Summary: Executive Budget Recommendation

for Fiscal Year 2023-24

STATE POLICE



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Analyst: Marcus Coffin

	FY 2022-23 Year-to-Date	FY 2023-24	Difference: FY 2023-24 vs. FY 2022-23	
	as of 2/8/23	Executive	Amount	%
IDG/IDT	\$25,502,400	\$26,244,400	\$742,000	2.9
Federal	81,804,300	87,849,400	6,045,100	7.4
Local	4,904,500	4,904,800	300	0.0
Private	35,000	35,000	0	0.0
Restricted	158,750,400	165,785,600	7,035,200	4.4
GF/GP	572,709,200	602,852,300	30,143,100	5.3
Gross	\$843,705,800	\$887,671,500	\$43,965,700	5.2
FTEs	3,757.0	3,832.0	75.0	2.0

Notes: (1) FY 2022-23 year-to-date figures include mid-year budget adjustments through February 8, 2023. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Department of State Police (MSP) is the state's primary law enforcement and emergency response authority. The department is responsible for criminal law enforcement and investigation, traffic and motor carrier safety, and homeland security. The department is also responsible for the administration and implementation of various state programs, technologies, and specialized services intended to enhance the capabilities and coordination of federal, state, and local law enforcement agencies, the criminal justice system, and the entire public safety community.

Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Appropri		FY 2022-23 YTD (as of 2/8/23)	Executive Change <u>from YTD</u>
1. In-Service Training Includes \$18.2 million GF/GP and authorization for 7.0 FTE positions for implementation and administration of in-service training requirements for licensed law enforcement officers. The Michigan Commission on Law Enforcement Standards (MCOLES) will develop and implement the inservice training as a condition for licensure for the more than 18,000 individuals it licenses.	FTE	NA	7.0
	Gross	NA	\$18,240,000
	GF/GP	NA	\$18,240,000
2. FY 2023-24 Trooper Recruit School Includes \$9.0 million GF/GP (\$4.2 million ongoing, \$4.8 million one-time) and authorization for 50.0 FTE positions to support various costs associated with an FY 2023-24 trooper recruit school, which would be projected to graduate 50 troopers. Costs that would be supported by this funding include training materials, patrol vehicles, trooper outfitting, and salaries.	FTE	NA	50.0
	Gross	NA	\$9,003,500
	GF/GP	NA	\$9,003,500
3. FY 2022-23 Trooper Recruit School Annualization Includes \$4.5 million GF/GP to support departmental expenses incurred for 50 troopers projected to graduate from trooper recruit school during FY 2022-23. Supported costs would include fleet leasing, IT support, salaries, and benefits.	Gross	NA	\$4,501,800
	GF/GP	NA	\$4,501,800

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Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Approp		FY 2022-23 YTD (as of 2/8/23)	Executive Change <u>from YTD</u>
4. Justice System Fund Structural Changes Includes a \$4.4 million Gross increase from state restricted funding sources, \$4.2 million from the Michigan Justice Training Fund and \$200,500 from the Secondary Road Patrol and Training Fund, to reflect structural funding changes contained within 2022 PA 189 and 2022 PA 190. 2022 PA 189 redirected distributions made from the Justice System Fund from supporting the Secondary Road Patrol and Training Fund to the Michigan Justice Training Fund. The Michigan Justice Training Fund supports annual grants to eligible agencies for in-service criminal justice training of MCOLES-licensed law enforcement officers (60% of the funds are used for this purpose), with the remainder distributed through an annual competitive grant process, after deduction of administrative costs.	Gross Restricted GF/GP	\$6,464,500 6,464,500 \$0	\$4,390,500 4,390,500 \$0
5. Gun Violence Prevention Includes \$1.9 million GF/GP (\$725,000 ongoing, \$1.2 million one-time) and authorization for 5.0 FTE positions to establish five National Integrated Ballistic Information Network (NIBIN) testing locations. One location will be a fixed unit in Lansing and the other units will be mobile units in Benton Harbor, Flint, Grand Rapids, and Saginaw. The units will allow for the comprehensive entry of firearms evidence (including cartridge cases and test fires) into the NIBIN database, which provides law enforcement agencies with an automated resource for sharing, researching, and identifying firearms ballistic data. The ongoing funding component would support the staffing costs associated with the program, while the one-time funding component would be used primarily for equipment purchases, including a 5-year maintenance contract.	FTE	NA	5.0
	Gross	NA	\$1,925,000
	GF/GP	NA	\$1,925,000
6. Crime Victim Support Program Includes \$1.9 million GF/GP and authorization for 14.0 FTE positions to place two full-time victim advocates in each of MSP's seven districts. Advocates would collaborate with federal, state, and local agencies to coordinate services and address the needs of crime victims. Victim advocates would address victim needs in early interactions with criminal justice agencies; specifically, advocates would inform crime victims of their rights, provide social service agency referrals, and assist with the victim compensation process.	FTE	NA	14.0
	Gross	NA	\$1,885,500
	GF/GP	NA	\$1,885,500
7. Contracts and Services Includes \$1.7 million GF/GP for security services contracts that MSP provides for executive security.	Gross	NA	\$1,700,000
	GF/GP	NA	\$1,700,000
8. OK2Say Expansion Includes \$378,700 GF/GP and authorization for 3.0 FTE positions to hire additional staff for the OK2Say program, which provides students with a confidential mechanism for reporting criminal activities and potential harm that is directed at students, school employees, or physical infrastructure. The additional resources would allow MSP to hire an additional manager and two technicians to increase processing capacity.	FTE	NA	3.0
	Gross	NA	\$378,700
	GF/GP	NA	\$378,700
9. Ammunition Costs Includes \$231,200 GF/GP for cost increases for ammunition that the department purchases. Inflation has caused the average cost of ammunition cases to increase by 15% in FY 2022-23.	Gross	NA	\$231,200
	GF/GP	NA	\$231,200

