

**FY 2016-17: COMMUNITY COLLEGES**  
**Summary: As Passed by the Senate**  
**Senate Bill 801 (S-1)**



**Analyst: Perry Zielak**

	FY 2015-16 YTD as of 2/10/16	FY 2016-17 Executive	FY 2016-17 House	FY 2016-17 Senate	FY 2016-17 Enacted	Difference: Senate From FY 2015-16 YTD	
						Amount	%
<b>IDG/IDT</b>	\$0	\$0	\$0	\$0		\$0	--
<b>Federal</b>	0	0	0	0		0	--
<b>Local</b>	0	0	0	0		0	--
<b>Private</b>	0	0	0	0		0	--
<b>Restricted</b>	256,714,800	260,414,800	260,414,800	260,414,800		3,700,000	1.4
<b>GF/GP</b>	131,110,800	138,610,800	141,701,500	138,610,800		7,500,000	5.7
<b>Gross</b>	<b>\$387,825,600</b>	<b>\$399,025,600</b>	<b>\$402,116,300</b>	<b>\$399,025,600</b>		<b>\$11,200,00</b>	<b>2.9</b>

Notes: (1) FY 2015-16 year-to-date figures include mid-year budget adjustments through February 10, 2016. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

**Overview**

The Community Colleges budget supports the 28 public community colleges located throughout the state. Community colleges offer a wide variety of educational programs, including traditional two-year transfer programs, associates' degrees, career and technical education, developmental and remedial education, continuing education, and, after 2012, baccalaureate programs in a limited number of areas. The colleges are supported primarily through a combination of state aid, local property tax revenue, and tuition and fees.

**NOTE:** Information on House budget action in this document is based on House Bill 5291 as passed by the House.

<b>Major Budget Changes From FY 2015-16 YTD Appropriations</b>		<b>FY 2015-16 Year-to-Date (as of 2/10/16)</b>	<b>FY 2016-17 Senate Change</b>
<b>1. Community College Operations Grants</b>	<b>Gross</b>	<b>\$311,492,000</b>	<b>\$7,500,000</b>
<u>Executive</u> increases funding for community college operations grants by \$7.5 million GF/GP, to be distributed according to a revised performance funding formula. Shift of \$50.7 million from School Aid Fund (SAF) to GF/GP. Projected increases for individual community colleges range from 1.7% to 3.8%. Total funding would be \$318.9 million (\$133.5 million GF/GP).	Restricted	236,181,200	(50,700,000)
	GF/GP	\$75,310,800	\$58,200,000
<u>House</u> increases operations grant funding by \$10.6 million (3.4%), to be distributed under the revised performance funding formula created by the 2015 Performance Funding Task Force. Projected increases for individual colleges range from 2.7% to 4.9%. Total funding would be \$322.1 million: \$185.5 million School Aid Fund (SAF), \$136.6 million GF/GP.			
<u>Senate</u> concurs with Executive increase of \$7.5 million GF/GP (2.4%), but distributes funding under the revised performance funding formula created by the 2015 Performance Funding Task Force. Projected increases for individual colleges range from 1.9% to 3.5%. Total funding would be \$318.9 million: \$185.5 million SAF, \$133.5 million GF/GP.			
<b>2. Michigan Public School Employees' Retirement System (MPSERS)</b>	<b>Gross</b>	<b>\$69,500,000</b>	<b>\$3,700,000</b>
<u>Executive</u> provides additional \$3.7 million SAF for the state's share of colleges' unfunded liability to MPSERS, bringing total funding to \$73.2 million SAF. There is a \$56 million increase of SAF, used to account for the \$3.7 million increase and an offset of a \$52.3 million GF/GP reduction. The state's share is the difference between the actuarial accrued liability to the system and the employer contribution cap of 20.96% of payroll set by the Public School Employees Retirement act (MCL 38.1341). <u>House</u> concurs. <u>Senate</u> concurs.	Restricted	17,200,000	56,000,000
	GF/GP	\$52,300,000	(\$52,300,000)

