental Health | Jabil |
| Covenant Healthcare | Jackson Community College |
| Delta College | Jackson County |
| Delta Dental Plan of Michigan | Jackson County Medical Care |
| Delta Township | Jackson National Life |
| Dematic Corporation | Johnson Controls |

Detroit Public Library
Dickinson County Healthcare
Dickinson Wright, PLCC
Dow Chemical
DTE Energy Company
Eastern Michigan University
Eaton County
Emergent Bio Solutions
Ferris State University
Flagstar Bank
Foote Hospital
Ford Motor Credit
Four Winns Boats
Freedom Village
General Dynamics
General Motors Corporation
Genesee County Community Mental Health
Genesee County Road Commission
Genesys Health Enterprises
Grand Rapids Community College
Grand Traverse County Road Commission
Grand Valley State University
Great Lakes Works
Hastings Mutual Insurance Company
Haworth, Inc.
Health Alliance Plan
HealthPlus of Michigan
Henry Ford Health System
Holland Hospital
Honigman Miller Schwartz
Hope College
Huntington National Bank
Hurley Medical Center
Huron Clinton Metropolitan Authority
ngham County
Ingham County Road Commission
Interlochen Center for the Arts
Ionia County
Irwin Seating Company
Jabil
Jackson Community College
Jackson County
Jackson County Medical Care
Johnson Controls

# Appendix A <br> January 2007 Michigan Employee Compensation Survey Participants 

| Kalamazoo County | NSK Corporation |
| :--- | :--- |
| Kalamazoo County Road Commission | NuUnion Credit Union |
| Kent County | Oakland County Community Mental Health |
| Key Safety Systems | Oakland County Road Commission |
| Knoll, Inc. | Ogihara Ambrica |
| Lake Superior State University | O-N Minerals |
| Lansing Community College | Ottawa County Road Commission |
| Lansing State Journal | Parker Hannifin Corp |
| LaSalle Bank Corporation | Pathways |
| Lenawee Community Mental Health | Perrigo Human Resources |
| Lenawee County | Plante \& Moran |
| Lifeways | Port Huron Hospital |
| Macatawa Bank | Portage Health |
| Macomb County | Presbyterian Villages of Michigan |
| Macomb County Community Mental Health | Priority Health |
| Macomb County Road Commission | Quicken Loans |
| MacSteel | R.L. Polk \& Co. |
| Magna Donnelly Corporation | Saginaw Chippewa Indian Tribe |
| Manistee County | Saginaw County |
| Marquette County | Saginaw County Community Mental Health |
| Marquette County Health Department | Saginaw Valley State University |
| Marquette County Road Commission | Severstal NA |
| Marquette General Health System | Shape Corporation |
| Masonic Pathwass | Shiawassee County Medical Care Facility |
| McLaren Regional Medical Center | Soaring Eagle Casino \& Resort |
| Meridian Township | Sparrow Health System |
| Merillet Industries, LLC | Spartan Corporation |
| Michigan Farm Bureau | Spectrum Health |
| Michigan Health \& Hospital Association | St. Joseph Mercy Health System |
| Michigan Millers Mutual Insurance Company | St. Joseph Mercy Oakland |
| Michigan State University | St. Mary's of Michigan |
| Michigan Supreme Court | Starr Commonwealth |
| Michigan Technological University | Steelcase Inc. |
| Mid-Michigan Health | Thomas M. Cooley Law School |
| Mott Community College | Tower Automotive |
| Mount Clemens Regional Medical Center | United Parcel Service |
| Muskegon County | University of Michigan Health System |
| Muskegon County CMH | Van Buren CMHA |
| Muskegon County Road Commission | Washtenaw Community College |
| National City | Washtenaw County Road Commission |
| NE Michigan Comm Service Agency | Wayne County |
| Network I80 | Wayne County Airport Authority |
| Nissan Technical Center | Wayne State University |
| North Country Community Mental Health | Western Michigan University |
| Northern Lakes Community Mental Health | Wexford District Health Department \# Io |
| Northern Michigan University | Whirlpool |
| Northwest Michigan Community Health | Wolverine World Wide |
|  |  |