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Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Approp		FY 2022-23 YTD (as of 2/8/23)	Executive Change <u>from YTD</u>
10. Forensic Science Accreditation Includes \$91,900 GF/GP for laboratory accreditation and proficiency testing costs for MSP's seven forensic laboratories. The funding would support payments to the American National Standards Institute's National Accreditation Board (ANAB) for accreditation services and increased costs for proficiency testing required for forensic scientists to maintain their accreditation.	Gross GF/GP	NA NA	\$91,900 \$91,900
 11. Removal of FY 2022-23 One-Time Appropriations Removes \$29.3 million GF/GP of one-time funding that was included in the FY 2022-23 budget to support the following: Contracts and Services (\$3.1 million GF/GP) Crime Victim Support Pilot Program (\$518,400 GF/GP) In-service Training (\$20.0 million GF/GP) Recruitment, Training, and Outreach (\$1.0 million GF/GP) FY 2022-23 Trooper Recruit School (\$4.7 million GF/GP) 	FTE Gross GF/GP	4.0 \$29,312,600 \$29,312,600	(4.0) (\$29,312,600) (\$29,312,600)
12. Technical Adjustments Includes \$6.1 million Gross for numerous adjustments to various fund sources (IDG/IDT, federal, and state restricted) to align with available revenues. The largest of these adjustments is a \$5.7 million increase to federal authorization to reflect additional funding received from the Department of Transportation, due to increased Motor Carrier Safety Assistance Program (MCSAP) grant funding resulting from the Bipartisan Infrastructure Law. Also includes numerous internal net to zero transfers to align funding and FTE authorization with department activity. Net to zero internal transfers include the following: • Restructures \$5.0 million GE/GP from the Post Operations line item.	Gross IDG/IDT Federal Restricted GF/GP	NA NA NA NA	\$6,112,900 151,100 5,671,700 290,100 \$0

- Restructures \$5.0 million GF/GP from the Post Operations line item into a new Trooper Recruit School Onboarding, Training, and Outfitting line item.
- Transfers \$1.4 million (federal authorization) and 1.0 FTE from the Highway Safety Planning line item to the Professional Development Bureau line item
- Transfers \$327,600 (federal) from the Training Operations line item to the Professional Development Bureau line item.
- Transfers \$159,400 GF/GP and 1.0 FTE from the Forensic Science line item to the Department Services line item.
- Transfers \$149,200 (state restricted) and 1.0 FTE from the Criminal Justice Information Center line item to the Intelligence Operations line item.
- Transfers \$113,800 GF/GP and 1.0 FTE from the Post Operations line item to the Executive Direction line item.
- Transfers \$109,000 GF/GP and 1.0 FTE from the Grants and Community Services line item to the Department Services line item.

13. Economic Adjustments	Gross	NA	\$24,817,300
Reflects increased costs of \$24.8 million Gross (\$21.5 million GF/GP)	IDG/IDT	NA	590,900
for negotiated salary and wage increases (2.0% on October 1, 2023),	Federal	NA	373,400
overtime, longevity, actuarially required retirement contributions, other	Local	NA	300
employee retirement costs, worker's compensation, building occupancy	Restricted	NA	2,354,600
charges, fuel and utilities, and other economic adjustments.	GF/GP	NA	\$21,498,100

Sec. 206. Communication with the Legislature - DELETED

Prohibits MSP from taking disciplinary action against employees for communicating with legislators or their staff, unless the communication is prohibited by law. (Governor deemed this section unenforceable in FY 2022-23.)

