

FY 2016-17: DEPARTMENT OF NATURAL RESOURCES
Summary: Conference Report
Senate Bill 795 (S-2) CR-1*



Analyst: Austin Scott

IDG/IDT	FY 2015-16 YTD as of 2/10/16	FY 2016-17 Executive	FY 2016-17 House	FY 2016-17 Senate	FY 2016-17 Conference	Difference: Conference From FY 2015-16 YTD	
						Amount	%
	\$1,352,700	\$1,375,900	\$1,375,900	\$1,375,900	\$1,375,900	\$23,200	1.7
Federal	77,128,000	72,365,400	72,365,400	72,365,400	72,365,400	(4,762,600)	(6.2)
Local	0	0	0	0	0	0	--
Private	8,157,700	7,446,400	7,446,400	7,446,400	7,446,400	(711,300)	(8.7)
Restricted	277,765,000	277,156,400	277,156,500	277,156,400	277,156,400	(608,600)	(0.2)
GF/GP	39,597,800	39,560,000	38,560,000	39,810,000	39,910,000	312,200	0.8
Gross	\$404,001,200	\$397,904,100	\$396,904,200	\$398,154,100	\$398,254,100	(\$5,747,100)	(1.4)
FTEs	2,235.8	2,242.8	2,242.8	2,242.8	2,242.8	7.0	(0.3)

Notes: (1) FY 2015-16 year-to-date figures include mid-year budget adjustments through February 10, 2016. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by DNR.

Major Budget Changes From FY 2015-16 YTD Appropriations		FY 2015-16 Year-to-Date (as of 2/10/16)	FY 2016-17 Conference Change
1. Land Ownership Tracking System (one-time)		Gross	N/A
<u>Executive</u> provides \$4.0 million Gross to convert outdated land management IT system to a web-based system that can interact with current databases. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .		Federal	100,000
		Restricted	3,900,000
		GF/GP	\$0
2. Forestry Investment – Vegetative Management System (one-time)		Gross	N/A
<u>Executive</u> provides \$2.1 million from the Forest Development Fund to continue the replacement of the old timber sale system with the new Vegetative Management System which tracks timber sales, catalogs inventory, and interfaces with the Land Ownership Tracking System. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .		Restricted	2,100,000
		GF/GP	\$0
3. Invasive Species (one-time)		Gross	N/A
<u>Executive</u> provides \$1.0 million GF/GP to prevent invasive carp from migrating into state waterways from outside of Michigan. <u>House</u> , <u>Senate</u> , <u>Conference</u> concur with <u>Executive</u> .		GF/GP	\$1,000,000
4. Fisheries Resource Management (one-time)		Gross	N/A
<u>Executive</u> provides \$600,000 Gross (\$300,000 GF/GP) for two web-based systems to replace current paper-based system for real-time fish harvest reporting by state-licensed commercial anglers, tribal fishers, and wholesale dealers. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .		Restricted	300,000
		GF/GP	\$300,000
5. Forest Management and Timber Market Development		FTE	169.0
<u>Executive</u> increases by 7.0 FTEs and \$2.1 million from the Forest Development Fund to increase the state's sustainable timber supply. The additional FTEs include foresters, technicians, and forest economists. This funding will help DNR assess the impact of spruce budworm on 100,000 at-risk acres and develop the state's forest products economy. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .		Gross	\$29,108,100
		Federal	2,193,300
		Private	914,600
		Restricted	26,000,200
		GF/GP	\$0
			7.0
			\$2,125,000
			0
			0
			2,125,000
			\$0