Source: 2007 Michigan Employee Compensation Survey

Appendix B
2000 Educational Attainment for Michigan and Counties

| County | Population And Over | Less Than 9th Grade | 9th to $\begin{gathered}\text { I2th } \\ \text { Grade; }\end{gathered}$ <br> No Diploma | High School Graduate (Including Equivalency) | $\begin{array}{r} \text { Some } \\ \text { College; } \\ \text { No Degree } \end{array}$ | Associate's | Bachelor's Degree | Graduate or Professional Degree |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Alcona | 8,958 | 504 | 1,310 | 3,750 | 1,880 | 537 | 589 | 388 |
| Alger | 7,169 | 428 | 895 | 3,035 | 1,463 | 296 | 760 | 292 |
| Allegan | 66,925 | 4,015 | 7,820 | 26,190 | 14,067 | 4,238 | 7,231 | 3,364 |
| Alpena | 21,399 | 1,577 | 2,040 | 7,631 | 5,380 | 1,954 | 1,688 | I,129 |
| Antrim | 16,025 | 536 | 1,931 | 5,946 | 3,558 | 952 | 2,015 | 1,087 |
| Arenac | 11,868 | 900 | 1,856 | 5,011 | 2,295 | 728 | 651 | 427 |
| Baraga | 6,097 | 397 | 786 | 2,376 | 1,463 | 408 | 524 | 143 |
| Barry | 37,132 | 1,105 | 3,810 | 14,577 | 9,489 | 2,679 | 3,651 | I,821 |
| Bay | 74,146 | 4,522 | 8,505 | 27,407 | 17,264 | 5,933 | 7,224 | 3,291 |
| Benzie | 11,283 | 393 | 1,258 | 4,107 | 2,506 | 761 | 1,497 | 761 |
| Berrien | 106,690 | 6,065 | 13,219 | 33,998 | 24,234 | 8,244 | 13,031 | 7,899 |
| Branch | 30,300 | 2,039 | 4,027 | 12,364 | 6,762 | 1,887 | 2,127 | I,094 |
| Calhoun | 90,137 | 3,935 | 11,177 | 32,083 | 21,514 | 6,989 | 9,424 | 5,015 |
| Cass | 34,286 | 1,738 | 4,969 | 12,906 | 7,979 | 2,556 | 2,735 | 1,403 |
| Charlevoix | 17,528 | 675 | 1,776 | 6,158 | 3,988 | 1,452 | 2,271 | 1,208 |
| Cheboygan | 18,562 | I,04I | 2,325 | 7,533 | 3,982 | 1,092 | 1,612 | 977 |
| Chippewa | 25,683 | 1,298 | 3,227 | 9,232 | 6,650 | 1,430 | 2,611 | 1,235 |
| Clare | 21,333 | 1,368 | 3,726 | 8,617 | 4,558 | 1,18। | 1,161 | 722 |
| Clinton | 41,864 | 1,577 | 2,945 | 13,753 | 10,962 | 3,740 | 5,793 | 3,094 |
| Crawford | 9,871 | 436 | 1,457 | 3,715 | 2,342 | 643 | 845 | 433 |
| Delta | 26,362 | 1,271 | 2,388 | 9,444 | 6,178 | 2,578 | 3,070 | 1,433 |
| Dickinson | 18,831 | 573 | 1,54I | 8,365 | 3,886 | 1,328 | 2,091 | 1,047 |
| Eaton | 67,044 | 1,800 | 5,217 | 20,361 | 19,301 | 5,805 | 9,908 | 4,652 |
| Emmet | 21,258 | 667 | 1,679 | 6,658 | 4,880 | 1,812 | 3,506 | 2,056 |
| Genesee | 277,660 | 10,917 | 35,893 | 92,661 | 71,023 | 22,107 | 29,272 | 15,787 |
| Gladwin | 18,308 | 1,236 | 2,742 | 7,609 | 4,008 | 1,032 | 1,160 | 521 |
| Gogebic | 12,311 | 549 | 1,238 | 4,735 | 2,691 | 1,151 | 1,330 | 617 |
| Grand Traverse | 51,801 | I,487 | 4,059 | 14,443 | 13,297 | 4,995 | 8,504 | 5,016 |
| Gratiot | 27,322 | 1,447 | 3,069 | 11,508 | 6,183 | 1,587 | 2,401 | I,127 |
| Hillsdale | 29,595 | 1,601 | 3,389 | 12,719 | 6,687 | 1,640 | 2,215 | 1,344 |
| Houghton | 21,233 | 1,102 | 2,167 | 7,639 | 3,809 | 1,636 | 2,984 | 1,896 |
| Huron | 24,954 | 2,422 | 3,000 | 10,712 | 4,493 | 1,609 | I,844 | 874 |
| Ingham | 162,909 | 5,360 | 13,981 | 38,118 | 39,290 | 12,470 | 30,151 | 23,539 |
| Ionia | 37,835 | 1,756 | 4,525 | 15,277 | 9,748 | 2,454 | 2,882 | 1,193 |
| losco | 19,764 | 1,053 | 3,306 | 7,951 | 4,324 | 903 | 1,429 | 798 |
| Iron | 9,670 | 406 | 1,064 | 4,412 | 1,864 | 598 | 881 | 445 |
| Isabella | 31,677 | 1,579 | 2,835 | 10,731 | 7,096 | 1,859 | 4,337 | 3,240 |
| Jackson | 104,880 | 3,665 | 12,880 | 34,477 | 28,385 | 8,42I | 11,704 | 5,348 |
| Kalamazoo | 144,995 | 4,307 | 11,967 | 37,615 | 35,150 | 10,767 | 27,586 | 17,603 |
| Kalkaska | 11,073 | 540 | 1,679 | 4,942 | 2,28I | 553 | 724 | 354 |
| Kent | 351,875 | 16,001 | 38,147 | 99,420 | 80,393 | 27,076 | 61,488 | 29,350 |
| Keweenaw | 1,634 | 93 | 173 | 608 | 348 | 100 | 199 | 113 |
| Lake | 7,964 | 556 | 1,655 | 3,166 | 1,615 | 347 | 443 | 182 |