<u>Major Budget Changes From FY 2015-16 YTD Appropriations</u>		<u>FY 2015-16 Year-to-Date (as of 2/10/16)</u>	<u>FY 2016-17 Senate Change</u>
<b>3. Renaissance Zone Reimbursements</b>	<b>Gross</b>	<b>\$5,100,000</b>	<b>\$0</b>
<u>Executive</u> replaces \$1.6 million SAF reduction with \$1.6 million GF/GP increase, resulting in entire \$5.1 million reimbursement program funded by GF/GP. <u>House</u> concurs. <u>Senate</u> concurs.	Restricted	1,600,000	(1,600,000)
	GF/GP	\$3,500,000	\$1,600,000

**Major Boilerplate Changes From FY 2015-16**

**Sec. 206. Community Colleges Activities Classification Structure (ACS) Data – REVISED**

Executive requires Michigan community colleges to report ACS data to the Center for Educational Performance and Information (CEPI). House concurs. Senate concurs.

**Sec. 208. Self-Liquidating Projects – RETAINED**

Prohibits colleges from using state funds for construction or maintenance of self-liquidating projects. Requires colleges to comply with Joint Capital Outlay Subcommittee (JCOS) use and finance policy for any capital outlay project. Subjects colleges that fail to comply with a penalty of 1% of the operations funding for each violation. Executive deletes. House retains. Senate retains.

**Sec. 209. Community College Transparency – RETAINED**

Executive deletes from college transparency reporting requirements a requirement to post the estimated cost resulting from the Affordable Care Act. Also deletes a provision authorizing state budget director to withhold payment from a college that failed to comply with the reporting requirements. House concurs. Senate retains current law.

**Sec. 210b. Colleges and Universities Transfer Agreement – REVISED**

Executive deletes legislative intent language and revises to require the Michigan Community College Association and the Michigan Association of State Universities issue a report on the implementation of the transfer agreement between community colleges and state universities. House revises language to require report on the implementation of the transfer agreement. Senate includes similar language to House but adds reporting requirements for the block transfer agreement found in Sec. 210c.

**Sec. 210c. Block Transfer Study Committee – DELETED**

Establishes study committee to develop a process to improve the transferability and applicability of associates' degrees as a block of credits between community colleges and public universities on a statewide basis. Executive deletes. House revises language to require the Michigan Community College Association and the Michigan Association of State Universities to issue a report on progress of implementing the study committee findings and recommendations. Senate deletes but moves reporting requirements to Sec. 210b.

**Sec. 210e. Academic Program Partnerships – NEW**

Senate adds language that requires the Michigan Community College Association, the Michigan Association of State Universities, and the Michigan Independent Colleges and Universities to submit a report detailing the number of academic program partnerships between community colleges, public universities, and private colleges and universities.

**Sec. 212. Cost Containment Initiatives – REVISED**

Encourages colleges to evaluate and pursue efficiency and cost-containment measures, including joint ventures, consolidating services, program collaboration, increasing web-based instruction, improving energy efficiency, eliminating low-volume/high-cost instructional programs, self-insurance and group purchasing. Executive deletes. House retains. Senate retains with minor wording changes.

**Sec. 217. Activities Classification Structure (ACS) Data – REVISED**

Executive changes responsibility of drafting the ACS report from the Workforce Development Agency to the Center for Educational Performance and Information (CEPI). House concurs. Senate concurs.

**Sec. 223. North American Indian Tuition Waiver – RETAINED**

Requires colleges to report to WDA on number and monetary value of Indian tuition waivers granted in previous fiscal year. House revises to require colleges to report to the Department of Civil Rights on number of applications received and approved, number and monetary value of waivers, number of waiver students who withdraw, and the number of waiver students who completed a degree or certificate program. Senate retains current language.

**Sec. 227. Community College Automobile Purchases – RETAINED**

Forbids lease or purchase of foreign-made vehicles if vehicles made in Michigan or elsewhere in the U.S. are competitively priced and of comparable quality. Executive deletes. House retains. Senate retains.

