# FY 2022-23: DEPARTMENT OF NATURAL RESOURCES Summary: As Passed by the Senate Senate Bill 839 (S-2)



## Analyst: Austin Scott

	FY 2021-22 YTD	FY 2022-23	FY 2022-23	FY 2022-23	FY 2022-23	Difference: House From FY 2021-22 YTD	
	as of 2/9/22	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$203,100	\$203,100	\$203,100	\$203,100	\$	\$0	0.0
Federal	91,291,300	93,630,000	93,499,900	93,630,000		2,338,700	2.6
Local	0	0	0	0		0	
Private	7,039,200	7,039,200	7,039,200	7,039,200		0	0.0
Restricted	317,195,300	337,504,200	324,735,900	337,504,200		20,308,900	6.4
GF/GP	48,612,500	95,775,700	48,079,900	86,514,300		37,901,800	78.0
Gross	\$464,341,400	\$534,152,200	\$473,558,000	\$524,890,800	\$	\$60,549,400	13.0
FTEs	2,360.9	2,418,.8	2,360.9	2,360.9		0.0	0.0

Notes: (1) FY 2021-22 year-to-date figures include mid-year budget adjustments through February 9, 2022. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

## <u>Overview</u>

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by DNR.

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Senate <u>Change</u>
1. State Fish Hatchery Upgrades and Improvements (One-Time) <u>Executive</u> appropriates \$30.0 million GF/GP for biosecurity, equipment, and infrastructure updates at state fish hatcheries including expansion of facilities and fish production at the Wolf Lake hatchery in Van Buren County. <u>House</u> does not appropriate. <u>Senate</u> appropriates \$133,500 GF/GP.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$133,500</b> \$133,500
2. Equipment Lifecycle Replacement (One-Time) <u>Executive</u> appropriates \$12.4 million Gross (\$10.9 GF/GP) to replace aging equipment and vehicles in multiple DNR divisions including Fisheries, Forest Resources, and Law Enforcement. <u>House</u> appropriates \$1.6 million in restricted funding for equipment lifecycle replacement. <u>Senate</u> appropriates \$1.7 million Gross (\$133,500 GF/GP).	<b>Gross</b> Restricted GF/GP	NA NA NA	<b>\$1,683,500</b> 1,550,000 \$133,500
3. Great Lakes Research Vessel (One-Time) <u>Executive</u> appropriates \$4.0 million GF/GP to replace the aging Lake Michigan Survey Vessel. <u>House</u> does not appropriate. <u>Senate</u> concurs with Executive.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$4,000,000</b> \$4,000,000
<i>4. Mass Timber Facility Newberry Customer Service Center (One- Time)</i> Executive appropriates \$2.0 million GF/GP for the construction of a facility in Luce County for departmental staff and equipment storage. <u>House</u> does not appropriate.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$133,500</b> \$133,500

Senate appropriates \$133,500 GF/GP.

