# LINE ITEM AND BOILERPLATE SUMMARY

# MILITARY AND VETERANS AFFAIRS

Fiscal Year 2015-16 Article XIV, Public Act 84 of 2015 Senate Bill 133 as Enacted



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September 2015

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September 2015

TO: Members of the Michigan House of Representatives

The House Fiscal Agency has prepared a **Line Item Summary** for each of the FY 2015-16 appropriation acts. Each **Summary** contains line-by-line appropriation and revenue source detail, and a brief explanation of each boilerplate section in the appropriation bill.

In this report, line item vetoes are presented in the following manner: appropriation amounts shown in strikeout are those that appear in the enrolled bill; amounts shown directly below strikeout amounts reflect the effect of the veto.

Line Item Summaries are available on the HFA website (www.house.mi.gov/hfa), or from Kathryn Bateson, Administrative Assistant (373-8080 or kbateson@house.mi.gov).

Mary Ann Cleary, Director

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#### **GLOSSARY**

#### STATE BUDGET TERMS

#### Line Item

Specific funding amount in an appropriation bill which establishes spending authorization for a particular program or function.

#### **Boilerplate**

Specific language sections in an appropriation bill which direct, limit, or restrict line-item expenditures, express legislative intent, and/or require reports.

#### Lapse

Appropriated amounts that are unspent or unobligated at the end of a fiscal year; appropriations are automatically terminated at the end of a fiscal year unless otherwise provided by law.

#### **Work Project**

Account authorized through statutory process which allows appropriated spending authorization from one fiscal year to be utilized for expenditures in a succeeding fiscal year or years for a specific project or purpose.

#### APPROPRIATION TERMS AND FUND SOURCES

#### **Appropriations**

Authority to expend funds for a particular purpose. An appropriation is not a mandate to spend.

**Gross:** Total of all applicable appropriations in an appropriation bill.

**Adjusted Gross:** Net amount of gross appropriations after subtracting interdepartmental grants (IDGs) and intradepartmental transfers (IDTs).

#### Interdepartmental Grant (IDG) Revenue

Funds received by one state department from another state department—usually for service(s) provided.

#### Intradepartmental Transfer (IDT) Revenue

Funds transferred from one appropriation unit to another within the same departmental budget.

#### **Federal Revenue**

Federal grant or match revenue; generally dedicated to specific programs or purposes.

#### **Local Revenue**

Revenue received from local units of government for state services.

#### Private Revenue

Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, or gifts and bequests.

#### State Restricted Revenue

State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; includes most fee revenue; at year-end, unused restricted revenue generally remains in the restricted fund.

#### General Fund/General Purpose (GF/GP) Revenue

Unrestricted general fund revenue available to fund basic state programs and other purposes determined by the Legislature; unused GF/GP revenue lapses to the General Fund at the end of a fiscal year.

#### **MAJOR STATE FUNDS**

#### **General Fund**

The state's primary operating fund; receives state revenue not dedicated to another state fund.

#### School Aid Fund (SAF)

A restricted fund that serves as the primary state funding source for K-12 schools and Intermediate School Districts. Constitutionally, SAF revenue may also be used for postsecondary education.

#### **Budget Stabilization Fund**

The Countercyclical Economic and Budget Stabilization Fund (also known as the "rainy day fund"); the Management and Budget Act provides guidelines for making deposits into and withdrawals from the fund.

#### DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

The Michigan Department of Military and Veterans Affairs serves the dual purpose of providing an operational military force in support of state and federal homeland security needs and providing a network of services and programs in support of the state's veteran population and their families.

The Michigan National Guard serves to protect the lives and property of Michigan citizens during times of emergency response and civil unrest in order to preserve peace, order, and public safety at the direction of the Governor, and to assist the federal government in defending sovereign interests of the United States. There are approximately 11,000 members of the Michigan National Guard, organized along several Air National Guard (ANG) and Army National Guard (ARNG) units.

Executive Order 2013-2 established the Michigan Veterans Affairs Agency, which is has oversight responsibility over state programs for veterans, the state's veterans' homes in Grand Rapids and Marquette, grants to veterans service organizations, and the Michigan Veterans' Trust Fund.

Full-time equated unclassified positions	9.0	Total full-time equated (FTE) positions not in the state classified service.
Full-time equated classified positions	888.5	Total full-time equated (FTE) positions in the state classified service. Note: based on 2,088 hours for 1.0 FTE position.
GROSS APPROPRIATION	\$166,953,700	Total of all applicable line item appropriations.
Total interdepartmental grant/intradepartmental transfer revenue	99,300	Revenue received from other departments and transferred within the department.
ADJUSTED GROSS APPROPRIATION	\$166,854,400	Gross appropriation less (or minus) interdepartmental grant (IDG) or intradepartmental transfer (IDT) revenue.
Total federal revenue	90,208,600	Revenue received from federal departments and agencies.
Total local revenue	1,497,400	Revenue received from local units of government.
Total private revenue	739,600	Revenue received from private individuals and entities.
Total state restricted revenue	23,221,500	State revenue dedicated to a specific fund (other than the General Fund) or restricted for a specific purpose.
GENERAL FUND/ GENERAL PURPOSE	\$51,187,300	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).  GF/GP Subtotals: Ongoing 48,187,300 One-time 3,000,000

Note: Appropriations for FY 2015-16 are contained in 4 appropriation units and 6 line items, with 20 corresponding scheduled programs. The scheduled programs are informational in nature and may be adjusted within the larger line items by the department, with the approval of the State Budget Office, but without legislative approval. The only specific listing of revenue in the bill is in the Schedule of Revenue in Part 1, with the bill providing that revenues may or may not be received in the amounts listed or from the sources listed.

Several programs (line items) that have existed in prior years have been rolled up into a related scheduled program, which generally correspond to the "core services" of the department. However, the state's accounting system continues to follow the prior budget structure, maintaining separate accounts for the former line items that are now rolled-up into the larger scheduled programs and line items that appear in the bill. This summary continues to present the budget information following the prior budget structure (as presented in the accounting system) to provide a greater amount of detail than what is presented in the budget bill itself. Only the appropriations for the 6 actual line items are legally binding.