**Sec. 228. Communication with the Legislature – RETAINED**

Forbids a community college from taking disciplinary action against an employee for communicating with the legislature. Executive deletes. House retains. Senate retains.

**Sec. 229a. State Building Authority (SBA) Rent Payments – REVISED**

Executive updates itemized list of community college capital outlay projects on which the state will pay SBA rent in FY 2016-17. Funding for SBA rent is appropriated under the General Government budget. House concurs. Senate concurs.

## **Major Boilerplate Changes From FY 2015-16**

### ***Sec. 230. Performance Funding Formula – REVISED***

Executive modifies the formula for distributing performance-based funding: reduces the across-the-board adjustment from 50% to 30%, increases the contact hours component from its current 10% unweighted to 30% weighted for health and technology/industrial fields, increases the performance based component from its current 17.5% based on weighted degree and certificate completions to 20%, adds 10% for completion improvement, reduces the local strategic value component from 15% to 5% and lowers the administrative costs component from 7.5% to 5%.

House modifies the formula according to the recommendations from the 2015 Performance Task Force: reduces the across-the-board adjustment from 50% to 30%, increases the contact hours component from its current 10% unweighted to 30% weighted for health and technology/industrial fields, adds 10% for completion performance improvement, adds 10% for performance completion number, adds 10% for performance completion rate, reduces the local strategic value component from 15% to 5% and lowers the administrative costs component from 7.5% to 5%.

Senate also modifies the formula according to the recommendations from the 2015 Performance Task Force, concurring with House with minor wording differences.

### ***Sec. 230a. Performance Indicators Task Force– DELETED***

Requires creation by October 15, 2015 of a task force to make recommendations on community college performance metrics with a report due January 15, 2016. Executive deletes. House concurs. Senate concurs.



