LINE ITEM AND BOILERPLATE SUMMARY

MILITARY AND VETERANS AFFAIRS

Fiscal Year 2019-20 Public Act 54 of 2019 Senate Bill 144 as Enacted Including Vetoes, State Administrative Board Transfers, and Supplemental Appropriations through December 31, 2019



Michael Cnossen, Fiscal Analyst

January 2020

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January 2020

TO: Members of the Michigan House of Representatives

The House Fiscal Agency has prepared a **Line Item Summary** for each of the FY 2019-20 appropriation acts. Each **Summary** contains line-by-line appropriation and revenue source detail, and a brief explanation of each boilerplate section in the appropriation bill.

In this report, line item vetoes are presented in the following manner: appropriation amounts shown in strikeout are those that appear in the enrolled bill; amounts shown directly below strikeout amounts reflect the effect of the veto.

Line Item Summaries are available on the HFA website (www.house.mi.gov/hfa), or from Kathryn Bateson, Administrative Assistant (373-8080 or kbateson@house.mi.gov).

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Mary Ann Cleary, Director

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GLOSSARY

STATE BUDGET TERMS

Line Item

Specific funding amount in an appropriation bill which establishes spending authorization for a particular program or function.

Boilerplate

Specific language sections in an appropriation bill which direct, limit, or restrict line-item expenditures, express legislative intent, and/or require reports.

Lapse

Appropriated amounts that are unspent or unobligated at the end of a fiscal year; appropriations are automatically terminated at the end of a fiscal year unless otherwise provided by law.

Work Project

Account authorized through statutory process which allows appropriated spending authorization from one fiscal year to be utilized for expenditures in a succeeding fiscal year or years for a specific project or purpose.

APPROPRIATIONS AND FUND SOURCES

Appropriations

Authority to expend funds for a particular purpose. An appropriation is not a mandate to spend.

Gross: Total of all applicable appropriations in an appropriation bill.

Adjusted Gross: Net amount of gross appropriations after subtracting interdepartmental grants (IDGs) and intradepartmental transfers (IDTs).

Interdepartmental Grant (IDG) Revenue

Funds received by one state department from another state department—usually for service(s) provided.

Intradepartmental Transfer (IDT) Revenue

Funds transferred from one appropriation unit to another within the same departmental budget.

Federal Revenue

Federal grant or match revenue; generally dedicated to specific programs or purposes.

Local Revenue

Revenue received from local units of government for state services.

Private Revenue

Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, or gifts and bequests.

State Restricted Revenue

State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; includes most fee revenue; at yearend, unused restricted revenue generally remains in the restricted fund.

General Fund/General Purpose (GF/GP) Revenue

Unrestricted general fund revenue available to fund basic state programs and other purposes determined by the Legislature; unused GF/GP revenue lapses to the General Fund at the end of a fiscal year.

MAJOR STATE FUNDS

General Fund

The state's primary operating fund; receives state revenue not dedicated to another state fund.

School Aid Fund (SAF)

A restricted fund that serves as the primary state funding source for K-12 schools and Intermediate School Districts. Constitutionally, SAF revenue may also be used for postsecondary education.

Budget Stabilization Fund

The Countercyclical Economic and Budget Stabilization Fund (also known as the "rainy day fund"); the Management and Budget Act provides guidelines for making deposits into and withdrawals from the fund.

DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

The Michigan Department of Military and Veterans Affairs serves the dual purpose of providing an operational military force in support of state and federal homeland security needs and providing a network of services and programs in support of the state's veteran population and their families.

STATE GENERAL FUND/ GENERAL PURPOSE	\$73,800,000 \$73,247,500	Unrestricted state revenue from taxes and other sources.	
Total state restricted revenue	23,908,600	State revenue dedicated to a specific fund (other than the Gener Fund) or restricted for a specific purpose.	
Total private revenue	630,000	Revenue received from private individuals and entities.	
Total local revenue	0	Revenue received from local units of government.	
Total federal revenue	106,177,200	Revenue received from federal departments and agencies.	
ADJUSTED GROSS APPROPRIATION	\$204,515,800 \$203,963,300	Gross appropriation less (or minus) interdepartmental grant (IDG) or intradepartmental transfer (IDT) revenue.	
Total interdepartmental grant/intradepartmental transfer revenue	101,800	Revenue received from other departments or transferred within the department.	
GROSS APPROPRIATION	\$204,617,600 \$204,065,100	Total of all applicable line item appropriations.	
Full-time equated classified positions	924.5	Full-time equated (FTE) positions in the state classified service. Note: based on 2,088 hours for 1.0 FTE position.	
Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.	

NOTE: Funding for Grand Rapids Home for Veterans is included in its own appropriation unit for transparency purposes. However, administration of the home is still responsibility of Michigan Veterans Affairs Agency.

SECTION 102: MILITARY

The Michigan National Guard, established by Michigan Military Act, 1967 PA 150 as amended, serves to protect lives and property of Michigan citizens during times of emergency response and civil unrest in order to preserve peace, order, and public safety at direction of the Governor, and to assist the federal government in defending sovereign interests of the United States. There are approximately 10,000 members of the Michigan National Guard, organized along several Army National Guard (ARNG) and Air National Guard (ANG) units.

Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.
Full-time equated classified positions	353.0	Full-time equated (FTE) positions in the state classified service.
Unclassified salaries – 9.0 FTE positions	\$1,558,300	Salaries of state special duty military personnel and unclassified civilian personnel.
		Funding Source(s): GF/GP 1,558,300
		Related Boilerplate Section(s): 301
Departmentwide	1,761,900	Travel, equipment, worker's compensation, vehicle liability insurance, rent, training, and safety supplies related to department offices and National Guard facility staff.
		Funding Source(s): Federal 1,481,200 GF/GP 280,700
		Related Boilerplate Section(s): None
Headquarters and armories – 86.0 FTE positions	20,688,500	Executive and general administration of department and Michigar National Guard; includes fringe benefits of unclassified positions, and other functions, including: <u>Office of the Adjutant General (TAG)</u> : Support staff for TAG and Assistant Adjutant General-Army, public affairs, legislative liaison, and homeland security (anti-terrorism) staff. <u>State Operations and Financial Services</u> : Includes staff responsible for budgeting, accounting, and purchasing. <u>Human Resource Services</u> : Supports Civil Service staff responsible for state human resources functions for department. <u>Information Management</u> : Military-related information technology management functions, including telecommunications and network operations. <u>Construction and Facilities Management Office</u> : Responsible for operation of National Guard and departmental facilities; ensures facilities meet applicable health, safety, and environmental requirements oversees construction, remodeling, operational maintenance, and special maintenance activities of National Guard and departmenta facilities; includes maintenance mechanics responsible for day-to-day operational maintenance at state-owned National Guard armories (readiness centers) and other sites. Funding Source(s): Federal 12,886,100 Restricted 167,500 GF/GP 7,634,900
		Related Boilerplate Section(s): 302

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Michigan youth challeNGe academy – 50.0 FTE positions	7,580,900	Voluntary boot camp-style program for 16 to 18 year-old high school dropouts administered by department in Battle Creek; two 22-week residential programs per calendar year, followed by 12-month post-residential mentoring phase for graduates. Academic, vocational, and fiduciary services are under contract with Marshall Public Schools.
		Funding Source(s): Federal 4,514,000 Private 90,000 GF/GP 2,976,900
		Related Boilerplate Section(s): 303
Military family relief fund	600,000	Established by 2004 PA 363. Provides emergency grant funding to assist families of members of reserved component called into active duty. Revenue comes from voluntary contribution through check-off box on state income tax form.
		Funding Source(s): Restricted 600,000
		Related Boilerplate Section(s): 304
Military retirement	1,000,000	Supports Military Retirement System payment obligations.
		Funding Source(s): GF/GP 1,000,000
		Related Boilerplate Section(s): None
Military training sites and support facilities – 215.0 FTE positions	36,590,300	Physical operations and maintenance of Michigan National Guard training sites and support facilities, including Camp Grayling, Ft. Custer, Army Aviation Support Facilities, U.S. Property and Fiscal Office, Combined Support Maintenance Shop, Motor Vehicle Storage Buildings, the Alpena Combat Readiness Training Center, Battle Creek ANG Base, and Selfridge ANG Base, as well as costs associated with equipment testing by defense-related companies at state military facilities, primarily Camp Grayling. Federal government directly provides equipment and personnel (technicians) to maintain equipment, while state maintains physical properties. State employees include building trades professionals, maintenance mechanics, other laborers, environmental resource staff, and fire/crash rescue officers at ANG bases.
		Funding Source(s): Federal 32,274,400 Restricted 1,567,400 GF/GP 2,748,500
		Related Boilerplate Section(s): 305, 306
National Guard operations	398,200	Programs in support of National Guard operations and activities, including: <u>Military Appeals Tribunal</u> : Per diem payments and administrative costs of Military Appeals Tribunal. Tribunal is a five-member board appointed by the Governor; has appellate jurisdiction, upon petition by an accused National Guard service member, to hear and review the record in all decisions of a court martial under Michigan Code of Military Justice, 1980 PA 523. It sits as a panel of three members with concurrence of two members necessary for a decision. Members are eligible for a per diem equal to 1/250 of state salary paid to circuit court judges, plus reimbursement for actual food, lodging, and travel expenses incurred. <u>State Active Duty</u> : Funding for military personnel who are called to state duty to perform unique administrative or maintenance functions necessary to support operations of department; typically includes security related to Labor Day walk across Mackinac Bridge and ceremonial purposes, such as gubernatorial inauguration. <i>[continued on next page]</i>