Appendix B
2000 Educational Attainment for Michigan and Counties

| County | Population 25 Years And Over | Less Than 9th Grade | 9th to 12th Grade; <br> No Diploma | High School Graduate (Including Equivalency) | $\begin{array}{r} \text { Some } \\ \text { College; } \\ \text { No Degree } \end{array}$ | Associate's Degree | Bachelor's Degree | Graduate or Professional Degree |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Lapeer | 56,454 | 2,189 | 6,555 | 21,75I | 14,560 | 4,217 | 4,950 | 2,232 |
| Leelanau | 14,785 | 404 | 966 | 3,912 | 3,532 | 1,335 | 2,913 | I,723 |
| Lenawee | 64,311 | 3,173 | 7,502 | 24,734 | 14,531 | 3,909 | 6,979 | 3,483 |
| Livingston | 101,381 | 1,701 | 7,030 | 28,702 | 26,479 | 8,929 | 19,206 | 9,334 |
| Luce | 4,927 | 374 | 832 | 1,844 | 1,020 | 277 | 414 | 166 |
| Mackinac | 8,588 | 478 | 1,025 | 3,546 | 1,801 | 457 | 863 | 418 |
| Macomb | 535,836 | 25,755 | 65,616 | 175,565 | 132,819 | 41,936 | 63,603 | 30,542 |
| Manistee | 17,298 | 867 | 2,342 | 6,827 | 3,618 | 1,195 | 1,642 | 807 |
| Marquette | 41,934 | 1,559 | 3,274 | 14,815 | 9,674 | 2,669 | 6,685 | 3,258 |
| Mason | 19,449 | 1,009 | 2,362 | 6,898 | 4,569 | 1,525 | 1,941 | 1,145 |
| Mecosta | 23,314 | 1,207 | 2,566 | 8,52I | 4,828 | 1,740 | 2,716 | I,736 |
| Menominee | 17,342 | 1,014 | 1,852 | 8,041 | 3,511 | I,021 | 1,336 | 567 |
| Midland | 53,497 | 1,745 | 4,156 | 16,030 | 11,403 | 4,510 | 9,426 | 6,227 |
| Missaukee | 9,466 | 563 | 1,458 | 4,036 | 1,904 | 540 | 646 | 319 |
| Monroe | 94,28। | 4,466 | 11,452 | 35,166 | 22,743 | 6,931 | 9,060 | 4,463 |
| Montcalm | 39,560 | 2,115 | 5,334 | 15,801 | 9,336 | 2,696 | 2,863 | 1,415 |
| Montmorency | 7,604 | 512 | 1,401 | 3,175 | 1,511 | 380 | 399 | 226 |
| Muskegon | 108,661 | 5,193 | 13,210 | 38,522 | 27,349 | 9,297 | 10,215 | 4,875 |
| Newaygo | 30,329 | 2,011 | 4,447 | 12,242 | 6,337 | 1,835 | 2,332 | 1,125 |
| Oakland | 807,910 | 23,921 | 62,796 | 178,54I | 180,206 | 53,723 | 187,273 | 121,450 |
| Oceana | 17,134 | 1,313 | 2,153 | 6,754 | 3,533 | 1,224 | 1,373 | 784 |
| Ogemaw | 15,191 | 1,057 | 2,74I | 6,058 | 3,078 | 804 | 922 | 531 |
| Ontonagon | 5,899 | 378 | 578 | 2,566 | 1,22I | 390 | 512 | 254 |
| Osceola | 15,033 | 852 | 2,077 | 6,585 | 2,907 | 914 | I,166 | 532 |
| Oscoda | 6,716 | 531 | 1,237 | 2,719 | 1,304 | 386 | 379 | 160 |
| Otsego | 15,468 | 585 | 1,665 | 5,629 | 3,877 | 1,021 | 1,849 | 842 |
| Ottawa | 141,870 | 7,349 | 11,622 | 44,106 | 31,376 | 10,583 | 25,592 | 11,242 |
| Presque Isle | 10,463 | 958 | 1,444 | 4,016 | 2,213 | 631 | 774 | 427 |
| Roscommon | 18,930 | 838 | 3,050 | 7,429 | 4,384 | 1,167 | 1,227 | 835 |
| Saginaw | 135,198 | 6,979 | 17,927 | 48,877 | 29,897 | 10,020 | 14,217 | 7,281 |
| St. Clair | 107,583 | 4,546 | 13,915 | 40,018 | 27,24I | 8,339 | 8,562 | 4,962 |
| St. Joseph | 39,807 | 2,770 | 5,754 | 15,254 | 8,698 | 2,257 | 3,403 | 1,671 |
| Sanilac | 29,197 | 1,84I | 4,085 | 12,814 | 5,82I | 1,721 | 1,796 | 1,119 |
| Schoolcraft | 6,272 | 357 | 934 | 2,754 | 1,161 | 356 | 514 | 196 |
| Shiawassee | 46,557 | 1,821 | 5,455 | 17,897 | 11,429 | 3,561 | 4,120 | 2,274 |
| Tuscola | 37,898 | 2,217 | 4,924 | 15,828 | 8,320 | 2,590 | 2,689 | 1,330 |
| Van Buren | 48,920 | 3,519 | 6,815 | 17,570 | 10,912 | 3,101 | 4,721 | 2,282 |
| Washtenaw | 197,414 | 4,673 | 12,043 | 33,752 | 40,063 | 11,857 | 48,034 | 46,992 |
| Wayne | 1,305,288 | 80,328 | 220,178 | 399,885 | 303,85I | 76,254 | 141,866 | 82,926 |
| Wexford | 19,965 | 909 | 2,693 | 7,721 | 4,293 | 1,286 | 1,953 | 1,110 |


Source: Demographic Profile DP-2 Profiles of Selected Social Characteristics, DP2007-DP2014, Michigan Center for Geographic Information