#### **SCHEDULE OF REVENUES**

Within the bill, revenues in each appropriations unit are denoted only by the general category of revenue – e.g., IDG/IDT, federal, local, private, restricted, and GF/GP. A listing of revenue by the specific source is included in the Schedule of Revenues included in Part 1.

Boilerplate Section 216 provides the department with some flexibility in the receipt of revenue in noting that revenues may not necessarily be received from the funding entities and sources listed in the bill. Despite this disclaimer, any funding that is required by statute is not subject to the flexibility provided through the schedule of programs and the schedule of revenue.

GROSS AFFROMIATION	Ψ100,333,700	Total of all applicable life item appropriations.
SCHEDULE OF IDG/IDT REVEN	IUE SOURCES	
IDG, State Police	99,300	From the Michigan Department of State Police (MSP); funds available through the Federal Emergency Management Agency's State Homeland Security Program to address the planning, organization, equipment, training, and exercise needs to prevent, protect against, mitigate, respond to, and recover from acts of terrorism or other catastrophic events.
Total IDG/IDT Transfers	\$99,300	Total of interdepartmental grant revenues received from other departments and intradepartmental transfers received by one unit from another within the department.
SCHEDULE OF FEDERAL REVE	NUE SOURCES	
DOD-DOA-NGB	59,931,200	Supports the state's operation and maintenance of ARNG and ANG facilities and other activities in support of National Guard units and personnel as outlined in a cooperative agreement between the state and the Department of the Army, National Guard Bureau. Includes funding for the Michigan Youth ChalleNGe Academy, with federal support for the program limited at 75% of program costs, under a cooperative agreement between the state and the National Guard Bureau. Includes funding for the Starbase Program from the Department of Defense.
USDVA-VHA	27,136,600	From the Department of Veterans Affairs, Veterans Health Administration; per diem payments made to state veterans' homes to provide for the care of veterans residing in state veterans' homes; provides separate basic rates for domiciliary care and nursing home care, and higher rates for veterans needing nursing care for a service-connected disability, generally based on the prevailing rate within the geographic area or a rate to adequately reimburse the home for the cost of providing care.
Federal Counter Narcotics Revenues	100,000	DMVA share of proceeds from assets received through forfeiture due to a violation of federal narcotics statutes.
HHS-HCFA, Title XIX, Medicaid	88,100	From the U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services (CMS); payments based on services provided by staff physicians at the home to resident members who are Medicaid-eligible.
HHS-HCFA, Medicare, Hospital Insurance	2,952,700	From the U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services (CMS); payments based on services provided by physicians at the homes to resident members who carry Medicare Supplemental Insurance (Part B).
Total Federal Revenue	\$90,208,600	Revenue received from federal departments and agencies.
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SCHEDULE OF LOCAL REVENUE	Sources	
Local – School Aid Fund	1,497,400	Funds received from Marshall Public Schools for the operation of the Michigan Youth ChalleNGe Academy. These locally-provided funds are supported through an allocation to the district within the annual School Aid Act.
Total Local Revenue	\$1,497,400	Revenue received from local units of government.
SCHEDULE OF PRIVATE REVENU	JE SOURCES	
Private – Veterans' Homes Post and Posthumous Funds	540,000	Receives money and other gifts made to the veterans' homes; to be expended for activities and projects that benefit resident members of the homes, as directed by the Board of Managers.
Private Donations	199,600	Private donations made to the department in support of the Michigan Youth ChalleNGe Academy.
Total Private Revenue	\$739,600	Revenue received from private individuals and entities.
SCHEDULE OF STATE RESTRICT	TED REVENUE SO	urces
Billeting Fund	1,500,000	Revenues received for the Chargeable Transient Quarters program, which provides for lodging operations at National Guard facilities.
Lease Revenue	12,200	Revenue collected for the lease of space at the Grand Rapids Home for Veterans.
Income and Assessments	13,992,800	Charges paid by resident members to the veterans' homes to cover the cost of care provided at the homes; resident members with the ability to pay the full cost do so, while members who are unable to pay the full cost pay an assessment based on their ability to pay (generally from any available VA pension, Social Security benefits, and other income) with limits on the amount of assets that may be retained by individual resident members or their families.
Mackinac Bridge Authority	70,000	Revenue received from the Mackinac Bridge Authority to reimburse the department for its costs associated with the Mackinac Bridge walk each Labor Day.
Military Family Relief Fund	1,000,000	Revenue received through a check-off on the individual income tax form, other donations, and investment earnings. Under the Income Tax Act, 80% of the check-off revenue is retained in the fund to make grants to qualifying families, while the remaining 20% is credited to the post and posthumous funds of the two state veterans' homes.
Michigan National Guard Armory Construction Fund	1,000,000	Receives gifts, donations, and proceeds from any sale of armories, facilities, or lands; expended to acquire land and construct new facilities.
Michigan Veterans' Trust Fund	5,200,100	Initially established as a \$50 million post-war reserve fund; established in Article 9, Section 37 of the State Constitution in 1996; only investment earnings are expended to provide emergency assistance grants to qualifying veterans and to support administration of the grant program.
Rental Fees	346,400	Fees collected for the rental of space and facilities at state armories; authorized by the Michigan Military Act and related regulations.
Test Project Fees	100,000	Fees paid by defense-related companies for use of the state's military facilities (primarily Camp Grayling) to test military equipment.
Total State Restricted Revenue	\$23,221,500	State revenue dedicated to a specific fund (other than the General Fund) or restricted for a specific purpose.
GENERAL FUND/ GENERAL PURPOSE	\$51,187,300	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

#### **SECTION 102: MILITARY**

The Military appropriations unit provides funding for the National Guard and military responsibilities of the department, including operation and maintenance of five National Guard Training sites in the state – Camp Grayling, Fort Custer, Battle Creek Air National Guard Base, Selfridge Air National Guard Base, and the Alpena Combat Readiness Training Center – and 44 state-owned National Guard armories located throughout the state. The appropriations unit also provides funding for administrative support functions for the department (including information technology-related services), and other federal and state National Guard-related programs, including the Starbase and Michigan Youth ChalleNGe Academy programs, and the National Guard Tuition Assistance Program.

\*There are two line items in this appropriations unit: Unclassified Positions and Military. There are seven scheduled programs associated with the Military line item.

Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.
Full-time equated classified positions	324.0	Full-time equated (FTE) positions in the state classified service.
GROSS APPROPRIATION	\$65,030,100	Total of all applicable line item appropriations.
IDG/IDT Revenue	99,300	Revenue or funds received by one state department from another state department (usually for a service provided by the receiving department).
Federal Revenue	45,444,400	Federal grant or matchable revenue dedicated to specific programs.
Local Revenue	1,497,400	Revenue received from local units of government.
Private Revenue	199,600	Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, and gifts and bequests.
State Restricted Revenue	3,023,000	State revenue restricted by state law or outside restriction that is available only for specified purposes; at year-end, unused restricted revenue remains in the restricted fund.
GENERAL FUND/ GENERAL PURPOSE	\$14,766,400	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

## SECTION 102: MILITARY Line Item: Unclassified Positions

Article 11, Section 5 of the State Constitution generally establishes the classified employment system, but excludes from classified service, the heads of principal departments and all persons in the armed forces of the state, and up to five other positions (generally of a policy-making nature) within each principal department, among other positions.

Section 455 of the Management and Budget Act, MCL 18.1455, requires that "[t]he appropriations made under a budget act for unclassified positions as specified by a line item appropriation shall only be used for those positions."

Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.
Unclassified positions	\$1,390,700	Salaries of state special duty military personnel and unclassified civilian personnel including the Adjutant General for Michigan, Assistant Adjutant General - Army, Assistant Adjutant General - Installations, Assistant Adjutant General - Air, Michigan Veterans Affairs director, Michigan Veterans Affairs senior policy executive, State Operations – senior deputy director, Strategy and Policy director, and Public Safety Project director.  Funding Source(s): GF/GP 1,390,700
		Related Boilerplate Section(s): 300
GROSS APPROPRIATION	\$1,390,700	Total of all applicable line item appropriations.
GENERAL FUND/ GENERAL PURPOSE	\$1,390,700	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

## SECTION 102: MILITARY **Line Item: Department and National Guard Operations**

The Department and National Guard Operations line item provides funding for the National Guard and military responsibilities of the department, including operation and maintenance of five National Guard Training and state armories (readiness centers). The line item encompasses scheduled programs for Support Services, Armories and Joint Force Readiness, National Guard Training Facilities and Air Bases, Michigan Youth ChalleNGe Academy, Military Family Relief Fund, Starbase Grant, National Guard Tuition Assistance Program, and Information Technology Services and Projects.

Full-time equated classified

324.0 Full-time equated (FTE) positions in the state classified service.

positions

Scheduled Program

Support Services \$1,791,300 Departmentwide Accounts

> Travel, equipment, worker's compensation, vehicle liability insurance, rent, training, and safety supplies related to state department offices and

national quard facility staff.

Funding Source(s): Federal 1.546.300

GF/GP 245.000 Gross \$1,791,300

Related Boilerplate Section(s): None

Scheduled Program

Armories and Joint Force Readiness – 78.0 FTE positions

**Headquarters and Armories** 15,879,100

Executive and general administration of the department and the Michigan National Guard; includes fringe benefits of unclassified positions, and other functions:

Office of The Adjutant General (TAG): Support staff for the TAG and the Assistant Adjutant General-Army, public affairs, legislative liaison, and homeland security (anti-terrorism) staff.

State Operations and Financial Services: Includes staff responsible for budgeting, accounting, and purchasing.

Human Resource Services: Supports the Civil Service staff responsible for state human resources functions for the department.

Information Management: Military-related information technology management functions, including telecommunications and network operations.

Construction and Facilities Management Office: Responsible for the operation of National Guard and departmental facilities; ensures facilities meet applicable health, safety, and environmental requirements; oversees construction, remodeling, operational maintenance, and special maintenance activities of National Guard and departmental facilities; includes maintenance mechanics responsible for day-to-day operational maintenance at the state-owned National Guard armories (readiness centers) and other sites.

Funding Source(s):

7,823,200 Federal

Restricted 346,400 GF/GP 7.389.200 Gross \$15,558,800

Related Boilerplate Section(s): 302

#### **Military Appeals Tribunal**

Per diem payments and administrative costs of the Military Appeals Tribunal. The tribunal is a five-member board appointed by the Governor; has appellate jurisdiction, upon petition by an accused National Guard service member, to hear and review the record in all decisions of a court martial under the Michigan Code of Military Justice. It sits as a panel of three members with the concurrence of two members necessary for a decision. Members are eligible for a per diem equal to 1/250 of the state salary paid to circuit court judges, plus reimbursement for actual food, lodging, and travel expenses incurred.

Funding Source(s): GF/GP 900

Gross \$900

Related Boilerplate Section(s): None

#### **State Active Duty**

Funding for military personnel who are called to state duty to perform unique administrative or maintenance functions necessary to support the operations of the department; typically includes security related to the Labor Day walk across on the Mackinac Bridge.

Funding Source(s): Restricted 70,000

GF/GP 30,100 Gross \$100,100

Related Boilerplate Section(s): None

#### **Homeland Security**

Activities related to Homeland Security program; assessment, development, and evaluation of plans to detect, prepare for, prevent, protect against, respond to, and recover from terrorist threats/attacks.

Funding Source(s): IDG 99,300

Gross \$99,300

Related Boilerplate Section(s): None

#### **Michigan Emergency Volunteers**

Materials and supplies for statutory organization of state military personnel that would be activated if all or part of the Michigan National Guard was mobilized for service during a national emergency.

Funding Source(s): GF/GP 20,000

Gross \$20,000

Related Boilerplate Section(s): None

#### **Counterdrug Program**

Coordinates with federal, state, and local law enforcement agencies to counter the flow of illegal drugs in Michigan; helicopters assist in locating marijuana and U.S. Customs Agency support at Port Huron and Detroit border entry points.