National Guard operations (continued)		<u>Homeland Security</u> : Activities related to Homeland Security program assessment, development, and evaluation of plans to detect, prepare for, prevent, protect against, respond to, and recover from terrorist threats/attacks. <u>Michigan Emergency Volunteers</u> : Materials and supplies for statutory organization of state military personnel that would be activated if all on part of Michigan National Guard was mobilized for service during a national emergency.
		<u>Counterdrug Program</u> : Coordinates with federal, state, and local law enforcement agencies to counter flow of illegal drugs in Michigan helicopters assist in locating marijuana and U.S. Customs Agency support at Port Huron and Detroit border entry points.
		Funding Source(s): IDG 101,800 Federal 100,000 Restricted 100,000 GF/GP 96,400
		Related Boilerplate Section(s): 305
National Guard tuition assistance fund – 2.0 FTE positions	6,509,900	Established by Michigan National Guard Tuition Assistance Act, 2012 PA 259. Supports National Guard tuition assistance program. GF/GF appropriations to the fund are made to increase fund balance in order to appropriate necessary restricted funds to program.
		Funding Source(s): GF/GP 6,509,900
		Related Boilerplate Section(s): 307
Starbase grant	2,322,000	Program targeted at disadvantaged, at-risk 5 th grade students; promotes math, science, and engineering literacy, drug demand reduction, goa setting skills, physical fitness, and environmental responsibility; program operates at three ANG facilities (Selfridge ANGB, Battle Creek ANGB and Alpena CRTC). Supported by National Guard Bureau.
		Funding Source(s): Federal 2,322,000
		Related Boilerplate Section(s): 308
GROSS APPROPRIATION	\$79,010,000	Total of all applicable line item appropriations.
Total interdepartmental grant/intradepartmental transfer revenue	101,800	<u>Homeland Security</u> : Grant received from Department of State Police to support activities related to homeland security; funds a portion o National Guard Operations line item.
Total federal revenue	53,577,700	<u>DOD-DOA-NGB</u> (\$53,477,700): Federal grant or matching revenue received from National Guard Bureau, which supports various functions of Michigan National Guard, including headquarters and armories military training sites and support facilities, Michigan Youth ChalleNGe Academy, Starbase grant, and department-wide costs. <u>Counter Narcotic Revenues</u> (\$100,000): Federal counternarcotic revenues to support counter-drug program within National Guard Operations line item.
Total private revenue	90,000	<u>MYCA Donations</u> : Private donations to Michigan Youth ChalleNGe Academy.

Total state restricted revenue	2,434,900	Billeting Fund(\$1,517,400): Supports Chargeable Transient QuartersProgram; hotel-like lodging for military members performing training or other official duties at Fort Custer and Camp Grayling.Military Family Relief Fund(\$600,000): Supported by private donations used to assist military families in emergency situations.Mackinac Bridge Authority(\$100,000): Supports activation of National Guard members through state active duty to assist with annual Labor Day Mackinac Bridge walk.Other State Restricted(\$217,500): Other state restricted revenue, such as rental fee revenue and test project fee revenue.
STATE GENERAL FUND/ GENERAL PURPOSE	\$22,805,600	Unrestricted state revenue from taxes and other sources.

SECTION 103: MICHIGAN VETERANS AFFAIRS AGENCY

The Michigan Veterans Affairs Agency (MVAA) appropriations unit provides funding for various state programs and services for veterans administered by MVAA. The agency was established by Executive Reorganization Order 2013-2 to serve as the coordinating body for state services to veterans. The agency directly administers several programs for veterans, often coordinating its activities with several veteran's service organizations and county veteran's affairs departments. Activities include operation of two veterans' homes and Michigan Veterans' Facility Authority, administration of Michigan Veterans' Trust Fund, and grants to veteran's service organizations. The agency also coordinates activities of departments and agencies across state government in delivery of state healthcare, education, employment, and other quality of life programs to veterans.

Veterans' homes were established pursuant to statute – Grand Rapids Home for Veterans by 1885 PA 152 and D.J. Jacobetti Home for Veterans by 1977 PA 107 – to provide care for aged and disabled veterans. Later amendments to statutes extended admission eligibility to widows, widowers, spouses, former spouses, and parents of state veterans. Homes provide three levels of care: domiciliary, nursing, and special needs and are governed by Board of Managers, a seven-member board appointed by the Governor. The Michigan Veterans' Facility Authority was established by 2016 PA 560, and oversees the construction and administration of new state veterans homes.

Full-time equated classified positions	253.0	Full-time equated (FTE) positions in the state classified service.
Board of managers (veterans homes)	\$940,000	Functions of board include establishment of rates, approval of admission and charges, member services, facility improvements, and other purposes which benefit veterans homes. Operations of Board of Managers are supported by Post and Posthumous Fund (private) and Military Family Relief Fund (restricted).
		Funding Source(s): Private 540,000 Restricted 400,000
		Related Boilerplate Section(s): 401, 402
County veteran service fund – VETOED	4,000,000	Grants to counties for county veteran services including advocacy, advice, and assistance by an accredited veteran service officer to obtain health, financial, or memorial benefits for which they are eligible.
		<u>Post-enrollment Note</u> : Governor vetoed line item. 2019 PA 154 fully restored \$4.0 million appropriation included in enrolled SB 144.
		Funding Source(s): GF/GP 4,000,000
		Related Boilerplate Section(s): 410
		Related Supplemental Boilerplate Section(s): 601
D.J. Jacobetti home for veterans – 205.0 FTE positions	24,918,600	Operation and administration of home; authorization for 182 nursing beds and 22 domiciliary beds; opened in 1981 at former St. Mary's Hospital in Marquette.
		Funding Source(s): Federal 10,447,800 Restricted 5,262,900 GF/GP 9,207,900
		Related Boilerplate Section(s): 402, 403, 404
Michigan veterans affairs agency administration – 39.0 FTE positions – PARTIALLY VETOED	7,191,600 7,189,100	Operation and administration of Michigan Veterans Affairs Agency; agency includes director, general counsel, senior policy executive, deputy director overseeing homes and Michigan Veterans' Trust Fund, <i>[continued on next page]</i>

Michigan veterans affairs agency administration – 39.0 FTE positions (continued) chief executive officer of Veterans Health System, and deputy director overseeing communications, outreach, strategic planning, and service delivery.

