

## STATE BUDGET OFFICE

# SCHOOL AID HIGHLIGHTS EXECUTIVE BUDGET FISCAL YEARS 2017 AND 2018

**FEBRUARY 10, 2016** 

# FY2017 K-12 School Aid Executive Budget

K-12 Funding (in millions)	<u>FY2017</u>	<u>FY2018 Est.</u>
School Aid Fund Revenue	12,062.5	\$ 12,146.7
General Fund	230.0	\$ 57.4
Federal Funds	\$ 1,818.6	\$ 1,818.6
DPS Trust Fund	<u>\$ 72.0</u>	\$ 72.0
Total Appropriations	\$ 14,183.1	\$ 14,094.7
Local Revenue Total State/Local/Federal	$\frac{\$ 3,508.0}{\$ 17,691.1}$	$\frac{\$ 3,576.0}{\$ 17,670.7}$

## **Consensus Pupils**:

FY2016-1,495,800 FY2017-1,486,000, a decrease of 9,800 pupils from FY2016 FY2018-1,476,000, a decrease of 10,000 from FY2017

## **School Operations Funding**

• The FY2017 budget provides for a **\$60 to \$120 per pupil foundation allowance increase distributed through the 2x formula**, at a cost of \$150 million. Total foundation allowance funding exceeds \$9.1 billion. The minimum foundation allowance will increase to \$7,511 per pupil; the basic foundation allowance will increase to \$8,229 per pupil. To help declining enrollment, the budget recommends revising the membership blend calculation to place greater weight on prior year counts. Also included is a provision that allows hold harmless districts to receive the full foundation allowance increase above the statutory CPI cap of 0.1%.

Per-Pupil Foundation Allowances						
FY2016	<b>Minimum</b> \$7,391	Basic/Maximum \$8,169				
Increase FY2017 Foundation	<u>\$ 120</u> <b>\$7,511</b>	<u>\$ 60</u> <b>\$8,229</b>				

- State funding for **MPSERS retirement contributions totals** over \$1 billion, with \$982.8 million in payments for the amount above the statutory cap of 20.96% (PA 300 of 2012) for districts, ISDs and district libraries, an increase of \$89.3 million over the FY2016 level. This equates to an average of \$660 per pupil, with a range of between \$5 and \$3,100.
- As part of an overall turnaround plan for **Detroit Public Schools**, the governor recommends \$72 million per year from Michigan's tobacco settlement proceeds be placed in a Detroit Public Schools Trust Fund for ten years. These separate funds will be used to offset the loss of local

tax revenue needed to retire the existing district's debt, protecting all other districts from reduced financial resources.

- Intermediate School District (ISD) Operations funding is increased by 1.6% to a total of nearly \$68.2 million.
- **Competitive consolidation grants** of \$5 million are continued to help offset transition costs associated with dissolutions, consolidations, or annexations of districts.

# Improving Early Learning and Literacy

- The budget includes \$257.3 million for the **Great Start Readiness Program**. Of that amount, \$243.9 million will provide over 63,000 half-day preschool opportunities to 4-year-olds across the state.
- The governor's budget continues recent reforms to improve Michigan's ranking in national comparisons of 4<sup>th</sup>-grade reading proficiency levels. The budget includes \$23.9 million for efforts to increase reading proficiency by the end of a child's third grade year. The programs include the use of **multi-tiered systems of supports** at the district level, regular diagnostic screenings of students, and targeted interventions for students identified as falling behind. The investment also includes funding for professional development, literacy coaches, and additional instruction time.

# **Investing in College and Career Readiness Programs**

- The budget recommends an increase of \$15 million (total of \$25 million) **to update equipment** for career and technical education early/middle college programs (\$10 million) and to **increase funding for programs** that are aligned with the ten prosperity regions (\$5 million), providing students with the opportunity to earn an associate's degree, technical certification, transferable college credit, or participation in a registered apprenticeship while taking high school courses. Funding for other **vocational education** programs remains at \$45.8 million.
- The budget continues to recommend \$3.05 million to increase **awareness of available college and career choices** and to increase the number of **college advisors** in schools. The budget also maintains \$1.75 million for incentives to districts that support **dual enrollment**.
- The FY2017 budget recommends a total of \$2.5 million for **First Robotics** programs, as well as \$250,000 to pay for testing costs associated with **Advanced Placement and International Baccalaureate tests** for low-income pupils.
- A total of \$10.5 million (\$5.3 million state funds and \$5.2 million federal) supports the state's **science, technology, engineering and mathematics (STEM) initiatives**, nearly \$8 million for the existing math and science centers, and an additional \$2.5 million for program recommendations from the STEM Advisory Council.