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | $\begin{array}{r} \text { \# of } \\ \text { Employees } \end{array}$ | Position | \# of Employees |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: No specific amount or type (690 employees) |  |  |  |
| Storekeeper | 390 | Laborer | 124 |
| Storekeeper Supervisor | 59 | Machinist | 3 |
| Trades Helper | 15 | Microfilm Machine Operator | 17 |
| Institution Worker | 1 | Microfilm/Scanning Machine Operator | 1 |
| Janitor | 30 | Motor Vehicle Operator | 49 |
| Laboratory Glassware Worker | 1 |  |  |
| Minimum Education Required: High School Completion (12,524 employees) |  |  |  |
| Administrative Technician Supervisor | 11 | Heavy Equipment Mechanic Supervisor | 5 |
| Aircraft Mechanic | 2 | Home Aide | 12 |
| Aircraft Mechanic Supervisor | 2 | Human Resources Customer Service Rep. | 18 |
| Aircraft Pilot | 7 | Human Resources Customer Service Supervisor | 1 |
| Automotive Body Repairer | 2 | Industries Production Leader | 75 |
| Automotive Mechanic | 14 | Industries Supervisor | 29 |
| Barber Cosmetologist | 4 | Institutional Training Technician | 3 |
| Boiler Inspector | 14 | Interpreter Deaf | 3 |
| Bridge Operator | 24 | Legal Secretary | 121 |
| Bridge Operator Supervisor | 1 | Library Assistant | 14 |
| Bridge Safety Officer | 48 | Lift/Ride Inspector | 4 |
| Bridge Safety Supervisor | 14 | Locksmith | 10 |
| Bridge Worker | 10 | Maintenance Mechanic | 422 |
| Building Code Inspector | 13 | Maintenance Mechanic Supervisor | 14 |
| Building Trades Crew Leader | 59 | Mason-Plasterer | I |
| Building Trades Supervisor | 22 | Mechanical Code Inspector | 11 |
| Calculations Assistant | 213 | Medical Benefits Reviewer | 25 |
| Carpenter | 70 | Motor Carrier Investigator | 10 |
| Central Control Operator | 6 | Motor Carrier Lieutenant | 8 |
| Client Resident Affairs Supervisor | 1 | Motor Carrier Sergeant | 21 |
| Code Inspection Supervisor | 13 | Motor Carrier Specialist Sergeant | 1 |
| Communications Assistant | 183 | Motor Carrier Officer | 119 |
| Communications Network Installer | 9 | Motor Equipment Supervisor | 2 |
| Conservation Officer | 141 | Office Supervisor | 192 |
| Conservation Officer Specialist | 3 | Painter | 17 |
| Conservation Officer Supervisor | 22 | Park \& Recreation Ranger | 295 |
| Conservation Officer-Law Supervisor | 33 | Park \& Recreation Supervisor | 69 |
| Construction Safety Inspector | 16 | Parking Officer | 5 |
| Construction Safety Supervisor | 4 | Personnel Management Assistant | 127 |
| Cook | 40 | Personnel Management Technician | 46 |
| Data Coding Operator | 151 | Pharmacy Assistant | 60 |
| Data Processing Assistant | 1 | Photo Services Assistant | 4 |
| Dental Aide | 59 | Physical Plant Supervisor | 68 |
| Department of State Aide | 611 | Plumber | 21 |
| Departmental Technician | 978 | Plumber-Licensed | 30 |
| Disability Determination Assistant | 28 | Plumbing Inspector | 12 |
| Division Head Legal Secretary | 4 | Power Plant Operator | 57 |
| Division Legal Secretary | 31 | Power Plant Supervisor | 4 |
| Domestic Services Aide | 238 | Printing Typesetter | 1 |
| Domestic Services Supervisor | 14 | Procurement Technician | 61 |
| Electrical Inspector | 17 | Railroad Safety Inspector | 5 |
| Electrician Licensed | 52 | Refrigeration Mechanic | 6 |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | $\begin{array}{r} \text { \# of } \\ \text { Employees } \end{array}$ | Position | Employee |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: High School Completion . . . continued |  |  |  |
| Electrician Master Licensed | 81 | Refrigeration Mechanic Licensed | 30 |
| Electrician Supervisor | 5 | Reproduction Machine Repairer | 1 |
| Elevator Inspector | 23 | Reproduction Machine Supervisor | 9 |
| Emergency Dispatcher | 81 | Reproduction Machines Operator | 49 |
| Emergency Dispatcher Supervisor | 5 | Resident Care Aide | 891 |
| Equipment Operator | 67 | Resident Care Aide Supervisor | 9 |
| Executive Office Assistant | 2 | Secretary | 1,485 |
| Executive Office Associate | 10 | Secretary Supervisor | 14 |
| Executive Secretary | 497 | Senior Executive Management Assistant | 148 |
| Farm Crew Leader | 3 | State Police Aircraft Pilot (Sergeant) | 1 |
| Farm Supervisor | 1 | State Properties Security Officer | 15 |
| Fingerprint Technician | 8 | State Properties Security Supervisor | 2 |
| Fingerprint Technician Supervisor | 1 | State Services Assistant | 161 |
| Fire \& Safety Officer Supervisor | 5 | Steeplejack | 48 |
| Fire Crash Rescue Officer | 29 | Teacher Aide | 11 |
| Fire Crash Rescue Supervisor | 2 | Television/Equipment Repairer | 3 |
| Fire Safety Inspector | 30 | Transportation Maintenance Coordinator | 25 |
| Fire Safety Officer | 58 | Transportation Maintenance Supervisor | 51 |
| Fire Safety Supervisor | 6 | Transportation Maintenance Worker | 531 |
| Fisheries Boat Captain Supervisor | 8 | Treasury Customer Service Representative | 98 |
| Food Service Supervisor | 1 | Vehicle Safety Inspector | 14 |
| Food Services Leader-Prisoner | 399 | Wastewater Treatment Plant Operator | 4 |
| Food Services Supervisor | 74 | Weights/Measures Inspector | 9 |
| Forensic Security Aide | 196 | Welder | 12 |
| Forensic Security Supervisor | 36 | Wildlife Assistant | 29 |
| Forest Fire Officer | 59 | Workers Compensation Assistant | 4 |
| Forest Fire Officer Supervisor | 18 | World Processing Assistant | 986 |
| Fruit/Vegetable Inspector | 7 | Youth Aide | 10 |
| Fruits/Vegetables Inspector Supervisor | 1 | Departmental Administrator | 7 |
| General Office Assistant | 831 | Engineering Support Assistant | 3 |
| Groundskeeper | 15 | Monitor Services | 2 |
| Groundskeeper Supervisor | 6 | Non-state Supervisor | 1 |
| Hazardous Materials Storage Inspector | 20 | Public Transportation Specialist | 1 |
| Hearings Reporter | 4 | Special Worker | 2 |
| Heavy Equipment Mechanic | 75 |  |  |
| Minimum Education Required: High School Completion/MSPTA (I,687 employees) |  |  |  |
| State Police Detective (Trooper Specialist) | 36 | State Police Sergeant | 233 |
| State Police Detective First Lieutenant | 23 | State Police Specialist First Lieutenant | 3 |
| State Police Detective Lieutenant | 46 | State Police Specialist Lieutenant | 15 |
| State Police Detective Sergeant | 176 | State Police Specialist Sergeant | 63 |
| State Police First Lieutenant | 63 | State Police Specialist Trooper | 2 |
| State Police Lieutenant | 14 | State Police Trooper | 1,013 |
| Minimum Education Required: I5 Semester Credits (9,766 employees) |  |  |  |
| Corrections Medical Aide | I | Corrections Security Representative | 11 |
| Corrections Medical Officer | 11 | Corrections Shift Supervisor | 874 |
| Corrections Officer | 5,554 | Corrections Transportation Officer | 210 |