<u>Strategic Planning</u>: Coordinates development and delivery of programs and services to veterans across state departments, focusing on healthcare services, education benefits, employment services, and quality of life programs.

<u>Strategic Communications and Customer Service</u>: Develops web portal and social media, program outreach and communications, benefit claims management (VetraSpec), development of "no wrong door" approach to service delivery, and improving collaboration with other non-government providers of services to veterans.

Targeted Outreach and Performance Management: Assists with filing claims for VA benefits, and training and accountability activities for veteran service organizations (VSOs), and county veterans' affairs departments.

<u>Veterans Service Regional Coordinators</u>: Provides funding to VSOs or others to hire 10 regional coordinators responsible for managing workload of VSO service officers, monitoring service officer performance, and ensuring compliance with grant and boilerplate performance requirements. Coordinators also serve as liaisons to other public and private agencies serving veterans.

<u>County Veterans Service Enhancements</u>: Provides financial assistance to county veterans service departments to expand veterans benefits claims processing capabilities. Funds are used to support technology improvements, such as acquisition of an electronic claims management system, to hire additional VA accredited counselors, or to establish a veterans service department either directly through county employees or indirectly though service agreements with neighboring counties.

Legal Services/Federal Claims Representation: Supports legal services/federal claims representation of MVAA. Funding supports agency's legal costs incurred in representing veterans' claims for VA benefits before the Board of Veterans Appeals, Court of Appeals for Veterans Claims, and beyond. Legal services are a necessary part of MVAA's accreditation by the VA to assist veterans in filing claims for VA benefits.

<u>Post-enrollment Note</u>: Governor vetoed boilerplate Section 411 and \$2,500 GF/GP for a feasibility study for a veterans cemetery in the upper peninsula.

		Funding Source(s):	Restricted GF/GP	50,000 7,141,600 7,139,100
		Related Boilerplate Section(s): 406, 411		
Michigan veterans facility authority – 3.0 FTE positions	1,276,900	Established by 2016 PA 560, Michigan V oversees construction and administration of State Building Authority has authorized bor new veterans homes – one home in Macor campus of Grand Rapids Home for Veterans	new state vet nds for consti nb County, ar	erans homes. ruction of two
		Funding Source(s):	GF/GP	1,276,900
		Related Boilerplate Section(s): 401, 402		

Veterans trust fund		
administration – 6.0 FTE positions	1,488,300	Costs of Michigan Veterans' Trust Fund Board of Trustees and Michigan Veterans Affairs Agency staff associated with administration of emergency grant program; includes charges paid to Office of Auditor General for audit costs; funded from investment earnings of Michigan Veterans' Trust Fund.
		Funding Source(s): Restricted 1,488,300
		Related Boilerplate Section(s): 405, 408
Veterans trust fund grants	3,746,500	Earnings from trust fund are used for emergency grant program, which provides grants to veterans having temporary financial difficulties; assistance given for housing, utilities, food, medical treatment, and medical equipment. Funds are provided to counties, which review claims for grant assistance, to support administrative costs and to provide emergency grants.
		Funding Source(s): Restricted 3,746,500
		Related Boilerplate Section(s): 405
Veterans service grants	3,835,500	Grant funding distributed to VSOs, which assist veterans with receiving various services and obtaining benefits. Grants are to be distributed by agency in a manner that assists agency in achieving its goals and performance objectives; includes a performance goal that 40% of VSO filed claims for veterans' benefits be fully developed as determined by U.S. Department of Veterans Affairs. Grant parameters include provision of services using a regional service delivery model, and payment of a fixed hourly service rate.
		Funding Source(s): GF/GP 3,835,500
		Related Boilerplate Section(s): 407
GROSS APPROPRIATION	\$47,397,400 \$47,394,900	Related Boilerplate Section(s): 407 Total of all applicable line item appropriations.
GROSS APPROPRIATION		
	\$47,394,900	Total of all applicable line item appropriations. <u>DVA-VHA</u> (\$8,051,600): Revenues from Department of Veterans Affairs Veterans Health Administration; distributions are dependent on number of resident members at veterans home and type of care they require. <u>HHS-HCFA Medicare Hospital Insurance</u> (\$583,700): Revenues received by veterans home for costs incurred by resident members who qualify. <u>HHS-HCFA Title XIX Medicaid</u> (\$1,812,500): Revenues received by

STATE GENERAL FUND/	\$ 25,461,900	Unrestricted state revenue from taxes and other sources.
GENERAL PURPOSE	\$25,459,400	

SECTION 104: GRAND RAPIDS HOME FOR VETERANS

The Grand Rapids Home for Veterans (GRHV) is situated on 70 acres in Grand Rapids and opened in 1886; has authorization for 450 nursing beds and 140 domiciliary beds. Besides domiciliary, nursing, and special needs care, GRHV has an Alzheimer's unit, a variety of therapy programs, and offers a variety of activities for members. This appropriation unit consists of three line items, which delineate the separate expenditure areas for the Grand Rapids Home for Veterans: staffing, contracted services, and basic operational costs.