**FY 2016-17 Community College Operations Grants**

College	FY 2015-16 Year to Date	Executive			House			Senate		
		Performance Funding Increase	Total Appropriation	% Change	Performance Funding Increase	Total Appropriation	% Change	Performance Funding Increase	Total Appropriation	% Change
Alpena	\$5,464,400	\$162,700	\$5,627,100	3.0%	\$193,200	\$5,657,600	3.5%	\$136,800	\$5,601,200	2.5%
Bay de Noc	\$5,490,200	\$100,900	\$5,591,100	1.8%	\$170,100	\$5,660,300	3.1%	\$120,500	\$5,610,700	2.2%
Delta	\$14,704,000	\$348,400	\$15,052,400	2.4%	\$490,300	\$15,194,300	3.3%	\$347,200	\$15,051,200	2.4%
Glen Oaks	\$2,551,100	\$45,600	\$2,596,700	1.8%	\$86,300	\$2,637,400	3.4%	\$61,100	\$2,612,200	2.4%
Gogebic	\$4,509,900	\$117,000	\$4,626,900	2.6%	\$163,400	\$4,673,300	3.6%	\$115,700	\$4,625,600	2.6%
Grand Rapids	\$18,187,300	\$444,400	\$18,631,700	2.4%	\$633,600	\$18,820,900	3.5%	\$448,700	\$18,636,000	2.5%
Henry Ford	\$21,893,300	\$454,200	\$22,347,500	2.1%	\$680,500	\$22,573,800	3.1%	\$481,900	\$22,375,200	2.2%
Jackson	\$12,245,300	\$259,100	\$12,504,400	2.1%	\$366,500	\$12,611,800	3.0%	\$259,600	\$12,504,900	2.1%
Kalamazoo Valley	\$12,689,400	\$326,300	\$13,015,700	2.6%	\$444,100	\$13,133,500	3.5%	\$314,500	\$13,003,900	2.5%
Kellogg	\$9,950,100	\$209,700	\$10,159,800	2.1%	\$330,700	\$10,280,800	3.3%	\$234,200	\$10,184,300	2.4%
Kirtland	\$3,221,500	\$81,800	\$3,303,300	2.5%	\$116,600	\$3,338,100	3.6%	\$82,600	\$3,304,100	2.6%
Lake Michigan	\$5,417,700	\$147,900	\$5,565,600	2.7%	\$180,600	\$5,598,300	3.3%	\$127,900	\$5,545,600	2.4%
Lansing	\$31,288,200	\$627,100	\$31,915,300	2.0%	\$936,800	\$32,225,000	3.0%	\$663,400	\$31,951,600	2.1%
Macomb	\$33,239,500	\$660,700	\$33,900,200	2.0%	\$1,064,800	\$34,304,300	3.2%	\$754,100	\$33,993,600	2.3%
Mid-Michigan	\$4,757,700	\$159,600	\$4,917,300	3.4%	\$183,800	\$4,941,500	3.9%	\$130,100	\$4,887,800	2.7%
Monroe County	\$4,565,600	\$113,500	\$4,679,100	2.5%	\$171,100	\$4,736,700	3.7%	\$121,100	\$4,686,700	2.7%
Montcalm	\$3,280,600	\$123,400	\$3,404,000	3.8%	\$150,400	\$3,431,000	4.6%	\$106,500	\$3,387,100	3.2%
Mott	\$15,901,700	\$376,700	\$16,278,400	2.4%	\$514,700	\$16,416,400	3.2%	\$364,500	\$16,266,200	2.3%
Muskegon	\$9,020,700	\$248,000	\$9,268,700	2.7%	\$312,600	\$9,333,300	3.5%	\$221,300	\$9,242,000	2.5%
North Central	\$3,224,800	\$120,300	\$3,345,100	3.7%	\$157,800	\$3,382,600	4.9%	\$111,800	\$3,336,600	3.5%
Northwestern	\$9,200,500	\$209,500	\$9,410,000	2.3%	\$282,800	\$9,483,300	3.1%	\$200,300	\$9,400,800	2.2%
Oakland	\$21,429,400	\$548,800	\$21,978,200	2.6%	\$822,100	\$22,251,500	3.8%	\$582,200	\$22,011,600	2.7%
Schoolcraft	\$12,706,400	\$351,400	\$13,057,800	2.8%	\$488,400	\$13,194,800	3.8%	\$345,900	\$13,052,300	2.7%
Southwestern	\$6,657,600	\$116,000	\$6,773,600	1.7%	\$180,200	\$6,837,800	2.7%	\$127,600	\$6,785,200	1.9%
St. Clair	\$7,158,000	\$179,100	\$7,337,100	2.5%	\$243,800	\$7,401,800	3.4%	\$172,600	\$7,330,600	2.4%
Washtenaw	\$13,301,100	\$423,600	\$13,724,700	3.2%	\$560,600	\$13,861,700	4.2%	\$397,000	\$13,698,100	3.0%
Wayne County	\$16,989,800	\$463,000	\$17,452,800	2.7%	\$588,300	\$17,578,100	3.5%	\$416,600	\$17,406,400	2.5%
West Shore	\$2,446,200	\$81,300	\$2,527,500	3.3%	\$76,600	\$2,522,800	3.1%	\$54,300	\$2,500,500	2.2%
<b>Total</b>	<b>\$311,492,000</b>	<b>\$7,500,000</b>	<b>\$318,992,000</b>	<b>2.4%</b>	<b>\$10,590,700</b>	<b>\$322,082,700</b>	<b>3.4%</b>	<b>\$7,500,000</b>	<b>\$318,992,000</b>	<b>2.4%</b>

