

FY 2021-22: DEPARTMENT OF NATURAL RESOURCES
Summary: As Passed by the Senate
Senate Bill 90 (S-2)



Analyst: Austin Scott

	FY 2020-21 YTD as of 2/11/21	FY 2021-22 Executive	FY 2021-22 House	FY 2021-22 Senate	FY 2021-22 Conference	Difference: Senate From FY 2020-21 YTD	
						Amount	%
IDG/IDT	\$203,100	\$203,100	\$50,800	\$203,100	\$	\$0	--
Federal	88,453,700	91,291,300	22,823,100	91,291,300		2,837,600	3.2
Local	0	0	0	0		0	--
Private	7,439,200	7,039,200	1,759,800	7,039,200		(400,000)	(5.4)
Restricted	322,800,800	309,695,300	77,651,200	309,670,200		(13,130,600)	(4.1)
GF/GP	50,697,300	48,112,500	11,519,700	45,269,000		(5,428,300)	(10.7)
Gross	\$469,594,100	\$456,341,400	\$113,804,600	\$453,472,800	\$	(\$16,121,300)	(3.4)
FTEs	2,352.1	2,360.9	2,347.1	2,352.1		0.0	--

Notes: (1) FY 2020-21 year-to-date figures include mid-year budget adjustments through February 11, 2021. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by DNR.

Major Budget Changes from FY 2020-21 YTD Appropriations

	FY 2020-21 Year-to-Date (as of 2/11/21)	FY 2021-22 Senate Change
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Generally, the House Subcommittee Recommendation appropriates the equivalent of one quarter of the anticipated annual appropriation, except in areas such as State Parks Improvement Revenue Bonds – Debt Service, which incorporate the full annual appropriation. For major budget changes listed below the quartered appropriations are annualized for comparison purposes

1. Fish Hatchery Energy Efficiencies (One-Time)

Executive appropriates \$2.0 million GF/GP for renewable energy projects at state fish hatcheries including installing solar arrays and battery storage.

House does not appropriate.

Senate concurs with Executive.

	Gross	NA	\$1,995,800
GF/GP		NA	\$1,995,800

2. Local Marine Patrol Grants

Executive eliminates \$1.8 million GF/GP for grants to local law enforcement to enforce no wake zones in an effort to mitigate high water impacts on infrastructure.

House and Senate concur.

	Gross	\$1,750,000	(\$1,750,000)
GF/GP		\$1,750,000	(\$1,750,000)

3. Deer Habitat Partnership Improvement Initiative

Executive eliminates GF/GP support for grants awarded through the Deer Habitat Partnership Improvement Initiative.

House and Senate concur.

	Gross	\$445,800	(\$245,800)
Restricted GF/GP		200,000	0
		\$245,800	(\$245,800)

4. Federal – Land and Water Conservation Fund Payments

Executive appropriates \$7.0 million of available federal funding for grants to local units of government to acquire and develop public recreation lands and facilities.

House and Senate concur.