Funding Source(s): Federal 100,000

Gross \$100,000

Related Boilerplate Section(s): None

#### **Scheduled Program**

National Guard Training Facilities and Air Bases – 205.0 FTE positions

#### 33,399,400 Military Training Sites and Support Facilities

Physical operations and maintenance of Michigan National Guard training sites and support facilities, including Camp Grayling, Ft. Custer, the Army Aviation Support Facilities, U.S. Property and Fiscal Office, Combined Support Maintenance Shop, Motor Vehicle Storage Buildings, the Alpena Combat Readiness Training Center, the Battle Creek ANG Base, and Selfridge ANG Base. Generally, the federal government directly provides the equipment and the personnel (technicians) to maintain the equipment, while the state maintains the physical properties. State employees in this program line generally include building trades professionals, maintenance mechanics, other laborers, environmental resource staff, and fire/crash rescue officers at ANG bases.

Funding Source(s): Federal 30,246,900

Restricted 1,500,000 GF/GP 1,552,500 Gross \$33,299,400

Related Boilerplate Section(s): 304, 305

### Military Training Sites and Support Facilities Test Projects

Costs associated with equipment testing by defense-related companies at state military facilities, primarily Camp Grayling.

Funding Source(s): Restricted 100,000

Gross \$100,000

Related Boilerplate Section(s): 304

#### **Scheduled Program**

Michigan Youth ChalleNGe Academy – 40.0 FTE positions

#### 4,541,300 Michigan Youth ChalleNGe Academy

Voluntary boot camp-style program for 16 to 18 year-old high school dropouts administered by the department in Battle Creek; two 22-week residential programs per calendar year, followed by 12-month post-residential mentoring phase for graduates. Academic, vocational, and fiduciary services are under contract with the Marshall Public Schools.

Funding Source(s):

Federal 2,844,300

Local 1,497,400 Private 199,600

Gross \$4.541.300

Related Boilerplate Section(s): 307

#### **Scheduled Program**

Military Family Relief Fund

#### 600,000 Military Family Relief Fund

Provides emergency grant funding to assist families of members of the reserved component called into active duty. Revenue comes from a voluntary contribution through a check-off box on the state income tax form.

Funding Source(s): Restricted 600,000

Gross \$600,000

Related Boilerplate Section(s): 308

#### **Scheduled Program**

Starbase Grant

#### 2,322,000 Starbase Grant

Program targeted at disadvantaged at-risk 4<sup>th</sup> and 5<sup>th</sup> grade students; promotes math, science, and engineering literacy, drug demand reduction, goal setting skills, physical fitness, and environmental responsibility; the program operates at the three ANG facilities (Selfridge ANGB, Battle Creek ANGB, and Alpena CRTC).

Funding Source(s): Federal 2,322,000

Gross \$2,322,000

Related Boilerplate Section(s): 309

State Restricted Revenue	3,023,000	State revenue restricted by state law or outside restriction that is available only for specified purposes; at year-end, unused restricted revenue remains in the restricted fund.
Private Revenue	199,600	Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, and gifts and bequests.
Local Revenue	1,497,400	Revenue received from local units of government.
Federal Revenue	45,444,400	Federal grant or matchable revenue dedicated to specific programs.
IDG/IDT Revenue	99,300	Revenue or funds received by one state department from another state department (usually for a service provided by the receiving department); transfers or funds being provided from one appropriation unit to another in the same department.
GROSS APPROPRIATION	\$63,639,400	Total of all applicable line item appropriations.
		Related Boilerplate Section(s): 311
Information Technology Services and Projects	1,364,700	Information Technology Services and Projects Information technology-related services and projects including desktop services, hardware, software, and development and maintenance of various IT application programs which support department activities.  Funding Source(s): Federal Federal Restricted 406,600 GF/GP 396,400 Gross \$1,364,700
Scheduled Program		Related Boilerplate Section(s): 310
Scheduled Program National Guard Tuition Assistance Program – 1.0 FTE positions	3,741,600	National Guard Tuition Assistance Program  Established by the Michigan National Guard Tuition Assistance Act, the tuition assistance program covers all or a portion of the cost of tuition and related fees for post-secondary education course work (up to a Master's Degree), as determined by the Adjutant General.  Funding Source(s): GF/GP 3,741,600  Gross \$3,741,600

#### SECTION 103: MICHIGAN VETERANS AFFAIRS AGENCY

The Michigan Veterans Affairs Agency (MVAA) appropriations unit provides funding for various state programs and services for veterans administered by the MVAA. The agency was established by Executive Reorganization Order 2013-2 to serve as the coordinating body for state services to veterans. The agency directly administers several programs for veterans, often coordinating its activities with the several veterans service organizations and county veterans affairs departments. These activities include the operation of the two veterans' homes, the administration of the Michigan Veterans' Trust Fund, and grants to veterans service organizations. The agency also coordinates the activities of departments and agencies across state government in the delivery of state healthcare, education, employment, and other quality of life programs to veterans.

The homes were established pursuant to statute – Grand Rapids Home for Veterans by 1885 PA 152 and D.J. Jacobetti Home for Veterans by 1977 PA 107 – to provide care for aged and disabled veterans. Later amendments to statutes extended admission eligibility to widows, widowers, spouses, former spouses, and parents of state veterans. The homes provide three levels of care: domiciliary, nursing, and special needs and are governed by the Board of Managers, a seven-member board appointed by the Governor.

\*There are two line items in this appropriations unit: Michigan Veterans Affairs Agency and Homes. Each line item has four associated scheduled programs.

Full-time equated classified positions	564.5	Full-time equated (FTE) positions in the state classified service.
GROSS APPROPRIATION	\$82,423,600	Total of all applicable line item appropriations.
Federal Revenue	29,764,200	Federal grant or matchable revenue dedicated to specific programs.
Private Revenue	540,000	Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, and gifts and bequests.
State Restricted Revenue	19,198,500	State revenue restricted by state law or outside restriction that is available only for specified purposes; at year-end, unused restricted revenue remains in the restricted fund.
GENERAL FUND/ GENERAL PURPOSE	\$32,920,900	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

### SECTION 103: MICHIGAN VETERANS AFFAIRS AGENCY Line Item: Michigan Veterans Affairs Agency

The line item for the Michigan Veterans Affairs Agency encompasses five scheduled programs: Michigan Veterans Affairs Agency Administration, Veterans Service Grants, Targeted Grants, Michigan Veterans' Trust Fund Administration, and Michigan Veterans' Trust Fund Grants.

