FY 2015-16: COMMUNITY COLLEGES Summary: as reported from House Subcommittee House Bill 4113 (H-1)



Analyst: Marilyn Peterson

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: House From FY 2014-15 YTD		
	as of 3/12/15	Executive	House	Senate	Enacted	Amount	%	
IDG/IDT	\$0	\$0	\$0			\$0		
Federal	0	0	0			0		
Local	0	0	0			0		
Private	0	0	0			0		
Restricted	364,724,900	256,714,800	256,714,800			(108,010,100)	(29.6)	
GF/GP	0	137,110,800	135,882,000			135,882,000		
Gross	\$364,724,900	\$393,825,600	\$392,596,800			\$27,871,900	7.6	

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including House Bill 4110). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Community Colleges budget supports the 28 public community colleges located throughout the state. Community colleges offer a wide variety of educational programs, including traditional two-year transfer programs, associates' degrees, career and technical education, developmental and remedial education, continuing education, and, after 2012, baccalaureate programs in a limited number of areas. The colleges are supported primarily through a combination of state aid, local property tax revenue, and tuition and fees.

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Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 House <u>Change</u>
1. Community College Operations Grants Executive increases funding for community college operations grants by \$4.3 million (1.4%), to be distributed according to a revised performance funding formula. Projected increases for individual community colleges range from 1.2% to 1.9%. Total funding would be \$311.5 million: \$230.2 million School Aid Fund (SAF), \$81.3 million GF/GP.	Gross Restricted GF/GP	\$307,191,300 307,191,300 \$0	\$6,143,800 (73,938,200) \$80,082,000
<u>House</u> increases operations grant funding by \$6.1 million (2.0%), to be distributed under the current performance funding formula. Projected increases for individual colleges range from 1.8% to 2.4%. Total funding would be \$313.3 million: \$233.3 million School Aid Fund (SAF), \$80.1 million GF/GP.			
2. Michigan Public School Employees' Retirement System (MPSERS) State Share Executive includes \$17.2 million increase, funded with SAF, for the state's share of colleges' unfunded liability to MPSERS; state's share is the difference between the actuarial accrued liability to the system and the employer contribution cap of 20.96% of payroll set by the Public School Employees Retirement act (MCL 38.1341). Total funding for state share would be \$69.5 million (\$52.3 million GF/GP). An additional \$6.9 million is expected to be needed in FY 2016-17.	Gross Restricted GF/GP	\$52,300,000 52,300,000 \$0	\$17,200,000 (35,100,000) \$52,300,000
House concurs.			
3. MPSERS Offset Executive maintains funding for payments to community colleges to offset	Gross Restricted	\$1,733,600 1,733,600	\$0

GF/GP

\$0

\$0

prior-year retirement contributions. House concurs.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 House <u>Change</u>
4. Financial Aid Executive provides \$6.0 million SAF to re-institute the Independent Part-Time Student Grant program, which was last funded in FY 2008-09. Program to be limited to community colleges and to provide assistance to adult students taking fewer than 12 credits, with priority for former postsecondary students who left prior to completing a degree or certificate. House funds at \$2.9 million, using the difference to provide increased funding for college operations grants.	Gross Restricted GF/GP	\$0 0 \$0	\$2,928,100 2,928,100 \$0
5. Renaissance Zone Reimbursements Executive increases funding for Renaissance Zone reimbursements by \$1.6 million SAF, bringing total funding to \$5.1 million (\$3.5 million GF/GP), the approximate amount of college tax revenue lost under Renaissance Zones in FY 2013-14. Restores GF/GP funding support to its originally-enacted level of \$3.5 million. House concurs.	Gross Restricted GF/GP	\$3,500,000 3,500,000 \$0	\$1,600,000 (1,900,000) \$3,500,000

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Major Boilerplate Changes From FY 2014-15

Sec. 209. Community College Transparency - RETAINED

Executive deletes from college transparency reporting requirements a requirement to post the estimated cost resulting from the Affordable Care Act, and a requirement to post a copy of the board of trustees resolution regarding compliance with the funding formula's local strategic value component (a component that the Executive proposes to eliminate). Executive also deletes a provision authorizing state budget director to withhold payment from a college that failed to comply with the reporting requirements, and provisions added in FY 2014-15 that require a community college to report certain data on dual enrollment, early college programs, and related endeavors.

House retains current transparency requirements without substantive changes.

Sec. 210b. Michigan Transfer Agreement - RETAINED

Encourages implementation of Michigan Transfer Agreement and requires status report. <u>Executive</u> includes substantially similar language in another section, while deleting the reporting requirement. <u>House</u> retains Sec. 210b.