Full-time equated classified positions	318.5	Full-time equated (FTE) positions in the state classified service.	
Veterans home operations	\$9,038,900	Operation and administration of home, including building, land, equipment, vehicle expenses, food, fuel, other supplies, maintenance services, telecommunications and utilities; and other operating expenses.	
		Funding Source(s): Federal 2,751,700 Restricted 896,800 GF/GP 5,390,400	
		Related Boilerplate Section(s): 402, 404	
Purchased services	10,340,000	Includes contractual services, such as nursing assistant services, provided to GRHV through private vendors.	
		Funding Source(s): Federal 4,619,900 Restricted 1,434,500 GF/GP 4,285,600	
		Related Boilerplate Section(s): 402, 404	
Salaries, wages, and fringe benefits – 318.5 FTE positions	31,885,400	Includes salaries, wages, benefits, and other expenses related to state classified personnel employed at home.	
		Funding Source(s): Federal 14,193,400 Restricted 4,469,600 GF/GP 13,222,400	
		Related Boilerplate Section(s): 402, 404	
GROSS APPROPRIATION	\$51,264,300	Total of all applicable line item appropriations.	
Total federal revenue	21,565,000	<u>DVA-VHA</u> (\$20,267,400): Revenues from Department of Veterans Affairs Veterans Health Administration; distributions dependent on number of resident members at veterans home and type of care they require. <u>HHS-HCFA Medicare Hospital Insurance</u> (\$1,220,500): Revenues received by veterans home for costs incurred by resident members who qualify. <u>HHS-HCFA Title XIX Medicaid</u> (\$77,100): Revenues received by veterans home for costs incurred by resident members who qualify.	
Total state restricted revenue	6,800,900	Income and Assessments (\$6,760,900): Revenue received from income- based assessments paid by residents of veterans home or their family members. Lease Revenue (\$40,000): Revenue received by veterans home from leasing out portions of its property to third parties.	
STATE GENERAL FUND/ GENERAL PURPOSE	\$22,898,400	Unrestricted state revenue from taxes and other sources.	

SECTION 105: CAPITAL OUTLAY

The Capital Outlay appropriations unit provides funding for special maintenance projects at National Guard armories, training sites, and other support facilities and the state's two veterans' homes. The unit also provides spending authorization for appraisal and acquisition of land for future development as a National Guard armory or other facility.

STATE GENERAL FUND/ GENERAL PURPOSE	\$1,500,000	Unrestricted state revenue from taxes and other sources.
Total state restricted revenue	3,300,000	<u>Michigan National Guard Construction Fund</u> : Pursuant to Michigan Military Act, 1967 PA 150 (MCL 32.782a), restricted revenues from fund can be expended at discretion of Adjutant General for purposes of purchasing training land and facilities or constructing new facilities.
Total federal revenue	20,000,000	<u>DOD-DOA-NGB</u> : Federal grant or matching revenue received from National Guard Bureau; supports various functions of Michigan National Guard.
GROSS APPROPRIATION	\$24,800,000	Total of all applicable line item appropriations.
		Related Boilerplate Section(s): 302, 305
		Funding Source(s): GF/GP 1,000,000
Armory Maintenance	1,000,000	Armory maintenance projects for sustainment, restoration, and modernization.
		Related Boilerplate Section(s): 218, 503
		Funding Source(s): GF/GP 500,000
Special maintenance – veterans homes	500,000	Large repair projects and other facility maintenance projects at Grand Rapids and Jacobetti Homes for Veterans. Projects are larger in scope than regular day-to-day operational maintenance activities.
		Related Boilerplate Section(s): 218, 502
		Funding Source(s): Federal 20,000,000
Special maintenance – National Guard	20,000,000	Maintenance projects at armories statewide; projects include replacement of boilers, roofs, windows, doors and frames, general building repairs and renovations, and mechanical, electrical, and plumbing maintenance. Projects are larger in scope than regular day-to- day operational maintenance activities.
		Related Boilerplate Section(s): 218, 501
		Funding Source(s): Restricted 3,300,000
Land and acquisitions	\$3,300,000	Authorization for land acquisitions and appraisals, should land become available.

SECTION 106: INFORMATION TECHNOLOGY

The Information Technology appropriation unit supports department-wide IT services and projects.

Information technology services and projects	\$1,530,800	Information technology-related services and projects including desktop services, hardware, software, and development and maintenance of various IT application programs which support department activities.	
		Funding Source(s): Federal 586,700 Restricted 425,100 GF/GP 519,000	
		Related Boilerplate Section(s): None	
GROSS APPROPRIATION	\$1,530,800	Total of all applicable line item appropriations.	
Total federal revenue	586,700	DOD-DOA-NGB (\$155,300): Federal grant or matching revenue received from National Guard Bureau; supports various functions of Michigan National Guard. DVA-VHA (\$419,400): Revenues from Department of Veterans Affairs Veterans Health Administration; distributions dependent on number of resident members at veterans home and type of care they require. <u>HHS-HCFA Medicare Hospital Insurance</u> (\$12,000): Revenues received by veterans home for costs incurred by resident members who qualify.	
Total state restricted revenue	425,100	Income and Assessments: Revenue received from income-based assessments paid by residents of veterans home or their family members.	
STATE GENERAL FUND/ GENERAL PURPOSE	\$519,000	Unrestricted state revenue from taxes and other sources.	