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Senate <u>Change</u>
<ul> <li>5. Wildfire Protection         Executive appropriates \$751,900 GF/GP to expand wildfire prevention and protection by funding staff overtime and vacancies.         <u>House does not appropriate.</u>         Senate appropriates \$133,500 GF/GP.     </li> </ul>	FTE <b>Gross</b> Federal Restricted GF/GP	115.0 <b>\$15,030,900</b> 1,370,200 7,212,500 \$6,448,200	0.0 <b>\$133,500</b> 0 \$133,500
6. Fisheries Resource Management <u>Executive</u> appropriates \$652,800 GF/GP and authorizes 4.0 FTE positions to improve state and tribal relations in the co-management of fisheries. <u>House</u> does not appropriate. <u>Senate</u> appropriates \$133,500 GF/GP and no new FTE positions.	FTE <b>Gross</b> Federal Private Restricted GF/GP	158.0 <b>\$21,714,000</b> 4,382,400 136,700 16,653,200 \$541,700	0.0 <b>\$133,500</b> 0 0 \$133,500
<ul> <li>7. Archives of Michigan Digitization (One-Time)         Executive appropriates \$485,000 GF/GP to digitize and index decaying physical historical records.         <u>House</u> does not appropriate.         Senate appropriates \$133,400 GF/GP.     </li> </ul>	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$133,400</b> \$133,400
8. Parks and Recreation Division Employee Initiatives Executive appropriates \$9.2 million in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund and authorizes 40.8 FTE positions for division employee recruitment and retention initiatives, including increases in work hours and wages. <u>House</u> does not appropriate. <u>Senate</u> appropriates \$9.2 million in restricted funding and no new FTE positions.	FTE Gross Restricted GF/GP	NA <b>NA</b> NA	0.0 <b>\$9,159,700</b> 9,159,700 \$0
<ul> <li>9. Off-Road Vehicle Trail Improvements         Executive appropriates an additional \$3.1 million of available restricted revenue and authorizes 13.1 FTE positions to support trail improvement grants and law enforcement across Michigan's ORV system.     </li> <li>House does not appropriate.</li> <li>Senate appropriates \$3.1 million in restricted funding and no new FTE positions</li> </ul>	FTE <b>Gross</b> Restricted GF/GP	NA <b>NA</b> NA	0.0 <b>\$3,059,900</b> 3,059,900 \$0
<b>10.</b> State Parks Improvement Revenue Bonds – Debt Service Executive eliminates \$1.2 million from the Park Improvement Fund as no debt payments are required after FY 2021-22. <u>House</u> concurs. <u>Senate</u> concurs.	<b>Gross</b> Restricted GF/GP	<b>\$1,201,800</b> 1,201,800 \$0	<b>(\$1,201,800)</b> (1,201,800) \$0
11. Parks and Recreation Division Campsite and Harbor Operations Executive appropriates \$2.8 million in available restricted revenue from the Forest Recreation Account, Michigan State Waterways Fund, and Park Improvement Fund to increase funding for state campsites and harbors. House concurs. Senate concurs.	Gross Restricted GF/GP	NA NA NA	<b>\$2,820,000</b> 2,820,000 \$0
12. Pay Increases for Recruitment and Retention of Short-Term Employees <u>Executive</u> appropriates \$678,800 in available federal and restricted revenue to provide pay increases for short-term employees in fisheries, shooting ranges, and cultural centers. <u>House</u> does not appropriate. Senate concurs with Executive	<b>Gross</b> Federal Restricted GF/GP	NA NA NA	<b>\$678,800</b> 130,100 548,700 \$0

Senate concurs with Executive.