Full-time equated classified positions

45.0 Full-time equated (FTE) positions in the state classified service.

#### **Scheduled Program**

Michigan Veterans Affairs Agency Administration – 39.0 FTE positions

#### \$6,964,400 MVAA Administration

Operation and administration of the Michigan Veterans Affairs Agency; the agency is to include a director, general counsel, and senior policy executive, a deputy director overseeing the homes and Michigan Veterans' Trust Fund, and a deputy director overseeing communications, outreach, strategic planning, and service delivery.

<u>Strategic Planning</u>: Includes staff coordinating the development and delivery of programs and services to veterans across state departments, focusing on healthcare services, education benefits, employment services, and quality of life programs.

Strategic Communications and Customer Service: Includes staff focusing on the development of a web portal and social media, program outreach and communications, benefit claims management (VetraSpec), development of a "no wrong door" approach to service delivery and improving collaboration with other non-government providers of services to veterans.

<u>Targeted Outreach and Performance Management</u>: Includes staff providing assistance with filing claims for VA benefits, and training and accountability activities for veteran service organizations (VSOs) and county veterans' affairs departments.

<u>Veterans Service Regional Coordinators</u>: Provides funding to veterans service organizations or others to hire 10 regional coordinators who are responsible for managing the workload of VSO service officers, monitoring service officer performance, and ensuring compliance with grant and boilerplate performance requirements. These coordinators also serve as a liaison to other public and private agencies serving veterans.

County Veterans Service Enhancements: Provides financial assistance to county veterans service departments to expand veterans benefits claims processing capabilities. These funds are used to support technology improvements, such as the acquisition of an electronic claims management system, to hire additional VA accredited counselors, or to establish a veterans service department either directly through county employees or indirectly though service agreements with neighboring counties.

<u>Legal Services/Federal Claims Representation</u>: Supports legal services/federal claims representation of the MVAA. This funding supports the agency's legal costs incurred in representing veterans' claims for VA benefits before the Board of Veterans Appeals, the Court of Appeals for Veterans Claims, and beyond. Legal Services are a necessary part of the MVAA's accreditation by the VA to assist veterans in filing claims for VA benefits.

Funding Source(s): GF/GP 6,964,400

Gross \$6,964,400

Related Boilerplate Section(s): 400

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Scheduled Program Targeted Grants  200,000 Targeted Grants Funding used for targeted to traditional	Funding Source(s): GF/GP 200,000 Gross \$200,000
	eted outreach to veterans that may not be
which assist veterans benefits. Grants are to assists the agency in a includes a performance benefits be fully develon Veterans Affairs. Grant using a regional service service rate; a specifie	with receiving various services and obtaining be distributed by the agency in a manner that be distributed by the agency in a manner that is chieving its goals and performance objectives goal that 40% of VSO filed claims for veterans uped as determined by the U.S. Department of parameters includes the provision of services delivery model, the payment of a fixed hourly distributed to the power of service that the power of service that the power of service that the payment of a fixed hourly distributed that the payment of service that the power of service that the payment of a fixed hourly distributed that the payment of a fixed h

# SECTION 103: MICHIGAN VETERANS AFFAIRS AGENCY Line Item: Veterans' Homes

The line item for the state's veterans' home encompasses four scheduled programs: the Grand Rapids Home for Veterans, and D.J. Jacobetti Home for Veterans, and two separate program lines for Board of Managers expenditure of post and posthumous funds at the two homes.

Full-time equated classified positions	519.5	Full-time equated (FTE) positions in the state classified service.
Scheduled Program Grand Rapids Home for Veterans – 355.0 FTE positions	\$45,854,000	Grand Rapids Home for Veterans  Operation and administration of the home; home is situated on 70 acres in Grand Rapids and opened in 1886; has authorization for 450 nursing beds and 140 domiciliary beds. Besides domiciliary, nursing, and special needs care, GRHV has an Alzheimer's unit, a variety of therapy programs, and offers a variety of activities for members.  Funding Source(s): Federal 21,773,000  Restricted 8,717,100  GF/GP 15,363,900  Gross \$45,854,000
		Related Boilerplate Section(s): 501
Scheduled Program Board of Managers (Grand Rapids Home)	665,000	Board of Managers (Grand Rapids Home)  Functions of the board include establishment of rates, approval of admission and charges, member services, facility improvements, and other purposes which benefit the facility.  Funding Source(s):  Private 415,000 Restricted 250,000 Gross \$665,000
		Related Boilerplate Section(s): 502
Scheduled Program D.J. Jacobetti Home for Veterans – 164.5 FTE positions	19,531,600	D.J. Jacobetti Home for Veterans Operation and administration of the home; has authorization for 182 nursing beds and 22 domiciliary beds; opened in 1981 at the former St. Mary's Hospital in Marquette.  Funding Source(s): Federal Restricted 4,881,300 GF/GP 6,659,100 Gross \$19,531,600
		Related Boilerplate Section(s): 503
Scheduled Program Board of Managers (Jacobetti Home)	275,000	Board of Managers (Jacobetti Home)  Functions of the board include establishment of rates, approval of admission and charges, member services, facility improvements, and other purposes which benefit the facility.  Funding Source(s):  Private 125,000 Restricted 150,000 Gross \$275,000
		Related Boilerplate Section(s): 504
GROSS APPROPRIATION	\$66,325,600	Total of all applicable line item appropriations.
Federal Revenue	29,764,200	Federal grant or matchable revenue dedicated to specific programs.

GENERAL FUND/ GENERAL PURPOSE	\$22,023,000	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).
State Restricted Revenue	13,998,400	State revenue dedicated to a specific fund (other than the General Fund) or restricted for a specific purpose.
Private Revenue	540,000	Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, and gifts and bequests.

# SECTION 104: CAPITAL OUTLAY Line Item: Capital Outlay

The Capital Outlay appropriations unit provides funding for special maintenance projects at the National Guard's armories, training sites, and other support facilities, the state's the two veterans' homes, and provides spending authorization for the appraisal and acquisition of land for future development as a National Guard armory or other facility.

\*This unit contains one line item (Capital Outlay), with the three scheduled programs listed below.