Sec. 210c. Block Transfer Study Committee - NEW

<u>House</u> establishes a study committee to develop a process to improve the transferability and applicability of associates' degrees as a block of credits between community colleges and public universities on a statewide basis.

Sec. 215. Independent Part-Time Student Grants - NEW

<u>Executive</u> urges community colleges to prioritize funds for aid to students who have enrolled in an academic program after not being enrolled for more than a semester or term, who have previously earned credits in an academic program, and who have not yet earned a certificate or degree. <u>House</u> concurs.

Sec. 216. Activities Classification Structure (ACS) Advisory Committee - REVISED

Executive deletes language referring to initial report of ACS advisory committee, due July 30, 2015. House concurs.

Sec. 226. Completion Data - REVISED

<u>Executive</u> adds to a requirement to report degree and completion data to the Workforce Development Agency (WDA) a requirement to work with WDA and the Center for Educational Performance and Information (CEPI) to develop a systematic approach to accomplish the task. House concurs.

Sec. 229a. State Building Authority (SBA) Rent Payments - REVISED

<u>Executive</u> updates itemized list of community college capital outlay projects on which the state will pay SBA rent in FY 2015-16. Funding for SBA rent is appropriated under the General Government budget. <u>House</u> concurs.

Sec. 230. Performance Funding Formula - REVISED

<u>Executive</u> eliminates the "local strategic value" component (currently set at 15%) of the formula for distributing performance-based funding, increases the weighted degree component from its current 17.5% to 32.5% of the formula, and adds a requirement to actively participate in the Michigan transfer network, which enables students to identify courses and credits transferable to and from Michigan postsecondary institutions.

<u>House</u> retains the local strategic value component of the performance funding formula, but concurs with the Executive in requiring colleges to actively participate in the Michigan transfer network.

FY 2015-16 COMMUNITY COLLEGE PERFORMANCE FUNDING INCREASES HB 4113 (H-1)