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Senate <u>Change</u>
<b>13.</b> <i>Marketing and Outreach</i> Executive appropriates \$297,800 in available restricted revenue to align spending authorization with available Youth Hunting and Fishing Education and Outreach funding, to support the increased online credit card processing of hunting and fishing licenses, and to support maintenance of the MiConnect Outdoors license sales system. <u>House</u> concurs. <u>Senate</u> concurs.	FTE <b>Gross</b> Federal Restricted GF/GP	137.3 <b>\$14,705,400</b> 1,721,600 12,682,400 \$301,400	0.0 <b>\$297,800</b> 0 297,800 \$0
<ul> <li>14. Wildlife Management         Executive appropriates \$100,000 in available restricted revenue to align spending authorization with available Pheasant Hunting License fee revenue.         House concurs.         Senate concurs.         </li> </ul>	FTE <b>Gross</b> Federal Private Restricted GF/GP	221.5 <b>\$46,042,300</b> 25,638,700 315,700 15,635,300 \$4,452,600	0.0 <b>\$100,000</b> 0 100,000 \$0
<b>15.</b> Capital Outlay – State Parks Repair and Maintenance <u>Executive</u> appropriates \$3.1 million in available restricted revenue from Recreation Passport Fees for state park infrastructure maintenance, renovation, and upgrades. <u>House</u> concurs. <u>Senate</u> concurs.	<b>Gross</b> Restricted GF/GP	<b>\$16,100,000</b> 14,600,000 \$1,500,000	<b>\$3,100,000</b> 3,100,000 \$0
<b>16.</b> Capital Outlay – State Game and Wildlife Area Infrastructure <u>Executive</u> establishes new appropriation of \$1.4 million Gross (\$0 GF/GP) for facility improvements and wildlife restoration projects at state game areas. <u>House</u> concurs. <u>Senate</u> concurs.	<b>Gross</b> Federal Restricted GF/GP	NA NA NA	<b>\$1,400,000</b> 1,050,000 350,000 \$0
<b>17.</b> Capital Outlay – State Boating Infrastructure Maintenance <u>Executive</u> appropriates \$1.1 million in available federal and Michigan State Waterways funding for facility maintenance and infrastructure projects at state harbors and boating access sites. <u>House</u> concurs. <u>Senate</u> concurs.	<b>Gross</b> Federal Restricted GF/GP	<b>\$7,752,500</b> 1,075,000 6,677,500 \$0	<b>\$1,100,000</b> 400,000 700,000 \$0
<ul> <li>18. Capital Outlay – Wetlands Restoration, Enhancement, and Acquisition</li> <li>Executive reestablishes appropriation of \$1.0 million from Waterfowl Hunt Stamp revenue to facilitate access for public recreation in wetland areas. This program was last funded in FY 2020-21.</li> <li>House concurs.</li> <li>Senate concurs.</li> </ul>	<b>Gross</b> Restricted GF/GP	NA NA NA	<b>\$1,000,000</b> 1,000,000 \$0
<b>19.</b> Capital Outlay – Local Boating Infrastructure Maintenance and Improvements Executive appropriates \$300,000 in available Michigan State Waterways funding for local grants for facility maintenance and infrastructure projects at publicly-accessible local harbors and boating access sites. House concurs. Senate concurs.	<b>Gross</b> Restricted GF/GP	<b>\$3,322,500</b> 3,322,500 \$0	<b>\$300,000</b> 300,000 \$0
<b>20.</b> Removal of FY 2021-22 One-Time Funding <u>Executive</u> removes \$8.0 million Gross (\$2.0 million GF/GP) for one-time projects included in the FY 2021-22 budget. Projects included Fish Hatchery Energy Efficiencies and Kalamazoo River Watershed Improvements. <u>House</u> concurs. <u>Senate</u> concurs.	Gross Restricted GF/GP	<b>\$7,995,800</b> 6,000,000 \$1,995,800	<b>(\$7,995,800)</b> (6,000,000) (\$1,995,800)

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Senate <u>Change</u>
<b>21.</b> Chronic Wasting Disease Testing (One-Time) Executive eliminates funding for the provision of CWD check stations or drop stations in core CWD areas, management zones, or surveillance areas. <u>House</u> appropriates an additional \$500,000 GF/GP. <u>Senate</u> maintains current funding.	<b>Gross</b> GF/GP	<b>\$500,000</b> \$500,000	<b>\$0</b> \$0
<b>22.</b> Body Cameras for Conservation Officers (One-Time) <u>House</u> appropriates \$1.0 million GF/GP for the provision of body cameras to Conservation Officers. <u>Senate</u> does not appropriate.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$0</b> \$0
<b>23.</b> <i>Michigan Conservation Corps</i> <u>Executive</u> maintains funding for the for the Michigan Conservation Corps. This statewide summer employment program for at-risk youth and returning veterans allows partner organizations to hire individuals for work that is approved or managed by DNR employees. <u>House</u> eliminates funding. <u>Senate</u> eliminates funding.	<b>Gross</b> GF/GP	<b>\$934,400</b> \$934,400	<b>(\$934,400)</b> (\$934,400)
<b>24. Michigan State Parks Endowment Fund (One-Time)</b> <u>Senate</u> appropriates \$133,500 GF/GP to the Michigan State Parks Endowment Fund.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$133,500</b> \$133,500
25. Mackinac Island State Park Infrastructure and Maintenance (One-Time) Senate appropriates \$30.0 million GF/GP to reduce Mackinac Island State Park's maintenance and repair backlog and \$5.0 million GF/GP to renovate scout barracks at the park.	<b>Gross</b> GF/GP	NA NA	<b>\$35,000,000</b> \$35,000,000
<b>26.</b> <i>Economic Adjustments</i> <u>Executive</u> reflects increased costs of \$6.2 million Gross (\$897,600 GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2022 and 0.5% to annualize the FY 2021-22 1.0% increase that began on April 1, 2022), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments. <u>House</u> concurs. <u>Senate</u> concurs.	<b>Gross</b> Federal Restricted GF/GP	NA NA NA	<b>\$6,180,800</b> 758,600 4,524,600 \$897,600

