FY 2018-19: DEPARTMENT OF NATURAL RESOURCES Summary: As Passed by the Senate Senate Bill 862 (S-1)



Analyst: Austin Scott

	EV 0047 40 VED	EV 0040 40	EV 0040 40	EV 0040 40	EV 2040 40	Difference: Senate	
	FY 2017-18 YTD as of 2/7/18	FY 2018-19 Executive	FY 2018-19 House	FY 2018-19 Senate	FY 2018-19 Enacted	From FY 2017-18 Amount	עוץ 8 %
IDG/IDT	\$232,200	\$232,200	\$232,200	\$232,200		\$0	
Federal	70,095,700	81,731,600	81,731,600	81,731,600		11,635,900	16.6
Local	0	0	0	0		0	
Private	7,446,000	7,431,400	7,431,400	7,431,400		(14,600)	(0.2)
Restricted	274,248,500	299,965,800	299,965,800	300,965,800		26,717,300	9.7
GF/GP	57,971,100	47,344,300	46,744,300	47,714,400		(10,256,700)	(17.7)
Gross	\$409,993,500	\$436,705,300	\$436,105,300	\$438,075,400		\$28,081,900	6.8
FTEs	2,267.8	2,333.3	2,328.3	2,333.3		65.5	2.9

Notes: (1) FY 2017-18 year-to-date figures include mid-year budget adjustments through February 7, 2018. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time." (3) Information on House budget action in this document is based on House Bill 5578 as passed by the House.

Overview

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by the DNR.

Major Budget Changes From FY 2017-18 YTD Appropriations		FY 2017-18 Year-to-Date (as of 2/7/18)	FY 2018-19 Senate <u>Change</u>
1. Wildlife Management Executive includes an additional 3.0 FTEs and \$1.6 million GF/GP for the wildlife management program. New funding will be used for lab technicians, testing costs and supplies, rapid response partnership with US Department of Agriculture, and veterinary diagnostic services. This increase will also support the DNR's bovine tuberculosis and deer management operations, including chronic wasting disease response and sharpshooting efforts. A one-time appropriation of \$1.0 million GF/GP for FY 2017-18 has been moved to ongoing for FY 2018-19. House concurs with Executive. Senate concurs with Executive and adds \$1.0 million from the Game and Fish Protection Fund.	FTE Gross Federal Private Restricted GF/GP	218.5 \$42,932,700 24,954,900 315,700 14,836,900 \$2,825,200	3.0 \$2,600,000 0 1,000,000 \$1,600,000
2. General Law Enforcement – Conservation Officers Executive provides 10.0 FTEs and \$1.5 million GF/GP to support a Conservation Officer (CO) school and the 10 newly commissioned COs. There are 232 COs currently serving; these officers enforce natural resources (game, fish, forestry), environmental pollution, and outdoor recreation (boating, hunting, ORV, snowmobile safety) laws. House provides 5.0 FTEs and \$750,000 GF/GP. Senate concurs with Executive.	FTEs Gross Federal Restricted GF/GP	284.0 \$42,435,200 6,510,900 24,758,000 \$11,166,300	10.0 \$1,500,000 0 \$1,500,000
3. Tribal Consent Decree Renegotiation and Implementation Executive provides 1.0 FTE and \$277,500 GF/GP (including \$37,500 in one- time GF/GP) to cover costs associated with negotiating and implementing a new Great Lakes Consent Decree. A new agreement between signatory tribes, Michigan, and the United States is needed to replace the expiring agreement that has governed the allocation, management, and regulation of Great Lakes fisheries in Michigan since 2000. House provides 1.0 FTE and \$150,000 GF/GP. Senate concurs with Executive.	FTE Gross GF/GP	NA NA NA	1.0 \$277,500 \$277,500