#### Assessments and Accountability

• The FY2017 budget provides \$40.1 million (\$33.9 million in state and \$6.2 million in federal) for costs associated with **student assessments** required under state and federal law. This is a reduction of \$10.1 million for one-time costs of converting tests to online which are completed and to make use of the kindergarten summative assessment in place of the kindergarten entry assessment.

- With the assistance of appointed Chief Executive Officers, the School Reform Office will intervene in eligible chronically low-performing schools. \$5 million in funds are proposed to provide these schools with **additional resources needed to improve student achievement** for 3 years.
- A total of \$10 million is included in the FY2017 budget for costs associated with the **educator evaluations system**. Funds are recommended to be used for professional development and training activities required by law.
- The FY2017 budget maintains funding to districts at the FY2016 level of \$38 million for state data collection and reporting costs. Center for Educational Performance and Information (CEPI) funding totals \$12.2 million general fund.

## **Student Support Services**

- The FY2017 budget provides over \$1.4 billion for **special education services**: \$973 million in state funds and \$441 million in federal funds.
- Based upon the recent recommendations of the Special Education Reform Task Force, the budget includes \$1.4 million for a **grant to the Michigan Integrated Behavioral and Learning Support Initiative (MiBLSi)** to assist ISDs with implementing a nationally-recognized evidence-based and data-driven academic and behavioral intervention model.
- Funding for **academically at-risk children** continues at nearly \$390 million. Within that amount, funding for **adolescent teen health centers** is continued at 5.6 million and **hearing and vision screenings** is maintained at \$5.2 million. In addition, the budget includes \$852.7 million federal funds to support at-risk students.
- Funding for school lunch and breakfast programs is \$538.2 million: \$25 million in state funds and \$513.2 million in federal funds.
- Funding is maintained for **adult education programs**, administered by the Talent Investment Agency (TIA) at \$25 million. Many programmatic changes are included that more closely align state funding with federal adult education program requirements.
- The budget maintains \$7.4 million for the **Michigan Virtual University** to provide best practices in virtual coursework.
- School transportation safety programs are funded at \$3.3 million: \$1.7 million for school bus inspections provided by Michigan State Police and \$1.6 million for school bus driver safety training. Funding to support transportation costs in small, isolated districts is maintained at \$5 million.
- Education programs in **juvenile justice facilities** are included at \$1.3 million. Educational programs that serve **wards of the court** are supported with \$8 million. Funding for the **Youth ChalleNGe Program** is maintained at \$1.5 million.

# Health and Safety Supports

- To help address the critical needs in Flint, a total of \$10.1 million general fund is recommended to provide partial year funding to **expand early education programs in Flint** and to **provide Genesee ISD with staffing resources** for early identification and intervention services to children impacted by elevated levels of lead. Recommendations include \$6.4 million to offer Early On services, \$1.3 million for additional school nurses, \$1.5 million to expand GSRP services, and \$950,000 to support Genesee ISD. The budget includes a placeholder for funding from the **Flint Emergency Reserve Fund** to increase support as needs are identified throughout FY 2017.
- The budget includes \$9 million for reimbursements to districts for costs associated with **voluntary testing of water** for lead in schools pursuant to a statewide strategic plan developed by the department, in coordination with DEQ and LARA.

# **Debt Service and Other Required Payments**

- School Bond Loan Fund Debt Service is funded at \$126.5 million.
- **Renaissance Zone** reimbursements are recommended at \$20 million.
- School Aid Fund Borrowing Costs are increased by \$1 million to a total of \$3 million.
- **PILT Payments** are increased by \$128,000 to a total of \$4.4 million.
- Funding for **Promise Zones** is increased to \$1 million

# **MPSERS** Contribution Rates

The FY2017 MPSERS retirement contribution rates for districts are slightly less than the FY2016 rates, with a reduction of 0.84% in the pension and health normal cost. Rates are detailed below:

MPSERS Retirement Rates for FY2017									
	Basic MIP w/Prem Subsidy	Pension Plus w/Prem Subsidy	Pension Plus PHF	Pension Plus to DC w/PHF	Basic/MIP To DC w/ Prem Subsidy	Basic/MIP To DC w/PHF	Basic/ MIP w/PHF		
Total Rate	36.64%	36.01%	35.79%	32.66%	32.88%	32.66%	36.42%		
Employer Rate:									
Pension Normal Cost	3.76%	3.13%	3.13%	0.00%	0.00%	0.00%	3.76%		
Pension UAL	13.91%	13.91%	13.91%	13.91%	13.91%	13.91%	13.91%		
Retirement Incentive (10-yr. payback)	1.36%	1.36%	1.36%	1.36%	1.36%	1.36%	1.36%		
Pension Total Rate	19.03%	18.40%	18.40%	15.27%	15.27%	15.27%	19.03%		
Health Normal Cost	0.22%	0.22%	0.00%	0.00%	0.22%	0.00%	0.00%		
Health UAL	5.69%	5.69%	5.69%	5.69%	5.69%	5.69%	5.69%		
Retiree Health Total Rate	5.91%	5.91%	5.69%	5.69%	5.91%	5.69%	5.69%		
						-			
Employer Capped Rate	24.94%	24.31%	24.09%	20.96%	21.18%	20.96%	24.72%		
Stabilization Rate	11.70%	11.70%	11.70%	11.70%	11.70%	11.70%	11.70%		

FY16 Employer Capped Rate25.78%	24.56%	24.13%	20.96%	21.39%	20.96%	25.35%
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# FY2016, FY2017 and FY2018 STATE SCHOOL AID APPROPRIATIONS

Executive Budget Recommendation - February 10, 2016

	-uage.	FY 2016			E)	( 2017	FY 2018		
		PA 139 of '15 Revised		Executive	Difference	Executive	Diff From		
Sec.	APPROPRIATIONS (In thousands):	Current Law As of 2/10/16	Rec	Difference	Budget	From FY16 Current Law	Budget	FY17 Exec Rec	
11j	School Bond Loan Redemption Fund	126,500.0	99,500.0	(27,000.0)	126,500.		126,500.0	0.0	
11m	School Aid Fund Borrowing Costs	2,000.0	2,000.0	0.0	3,000.	,	4,000.0	1,000.0	
11s	Flint Declaration of Emergency	0.0	9,200.0	9,200.0	10,142.		0.0	(10,142.6)	
20f	Categorical Offset Payments	18,000.0	18,000.0	0.0	18,000.		18,000.0	0.0	
20g 21	District Dissolution Transition Costs State School Reform/Redesign	2,200.0	2,200.0 1,000.0	0.0 1,000.0	2,200.		0.0	(2,200.0 5,200.0	
21 22a	Proposal A Obligation Payment	5.281.700.0	5,255,000.0	(26,700.0)	5,206,000.		5.124.000.0	(82.000.0	
22a 22b	Discretionary Payment	3,728,000.0	3,690,000.0	(38,000.0)	3,900,000.	( - / /	3,888,000.0	(12,000.0	
22d	Isolated District Funding	5,000.0	5,000.0	0.0	5,000.	,	5,000.0	0.0	
22g	Consolidation Innovation Grants	5,000.0	5,000.0	0.0	5,000.		0.0	(5,000.0	
22i	Technology Infrastructure Improvement Grants	23,500.0	23,500.0	0.0	0.		0.0	0.0	
24	Court-Placed Children	8,000.0	8,000.0	0.0	8,000.	0.0	8,000.0	0.0	
24a	Juvenile Detention Facility Programs	2,189.8	1,301.0	(888.8)	1,328.	1 (861.7)	1,328.1	0.0	
24c	ChalleNGe Program	1,497.4	1,497.4	0.0	1,522.4	4 25.0	1,522.4	0.0	