## Major Boilerplate Changes from FY 2021-22

#### Sec. 206. Disciplinary Action Against State Employees - RETAINED

Prohibits department from disciplining state employees for communicating with members of the legislature and their staffs, unless communication is prohibited by law. (*Governor's signing letter stated this section was unenforceable.*) <u>Executive</u> deletes, <u>House</u> and <u>Senate</u> retain.

## Sec. 208. Legal Services - REVISED

Denies permission to hire attorneys to provide legal services provided by attorney general. <u>Executive</u> and <u>House</u> retain, <u>Senate</u> revises to provide permission to hire attorneys to provide legal services provided by attorney general.

### Sec. 209. GF/GP Lapse - REVISED

Requires report of estimated GF/GP appropriation lapses at close of previous year. <u>Executive</u> and <u>Senate</u> revise due date to December 31, <u>House</u> retains November 30 due date

#### Sec. 210. Contingency Fund Transfer Authority – DELETED

Provides authority for contingency fund transfers of up to \$5.0 million restricted; authorizes expenditure after legislative transfer to specific line items.

<u>Executive</u> revises to include contingency authority of \$3.0 million federal, \$10.0 million restricted, and \$1.0 million private; <u>House</u> retains without change.

Senate deletes.

## Major Boilerplate Changes from FY 2021-22

## Sec. 215. Businesses in Economically Deprived or Depressed Communities – DELETED

Requires director to take reasonable steps to ensure businesses in deprived and depressed communities compete for and perform contracts.

Executive and House retain, Senate deletes.

## Sec. 216. FTE Vacancies and Remote Work Report - RETAINED

Requires department to report the number of FTE positions filled, FTE vacancies, the number of employees working remotely, the number of employees authorized to work remotely, estimated cost savings from remote work, and reduction in office space due to working remotely.

Executive deletes, House and Senate retain.

## Sec. 217. Expending Available Work Project Authorization – RETAINED

Advises department not to expend appropriations until existing work project authorization for the same purpose has been expended. (Governor's signing letter stated this section was unenforceable.)

Executive deletes, House and Senate retain.

## Sec. 218. State Administrative Board Transfers – RETAINED

Authorizes legislature to adopt a concurrent resolution to intertransfer funds within the department's budget if the State Administrative Board transfers appropriated funds. (Governor's signing letter stated this section was unenforceable.) Executive deletes, House and Senate retain.

## Sec. 219. Receipt and Retention of Reports – DELETED

Requires department to receive and retain copies of all reports. Executive and Senate delete, House retains.

## Sec. 220. Report on Policy Changes Made to Implement Public Acts Affecting Department – DELETED

Requires the department to report on each specific policy change made to implement a public act affecting the department that took effect during the prior calendar year by April 1. Executive and Senate delete, House retains.

## Sec. 221. Severance Reporting – RETAINED

Requires department to report details of severance pay for certain departmental employees. Executive deletes, House and Senate retain.

#### Sec. 222. COVID-19 Vaccine Disclosure – DELETED

Prohibits state officials from requiring COVID-19 vaccine disclosure as a condition of receiving state services or developing a vaccine passport.

Executive and Senate delete, House retains.

## Sec. 225. Contracts and Grants for Local Governments, Colleges and Universities, Nonprofits – RETAINED

Authorizes department to contract with or provide grants to local governments, institutions of higher education, or nonprofits.

Executive deletes, House and Senate retain.

#### Sec. 240. Remote Working Prohibition – DELETED

Prohibits the department from permitting employees to work remotely unless they were working remotely prior to February 28, 2020..

House adds new section, Senate does not add.

#### Sec. 408. Land Transactions – RETAINED

Requires detailed report to legislature on land purchases, sales, and exchanges. Executive deletes, House and Senate retain.