SECTION 107: ONE-TIME APPROPRIATIONS

This appropriation unit contains FY 2019-20 appropriations that are intended by the legislature to be onetime allocations and may not be reauthorized in future years.

STATE GENERAL FUND/ GENERAL PURPOSE	\$615,500 \$65,100	Unrestricted state revenue from taxes and other sources.		
GROSS APPROPRIATION	\$615,500 \$65,100	Total of all applicable line item appropriations.		
		Related Boilerplate Section(s): 603		
study – VEICED	0	Funding Source(s): GF/GP 250,000 0		
Veterans benefit eligibility study – VETOED	250,000	Pilot program to create a study regarding veterans benefits eligibility.		
		Related Boilerplate Section(s): 602		
		Funding Source(s): GF/GP 50,000 0		
Uniform update – VETOED	50,000 0	Fielding and issuing of aircrew combat uniforms with updated operational camouflage pattern to replace discontinued camouflage pattern uniforms.		
		Related Boilerplate Section(s): 601		
		Funding Source(s): GF/GP 250,000 0		
Buddy-to-buddy program – VETOED	250,000 0	Volunteer peer-to-peer program, developed in partnership with Michigan Army National Guard; offers support and resources for Michigan service members and veterans.		
		Related Boilerplate Section(s): 302, 305		
		Funding Source(s): GF/GP 65,100		
Armory maintenance	\$65,100	Armory sustainment, restoration, and modernization.		

GENERAL SECTIONS

Sec. 201. State Spending and State Appropriations Paid to Local Units of Government

Specifies total state spending from state resources and payments to local units of government from state resources.

Sec. 202. Appropriations Subject to Management and Budget Act

Subjects appropriations to Management and Budget Act, 1984 PA 431.

Sec. 203. Terms and Acronyms

Defines various terms and acronyms contained in the act.

Sec. 204. Internet Availability of Required Reports

Requires DMVA to use internet to fulfill reporting requirements; authorizes transmission of reports via e-mail.

Sec. 205. Purchase of Foreign Goods

Prohibits purchase of foreign goods or services if competitively priced and of comparable quality American goods or services are available; requires preference be given to goods and services manufactured by Michigan businesses and Michigan businesses owned and operated by veterans.

Sec. 206. Businesses in Deprived and Depressed Communities

Requires department director to take all reasonable steps to ensure businesses in deprived and depressed communities compete for and perform contracts.

Sec. 207. Out-of-State Travel

Requires DMVA to report on out-of-state travel expenses paid for in whole or in part with state appropriations.

Sec. 208. Use of Funding for Legal Services

Prohibits using appropriations to hire a person to provide legal services that are the responsibility of the attorney general; prohibition does not apply to legal services for bonding activities and for those activities that attorney general authorizes.

Sec. 209. General Fund Lapse Report

Requires State Budget Office to report on estimates of general fund lapses at close of prior fiscal year.

Sec. 210. Contingency Funding

Contains authorization for up to \$8.6 million in federal, \$1.1 million in state restricted, \$250,000 in local, and \$100,000 in private contingency funds; authorizes expenditure of funds only after legislative transfer to specific line items.

Sec. 211. Transparency Website

Requires department to provide data necessary for DTMB to maintain a searchable website that is accessible by public at no cost that includes expenditure data, data on payments made to vendors, and data on number of active employees, job specifications, and wage rates.

Sec. 212. State Restricted Funds Report

Requires department and State Budget Office to report on state restricted fund balances, projected state restricted fund revenues, and state restricted fund expenditures.

Sec. 213. Performance Metrics Website

Requires department to maintain a publicly accessible website that identifies and tracks its performance against key metrics used to monitor and improve its performance.

Sec. 214. Annual Legacy Costs

States that estimated FY 2019-20 legacy retirement costs total \$17.3 million gross, including pension costs of \$8.4 million and retiree health care costs of \$8.9 million.

Sec. 215. Communications with the Legislature

Prohibits department from taking disciplinary action against employees for communicating with legislators or their staff. (Governor declared section unenforceable.)

Sec. 216. Biannual Reporting on Achieving Requirements

Requires department to provide biannual reports on status of work projects, financial status, evidence of efficiencies, corrective action plans for requirements not achieved, department's performance against metrics stated in act, and employment levels.

Sec. 217. Department Core Services

Lists core services of department; requires appropriations to be used for core services.

Sec. 218. Capital Outlay Carryforward

Authorizes capital outlay appropriations to be carried forward at end of fiscal year, consistent with Management and Budget Act.

Sec. 219. Intention to Sell Department Property

Requires department to provide a 60-day notice of intent to sell property.