| Corrections Resident Representative | 77 | Resident Unit Officer | 2,887 |
| Corrections Security Inspector | 47 | Special Alternative Incarceration Officer | 94 |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | Employees | Position | $\begin{array}{r} \text { \# of } \\ \text { Employees } \end{array}$ |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: Certificate (352 employees) |  |  |  |
| Practical Nurse Licensed | 335 | Practical Nurse Supervisor | 17 |
| Minimum Education Required: Associate's Degree (6, 127 employees) |  |  |  |
| Account Examiner | 125 | Graphic Arts Designer Supervisor | 3 |
| Account Examiner Supervisor | 28 | Indian Outreach Worker | 12 |
| Accounting Assistant | 423 | Information Technology Technician | 310 |
| Accounting Technician | 215 | Laboratory Assistant | 11 |
| Assistance Payments Supervisor | 4 | Laboratory Technician | 57 |
| Assistance Payments Worker | 1,701 | Liability Examiner | 14 |
| Assistant Resident Unit Supervisor | 347 | Library Research Analyst | 3 |
| Attorney General Investigator | 29 | Library Technician | 35 |
| Attorney General Investigator Supervisor | 6 | Medical Record Examiner | 38 |
| Aviation Communication Technician | 2 | Medical Record Examiner Supervisor | 15 |
| Child Care Worker | 67 | Medical Technician Supervisor | 2 |
| Civil Technician Supervisor | 21 | Migrant Program Worker | 44 |
| Construction Technician | 202 | Migrant Services Worker | 15 |
| Corrections Field Services Assistant | 17 | Natural Resources Technician Supervisor | 9 |
| Dental Hygienist | 35 | Paralegal | 11 |
| Dental Laboratory Technician | 1 | Photographer Supervisor | 1 |
| Department of State Branch Supervisor | 187 | Photographer | 7 |
| Drafting Technician | 109 | Radio Communications Technician | 49 |
| Electronics Technician | 6 | Registered Nurse | 501 |
| Employment Service Interviewer | 92 | Respiratory Therapy Technician | 1 |
| Engineering Technician | 117 | Social Services Administrative Supervisor | 46 |
| Environmental Technician | 17 | Surveying Technician | 32 |
| Environmental Technician | 1 | Trades Instructor | 113 |
| Environmental Technician Supervisor | 2 | Traffic Technician | 22 |
| Equipment Technician | 36 | Unemployment Insurance Examiner | 548 |
| Fisheries Assistant | 47 | Veterinary Technician | 3 |
| Fisheries Technician | 49 | Water Quality Technician | 2 |
| Forensic Technician | 14 | Wildlife Technician | 34 |
| Forest Technician | 21 | X-Ray Technician | 12 |
| Geological Technician | 13 | Youth Specialist | 194 |
| Graphic Arts Designer | 18 | Youth Specialist Supervisor | 31 |
| Minimum Education Required: Bachelor's Degree (I7,65 I employees) |  |  |  |
| Account Manager | 102 | Land Surveyor Licensed | 8 |
| Accountant | 125 | Land Surveyor Licensed Specialist | 9 |
| Accounting Specialist | 60 | Land Surveyor Manager | 9 |
| Activities Therapy Aide | 37 | Landscape Design Manager | 2 |
| Activities Therapy Aide Supervisor | 2 | Landscape Design Specialist | 4 |
| Activities Therapy Manager | 8 | Landscape Designer | 13 |
| Aeronautic Specialist | 1 | Lottery District Sales Representative | 63 |
| Aquatic Biologist | 20 | Lottery Regional Sales Manager | 9 |
| Aquatic Biology Specialist | 3 | Media Production Specialist | 6 |
| Archaeologist Manager | 1 | Medicaid Utilization Analyst | 27 |
| Archaeologist | 9 | Medical Claims Analyst | 1 |
| Architect Manager (Licensed) | 6 | Mental Health Social Worker | 7 |
| Architect Specialist | 7 | Meteorologist | 1 |
| Architect | 13 | Meteorology Specialist | I |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | \# of Employees | Position | Employees |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: Bachelor's Degree . . . continued |  |  |  |
| Assistant Auditor General Manager | 34 | Meteorologist Manager | 6 |
| Assistant Auditor General | 51 | Meteorologist | 15 |
| Assistant Auditor General Specialist | 1 | Metrology Specialist | 1 |
| Auditing Specialist | 52 | Microbiologist | 43 |
| Auditor | 350 | Microbiologist Specialist | 2 |
| Auditor General Manager | 22 | Music Therapist | 11 |
| Auditor Manager | 82 | Natural Resources Manager | 48 |
| Aviation Manager | 3 | Nurse Consultant | 50 |
| Aviation Specialist | 2 | Occupation Safety Advisor | 4 |
| Building Construction Manager | 4 | Occupation Safety Inspection | 30 |
| Building Construction Project Superintendent | 34 | Occupational Safety Supervisor | 4 |
| Building Construction Specialist | 1 | Occupational Therapist | 31 |
| Buyer | 29 | Park \& Recreation Manager | 28 |
| Buyer Manager | 8 | Park Interpreter | 12 |
| Buyer Specialist | 22 | Parole Probation Manager | 156 |
| Child Support Manager | 7 | Parole Probation Specialist | 4 |
| Child Support Specialist | 84 | Parole/Probation Officer | I,184 |
| Civil Rights Manager | 11 | Parole/Probation Specialist | 2 |
| Civil Rights Representative | 54 | Personnel Management Analyst | 73 |
| Civil Rights Specialist | 8 | Personnel Management Specialist | 114 |
| Claims Examiner | 10 | Pharmacist | 15 |
| Client Resident Affairs Representative | 7 | Pharmacist Manager | 5 |
| Communications Representative | 39 | Pharmacist Specialist | 2 |
| Communications Representative Manager | 10 | Physical Therapist | 1 |
| Communications Specialist | 20 | Physical Therapy Aide | 7 |
| Corrections Internal Affairs Specialist | 6 | Physician Assistant | 2 |
| Corrections Program Coordinator | 150 | Physician Manager | 12 |
| Corrections Program Manager | 6 | Physicist | 15 |
| Dairy Industry Manager | 5 | Physicist Manager | 6 |
| Dairy Industry Scientist | 18 | Physicist Specialist | 4 |
| Dairy Industry Specialist | 4 | Planning Analyst | 9 |
| Departmental Analyst | 1,592 | Planning Manager | 2 |
| Departmental Analyst-Trainee | 72 | Plant Industry Manager | 8 |
| Departmental Manager | 413 | Plant Industry Scientist | 45 |
| Departmental Specialist | 536 | Plant Industry Specialist | 6 |
| Departmental Supervisor | 123 | Plant Pathologist Specialist | 1 |
| Deputy Prison Warden | 73 | Prison Counselor | 5 |
| Developmental Disabilities Manager | 7 | Promotional Agent | 19 |
| Developmental Disabilities Programmer | 11 | Promotional Specialist | 8 |
| Dietitian/Nutritionist | 24 | Property Analyst | 75 |
| Dietitian/Nutritionist Manager | 7 | Property Manager | 30 |
| Disability Examiner | 319 | Property Specialist | 17 |
| Disability Examiner Manager | 43 | Public Utilities Auditor | 1 |
| Economic Analyst | 20 | Public Utilities Engineer | 14 |
| Economic Community Development Analyst | 13 | Public Utilities Engineering Specialist | 8 |
| Economic Community Development Manager | 5 | Recreational Therapist | 46 |
| Economic Community DevelopmentSpecialist | 28 | Registered Nurse Director | 14 |
| Economic Manager | 4 | Registered Nurse Manager | 380 |