Scheduled Program Special Maintenance – Headquarters and Armories	\$15,000,000	Special Maintenance – Headquarters and Armories  Maintenance projects at armories statewide; projects include replacement of boilers, roofs, windows, doors, and frames, general building repairs and renovations, and mechanical, electrical, and plumbing maintenance. These projects are larger in scope than regular day-to-day operational maintenance activities.  Funding Source(s): Federal 15,000,000  Gross \$15,000,000
		Related Boilerplate Section(s): 232, 601
Scheduled Program Special Maintenance – Veterans' Homes	500,000	Special Maintenance – Veterans' Homes  Large repair projects and other facility maintenance projects at the Grand Rapids and Jacobetti homes for veterans. These projects are larger in scope than regular day-to-day operational maintenance activities.  Funding Source(s): GF/GP 500,000  Gross \$500,000
		Related Boilerplate Section(s): 232, 603
Scheduled Program Land and Acquisitions	1,000,000	Land and Acquisitions Authorization for land acquisitions and appraisals, should land become available.  Funding Source(s): Restricted Gross \$1,000,000
		. , ,
	***	Related Boilerplate Section(s): 233, 604
GROSS APPROPRIATION	\$16,500,000	Total of all applicable line item appropriations.
Federal Revenue	15,000,000	Federal grant or matchable revenue dedicated to specific programs.
State Restricted Revenue	1,000,000	State revenue dedicated to a specific fund (other than the General Fund) or restricted for a specific purpose.
GENERAL FUND/ GENERAL PURPOSE	\$500,000	The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

#### SECTION 105: ONE-TIME APPROPRIATIONS

The One-Time appropriations unit provides funding for programs that are intended to be funded only in FY 2015-16.

\*This unit contains the one line item listed below. There are no scheduled programs associated with this line item.

Special Maintenance – National Guard

\$3,000,000 Special Maintenance - National Guard

Maintenance projects at armories statewide; projects include replacement of boilers, roofs, windows, doors, and frames, general building repairs and renovations, and mechanical, electrical, and plumbing maintenance. These projects are larger in scope than regular day-to-day operational maintenance activities.

Funding Source(s): GF/GP 3,000,000

Gross \$3,000,000

Related Boilerplate Section(s): 234, 701

GROSS APPROPRIATION \$3,000,000 Total of all applicable line item appropriations.

GENERAL FUND/
GENERAL PURPOSE \$3,000,000 The state's primary operating fund (the portion of the state's General Fund that does not include restricted revenue).

#### **GENERAL SECTIONS**

#### Sec. 201. State Spending and State Appropriations Paid to Local Units of Government

Specifies total state spending from state resources and payments to local units of government from state resources.

#### Sec. 202. Appropriations Subject to the Management and Budget Act

Subjects appropriations to the Management and Budget Act, 1984 PA 431.

#### Sec. 203. Terms and Acronyms

Defines various terms and acronyms contained in Article XIV.

#### Sec. 206. Contingency Funding

Appropriates up to \$10.0 million in federal, \$2.0 million in state restricted, \$100,000 in local, and \$100,000 in private contingency funds; authorizes expenditure of the funds after legislative transfer to specific line items.

#### Sec. 207. Transparency Website

Requires the Department of Military and Veterans Affairs (DMVA) to provide the data necessary for DTMB to maintain a searchable website that is accessible by the public at no cost that includes expenditure data, data on payments made to vendors, and data on number of active employees, job specifications, and wage rates.

#### Sec. 208. Internet Availability of Required Reports

Requires DMVA to use the Internet to fulfill reporting requirements; authorizes transmission of reports via e-mail.

#### Sec. 209. Purchase of Foreign Goods

Prohibits the purchase of foreign goods or services if competitively priced and of comparable quality American goods or services are available; requires preference be given to goods and services manufactured by Michigan businesses and Michigan businesses owned and operated by veterans.

#### Sec. 210. Businesses in Deprived and Depressed Communities

Requires the department director to take all reasonable steps to ensure businesses in deprived and depressed communities compete for and perform contracts.

#### Sec. 215. Disciplinary Action Against State Employees

Prohibits the department from taking disciplinary action against employees for communicating with legislators or their staff.

#### Sec. 216. Schedule of Programs Disclaimer

Specifies that the schedule of programs is a list of programs which may be, but is not required to be, funded; specifies that the schedule of revenue sources may or may not be received from the entities listed; specifies that funding required by statute is not subject to funding flexibility.

#### Sec. 218. Out-of-State Travel

Requires DMVA to report on out-of-state travel expenses paid for in whole or in part with state appropriations.

#### Sec. 219. Quarterly Reporting on Achieving Requirements

Requires DMVA to provide quarterly reports on the status of work projects, its financial status, evidence of efficiencies, corrective action plans for requirements not achieved, summary of fund shifts, the department's performance against metrics stated in the act; and employment levels.

#### Sec. 222. Department Core Services

Lists core services of the department; requires appropriations to be used for core services.

#### Sec. 225. Use of Funding for Legal Services

Prohibits using appropriations to hire a person to provide legal services that are the responsibility of the attorney general; prohibition does not apply to legal services for bonding activities and for those activities that the attorney general authorizes.

#### Sec. 228. General Fund Lapses

Requires the State Budget Office to report on estimates of general fund lapses at the close of the prior fiscal year.

#### Sec. 229. Report on State Restricted Funds

Requires DMVA and the State Budget Office to report on state restricted fund balances, projected state restricted fund revenues, and state restricted fund expenditures.

#### Sec. 230. Performance Metrics Website

Requires DMVA to maintain a publicly accessible website that identifies and tracks its performance against key metrics used to monitor and improve its performance.

#### Sec. 231. Retirement Costs

States that FY 2015-16 legacy retirement costs total \$19,866,900 Gross, including pension costs of \$11,276,300 and retiree health care costs of \$8,590,600.

#### Sec. 232. Capital Outlay Carryforward

Authorizes capital outlay appropriations to be carried forward at the end of the fiscal year, consistent with the Management and Budget Act.

#### Sec. 233. Intention to Sell Department Property

Requires the department to provide a 60-day notice of intent to sell property.

#### Sec. 234. One-Time Special Maintenance Appropriations Carry Forward

Authorizes one-time capital outlay appropriations for special maintenance projects to be carried forward at the end of the fiscal year, consistent with the Management and Budget Act.