MILITARY

Sec. 301. Unclassified Positions

(1) Appropriates funding to support unclassified positions; (2) requires department to notify subcommittees prior to submitting requests for additional unclassified positions or requests for substantive changes to duties of existing unclassified positions. (*Governor declared subsection 2 unenforceable.*)

Sec. 302. Armories and Joint Force Readiness

Requires department to provide for executive level administration of department, operations of Michigan military establishment, and maintenance and operation of National Guard armories as provided under listed laws and regulations; requires biannual report on status of armories; requires report assessing current state of armories and developing an investment strategy for physical improvements at armories, including consolidation of armories and establishment of new armories.

Sec. 303. Michigan Youth ChalleNGe Academy

Requires department to maintain proper levels of staffing and resources to operate Michigan Youth ChalleNGe Academy as provided under federal law; lists specific operating requirement and performance metrics.

Sec. 304. Military Family Relief Fund

Requires DMVA to provide grant funding from Military Family Relief Fund, outreach services to military families of members of reserve component called into active duty, and biannual reports on financial activities of fund.

Sec. 305. National Guard Training Facilities and Air Bases

Requires department to provide Army National Guard (ARNG) and Air National Guard (ANG) forces, when directed, in support of state and local emergencies, and in support of federal military requirements; requires department to operate and maintain ARNG facilities (including Fort Custer and Camp Grayling) and ANG facilities (Selfridge ANG Base, Battle Creek ANG Base, and Alpena Combat Readiness Training Center); requires biannual reports on National Guard personnel strength.

Sec. 306. Billeting Fund

Requires annual report of operations and expenditures regarding Billeting Fund account, which supports program operations of Chargeable Transient Quarters Program at National Guard training facilities.

Sec. 307. National Guard Tuition Assistance Program

Requires DMVA to establish and maintain tuition assistance program for members of Michigan National Guard; states program's objectives, performance metrics, and reporting requirements.

Sec. 308. Starbase Grant

Requires DMVA to maintain Starbase program, providing programs in mathematics, science, and technology to primarily 5th grade students, at ANG facilities.

MICHIGAN VETERANS AFFAIRS AGENCY

Sec. 401. Board of Managers (Veterans Homes)

Requires Board of Managers and Michigan Veterans' Facility Authority to exercise certain regulatory and governance authority over GRHV and DJJHV.

Sec. 402(1)-(3), (10)-(20). Grand Rapids Home for Veterans (GRHV) and D.J. Jacobetti Home for Veterans (DJJHV) Service and Care Requirements

Requires GRHV and DJJHV to meet applicable standards of care as provided under listed federal and state legal authorities; specifies standards around issues concerning psychiatric care, monitoring of comprehensive care plans, supply inventory, pharmaceutical inventory, controls over donated goods and monies, and personal funds of residents; requires information on complaint process to be conspicuously posted at home; requires GRHV DJJHV and Board of Managers policies to be posted on MVAA website; requires department to report budgeting and quality of care metrics to the legislature, including health and safety issues, status of Centers for Medicare and Medicaid Services (CMS) certification, resident member demographics, upgrades to facilities, and financial status of homes.

Sec. 402(4)-(8). Contractors and GRHV Competency Evaluated Nursing Assistants

Requires contractors providing mental health services to GRHV and DJJHV to use evidence-based best practices; requires contractors that provide nursing assistants (CENAs) at home to meet certain performance standards regarding pre-service and in-service training and experience.

Sec. 402(9). GRHV and DJJHV Complaint Management Process

Requires complaints of alleged abuse or neglect received by a supervisor at the home be reported to director of nursing upon receipt; requires director of nursing to provide information on the nature and final disposition of complaints received at least monthly to home administrator, Board of Managers, MVAA, subcommittees, legislative fiscal agencies, and State Budget Office.

Sec. 404. GRHV and DJJHV CMS Certification Reporting

Requires department to report to legislature regarding improvements in full-spectrum health care resulting from facility upgrades to obtain CMS certification. (Governor declared section unenforceable.)

Sec. 405. Veterans' Trust Fund Grants

Requires MVAA to report on Michigan Veterans Trust Fund financial status, awarded grants, and administrative expenses; establishes a capacity metric of 2,000 applications.

Sec. 406(1). MVAA Outreach Services

Requires MVAA to provide outreach services to veterans, communicate information on available VA benefits, process requests for military discharge documents, digitize military medical and discharge documents, and assist in processing claims for VA benefits; requires biannual reports on MVAA's performance against performance outcomes, measures, and objectives stated in strategic plan developed under 2013 PA 9; requires report providing estimate of state's homeless veterans population.

Sec. 406(2). Regional Service Coordination

Requires MVAA to provide for regional coordination of services, including benefit counseling, state health and human service programs, workforce and economic development programs, and community-based programs; authorizes service officers to include mental health care referral services; requires MVAA to work with Department of Health and Human Services and Department of Corrections in coordinating benefits and services to eligible veterans; requires training on processing veterans benefits due to military sexual trauma, post-traumatic stress disorder, depression, anxiety, substance abuse, and other mental health issues. *(Governor declared selection of coordinators through staff augmentation contract unenforceable.)*

Sec. 406(3). MVAA Benefits Counseling Services

Requires MVAA to assist veterans in filing claims for VA benefits; establishes a capacity metric of 500 claims per year and a performance metric of 40% of claims considered to be fully developed by VA; and requires biannual data on number and type of claims activities.