| Economic Specialist | 7 | Regulation Agent | 227 |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | Employe | Position | Employees |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: Bachelor's Degree . . . continued |  |  |  |
| Education Specialist | 3 | Regulation Manager | 42 |
| Employment Counselor | 6 | Regulation Officer Trainee | 1 |
| Employment Services Analyst | 7 | Regulation Officer Trainee | 36 |
| Employment Service Manager | 10 | Regulation Specialist | 11 |
| Engineer | 11 | Rehabilitation Service Coordinator | 5 |
| Engineer Manager | 26 | Resident Unit Manager | 128 |
| Engineer Manager-Licensed | 163 | Resource Analyst | 68 |
| Engineering Assistant | 17 | Resource Program Analyst | 19 |
| Engineering Assistant Supervisor | 3 | Resource Specialist | 21 |
| Engineering Licensed Specialist | 8 | Rights Representative | 17 |
| Engineering Specialist | 9 | Rights Representative Manager | 1 |
| Environmental Engineer | 92 | Rights Representative Manager | 2 |
| Environmental Engineer Licensed | 41 | Rights Specialist | 7 |
| Environmental Engineering Licensed Specialist | 7 | School Teacher | 87 |
| Environmental Engineering Specialist | 21 | Senior Chief Deputy Director | 6 |
| Environmental Manager | 128 | Senior Deputy Director | 37 |
| Environmental Quality Analyst | 388 | Senior Deputy Director Treasury Investment | 1 |
| Environmental Quality Specialist | 96 | Senior Executive Assistant Director | 25 |
| Environmental Sanitarian | 9 | Senior Management Executive | 38 |
| Environmental Sanitarian Specialist | 6 | Senior Management Warden | 27 |
| Executive Office Advisor/Administrator | 9 | Senior Policy Executive | 44 |
| Executive Office Manager/Specialist | 12 | Services Program Manager | 388 |
| Executive Office Official | 8 | Services Specialist | 1,541 |
| Executive Office Representative | 5 | Services Specialist Assistant | 41 |
| Facilities Engineer | 9 | Social Services Administrative Manager | 7 |
| Facilities Engineering Licensed Specialist | 7 | Social Services Division Administrator | 93 |
| Facilities Manager | 1 | Social Services Licensing Manager | 15 |
| Facilities Supervisor | 22 | Soil Science Specialist | 1 |
| Family Independence Manager | 357 | Soil Scientist | 4 |
| Family Independence Specialist | 1,449 | Special Education Teacher | 21 |
| Financial Manager | 41 | Speech Therapist | 1 |
| Financial Analyst | 154 | State Administrative Manager | 524 |
| Financial Institutions Examiner | 55 | State Assistant Administrator | 55 |
| Financial Institutions Manager | 43 | State Bureau Administrator | 72 |
| Financial Institutions Specialists | 5 | State Division Administrator | 242 |
| Financial Specialist | 96 | State Office Administrator | 147 |
| Fisheries Biologist | 28 | State Police Lab Director | 6 |
| Fisheries Biology Specialist | 1 | State Police Lab Manager | 28 |
| Food Industry Field Scientist | 49 | State Policy Administrator | 3 |
| Food Industry Manager | 8 | State Policy Assistant | 1 |
| Food Industry Specialist | 7 | Statistician | 9 |
| Forensic Scientist | 84 | Statistician Manager | 1 |
| Forest Management Specialist | 12 | Statistician Specialist | 9 |
| Forester | 85 | Transportation Engineer | 293 |
| General Engineer | I | Transportation Engineer Licensed | 4 |
| Geologist | 78 | Transportation Engineer Licensed Specialist | 99 |
| Geology Specialist | 13 | Transportation Planner | 55 |
| Health Care Surveyor | 49 | Transportation Planner Specialist | 20 |
| Human Resources Developer | 129 | Transportation Planning Manager | 26 |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | \# of Employees | Position | \# of Employees |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: Bachelor's Degree . . . continued |  |  |  |
| Human Resources Developer Specialist | 27 | Treasury Investment Administration Manager | 5 |
| Human Resources Developer Trainee | 5 | Treasury Investment Administrator | 5 |
| Human Resources Manager | 30 | Treasury Investment Analyst | 2 |
| Industrial Hygienist | 36 | Treasury Investment Specialist | 25 |
| Industrial Hygienist Manager | 8 | Unemployment Claims Manager | 56 |
| Industrial Hygienist Specialist | 7 | Unemployment Claims Supervisor | 1 |
| Information Technology Manager | 122 | Unemployment Insurance Analyst | 52 |
| Information Technology Programmer/Analyst | 734 | Vehicle Services Coordinator | 3 |
| Information Technology Specialist | 256 | Wildlife Biologist | 39 |
| Information Technology Supervisor | 25 | Wildlife Biologist Specialist | 8 |
| Institution Chaplain | 38 | Workers Compensation Mediator | 4 |
| Labor Mediator | 9 | Youth Challenge Academy Advisor | 2 |
| Labor Relations Specialist | 4 | Youth Challenge Academy Cadre Aide | 23 |
| Laboratory Evaluation | 2 | Youth Challenge Academy Cadre Supervisor | 1 |
| Laboratory Scientist | 72 | Youth Challenge Academy Recreation | 7 |
| Laboratory Scientist Manager | 22 | Youth Challenge Academy Supervisor | 1 |
| Laboratory Scientist Specialist | 8 | Youth Group Leader | 19 |
| Land Surveyor | 9 |  |  |
| Minimum Education Required: Master's Degree (2,000 employees) |  |  |  |
| Administrative Manager | 45 | Psychologist Manager | 21 |
| Adult Foster Care Consultant | 50 | Public Health Consultant | 63 |
| Audiologist | 1 | Public Health Consultant Manager | 10 |
| Blind Rehabilitation Instructor | 25 | Research Biology Specialist | 16 |
| Camp Consultant | 11 | Rehabilitation Consultant | 6 |
| Child Day Care Consultant | 69 | Rehabilitation Consultant Manager | 4 |
| Child Welfare Consultant | 18 | Rehabilitation Counselor | 284 |
| Clinical Social Work Manager | 9 | Research Biologist | 2 |
| Clinical Social Worker | 119 | Research Biologist Manager | 6 |
| Community Health Services Manager | 22 | School District Consultant | 8 |
| Education Consultant | 27 | School Principal | 27 |
| Education Consultant Manager | 27 | School Psychologist | 1 |
| Education Field Services Consultant | 14 | School Teacher | 95 |
| Education Research Consultant | 16 | Services Specialist | 567 |
| Epidemiologist | 19 | Social Work Specialist | 2 |
| Epidemiologist Specialist | 5 | Special Education Consultant | 8 |
| Higher Education Consultant | 17 | Special Education Teacher | 47 |
| Historian | 17 | Speech and Language Pathologist | 2 |
| Historian Manager | 3 | Speech and Language Pathologist Manager | 1 |
| Historian Specialist | I | Toxicologist | 11 |
| History Specialist | 11 | Toxicologist Manager | 2 |
| Librarian | 53 | Toxicology Specialist | 4 |
| Librarian Manager | 7 | Vocational Education Consultant | 3 |
| Library Consultant | 2 | Vocational Rehabilitation Manager | 49 |
| Nutrition/Food Management Consultant Mgr. | 13 | Wilderness Instructor | 4 |
| Psychologist | 141 | Youth Residential Director | 15 |