	Gross	\$6,000,000	\$7,000,000
Federal GF/GP		6,000,000	7,000,000
		\$0	\$0

<u>Major Budget Changes from FY 2020-21 YTD Appropriations</u>		<u>FY 2020-21 Year-to-Date (as of 2/11/21)</u>	<u>FY 2021-22 Senate Change</u>	
5. Off-road Vehicle Revenue Distribution		Gross	NA	\$1,000,000
<u>Executive</u> appropriates an additional \$1.0 million of available revenue from the Off-road Vehicle Trail Improvement Fund for trail ORV programs and administration in accordance with statutory distribution requirements, bringing ORV Trail Improvement funding to \$9.5 million for FY 2021-22.		Restricted	NA	1,000,000
<u>House</u> and <u>Senate</u> concur.		GF/GP	NA	\$0
6. Parks and Recreation Division Employee Initiatives		FTEs	NA	0.0
<u>Executive</u> appropriates \$1.5 million in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund and authorizes 8.8 FTE positions for division employee recruitment and retention initiatives, including increases in work hours and wages. This increase would also fund a new sanitation contract at Interlochen State Park in accordance with EGLE standards.		Gross	NA	\$1,486,400
<u>House</u> does not appropriate.		Restricted	NA	1,486,400
<u>Senate</u> appropriates funding but excludes new FTE positions.		GF/GP	NA	\$0
7. Parks and Recreation Division Utility Costs		Gross	NA	\$625,000
<u>Executive</u> appropriates \$625,000 in available restricted revenue from the Michigan State Waterways Fund, and Park Improvement Fund to cover HVAC, lighting, electrical, hydro, and telecommunications costs at recreational boating sites and state parks, including Belle Isle State Park.		Restricted	NA	625,000
<u>House</u> and <u>Senate</u> concur.		GF/GP	NA	\$0
8. Parks and Recreation Division Minimum Wage Increase for Short-term Workers		Gross	NA	\$0
<u>Executive</u> appropriates \$394,300 in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund to cover the minimum wage increase scheduled for 2022.		Restricted	NA	0
<u>House</u> and <u>Senate</u> do not appropriate.		GF/GP	NA	\$0
9. Parks and Recreation Division Search Software		Gross	NA	\$320,000
<u>Executive</u> appropriates \$320,000 in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund to upgrade and maintain software used by the public to search state parks, state recreation areas, and state forest campgrounds.		Restricted	NA	320,000
<u>House</u> appropriates \$200,000 in available restricted revenue from the Park Improvement Fund.		GF/GP	NA	\$0
<u>Senate</u> concurs with Executive.				
10. Parks and Recreation Division Camping and Harbor Reservation System Costs		Gross	NA	\$175,000
<u>Executive</u> appropriates \$175,000 in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund to pay vendor for increased transactions processed by DNR's camping and harbor reservation system.		Restricted	NA	175,000
<u>House</u> and <u>Senate</u> concur.		GF/GP	NA	\$0
11. State Parks Improvement Revenue Bonds – Debt Service		Gross	\$1,201,300	\$500
<u>Executive</u> appropriates \$500 in available Park Improvement Fund revenue to align spending authorization with debt service schedule.		Restricted	1,201,300	500
<u>House</u> and <u>Senate</u> concur.		GF/GP	\$0	\$0

		FY 2020-21 Year-to-Date (as of 2/11/21)	FY 2021-22 Senate Change
<u>Major Budget Changes from FY 2020-21 YTD Appropriations</u>			
12. Capital Outlay Authorization Alignment			
<u>Executive</u> reduces restricted fund authorization for ongoing capital outlay projects by \$3.4 million to align spending authorization with available revenue. Affected appropriations include Local Boating Infrastructure Maintenance and Improvements, State Boating Infrastructure Maintenance, and State Parks Repair and Maintenance. <u>House</u> and <u>Senate</u> concur.		NA	(\$3,425,000)
		NA	(3,425,000)
		NA	\$0
13. Capital Outlay One-Time Projects			
<u>Executive</u> eliminates restricted fund authorization for one-time capital outlay projects funded in FY 2020-21. Projects included Fish Hatchery Infrastructure Investments, Forest Development Infrastructure, Mass Timber Facility Newberry Customer Service Center, and Wetlands Enhancements. <u>House</u> and <u>Senate</u> concurs.	Gross	\$11,000,000	(\$11,000,000)
	Restricted	11,000,000	(11,000,000)
	GF/GP	\$0	\$0
14. Removal of FY 2020-21 One-Time Funding			
<u>Executive</u> removes \$8.4 million Gross (\$2.5 million GF/GP) for one-time projects included in the FY 2020-21 budget. Projects included Forest Fire Equipment Acquisition, Forest Investments, Milliken Visitors Center, and Shooting Range Enhancements. <u>House</u> and <u>Senate</u> concurs.	Gross	\$8,400,000	(\$8,400,000)
	Federal	4,000,000	(4,000,000)
	Private	400,000	(400,000)
	Restricted	1,500,000	(1,500,000)
	GF/GP	\$2,500,000	(\$2,500,000)
15. Economic Adjustments			
<u>Executive</u> reflects decreased costs of \$1.4 million Gross (\$84,800 GF/GP) for negotiated salary and wage increases (2.0% on October 1, 2021 and 1.0% on April 1, 2022), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments. <u>House</u> concurs but excludes increased building occupancy charges within Property Management. <u>Senate</u> concurs with Executive.	Gross	NA	(\$1,428,900)
	Federal	NA	(162,400)
	Restricted	NA	(1,181,700)
	GF/GP	NA	(\$84,800)
16. Unclassified Salaries			
<u>House</u> reduces support for Unclassified Salaries by \$680,300 in restricted funding and 5.0 unclassified FTE positions. <u>Senate</u> reduces funding by \$25,100 in restricted funding to negate economic adjustments included by Executive.	FTE	6.0	0.0
	Gross	\$828,600	(\$25,100)
	Restricted	828,600	(25,100)
	GF/GP	\$0	\$0
17. Michigan Conservation Corps			
<u>House</u> eliminates \$934,400 GF/GP for the Michigan Conservation Corps. This statewide summer employment program for at-risk youth and returning veterans allows partner organizations to hire individuals for work that is approved or managed by DNR employees. <u>Senate</u> reduces funding by \$900,000 GF/GP.	Gross	\$934,400	(\$900,000)
	GF/GP	\$934,400	(\$900,000)
18. Chronic Wasting Disease Testing (one-time)			
<u>House</u> appropriates \$1.0 million GF/GP for the provision of CWD check stations or drop stations in core CWD areas, management zones, or surveillance areas. <u>Senate</u> does not appropriate.	Gross	NA	\$0
	GF/GP	NA	\$0
19. Property Management			
<u>Senate</u> reduces funding for Property Management by \$1,943,500 GF/GP to decrease support for facility rents and building occupancy charges.	Gross	\$4,107,300	(\$1,943,500)
	Restricted	2,267,300	0
	GF/GP	\$1,840,000	(\$1,943,500)