#### Sec. 240. New Program Metrics

Requires specific program metrics for new or enhanced programs which have more than \$500,000 appropriated to measure program performance based on return of funds invested.

#### **MILITARY**

#### Sec. 300. Unclassified Positions

Lists titles of unclassified positions currently in the department; requires the department to notify the subcommittees prior to submitting requests for additional unclassified positions or requests for substantive changes to the duties of existing unclassified positions.

#### Sec. 302. Armories and Joint Force Readiness

Requires DMVA to provide for the executive level administration of the department, the operations of the Michigan military establishment, and the maintenance and operation of National Guard armories as provided under listed laws and regulations; requires quarterly report on the status of armories; and requires a report by December 1 assessing the current state of the armories and developing an investment strategy for physical improvements at the armories, including the consolidation of armories and the establishment of new armories.

#### Sec. 304. National Guard Training Facilities and Air Bases

Requires the DMVA to provide Army National Guard (ARNG) and Air National Guard (ANG) forces, when directed, in support of state and local emergencies, and in support of federal military requirements; requires DMVA to operate and maintain ARNG facilities (including Fort Custer and Camp Grayling) and ANG facilities (Selfridge ANG Base, Battle Creek ANG Base, and the Alpena Combat Readiness Training Center); and requires quarterly reports on National Guard personnel strength.

#### Sec. 305. Billeting Fund

Requires annual report of operations and expenditures regarding the Billeting Fund account, which supports program operations of the Chargeable Transient Quarters Program at National Guard training facilities.

#### Sec. 307. Michigan Youth ChalleNGe Academy

Requires DMVA to maintain proper levels of staffing and resources to operate the Michigan Youth ChalleNGe Academy as provided under federal law; lists specific operating requirement and performance metrics.

#### Sec. 308. Military Family Relief Fund

Requires DMVA to provide grant funding from the Military Family Relief Fund, outreach services to military families of members of the reserve component called into active duty, and quarterly reports on the financial activities of the fund.

#### Sec. 309. Starbase Grant

Requires DMVA to maintain a Starbase program, providing programs in mathematics, science, and technology to primarily  $4^{th}$  and  $5^{th}$  grade students, at ANG facilities.

#### Sec. 310. National Guard Tuition Assistance Program

Requires DMVA to establish and maintain a tuition assistance program for members of the Michigan National Guard; states the program's objectives and performance metrics.

#### Sec. 311. Information Technology Services and Projects

Specifies the basic purpose of funds appropriated in part 1 for IT services and projects.

#### Michigan Veterans Affairs Agency

#### Sec. 400(1). MVAA Outreach Services

Requires the department to provide outreach services to veterans, communicate information on available VA benefits, process requests for military discharge documents, digitize military medical and discharge documents, and assist in processing claims for VA benefits; requires quarterly reports on the MVAA's performance against the performance outcomes, measures, and objectives stated in its strategic plan developed under 2013 PA 9. Requires a report by April 1 providing an estimate on the state's homeless veterans population and a summary of the activities and strategies developed under the MVAA community assessment and regional service delivery model pilot projects that are specifically aimed at improving use of community-based services among homeless veterans and at reducing the incidence of veterans homelessness.

#### Sec. 400(2). Regional Service Coordination

Requires MVAA to provide for the regional coordination of services, including benefit counseling, state health and human service programs, workforce and economic development programs, and community-based programs; allows service officers to include mental health care referral services; requires MVAA to work with the Department of Health and Human Services and the Department of Corrections in coordinating benefits and services to eligible veterans; requires training on processing veterans benefits due to military sexual trauma, post-traumatic stress disorder, depression, anxiety, substance abuse, and other mental health issues.

#### Sec. 400(3). MVAA Benefits Counseling Services

Requires MVAA to assist veterans in filing claims for VA benefits; establishes a capacity metric of 500 claims/year and a performance metric of 40% of claims considered to be "fully developed" by the VA; requires quarterly data on the number and type of claims activities.

#### Sec. 400(4). County Veterans Services

Requires MVAA to provide training to county veterans counselors (CVCs); establishes performance metrics for training and CVC-filed claims for VA benefits; requires quarterly reports on the number and percentage of CVCs requesting training by the MVAA.

#### Sec. 400(5). County Veterans Service Enhancement Grants

Specifies that the funds appropriated in part 1 be used, in part, to enhance the capacity and capabilities of CVCs, by providing grant to implement an Internet-based data system, to increase the number of CVCs, and to increase the number of counties that provide benefit counseling services. Requires a quarterly report on grant activities.

#### Sec. 400(6). Legal Services/Federal Claims Representation

Authorizes up to \$50,000 from the funds appropriated in part 1 for MVAA Administration to be expended to provide legal services to represent veterans benefit cases before federal courts in order to maintain accreditation by the VA.

#### Sec. 406. Grants to Veterans Service Organizations

Requires MVAA to provide grants to veterans service organizations (VSOs) in a manner that is consistent with MVAA performance goals and objectives; requires grant recipients to meet performance metrics, including a goal that 40% of VSO-filed claims for VA benefit be considered "fully developed" by the VA. Specifies the basic parameters of the grant agreement, including regional service delivery, payment of a fixed hourly rate, the provision of 116,500 service hours, including in state correctional facilities; requires quarterly reports on claims activities.

#### Sec. 407. Veterans' Trust Fund Administration

Requires MVAA to provide emergency grants from the Michigan Veterans' Trust Fund (MVTF) as provided by listed legal authorities; requires an annual report on MVTF financial and grant activities.

#### Sec. 408. Veterans' Trust Fund Grants

Requires guarterly reports on MVTF financial and grant activities; establishes a capacity metric of 2,000 applications.

#### Sec. 501(1)-(3), (10)-(18). Grand Rapids Home for Veterans (GRHV) Service and Care Requirements

Requires the GRHV to meet applicable standards of care as provided under listed federal and state legal authorities; Also specifies standards around issues concerning psychiatric care, the monitoring of comprehensive care plans, supply inventory, pharmaceutical inventory, controls over donated goods and monies, and the personal funds of residents. Requires information on the complaint process to be conspicuously posted at the home; requires GRHV and Board of Managers policies to be posted on the MVAA website.