Major Budget Changes From FY 2017-18 YTD Appropriations		FY 2017-18 Year-to-Date (as of 2/7/18)	FY 2018-19 Senate <u>Change</u>
4. Historical Facilities System – Mackinac Island State Park Executive adds \$200,000 GF/GP to increase support for maintenance costs at Mackinac Island State Park facilities. House adds \$100,000 GF/GP. Senate concurs with Executive.	FTE	13.0	0.0
	Gross	\$1,583,700	\$200,000
	Restricted	1,583,700	0
	GF/GP	\$0	\$200,000
5. Local Public Recreation Development Grant (one-time) House adds \$142,500 in one-time GF/GP for a grant to develop a boat launch at Long Lake in Alpena County. Senate does not fund this grant.	Gross	NA	\$0
	GF/GP	NA	\$0
6. Local Public Recreation Planning Grant (one-time) House and Senate add \$120,000 in one-time GF/GP for a grant to cover planning costs at Grindstone harbor in Huron County.	Gross	NA	\$120,000
	GF/GP	NA	\$120,000
7. Wildlife and Fisheries Health Study House adds \$114,900 GF/GP for a study to investigate the effect of PFAS contamination on Michigan's wildlife and fisheries populations. Senate does not fund this study.	Gross	NA	\$0
	GF/GP	NA	\$0
8. Grand River Dredging Project (One-Time) House adds a \$100 placeholder of one-time GF/GP for a study on the depth of the Grand River from Lake Michigan to the city of Grand Rapids and the cost of dredging that section of the river to a depth sufficient for recreational boat traffic. Senate does not include this placeholder.	Gross	NA	\$0
	GF/GP	NA	\$0
9. Swimmer's Itch Pilot Program (One-Time) Executive deletes \$250,000 GF/GP for a pilot program to address swimmer's itch in Michigan's inland lakes. House concurs with Executive. Senate continues funding for FY 2018-19.	Gross	\$250,000	\$0
	GF/GP	\$250,000	\$0
10. Doane's Landing Park Seawall (One-Time) Senate adds a \$100 placeholder of one-time GF/GP to fund a seawall at Doane's Landing Park in Wayne County.	Gross	NA	\$100
	GF/GP	NA	\$100
11. Snowmobile Trail Groomer Pilot (One-Time) Executive provides \$200,000 from the snowmobile trail improvement fund to pilot a program aimed at developing a new snowmobile trail groomer to maintain state snowmobile trails. House and Senate concur with Executive.	Gross	NA	\$200,000
	Restricted	NA	200,000
	GF/GP	NA	\$0
12. Increased Camping Fee Revenue and Recreation Passport Sales Executive provides 26.5 FTEs and \$4.1 million in additional restricted funding for departmental marketing and outreach, forest recreation and trails, recreational boating, state parks, and Recreation Passport local grants. Funding comes from increased camping fee revenue and Recreation Passport sales. House and Senate concur with Executive.	FTEs	NA	26.5
	Gross	NA	\$4,075,000
	Restricted	NA	4,075,000
	GF/GP	NA	\$0
13. Increased Off-road Vehicle Fee Revenue Executive provides 2.0 FTEs and \$1.3 million in additional off-road vehicle (ORV) trail improvement funding for departmental administration, law enforcement, and ORV trail improvement grants. Funding comes from increased ORV fee revenue. House and Senate concur with Executive.	FTEs	NA	2.0
	Gross	NA	\$1,300,000
	Restricted	NA	1,300,000
	GF/GP	NA	\$0

Major Budget Changes From FY 2017-18 YTD Appropriations		FY 2017-18 Year-to-Date (as of 2/7/18)	FY 2018-19 Senate <u>Change</u>
14. Removal of FY 2017-18 One-Time Funding Executive removes \$16.4 million Gross (\$15.4 GF/GP) for one-time projects included in the previous fiscal year's budget:	Gross Restricted GF/GP	\$16,426,200 1,000,000 \$15,426,200	(\$16,426,200) (1,000,000) (\$15,426,200)
State parks repair and maintenance \$7,000,000 Trail development 5,000,000 Land ownership tracking system 2,900,000 Bay City state recreation area, playscape reconstruction 400,000 Onaway state park, pavilion reconstruction 400,000 Shooting range construction, repair, and maintenance 250,000 Snowmobile local grants program (one-time) 226,200 Invasive species (one-time) 200,000 Mineral extraction summit 50,000			
House and Senate concur with Executive.			
15. Capital Outlay Project Adjustments Executive makes current services baseline adjustments to capital outlay projects by increasing federal and restricted funding for a net increase of \$17.6 million Gross. Adjustments include removing funding for East Tawas state harbor phase I as well as adding funding for forest development infrastructure, East Tawas state harbor phase III, Elmwood Township marina, Ottawa Brach marina, and Presque Isle Marina. House and Senate concur with Executive.	Gross Federal Restricted GF/GP	\$20,575,000 1,075,000 18,000,000 \$1,500,000	\$17,643,000 643,000 17,000,000 \$0
16. Technical Adjustments Executive increases DNR budget by 23.0 FTEs and \$12.8 million Gross (\$929,600 GF/GP) to align authorization with available funds and comply with organizational changes. Adjustments include transferring the Office of the Great Lakes from the DEQ to the DNR (Executive Order 2017-9) and transferring the Historical Marker program from the Michigan History Foundation. House and Senate concur with Executive.	FTEs Gross Federal Private Restricted GF/GP	NA NA NA NA NA	23.0 \$12,814,700 10,556,000 (15,000) 1,344,100 \$929,600
17. Economic Adjustments Executive reflects increased costs of \$3.8 million Gross (\$542,300 GF/GP) for negotiated salary and wage increases (2.0% ongoing), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments. House and Senate concur with Executive.	Gross Federal Private Restricted GF/GP	NA NA NA NA	\$3,777,800 436,900 400 2,798,200 \$542,300