## Appendix C

June 2008: Michigan State Classified Civil Service Job Descriptions/Educational Requirements

| Position | $\begin{array}{r} \text { \# of } \\ \text { Employees } \end{array}$ | Position | $\begin{array}{r} \text { \# of } \\ \text { Employees } \end{array}$ |
| :---: | :---: | :---: | :---: |
| Minimum Education Required: Doctoral Degree (680 employees) |  |  |  |
| Administrative Law Examiner | 120 | Physician | 31 |
| Administrative Law Manager | 11 | Prosecutor Training Coordinator Manager | 1 |
| Administrative Law Specialist | 47 | Psychiatric Resident | 2 |
| Attorney Administrator | 74 | Psychiatrist | 44 |
| Attorney Specialist | 21 | Psychiatrist Director | 12 |
| Attorney-Senior | 106 | Psychiatrist Manager | 13 |
| Attorney-Staff | 77 | Veterinarian | 16 |
| Clinical Health Scientist Manager | 2 | Veterinarian Manager | 4 |
| Clinical Health Scientist Specialist | 1 | Veterinary Specialist | 4 |
| Dentist | 45 | Physician Executive | 2 |
| Dentist Manager | 3 | Forensic Psychiatrist | 6 |
| Law Library Consultant | 1 | Forensic Psychologist | 29 |
| Law Library Manager | 1 | Forensic Psychologist Manager | 7 |

Total All Employees $=\mathbf{5 1 , 4 7 7}$
Source: Michigan Civil Service Commission