	% of formula:	50.0%		17.5%		10.0%		7.5%		15.0%				
		Proportional to FY 2014-				Contact-Hour-Equated		Adjusted Administrative		Presumed Local				
		15 Operations Funding		Weighted Completions		Students		Costs		Strategic Value Funds				
														%
	FY 2014-15			Total				Difference				Total	Total	Change
	Year-to-Date	Share of		Weighted				from		Share of		Performance	Operations	from
College	Appropriation	Total	Funding	Completions		Number	Funding	Average	Funding	Total	Funding	Funding	Funding	FY15
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Alpena	\$5,390,700	1.8%	\$53,907	1,128	\$14,860	1,415	\$4,934	8.6%	\$15,471	1.8%	\$16,200	\$105,400	\$5,496,100	2.0%
Bay de Noc	\$5,419,500	1.8%	\$54,195	1,196	\$15,749	1,834	\$6,395	4.7%	\$8,378	1.8%	\$16,300	\$101,000	\$5,520,500	1.9%
Delta	\$14,498,900	4.7%	\$144,988	4,195	\$55,263	8,009	\$27,929	11.8%	\$21,255	4.7%	\$43,500	\$292,900	\$14,791,800	2.0%
Glen Oaks	\$2,516,100	0.8%	\$25,161	955	\$12,581	985	\$3,435	0.7%	\$1,310	0.8%	\$7,500	\$50,000	\$2,566,100	2.0%
Gogebic	\$4,451,400	1.4%	\$44,514	739	\$9,729	1,006	\$3,508	6.9%	\$12,442	1.4%	\$13,400	\$83,600	\$4,535,000	1.9%
Grand Rapids	\$17,947,500	5.8%	\$179,474	3,414	\$44,974	12,309	\$42,923	11.9%	\$21,292	5.8%	\$53,800	\$342,500	\$18,290,000	1.9%
Henry Ford	\$21,623,800	7.0%	\$216,237	3,656	\$48,162	11,856	\$41,344	8.0%	\$14,318	7.0%	\$64,900	\$385,000	\$22,008,800	1.8%
Jackson	\$12,087,300	3.9%	\$120,872	2,859	\$37,663	4,459	\$15,549	8.6%	\$15,375	3.9%	\$36,300	\$225,800	\$12,313,100	1.9%
Kalamazoo Valley	\$12,503,100	4.1%	\$125,030	4,023	\$52,990	7,897	\$27,538	12.8%	\$23,045	4.1%	\$37,500	\$266,100	\$12,769,200	2.1%
Kellogg	\$9,813,500	3.2%	\$98,135	2,243	\$29,541	4,628	\$16,137	12.2%	\$21,955	3.2%	\$29,400	\$195,200	\$10,008,700	2.0%
Kirtland	\$3,167,700	1.0%	\$31,677	1,189	\$15,657	1,410	\$4,917	8.4%	\$15,130	1.0%	\$9,500	\$76,900	\$3,244,600	2.4%
Lake Michigan	\$5,342,900	1.7%	\$53,429	1,045	\$13,760	3,196	\$11,145	7.0%	\$12,562	1.7%	\$16,000	\$106,900	\$5,449,800	2.0%
Lansing	\$30,877,600	10.1%	\$308,775	8,435	\$111,118	13,800	\$48,123	14.4%	\$25,920	10.1%	\$92,600	\$586,500	\$31,464,100	1.9%
Macomb	\$32,816,600	10.7%	\$328,165	6,557	\$86,378	19,283	\$67,243	13.3%	\$23,833	10.7%	\$98,400	\$604,000	\$33,420,600	1.8%
Mid Michigan	\$4,682,000	1.5%	\$46,820	1,724	\$22,704	3,178	\$11,082	7.5%	\$13,457	1.5%	\$14,000	\$108,100	\$4,790,100	2.3%
Monroe County	\$4,492,900	1.5%	\$44,929	1,119	\$14,741	2,799	\$9,761	11.7%	\$21,012	1.5%	\$13,500	\$103,900	\$4,596,800	2.3%
Montcalm	\$3,226,700	1.1%	\$32,267	1,012	\$13,325	1,335	\$4,654	9.5%	\$17,036	1.1%	\$9,700	\$77,000	\$3,303,700	2.4%
Mott	\$15,686,100	5.1%	\$156,860	4,071	\$53,629	8,452	\$29,473	11.7%	\$20,995	5.1%	\$47,100	\$308,100	\$15,994,200	2.0%
Muskegon	\$8,901,000	2.9%	\$89,010	1,495	\$19,688	3,740	\$13,042	12.5%	\$22,526	2.9%	\$26,700	\$171,000	\$9,072,000	1.9%
North Central	\$3,172,400	1.0%	\$31,724	651	\$8,569	1,815	\$6,327	10.5%	\$18,768	1.0%	\$9,500	\$74,900	\$3,247,300	2.4%
Northwestern	\$9,078,800	3.0%	\$90,788	1,731	\$22,803	3,977	\$13,867	10.6%	\$19,122	3.0%	\$27,200	\$173,800	\$9,252,600	1.9%
Oakland	\$21,123,300	6.9%	\$211,232	5,795	\$76,334	20,359	\$70,995	8.5%	\$15,349	6.9%	\$63,400	\$437,300	\$21,560,600	2.1%
Schoolcraft	\$12,513,700	4.1%	\$125,136	4,555	\$59,999	10,234	\$35,686	9.4%	\$16,919	4.1%	\$37,500	\$275,200	\$12,788,900	2.2%
Southwestern	\$6,576,400	2.1%	\$65,764	1,158	\$15,255	2,256	\$7,865	4.1%	\$7,443	2.1%	\$19,700	\$116,000	\$6,692,400	1.8%
St Clair County	\$7,061,600	2.3%	\$70,616	1,449	\$19,088	3,341	\$11,649	8.5%	\$15,186	2.3%	\$21,200	\$137,700	\$7,199,300	1.9%
Washtenaw	\$13,077,300	4.3%	\$130,772	7,131	\$93,933	10,083	\$35,159	11.5%	\$20,622	4.3%	\$39,200	\$319,700	\$13,397,000	2.4%
Wayne County	\$16,727,600	5.4%	\$167,275	7,621	\$100,395	11,455	\$39,945	9.3%	\$16,774	5.4%	\$50,200	\$374,600	\$17,102,200	2.2%
West Shore	\$2,414,900	0.8%	\$24,149	477	\$6,277	1,078	\$3,757	1.8%	\$3,290	0.8%	\$7,200	\$44,700	\$2,459,600	1.9%
TOTAL:	\$307,191,300	100.0%	\$3,071,900	81,616	\$1,075,165	176,185	\$614,380		\$460,785			\$6,143,800	\$313,335,100	2.0%

- Notes:

 1. Calculations for weighted completions, contact hour equated students, and adjusted administrative costs are based on a two-year average of data from FYs 2013 and 2014.
- 2. Weighted completions metric includes awards for computer and information sciences
- 3. Contact Hour Equated Students and Adjusted Administrative Cost data are preliminary data provided by the Workforce Development Agency. Completions data are from IPEDS.

House Fiscal Agency 3/23/15