Major Budget Changes From FY 2015-16 YTD Appropriations		FY 2015-16 Year-to-Date (as of 2/10/16)	FY 2016-17 Conference Change
6. Forest Fire Equipment Replacement	Gross	\$431,500	\$1,150,000
<u>Executive</u> increases restricted funding for forest fire equipment replacement by \$1.2 million (\$150,000 ongoing and \$1.0 million one-time). Departmental inventory includes 350 total pieces of forest fire equipment, over half of which are more than 20 years old. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	Restricted	431,500	1,150,000
	GF/GP	\$0	\$0
7. Recreation Passport Local Grants	Gross	\$1,000,000	\$500,000
<u>Executive</u> increases restricted authorization by \$500,000 on a one-time basis. Recreation passport local grants are awarded by DNR to local units of government for the development of public recreation facilities. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	Restricted	1,000,000	500,000
	GF/GP	\$0	\$0
8. Capital Outlay Project Adjustments	Gross	N/A	\$2,654,600
<u>Executive</u> makes current services baseline adjustments to capital outlay projects by reducing federal funding and increasing restricted and GF/GP funding for a net increase of \$2.7 million. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	Federal	N/A	(1,970,500)
	Restricted	N/A	4,375,100
	GF/GP	N/A	\$250,000
9. Removal of FY 2015-16 one-time appropriations	Gross	N/A	(\$20,537,000)
<u>Executive</u> removes \$20 million Gross (\$1.1 million GF/GP) for one-time projects included in the previous fiscal year's budget. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	Federal	N/A	(3,000,000)
	Private	N/A	(750,000)
	Restricted	N/A	(15,712,000)
	GF/GP	N/A	(\$1,075,000)
10. Five-Year Early Out Sick Leave Payments	Gross	N/A	(\$816,800)
<u>Executive</u> recognizes the end of employee accumulated leave-time payouts from the 2010 early retirement incentive, which were spread out over 5 years; removes \$816,800 Gross (\$22,900 GF/GP). <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	IDG	N/A	(900)
	Restricted	N/A	(793,000)
	GF/GP	N/A	(\$22,900)
11. Revenue Adjustments	Gross	N/A	(\$4,240,800)
<u>Executive</u> reduces federal and restricted authorization by a combined \$4.2 million to reflect available funds. Major adjustments include changes to state park improvement fund and game and fish protection fund authorization. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	Federal	N/A	(619,200)
	Restricted	N/A	(3,621,600)
	GF/GP	N/A	\$0
12. Economic Adjustments	Gross	N/A	\$5,367,900
<u>Executive</u> reflects increased costs of \$5.4 million Gross (\$710,100 GF/GP) for negotiated salary and wage increases (1.0% ongoing, 1.5% lump sum), insurance rate increases, actuarially required retirement contributions, and other economic adjustments. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur with <u>Executive</u> .	IDG	N/A	24,100
	Federal	N/A	727,100
	Private	N/A	38,700
	Restricted	N/A	3,867,900
	GF/GP	N/A	\$710,100
13. Michigan Conservation Corps	Gross	\$1,000,000	\$0
<u>House</u> removes funding for the Michigan Conservation Corps (MCC). The MCC is a statewide summer employment program for at-risk youth and returning veterans up to 27 years of age. Funding is provided to partner organizations to hire individuals for work that is approved or managed by DNR employees. <u>Senate</u> and <u>Conference</u> do not remove funding.	GF/GP	\$1,000,000	\$0
14. Detroit Boat Club	Gross	N/A	\$0
<u>House</u> adds a \$100 placeholder from the Michigan State Waterways Fund for capital outlay improvements to the Detroit Boat Club facility. <u>Senate</u> and <u>Conference</u> do not add a placeholder.	Restricted	N/A	0
	GF/GP	N/A	\$0
15. Swimmer's Itch Pilot Program (one-time)	Gross	N/A	\$250,000
<u>Senate</u> provides \$250,000 on-going GF/GP for a pilot program to address swimmer's itch in Michigan's inland lakes. <u>Conference</u> designates appropriation as one-time.	GF/GP	N/A	\$250,000
16. Water Trail Development (one-time)	Gross	N/A	\$100,000
<u>Conference</u> provides \$100,000 one-time GF/GP for a special grant for water trail development.	GF/GP	N/A	\$100,000

Major Boilerplate Changes From FY 2015-16

Sec. 217. Performance Benchmarks – RETAINED

Requires report of benchmarks to measure performance or return for each new program or program increase of \$500,000 or more; includes intent language that any future new program include list of benchmarks. Executive and House delete, Senate and Conference retain.

Sec. 218. Retention of Reports – RETAINED

Requires DNR to retain copies of all reports funded from appropriations. Executive, and House delete, Senate and Conference retain.

Sec. 219. Waterways Fund Projects – RETAINED

Requires DNR to report on activities of Waterways Commission during the previous fiscal year and provide list of completed Waterways Fund projects to the Legislature and State Budget Director by January 31, 2016 Executive deletes, House, Senate, and Conference retain.

Sec. 220. Disciplinary Action Against State Employees – RETAINED

Prohibits DNR from disciplining state employees for communicating with the Legislature. Executive deletes, House, Senate, and Conference retain.

Sec. 251. Invasive Species Initiative – RETAINED

Requires \$3.6 million of funding for the Invasive Species Initiative be allocated for grants for prevention, detection, eradication, and control of invasive species. Executive deletes, House, Senate, and Conference retain.

Sec. 252. Zika Virus Initiative Mosquito Abatement Program & IDG – DELETED

Designates \$250,000 GF/GP of invasive species funding for a mosquito abatement program to fight Zika virus in Michigan. Also designates \$150,000 GF/GP as an IDG to DHHS for Zika virus public health program. House adds new section, Senate and Conference delete.

Sec. 253. Zika Virus Initiative Invasive Species List Addition & Mosquito Traps – DELETED

Adds the Asian tiger mosquito to the invasive species watch list. Also designates \$100,000 GF/GP of invasive species funding to set traps in counties on Ohio border. House adds new section, Senate and Conference delete.