Appendix D
2007 Michigan Employee Compensation Survey Data

| Job Title | Private/Public Sector |  |  | State of Michigan |  |  | State Required Education Level |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Weighted Average |  | TotalWages | Average |  | $\begin{aligned} & \text { Total } \\ & \text { Wagas } \end{aligned}$ |  |
|  | Hourly Wage | $\begin{array}{r} \# \text { of } \\ \text { Employees } \end{array}$ |  | Hourly Wage | $\begin{array}{r} \text { \# of } \\ \text { mployees } \end{array}$ |  |  |
| Domestic Services Aide | \$10.57 | 530 | \$5,602 | \$16.95 | 185 | \$3,136 | None |
| Janitor | \$14.45 | 4,138 | \$59,794 | \$15.98 | 31 | \$495 | None |
| Laborer | \$23.98 | 10,291 | \$246,778 | \$18.33 | 123 | \$2,255 | None |
| Accounting Assistant | \$17.24 | 1,061 | \$18,292 | \$18.62 | 184 | \$3,426 | High School |
| Automotive Mechanic | \$24.64 | 1,42I | \$35,013 | \$21.74 | 10 | \$217 | High School |
| Cook | \$12.76 | 44I | \$5,627 | \$16.83 | 26 | \$438 | High School |
| Fingerprint Technician | \$25.14 | 12 | \$302 | \$21.54 | 5 | \$108 | High School |
| General Office Assistant | \$14.86 | 2,317 | \$34,431 | \$18.64 | 570 | \$10,625 | High School |
| Heavy Equipment Mechanic | \$23.58 | 550 | \$12,969 | \$23.59 | 59 | \$1,392 | High School |
| Legal Secretary | \$21.40 | 533 | \$11,406 | \$21.21 | 104 | \$2,206 | High School |
| Maintenance Mechanic | \$22.04 | I,977 | \$43,573 | \$21.99 | 173 | \$3,804 | High School |
| Painter | \$18.73 | 411 | \$7,698 | \$22.07 | 15 | \$331 | High School |
| Physical Therapy Aide | \$15.95 | 179 | \$2,855 | \$18.78 | 6 | \$113 | High School |
| Resident Care Aide | \$12.43 | 806 | \$10,019 | \$18.56 | 834 | \$15,479 | High School |
| Secretary | \$17.07 | 4,552 | \$77,703 | \$19.45 | 659 | \$12,818 | High School |
| Transportation Maintenance Worker | \$18.93 | 339 | \$6,417 | \$19.47 | 379 | \$7,379 | High School |
| Word Processing Assistant | \$14.52 | 533 | \$7,739 | \$18.71 | 811 | \$15,174 | High School |
| Corrections Officer | \$23.20 | 1,390 | \$32,248 | \$21.94 | 4,990 | \$109,481 | Some College |
| Electrical Inspector | \$26.01 | 38 | \$988 | \$25.94 | 17 | \$441 | License |
| Electrician - Master Licensed | \$28.98 | 1,785 | \$51,729 | \$23.80 | 34 | \$809 | Master License |
| IT Programmer/Analyst | \$32.01 | I,173 | \$37,548 | \$28.50 | 490 | \$13,965 | Some College |
| IT Technician | \$27.85 | 701 | \$19,523 | \$23.29 | 238 | \$5,543 | Some College |
| Park \& Recreation Ranger | \$12.57 | 17 | \$214 | \$18.84 | 214 | \$4,032 | Some College |
| Practical Nurse | \$18.14 | I,207 | \$21,895 | \$21.30 | 331 | \$7,050 | Some College/ License |
| Youth Specialist | \$17.18 | 359 | \$6,168 | \$19.60 | 141 | \$2,764 | Some College |
| Construction Technician-Trans. | \$21.83 | 49 | \$1,070 | \$21.27 | 115 | \$2,446 | Associate's |
| Dental Hygienist | \$23.29 | 32 | \$745 | \$23.08 | 36 | \$831 | Associate's |
| Drafting Technician | \$22.58 | 220 | \$4,968 | \$24.23 | 56 | \$1,357 | Associate's |
| Engineering Technician | \$23.33 | 454 | \$10,592 | \$24.23 | 62 | \$1,502 | Associate's |
| Laboratory Technician | \$19.28 | 533 | \$10,276 | \$20.97 | 36 | \$755 | Associate's |
| Registered Nurse | \$28.16 | 16,550 | \$466,048 | \$27.59 | 422 | \$11,643 | Associate's |
| Clinical Social Worker | \$24.54 | 847 | \$20,785 | \$26.17 | 121 | \$3,167 | Master's |
| Physician | \$76.25 | 527 | \$40,184 | \$71.30 | 25 | \$1,783 | Medical School |
| Psychiatrist | \$84.39 | 63 | \$5,317 | \$71.30 | 7 | \$499 | Medical School |
| Psychologist | \$28.64 | 142 | \$4,067 | \$31.42 | 123 | \$3,865 | Master's |
| Services Specialist (MA) | \$24.08 | 168 | \$4,045 | \$25.21 | 468 | \$11,798 | Master's |

Notes: I) Education level shown is the lowest required by the state. 2) Many state positions requiring a higher education level allow equivalent experience to substitute for formal education. 3) Exact education level of employees in private/public sector positions is unknown.

Source: HFA calculations based on 2007 Michigan Employee Compensation Survey data

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[^0]:    I During this time period, an unfunded actuarially accrued liability (UAAL) has emerged for the DB plan. This UAAL developed due to factors such as the stock market downturn and the 2002 early retirement program. While establishment of the DC plan did not cause the UAAL, the DC plan does require the state to pay larger annual required contributions (ARC)—which are amortization payments to the unfunded liability of the DB system. These increased payments partially offset the annual cost avoidance savings realized.
    ${ }^{2}$ Colorado, Florida, Montana, North Dakota, Ohio, and South Carolina.
    ${ }^{3}$ Florida, Indiana, Ohio, Oregon, and Washington.

[^1]:    4 "2006 Comparative Study of Major Public Employee Retirement Systems," William Ford, Senior Staff Attorney, 2007, Wisconsin Legislative Council.
    ${ }^{5}$ The Wisconsin Legislative Council notes that employer contributions often vary between categories of employees; Council data are derived from actuarial reports and information from plan administrators.
    ${ }^{6}$ According to Michigan's Office of Retirement Services, the Michigan rate was scheduled to be I8.I percent before a revaluation of retirement system assets reduced state costs.