Major Boilerplate Changes from FY 2020-21

Sec. 206. Disciplinary Action Against State Employees – RETAINED

Prohibits department from disciplining state employees for communicating with members of the legislature and their staffs, unless communication is prohibited by law.

Executive deletes, House and Senate retain.

Sec. 209. GF/GP Lapse – REVISED

Requires report of estimated GF/GP appropriation lapses at close of previous year.

Executive and Senate revise due date to December 31.

House retains November 30 due date.

Sec. 210. Contingency Fund Transfer Authority – DELETED

Provides authority for contingency fund transfers of up to \$5.0 million restricted; authorizes expenditure after legislative transfer to specific line items.

Executive revises contingency authority of \$3.0 million federal, \$10.0 million restricted, and \$1.0 million private;

House retains.

Senate deletes.

Sec. 215. Businesses in Economically Deprived or Depressed Communities – DELETED

Requires director to take reasonable steps to ensure businesses in deprived and depressed communities compete for and perform contracts.

Senate deletes.

Sec. 216. FTE Vacancies and Remote Work Report – RETAINED

Requires department to report quarterly on the number of FTE positions filled, FTE vacancies, the number of employees working remotely, the number of employees authorized to work remotely, estimated cost savings from remote work, and reduction in office space due to working remotely.

Executive deletes, House and Senate retain.

Sec. 217. Expending Available Work Project Authorization – RETAINED

Advises department not to expend appropriations until existing work project authorization for the same purpose has been expended.

Executive deletes, House and Senate retain.

Sec. 218. State Administrative Board Transfers – RETAINED

Authorizes legislature to adopt a concurrent resolution to intertransfer funds within the department's budget if the State Administrative Board transfers appropriated funds.

Executive deletes, House and Senate retain.

Sec. 219. Receipt and Retention of Reports – RETAINED

Requires department to receive and retain copies of all reports.

Executive deletes, House and Senate retain.

Sec. 220. Report on Policy Changes Made to Implement Public Acts Affecting Department – DELETED

Requires the department to report on each specific policy change made to implement a public act affecting the department that took effect during the prior calendar year by April 1.

Executive and Senate delete.

House retains.

Sec. 221. Game and Fish Protection Fund Appropriations – REVISED

Lists appropriations to other state departments from Game and Fish Protection Fund.

Executive revises to provide for the appropriation of additional DNR restricted funds to other state agencies including DTMB, Attorney General, Auditor General, Treasury, and Civil Service Commission. Revision also included for FY 2020-21 in supplemental request 2021-5.

House retains.

Senate concurs with Executive.

Sec. 224. Line 5 Permit and Easement Legal Fees Provision – NEW

Requires the department to use the unclassified salaries appropriation to reimburse legal fees related to the revocation and termination of the 1953 easement for the use of Mackinac Straits bottomlands if necessary.

Senate adds new section.