Sec. 406(4). County Veterans Services

Requires MVAA to provide training to county veterans counselors (CVCs); establishes performance metrics for training and CVC-filed claims for VA benefits; requires biannual reports on number and percentage of CVCs requesting training by MVAA.

Sec. 406(5). County Veterans Service Enhancement Grants

Requires funds to be used to enhance capacity and capabilities of CVCs, by providing a grant to implement an internetbased data system, to increase number of CVCs, and to increase number of counties that provide benefit counseling services; requires report on grant activities.

Sec. 406(6). Legal Services/Federal Claims Representation

Authorizes up to \$50,000 to be expended to provide legal services to represent veterans benefit cases before federal courts in order to maintain accreditation by VA.

Sec. 407. Grants to Veterans Service Organizations

Requires MVAA to provide grants to veterans service organizations (VSOs) in a manner consistent with MVAA performance goals and objectives; requires quarterly reports from grantees on claims and services provided; requires grant recipients to meet performance metrics, including a goal that 40% of VSO-filed claims for VA benefits be considered fully developed by VA; specifies basic parameters of grant agreement, including regional service delivery, payment of fixed hourly rate of \$34.00 per hour, provision of service hours based upon appropriations and fixed hourly rate, including in state correctional facilities; requires reports on claims activities.

Sec. 408. Veterans Trust Fund Administration

Requires MVAA to provide emergency grants from Michigan Veterans Trust Fund (MVTF) as provided by listed legal authorities; requires annual report on MVTF financial and grant activities; requires unexpended funds to lapse back to MVTF.

Sec. 409. Interagency Agreement with Department of Health and Human Services

Requires department to enter into cooperative agreement with DHHS to identify veteran Medicaid recipients who may be eligible for other benefits; requires annual report of number of veterans identified and referred for additional benefits under agreement. (Governor declared section unenforceable.)

Sec. 410. County Veterans Service Fund – VETOED

Requires funds appropriated for County Veteran Service Fund to be deposited into County Veteran Service Fund created in 2018 PA 210; stipulates funds are available for expenditure to support county veterans' services grants. (Governor vetoed section. 2019 PA 154 includes language as section 601.)

Sec. 411. Veterans Cemetery – VETOED

Requires MVAA to conduct a needs, feasibility, and cost assessment of establishing and maintaining a new veterans cemetery in Upper Peninsula; requires assessment to consider availability of federal funds for its determinations; requires MVAA to report findings of assessment by end of fiscal year.

CAPITAL OUTLAY

Sec. 501. Land and Acquisitions

Requires department to provide for acquisition and disposition of National Guard armories, facilities, and lands as provided under Michigan Military Act; requires biannual report on property sales and acquisitions.

Sec. 502. Special Maintenance – National Guard

Authorizes capital outlay appropriations to be carried forward at end of fiscal year; requires appropriations to be expended in accordance with sections 302 and 305 of department budget act to modernize and repair National Guard facilities; requires biannual reports on maintenance projects at National Guard facilities funded from capital outlay appropriations.

Sec. 503. Special Maintenance – Veterans Homes

Authorizes capital outlay appropriations to be carried forward at end of fiscal year; requires appropriations to be expended in accordance with section 402 of department budget act to modernize and repair two veterans homes; requires biannual reports on maintenance projects at veterans' homes funded from capital outlay appropriations.

Sec. 504. Armory Maintenance

Authorizes capital outlay appropriations to be carried forward at end of fiscal year; requires appropriations to be expended in accordance with sections 302 and 305 of department budget act to modernize and repair National Guard facilities.

ONE-TIME APPROPRIATIONS

Sec. 601. Buddy-To-Buddy Program – VETOED

Requires funding to be used to train volunteer veterans to provide outreach and support for other service members and veterans dealing with challenges related to finances, securing benefits, legal issues, education, and health, family, and emotional concerns.

Sec. 602. Aircrew Uniform Camouflage Update – VETOED

Requires funding to be used for fielding and issuing of aircrew combat uniforms with updated operational camouflage pattern to replace discontinued camouflage pattern uniforms.

Sec. 603. Veterans Benefits Eligibility Study – VETOED

Requires funding to be used for commission of a study that creates, implements, and evaluates a program that will identify Medicaid beneficiaries who are veterans and support them in exploring their eligibility for USDVA-VHA health care benefits; requires department to report findings of study, including recommendations on strategies to use to identify veterans who are Medicaid beneficiaries, eligible for USDVA-VHA health care benefits, but who aren't aware or have not taken steps to seek USDVA-VHA health care services.

2019 PA 154 Boilerplate

Sec. 601. County Veterans Service Fund

Requires funds appropriated for County Veteran Service Fund to be deposited into County Veteran Service Fund created in 2018 PA 210; stipulates funds are available for expenditure to support county veterans' services grants.



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Auditor General	Benjamin Gielczyk
Bill Analysis	
Edith E	Best; Jenny McInerney; Emily Smith; Sue Stutzky
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Community Colleges	Perry Zielak
Corrections	Robin R. Risko
Economic and Revenue Forecasting	Jim Stansell
Education (Department)	Samuel Christensen
Environment, Great Lakes, and Energy	Austin Scott
Executive Office	Benjamin Gielczyk
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