Major Boilerplate Changes From FY 2017-18

Sec. 218. Retention of Reports - RETAINED

Requires DNR to retain copies of all reports funded from appropriations.

Executive deletes, House and Senate retain.

Sec. 220. Disciplinary Action Against State Employees – RETAINED

Prohibits DNR from disciplining state employees for communicating with members of the Legislature and their staffs. <u>Executive</u> deletes, <u>House</u> and <u>Senate</u> retain.

Sec. 221. Public Events on State Land - NEW

Requires the DEQ to produce a report on public events held on state land during the prior fiscal year. Senate adds new section.

Sec. 251. Invasive Species Initiative - RETAINED

Requires \$3.6 million for the Invasive Species Initiative be allocated as grants for prevention, detection, eradication, and control of invasive species.

Executive deletes, House and Senate retain.

Sec. 404. Museum Store Revolving Fund - DELETED

States that contract expenditures for the museum store are exempt from the Management and Budget Act. <u>Executive</u>, <u>House</u>, and <u>Senate</u> delete.

Major Boilerplate Changes From FY 2017-18

Sec. 405. Proceeds from Artifact Auctions, Sales, or Transfers - DELETED

Funds received through the excess of unneeded artifacts by the Historical Museum are appropriated to the DNR to obtain other desired items for the State Historical Museum; allows carryforward of funds.

Executive and Senate delete, House retains.

Sec. 406. Historical Program Fees - DELETED

Allows DNR to charge fees for historical program services such as document production, conferences, workshops, facilities, and museum admissions.

Executive and Senate delete, House retains.

Sec. 408. Land Transactions - RETAINED

Requires detailed report to Legislature on land purchases, sales, and exchanges.

Executive deletes, House and Senate retain.

Sec. 503. Invasive Species Order Enforcement - RETAINED

Requires report on efforts taken to enforce the Natural Resources Commission's invasive species order concerning raising feral swine in Michigan.

Executive deletes, House and Senate retain.

Sec. 504. Cervid Operation Fees - RETAINED

Requires report on the use of registration fees from privately owned cervid operations.

Executive deletes, House and Senate retain.

Sec. 602. Water Control Structure Certification - RETAINED

Directs Fisheries Division not to interfere with the certification process for dams and other water control structures.

Executive deletes, House and Senate retain.

Sec. 808. Forest Management and Timber Market Development - DELETED

Requires DNR to use increased funding available from the increased timber harvest for the purpose of expanding the forest products economy, includes a departmental requirement to develop corresponding metrics to assess performance. Executive and Senate delete, House retains.

Sec. 901. Snowmobile Law Enforcement Grants - RETAINED

Provides snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails. Executive and House delete, Senate retains.

Sec. 902. Marine Safety Grants - RETAINED

Requires report on the Marine Safety Grant Program. Report to include watercraft registrations revenues; revenues and expenditures of the Marine Safety Fund; grant distribution methodology; and a list of grant awards by county.

Executive deletes, House and Senate retain.

Sec. 903. Conservation Officers - DELETED

Directs the use of the increased appropriation in part 1 for conservation officers to hire, train, and equip 10 detectives and two support staff.

Executive, House, and Senate delete.

Sec. 1201. Swimmer's Itch Pilot Program - RETAINED

Designates \$250,000 GF/GP in part 1 to be distributed to a Michigan-based nonprofit organization for swimmer's itch mitigation and research and requires a progress report.

Executive and House deletes, Senate retains.