Major Boilerplate Changes from FY 2020-21

Sec. 224. Severance Reporting – DELETED

Requires the department to report details of severance pay for certain departmental employees.

House adds new section.

Senate does not add.

Sec. 225. COVID-19 Vaccine Disclosure – DELETED

Prohibits state officials from requiring COVID-19 vaccine disclosure as a condition of receiving state services or developing a vaccine passport.

House adds new section.

Senate does not add.

Sec. 408. Land Transactions – RETAINED

Requires detailed report to legislature on land purchases, sales, and exchanges.

Executive deletes, House and Senate retain.

Sec. 409. Report on Portage Restaurant – DELETED

Requires department to report on current and planned future use of Portage Restaurant at Presque Isle State Harbor in Presque Isle County.

Executive and Senate delete.

House revises to add October 15, 2021 due date.

Sec. 410. Report on Use of Lands Acquired Since January 2019 – RETAINED

Requires department to report on lands acquired since January 2019 and their respective planned uses; report is due November 1, 2020.

Executive deletes, House and Senate retain.

Sec. 506. USDA Wildlife Services Deer Harvesting – RETAINED

Encourages United States Department of Agriculture Wildlife Services to harvest all deer during targeted removal required under Enhanced Wildlife Biosecurity Program.

Executive and House delete.

Senate retains.

Sec. 507. Antlerless Deer License Discounts – RETAINED

Permits department to discount antlerless deer licenses in the northeast Lower Peninsula to achieve deer management objectives; earmarks up to \$505,000 of funding for wildlife management to supplant lost revenue that would otherwise be collected from full-price antlerless deer licenses sold in the northeast Lower Peninsula; permits department to terminate the license discount once lost revenue reaches \$505,000.

Executive and House revise to allow funding to be used for chronic wasting disease testing under certain conditions.

Senate retains.

Sec. 601. Stream Habitat Improvement Grants – RETAINED

Appropriates \$758,000 to watershed councils, resource development councils, soil conservation districts, local governmental units, and other nonprofit organizations for stream habitat improvement projects.

Executive deletes, House and Senate retain.

Sec. 602. Water Control Structure Certification – RETAINED

Directs Fisheries Division to not interfere with certification process for dams and other water control structures.

Executive deletes, House and Senate retains.

Sec. 603. Fish Hatcheries Report – RETAINED

Requires annual report on fish hatcheries.

Executive deletes, House and Senate retain.

Sec. 604. Trotlines – DELETED

Earmarks \$100,000 from Fisheries Management funding for a pilot program to allow trotlines or juglines for the taking of nongame fish and snapping turtles on inland lakes and rivers.

House adds new section.

Senate does not add.

Sec. 701. Rogers City Snowmobile Trail Report – DELETED

Requires bi-weekly report on the status of a snowmobile trail in Rogers City.

House adds new section.

Senate does not add.

Major Boilerplate Changes from FY 2020-21

Sec. 802. Timber Marking – REVISED

Requires department to report quarterly on number of acres of state forest land marked or treated for timber harvest.

House revises to specify marking targets.

Senate revises to expand quarterly reporting requirements.

Sec. 901. Snowmobile Law Enforcement Grants – RETAINED

Authorizes snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails.

Executive deletes, House and Senate retain.

Sec. 902. Marine Safety Grants – RETAINED

Requires report on Marine Safety Grant Program; requires report to include watercraft registration revenues, revenues and expenditures of Marine Safety Fund, grant distribution methodology, and list of grant awards by county.

Executive deletes, House and Senate retain.

Sec. 1002. Deer Habitat Improvement Partnership Initiative Earmark – DELETED

Earmarks \$145,800 from the Deer Habitat Improvement Partnership Initiative to provide grants through the Northern Lower Peninsula Deer Private Land Assistance Network.

Executive deletes, House and Senate concur.

Sec. 1003. Local Marine Patrol Grants – DELETED

Directs expenditure of funding for Local Marine Patrol Grants for grants to local law enforcement to enforce no wake zones in an effort to mitigate high water impacts on infrastructure; limits individual grants to not more than \$100,000.

Executive deletes, House and Senate concur.

Sec. 1201. Chronic Wasting Disease Testing – DELETED

Directs expenditure of \$1.0 million GF/GP in part 1 for the provision of CWD check stations or drop stations in core CWD areas, management zones, or surveillance areas.

House adds new section.

Senate does not add.