**FY 2016-17 COMMUNITY COLLEGES BUDGET: APPROPRIATIONS**

FY 2016 YTD as of 2/10/16	EXECUTIVE				HOUSE				SENATE							
	Appropriation	Change from Current Year Dollars		%	Appropriation	Change from Executive Dollars		%	Change from Current Year Dollars	%	Appropriation	Change from Executive Dollars		%	Change from Current Year Dollars	%
<b>Operations Grants</b>																
<b>Gross</b> 311,492,000	<b>318,992,000</b>	<b>7,500,000</b>	<b>2.4%</b>	<b>322,082,700</b>	<b>3,090,700</b>	<b>1.0%</b>	<b>10,590,700</b>	<b>3.4%</b>	<b>318,992,000</b>	<b>0</b>	<b>0.0%</b>	<b>7,500,000</b>	<b>2.4%</b>			
Restricted 236,181,200	185,481,200	(50,700,000)		185,481,200	0		(50,700,000)		185,481,200	0		(50,700,000)				
GF/GP 75,310,800	133,510,800	58,200,000		136,601,500	<b>3,090,700</b>		<b>61,290,700</b>		133,510,800	<b>0</b>		<b>58,200,000</b>				
<b>MPSERS State Share</b>																
<b>Gross</b> 69,500,000	<b>73,200,000</b>	<b>3,700,000</b>	<b>5.3%</b>	<b>73,200,000</b>	<b>0</b>	<b>0.0%</b>	<b>3,700,000</b>	<b>5.3%</b>	<b>73,200,000</b>	<b>0</b>	<b>0.0%</b>	<b>3,700,000</b>	<b>5.3%</b>			
Restricted 17,200,000	73,200,000	56,000,000		73,200,000	0		56,000,000		73,200,000	0		56,000,000				
GF/GP 52,300,000	0	(52,300,000)		0	<b>0</b>		<b>(52,300,000)</b>		0	<b>0</b>		<b>(52,300,000)</b>				
<b>MPSERS Offset</b>																
<b>Gross</b> 1,733,600	<b>1,733,600</b>	<b>0</b>	<b>0.0%</b>	<b>1,733,600</b>	<b>0</b>	<b>0.0%</b>	<b>0</b>	<b>0.0%</b>	<b>1,733,600</b>	<b>0</b>	<b>0.0%</b>	<b>0</b>	<b>0.0%</b>			
Restricted 1,733,600	1,733,600	0		1,733,600	0		0		1,733,600	0		0				
GF/GP 0	0	0		0	<b>0</b>		<b>0</b>		0	<b>0</b>		<b>0</b>				
<b>Renaissance Zone Reimbursements</b>																
<b>Gross</b> 5,100,000	<b>5,100,000</b>	<b>0</b>	<b>0.0%</b>	<b>5,100,000</b>	<b>0</b>	<b>0.0%</b>	<b>0</b>	<b>0.0%</b>	<b>5,100,000</b>	<b>0</b>	<b>0.0%</b>	<b>0</b>	<b>0.0%</b>			
Restricted 1,600,000	0	(1,600,000)		0	0		(1,600,000)		0	0		(1,600,000)				
GF/GP 3,500,000	5,100,000	1,600,000		5,100,000	<b>0</b>		<b>1,600,000</b>		5,100,000	<b>0</b>		<b>1,600,000</b>				
<b>TOTAL BUDGET</b>																
<b>Gross</b> 387,825,600	<b>399,025,600</b>	<b>11,200,000</b>	<b>2.9%</b>	<b>402,116,300</b>	<b>3,090,700</b>	<b>0.8%</b>	<b>14,290,700</b>	<b>3.7%</b>	<b>399,025,600</b>	<b>0</b>	<b>0.0%</b>	<b>11,200,000</b>	<b>2.9%</b>			
Federal 0	0	0	--	0	0	--	0	--	0	0	--	0	--			
Restricted 256,714,800	260,414,800	3,700,000	1.4%	260,414,800	0	0.0%	3,700,000	1.4%	260,414,800	0	0.0%	3,700,000	1.4%			
GF/GP 131,110,800	138,610,800	7,500,000	5.7%	141,701,500	3,090,700	2.2%	10,590,700	8.1%	138,610,800	0	0.0%	7,500,000	5.7%			