#### Sec. 501(4)-(8). GRHV Competency Evaluated Nursing Assistants (CENAs)

Requires that contractors that provide nursing assistants (CENAs) at the home meet certain performance standards regarding pre-service and in-service training and experience.

#### Sec. 501(9). GRHV Complaint Management Process

Requires that complaints of alleged abuse or neglect received by a supervisor at the home be reported to the director of nursing upon receipt, and requires that the director of nursing provide information on the nature and final disposition of complaints received at least monthly to the home administrator, Board of Managers, Michigan Veterans Affairs Agency, subcommittees, legislative fiscal agencies, and the State Budget Office.

#### Sec. 501(19) and (20). GRHV Performance Information

Requires quarterly reports on patient care hours and staffing levels, prescription medication, resident member population; GRHV finances; GRHV admission and assessments; and volunteer hours; requires GRHV to provide copies of any annual or for-cause VA survey of the GRHV.

#### Sec. 502. Board of Managers (Grand Rapids)

Provides that the Board of Managers shall exercise certain regulatory and governance authority over GRHV.

#### Sec. 503(1)-(3), (10), (11). D.J. Jacobetti Home for Veterans (DJJHV) Service and Care Requirements

Requires the DJJHV to meet applicable standards of care as provided under listed federal and state legal authorities; requires information on the complaint process to be conspicuously posted at the home; requires DJJHV and Board of Managers policies to be posted on the MVAA website.

#### Sec. 503(4)-(8). DJJHV Competency Evaluated Nursing Assistants (CENAs)

Requires that contractors that provide nursing assistants (CENAs) at the home meet certain performance standards regarding pre-service and in-service training and experience.

#### Sec. 503(9). DJJHV Complaint Management Process

Requires that complaints of alleged abuse or neglect received by a supervisor at the home be reported to the director of nursing upon receipt, and requires that the director of nursing provide information on the nature and final disposition of complaints received at least monthly to the home administrator, Board of Managers, Michigan Veterans Affairs Agency, subcommittees, legislative fiscal agencies, and the State Budget Office.

#### Sec. 503(12) and (13). DJJHV Performance Information

Requires quarterly reports on resident member population; DJJHV finances; DJJHV admission and assessments; and volunteer hours; requires DJJHV to provide copies of any annual or for-cause VA survey of the DJJHV.

#### Sec. 504. Board of Managers (Jacobetti)

Provides that the Board of Managers shall exercise certain regulatory and governance authority over DJJHV.

#### **CAPITAL OUTLAY**

#### Sec. 601. Special Maintenance - National Guard

Authorizes capital outlay appropriations to be carried forward at the end of the fiscal year; requires appropriations to be expended in accordance with Sections 302 and 304 of the DMVA budget act to modernize and repair National Guard facilities. Requires quarterly reports on maintenance projects at National Guard facilities funded from capital outlay appropriations made in part 1 and in prior appropriations years.

#### Sec. 603. Special Maintenance – Veterans' Homes

Authorizes capital outlay appropriations to be carried forward at the end of the fiscal year; requires appropriations to be expended in accordance with Sections 501 and 503 of the DMVA budget act to modernize and repair the two veterans' homes. Requires quarterly reports on maintenance projects at the veterans' homes funded from capital outlay appropriations made in part 1 and in prior appropriations years.

#### Sec. 604. Land and Acquisitions

Requires DMVA to provide for the acquisition and disposition of national guard armories, facilities, and lands as provided under the Michigan Military Act; requires a guarterly report on property sales and acquisitions.

#### **ONE-TIME APPROPRIATIONS**

#### Sec. 701. Special Maintenance - National Guard

Authorizes capital outlay appropriations to be carried forward at the end of the fiscal year; requires appropriations to be expended in accordance with Sections 302 and 304 of the DMVA budget act to modernize and repair National Guard facilities. Requires quarterly reports on maintenance projects at National Guard facilities funded from one-time appropriations made in part 1 and in prior appropriation years.

#### PROVISIONS CONCERNING ANTICIPATED APPROPRIATIONS FOR FY 2016-17

#### Sec. 1201. Anticipated Appropriations

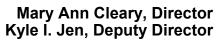
Legislative intent to provide the same appropriations for FY 2016-17 as provided in FY 2015-16, except for where adjustments are made for caseload and related costs, federal fund match rates, economic factors, and available revenue.

#### Sec. 1202. MVAA Outreach

Specifies that the MVAA shall provide quarterly reports on the percentage of Michigan veterans contacted through its outreach activities, with a goal of contacting 100% of Michigan veterans.

#### Sec. 1203. MVAA Claims Services

Requires that 50% of MVAA-filed claims for VA benefits be "fully-developed".





## **AREAS OF RESPONSIBILITY**

Agriculture and Rural Development	William E. Hamilton
Attorney General	
Auditor General	•
Bill Analysis	, , , , , , , , , , , , , , , , , , ,
	Joan Hunault; Josh Roesner; Sue Stutzky
Capital Outlay	Benjamin Gielczyk
Civil Rights	Perry Zielak
Community Colleges	Marilyn Peterson
Corrections	Robin R. Risko
Economic and Revenue Forecast	Jim Stansell
Education (Department)	Samuel Christensen
Environmental Quality	Austin Scott
Executive Office	Benjamin Gielczyk
Fiscal Oversight, Audit, and Litigation	Mary Ann Cleary
Health and Human Services:	
Human Services	
Medicaid, Physical and Behavioral Health Public Health, Aging, Departmentwide Administrati	
Higher Education	-
Insurance and Financial Services	•
Judiciary	
Legislature	
Licensing and Regulatory Affairs	
Local Finance	
Lottery	
Michigan Strategic Fund	,
Military and Veterans Affairs	
Natural Resources	-
Natural Resources Trust Fund	
Retirement	
Revenue Sharing/EVIP	
School Aid	
State (Department)	
State Police	Paul B.A. Holland
Supplemental Coordinator	Kyle I. Jen
Tax Analysis	Jim Stansell
Technology, Management, and Budget	Perry Zielak
Talent and Economic Development	Benjamin Gielczyk
Transfer Coordinator	Viola Bay Wild
Transportation	William E. Hamilton
Treasury	Benjamin Gielczyk
Unemployment Insurance	Paul B.A. Holland