#### Sec. 506. USDA Wildlife Services Deer Harvesting – RETAINED

Encourages United States Department of Agriculture Wildlife Services to harvest all deer during targeted removal required under Enhanced Wildlife Biosecurity Program.

Executive deletes, House and Senate retain.

## Major Boilerplate Changes from FY 2021-22

## Sec. 507. Antlerless Deer License Discounts – RETAINED

Permits department to discount antlerless deer licenses in the northeast Lower Peninsula to achieve deer management objectives; earmarks up to \$505,000 of funding for wildlife management to supplant lost revenue that would otherwise be collected from full-price antlerless deer licenses sold in the northeast Lower Peninsula; permits department to terminate the license discount once lost revenue reaches \$505,000. If lost revenue does not exceed \$505,000 by February 1 then the department in required to end the discount and allocate remaining funding to the Habitat Improvement Partnership Initiative.

<u>Executive</u> revises lost revenue date to a date to be specified by the department but not before November 15 and replaces the Deer Habitat Initiative with "costs associated with testing for chronic wasting disease that were harvested outside the areas designated as chronic wasting disease surveillance areas where sample collection sites are available" and provides for the department to implement this change "in a form and manner prescribed by the department."

<u>House</u> replaces the Deer Habitat Initiative with "costs associated with testing for chronic wasting disease that were harvested outside the areas designated as chronic wasting disease surveillance areas where sample collection sites are available."

Senate retains.

## Sec. 601. Stream Habitat Improvement Grant – DELETED

Appropriates \$758,000 to watershed councils, resource development councils, soil conservation districts, local governmental units, and other nonprofit organizations for stream habitat improvement projects. <u>Executive</u> and <u>Senate</u> delete, <u>House</u> retains.

## Sec. 602. Water Control Structure Certification – DELETED

Directs Fisheries Division to not interfere with certification process for dams and other water control structures. <u>Executive</u> deletes, <u>House</u> and <u>Senate</u> concur.

## Sec. 802. Timber Marking – RETAINED

Requires department to report quarterly on number of acres of state forest land marked or treated for timber harvest. <u>Executive</u> revises to exclude specific reporting requirements, <u>House</u> and <u>Senate</u> retain without change.

## Sec. 803. Federal Forest Fire Compact Expenditure Authorization – REVISED

Authorizes expenditure of funds for forest fire suppression efforts on federal lands, provided DNR is reimbursed. <u>Executive</u> revises to add hazard incidents as allowable expenditure, <u>House</u> and <u>Senate</u> concur.

## Sec. 901. Snowmobile Law Enforcement Grants - RETAINED

Authorizes snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails.

Executive deletes, House and Senate retain.

#### Sec. 902. Marine Safety Grants – RETAINED

Requires report on Marine Safety Grant Program; requires report to include watercraft registration revenues, revenues and expenditures of Marine Safety Fund, grant distribution methodology, and list of grant awards by county. <u>Executive</u> deletes, <u>House</u> and <u>Senate</u> retain.

#### Sec. 1201. Chronic Wasting Disease Testing – RETAINED

Directs expenditure of funding for the provision of CWD check stations or drop stations in core CWD areas, management zones, or surveillance areas before the next hunting season.

Executive deletes, <u>House</u> and <u>Senate</u> retain.

## Sec. 1202. Kalamazoo River Watershed Improvements – Capital Outlay – DELETED

Directs expenditure of funding for Kalamazoo River watershed improvements in accordance with the Kalamazoo River Supplemental Restoration Plan.

Executive deletes, House and Senate concur.

## Sec. 1202. Work Project – Great Lakes Research Vessel – NEW

Authorizes unexpended funds appropriated for Great Lakes Research Vessel to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to replace and upgrade the Lake Michigan survey vessel.

Senate adds new section.

#### Sec. 1203. Work Project – Mackinac Island State Park Infrastructure and Maintenance – NEW

Authorizes unexpended funds appropriated for Mackinac Island State Park Infrastructure and Maintenance to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to reduce the park's maintenance and repair backlog and renovate facilities. Senate adds new section.