25f	Strict Discipline Academies Pupil Transfers	2,000.0	2,000.0	0.0	500.	0 (1,500.0)	0.0	(500.0	
26a	Renaissance Zone Reimbursement	26,300.0	20,000.0	(6,300.0)	20,000.	0 (6,300.0)	20,000.0	0.0	
26b	PILT Reimbursement	4,276.8	4,276.8	0.0	4,405.	1 128.3	4,405.1	0.0	
26c	Promise Zone Payments	610.0	278.0	(332.0)	1,000.	390.0	1,000.0	0.0	
31a	At-Risk Programs	378,988.2	378,988.2	0.0	378,988.		378,988.2	0.0	
31a	Adolescent Teen Health Centers	5,557.3	5,557.3	0.0	5,557.3	3 0.0	5,557.3	0.0	
31a	Vision/Hearing Screening	5,150.0	5,150.0	0.0	5,150.	0.0	5,150.0	0.0	
31c	Gang Prevention and Intervention Programs	1,000.0	1,000.0	0.0	0.0	0 (1,000.0)	0.0	0.0	
31d	School Lunch - State	22,495.1	22,495.1	0.0	22,495.	1 0.0	22,495.1	0.0	
31d	School Lunch - Federal	513.200.0	513.200.0	0.0	513,200.		513.200.0	0.0	
31f	School Breakfast	5,625.0	2,500.0	(3,125.0)	2,500.		2,500.0	0.0	
31h	Cooperative Education Grant	300.0	300.0	0.0	0.0		0.0	0.0	
32d	Great Start Readiness	243,900.0	243,900.0	0.0	243,900.	. ,	243,900.0	0.0	
32p	Great Start Early Childhood Block Grants	13,400.0	13,400.0	0.0	13,400.		13,400.0	0.0	
35 35	Early Literacy Implementation	1,000.0	1,000.0	0.0	1,000.0		1,000.0	0.0	
		· · · · · · · · · · · · · · · · · · ·	,		1,000.0		0.0	0.0	
35a(2)	Early Literacy Parents University Pilot	1,000.0	1,000.0	0.0		( , ,			
35a(3)	Early Literacy Professional Development	950.0	950.0	0.0	950.0		950.0	0.0	
35c	Early Literacy Teacher Certification Test	500.0	500.0	0.0	0.0	· · · · ·	0.0	0.0	
35a(4)	Early Literacy Diagnostic Tools	1,450.0	1,450.0	0.0	1,450.0		1,450.0	0.0	
35a(5)	Early Literacy Teacher Coaches	3,000.0	3,000.0	0.0	3,000.		3,000.0	0.0	
35a(6)	Early Literacy Targeted Instruction	17,500.0	17,500.0	0.0	17,500.		17,500.0	0.0	
35a(7)	Michigan Reading Corp	1,000.0	1,000.0	0.0	0.0	0 (1,000.0)	0.0	0.0	
39a1	Federal NCLB/ESSA Grant Funds	779,076.4	779,076.4	0.0	821,939.	9 42,863.5	821,939.9	0.0	
39a2	Other Federal Funding	30,800.0	30,800.0	0.0	30,800.	0.0	30,800.0	0.0	
41	Bilingual Education	1,200.0	1,200.0	0.0	1,200.	0.0	1,200.0	0.0	
43	Update Teacher Certification Tests	1,800.0	1,800.0	0.0	0.0	0 (1,800.0)	0.0	0.0	
51c	Special Education Headlee	610,000.0	626,000.0	16,000.0	644,500.	34,500.0	665,400.0	20,900.0	
51a2	Special Education Foundations & Sped	251,800.0	264,100.0	12,300.0	271,600.	0 19,800.0	279,300.0	7,700.0	
51a3	Special Ed Hold Harmless Pmt. To ISD's	1,300.0	1,000.0	(300.0)	1,100.0		500.0	(600.0	
51a11	Special Ed Non Sec 52 to ISD's	3,300.0	4,000.0	700.0	3,700.	· · · · ·	3,700.0	0.0	
51a6	Special Ed Rule Change	2,200.0	2,200.0	0.0	2,200.		2,200.0	0.0	
		2,200.0	10,500.0	0.0	10,500.0		10,500.0	0.0	