Sec. 408. Land Transactions – RETAINED

Requires detailed report to Legislature on land purchases, sales, and exchanges. Executive deletes, House, Senate, and Conference retain.

Sec. 501. Wildlife Management – DELETED

Requires DNR to use increased federal funding available from increased firearm and ammunition sales for the purpose of wildlife management which includes habitat restoration, conservation, and enhancement. Executive deletes, House, Senate, and Conference concur.

Sec. 503. Invasive Species Order Enforcement – RETAINED

Requires report on efforts taken to enforce the Natural Resources Commission's invasive species order concerning raising feral swine in Michigan. Executive and House delete, Senate and Conference retain.

Sec. 504. Cervid Operation Fees – RETAINED

Requires report on the use of registration fees from privately owned cervid operations. Executive deletes, House, Senate, and Conference retain.

Sec. 505. Urban Deer Management – NEW

Requires the department to develop a plan for urban deer management. Conference adds new section.

Sec. 602. Water Control Structure Certification – RETAINED

Directs Fisheries Division to not interfere with the certification process for dams and other water control structures. Executive and House delete, Senate and Conference retain.

Sec. 603. Cormorant Management – REVISED

Requires quarterly report on the use of cormorant management funding; provides that the DNR must submit funding to the USDA to pay for increased taking of cormorants and their nests; any retained or additional funds for cormorant control must be used for program. Senate retains, Executive, House, and Conference revise requirement from quarterly report to annual report.

Sec. 705. State Parks Capital Outlay and Maintenance Report – DELETED

Requires DNR to produce a report detailing its five-year plan for capital outlay and maintenance in state parks. Senate retains, Executive, House, and Conference delete.

Sec. 801. Forest Management and Timber Market Development – REVISED

Requires DNR to use increased funding available from the increased timber harvest for the purpose of forest management and timber market development, including investments in technology and equipment aimed at growing the timber economy. Senate deletes, Executive, House, and Conference renumber section to 808 and revise to exclude technology and equipment enhancements and include a departmental requirement to develop corresponding metrics to assess performance.

Major Boilerplate Changes From FY 2015-16

Sec. 802. Timber Marking – REVISED

Directs DNR, subject to forest certification process, to mark and prescribe treatment on 79,000 acres, prepare 76,500 acres for harvest at an average rate of 12.5 to 15.0 cords per acre; requires that the impact of timber harvest on wildlife habitat and recreation uses be considered; requires quarterly report. Senate retains, Executive, and House delete, Conference revises to require quarterly reports on departmental timber marking efforts.

Sec. 805. Contract Foresters – DELETED

Allows DNR to hire sufficient contract foresters to mark timber. Senate retains, Executive, House, and Conference delete

Sec. 808. Gas and Oil Lease Development – DELETED

Requires DNR to develop a plan to motivate state-land oil and gas lessees to undertake warranted new operations. Senate retains, Executive, House, and Conference delete.

Sec. 809. Forest Fire Equipment Replacement – NEW

Requires DNR to use increased funding available for forest fire equipment and forestry investment for the replacement of aging forest fire equipment. The department is also required to develop corresponding metrics to assess performance. Executive adds new section, House, Senate, and Conference concur.

Sec. 901. Snowmobile Law Enforcement Grants – RETAINED

Provides snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails. Executive deletes, House, Senate, and Conference retain.

Sec. 902. Marine Safety Grants – RETAINED

Requires report on the Marine Safety Grant Program. Report to include watercraft registrations revenues, revenues and expenditures of the Marine Safety Fund, grant distribution methodology, and a list of grant awards by county. Executive deletes, House, Senate, and Conference retain.

Sec. 1201. Forest Management and Timber Market Development Technology – NEW

Requires DNR to use increased funding available for the increased timber harvest for the purpose of forest management and timber market development which includes investments in technology aimed at growing the timber economy. The department is also required to develop corresponding metrics to assess performance. Executive adds new section, House, Senate, and Conference concur.

Sec. 1202. Land Ownership Tracking System – NEW

Requires DNR to use increased funding available for the land ownership tracking system to implement a new electronic system to facilitate state land records management for the purpose of increasing access to public land records and updating systems. The department is also required to develop corresponding metrics to assess performance. Executive adds new section, House, Senate, and Conference concur.

Sec. 1203. Invasive Species – NEW

Requires DNR to use increased funding available for invasive species and control to prevent, detect, eradicate, and control invasive species. Executive adds new section, House, Senate, and Conference concur.

Sec. 1204. Swimmer's Itch Pilot Program – NEW

Designates \$250,000 GF/GP in part 1 to be distributed to a Michigan-based nonprofit organization for swimmer's itch mitigation and research. Conference adds new section.

Sec. 2001. FY 2016-17 Anticipated Appropriations – DELETED

States legislative intent that FY 2016-17 line item appropriations will be the same as those for FY 2015-16 with certain economic adjustments. Executive deletes, House, Senate, and Conference concur.