		PA 139 of '15				Difference	– Diff From		
		Current Law	Revised	Difference	Executive	From FY16	Executive	FY17	
Sec.	APPROPRIATIONS (In thousands):	As of 2/10/16	Rec	Dilloronoo	Budget	Current Law	Budget	Exec Rec	
54	MI School for Deaf and Blind	1,688.0	1,688.0	0.0	1,688.0	0.0	1,688.0		
i4b	Integrated Behavior and Learning Support (MiBLSI)	0.0	0.0	0.0	1,370.0	1,370.0	1,500.0	13	
55	Conductive Learning Center Study	150.0	150.0	0.0	150.0	0.0	0.0	(15	
6	Special Ed Millage Equalization	37,758.1	37,758.1	0.0	37,758.1	0.0	37,758.1	· · · · ·	
51a	Special Education - Federal IDEA	370,000.0	370,000.0	0.0	370,000.0	0.0	370,000.0		
51d	Special Education - Other Federal	71,000.0	71,000.0	0.0	71,000.0	0.0	71,000.0		
61a	Vocational Education	36,611.3	36,611.3	0.0	36,611.3	0.0	36,611.3		
61b	CTE Middle College Program	10,000.0	10,000.0	0.0	15,000.0	5,000.0	15,000.0		
61c	CTE Equipment Upgrades	0.0	0.0	0.0	10,000.0	10,000.0	0.0	(10,00	
62	ISD Vocational Ed Millage Reimbursement	9,190.0	9,190.0	0.0	9,190.0	0.0	9,190.0	(10)01	
54b	Dual Enrollment Incentive Payments	1,750.0	1,750.0	0.0	1,750.0	0.0	0.0	(1,7	
55	Detroit Pre-College K-12 Engineering Program	340.0	340.0	0.0	340.0	0.0	0.0	(34	
67 67	Michigan College Access Network (MCAN)	3,000.0	3,000.0	0.0	3,000.0	0.0	3,000.0	(0	
67	College and Career Readiness Tools	600.0	600.0	0.0	50.0	(550.0)	0.0	(!	
74	Bus Driver Safety	1,625.0	1,625.0	0.0	1,625.0	0.0	1,625.0	(•	
74	School Bus Inspection Program	1,690.7	1,690.7	0.0	1,695.6	4.9	1,695.6		
78	Statewide School Water Testing Program	0.0	9,000.0	9,000.0	9,000.0	9,000.0	9,000.0		
31	ISD General Operations	67,108.0	67,108.0	0.0	68,182.0	1,074.0	68,182.0		
94	Advanced Placement (AP) Incentive Program	250.0	250.0	0.0	250.0	0.0	250.0		
94 94a	CEPI - State	11,967.0	11,967.0	0.0	12,173.2	206.2	12,173.2		
4a 14a	CEPI - Federal	193.5	193.5	0.0	193.5	0.0	12,173.2		
95a	Educator Evaluations	0.0	0.0	0.0	10,000.0	10,000.0	10,000.0		
98	Michigan Virtual University	7,387.5	7,387.5	0.0	7,387.5	0.0	7,387.5		
90 99c	Civics Education	60.0	60.0	0.0	0.0	(60.0)	0.0		
990 99h	First Robotics	2,000.0	2,000.0	0.0	2,500.0	500.0	2,000.0	(5)	
991 99s(2)	MISTEM Council	2,000.0	2,000.0	0.0	2,525.0	2,475.0	475.0	(5)	
. ,			3,225.0	0.0				(2,0	
99s(3)	Math/Science Centers - State	3,225.0	,		2,750.0	(475.0)	2,750.0		
99s(3)	Math/Science Centers - Federal	5,249.3	5,249.3	0.0	5,249.3	0.0	5,249.3		
99s(5)	STEM Professional Development	250.0	250.0	0.0	0.0	(250.0)	0.0		
9s(6)	Science Olympiad	250.0	250.0	0.0	0.0	(250.0)			
99s(7)	Van Andel Education Institute	250.0	250.0	0.0	0.0	(250.0)	0.0	<i></i>	
102d	Reimbursement of Financial Analytical Tools	1,500.0	1,500.0	0.0	1,500.0	0.0	0.0	(1,5	
104	Student Assessments - State	43,994.4	43,994.4	0.0	33,894.4	(10,100.0)	33,894.4		
104	Student Assessments - Federal	6,250.0	6,250.0	0.0	6,250.0	0.0	6,250.0		
04d	Computer Adaptive Tests	4,000.0	4,000.0	0.0	0.0	(4,000.0)	0.0		
07	Adult Education	25,000.0	25,000.0	0.0	25,000.0	0.0	25,000.0		
47a	MPSERS Cost Offset	100,000.0	100,000.0	0.0	100,000.0	0.0	100,000.0		
47c	MPSERS UAAL Rate Stabilization Payment	893,500.0	893,500.0	0.0	982,800.0	89,300.0	988,300.0	5,5	
152a	Data Collection and Reporting Costs	<u>38,000.5</u>	<u>38,000.5</u>	<u>0.0</u>	<u>38,000.5</u>	<u>0.0</u>	<u>38,000.5</u>		
	TOTAL SCHOOL AID APPROPRIATIONS	\$13,900,654.3	\$13,846,208.5	(\$54,445.8)	\$14,183,112.1	\$282,457.8	\$14,094,759.5	(\$88,3	
	REVENUES:								
	School Aid Fund	12,078,985.1	12,015,339.3	(63,645.8)	12,062,479.3	(16,505.8)	12,146,726.8	84,2	
	General Fund	45,900.0	55,100.0	9,200.0	230,000.0	184,100.0	57,400.0	(172,6	
	DPS Trust Fund/Other State Restricted Funds	43,300.0	0.0	0.0	72,000.1	72,000.1	72,000.0	(172,0	
	Federal Funds	1,775,769.2	1,775,769.2	0.0	1,818,632.7	42,863.5	<u>1,818,632.7</u>		
	TOTAL APPROPRIATED REVENUES	\$13,900,654.3	\$13,846,208.5	(\$54,445.8)	14,183,112.1	\$282,457.8	\$14,094,759.5	(\$88,3	