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Sec. 210. Legislative Contingency Transfer Authorization - REVISED

Allows for the legislative transfer process to increase federal authorization by up to \$2.0 million and state restricted authorization by up to \$4.0 million. Revises by increasing maximum amounts of contingency authorizations to increase federal authorization by up to \$10.0 million, state restricted authorization by up to \$4.0 million, local authorization by up to \$1.0 million, and private authorization by up to \$200,000.

Sec. 211. Transparency Website - DELETED

Requires MSP to provide DTMB with information to maintain a searchable website accessible by the public at no cost that includes information on expenditures, vendor payments, number of active employees, job specifications, and wage rates.

Sec. 211. Access to State and Local Services - NEW

Prohibits appropriations from being used to restrict or interfere with actions related to diversity, equity, and inclusion; to restrict or impede community access to government programs; or restrict an individual's ability to exercise the right to reproductive freedom; requires local governments to report on actions that attempt to restrict duties of local health officers.

Sec. 212. Restricted Fund Report - DELETED

Requires MSP to work with SBO to report on estimated restricted fund revenues, expenditures, and balances for the prior two fiscal years.

Sec. 213. Department Scorecard Website - DELETED

Requires MSP to maintain, on a publicly accessible website, a scorecard that identifies, tracks, and regularly updates key metrics used to monitor and improve department performance.

Sec. 214. Legacy Costs - DELETED

Identifies total funding estimated to be expended on legacy costs in FY 2022-23; \$145.2 million (\$94.7 million on pension-related legacy costs and \$50.6 million on health care legacy costs).

Sec. 216. FTE Vacancies and Remote Work Reports – REVISED

Requires MSP to submit quarterly reports containing FTE volumes and a comparison of actual and authorized FTE position counts; requires an annual report on the number of employees engaged in remote work in 2022, number of employees authorized to work remotely and the actual number working remotely, and estimated net cost savings and reduced use of office space achieved by remote work. Revises by deleting all reporting requirements except for quarterly comparison of actual and authorized FTEs.

Sec. 217. Work Project Usage - DELETED

Stipulates that appropriations are not to be expended, if possible, until all existing work project authorization for the same purpose is exhausted. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 218. State Administrative Board Transfers – DELETED

Stipulates that the legislature may intertransfer funds via concurrent resolution if the State Administrative Board transfers funds. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 219. Retention of Reports - DELETED

Requires MSP to receive and retain copies of all reports funded by the department's budget, while complying with federal and state guidelines for records retention.

Sec. 220. Report on Policy Changes for Public Act Implementation – DELETED

Requires MSP to report on policy changes made to implement public acts that took effect during the prior calendar year.

Sec. 221. Severance Pay Reporting – DELETED

Requires MSP to report any severance pay for a director or other high-ranking official not later than 14 days after a severance agreement is signed; maintain an internet site posting any severance pay in excess of 6 weeks of wages; report the total amount of severance pay remitted and the number of MSP employees receiving severance pay in FY 2021-22.

Sec. 222. COVID-19 Vaccine Stipulations - DELETED

Prohibits requiring proof of having received a COVID-19 vaccine as a condition of accessing any facility or services, except as required by federal law; prohibits producing, developing, issuing, or requiring a COVID-19 vaccine passport; prohibits developing a database or making an existing database publicly available to access an individual's COVID-19 vaccine status; prohibits requiring proof of having received a COVID-19 vaccine as a condition of employment, with exceptions for hospitals and medical facilities; prohibits adverse employment consequences due to an individual's COVID-19 vaccination status; requires that exemptions be created for individuals who medically cannot receive the vaccine or who have religious or consistently held objections to vaccination if a federal mandate requires establishment of a COVID-19 vaccine policy.

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Sec. 224. Biannual Performance Reporting - DELETED

Requires MSP to provide biannual reports on its performance metrics cited in the act, status of work projects, and financial status.

Sec. 225. Post Closure or Consolidation - DELETED

Requires MSP to notify listed recipients not less than 90 days before recommending closure or consolidation of any MSP post and to include a state impact study.

Sec. 226. Privatization Project Plans - DELETED

Requires submission of a project plan 90 days before beginning any effort to privatize and requires evaluation of plan within 30 months. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 231. Receive and Expend Authorization for Federal Revenues – REVISED

Authorizes MSP to expend federal revenues received in excess of appropriations; requires MSP to report prior to expending excess federal revenues; limits receive and expend under this section and Sec. 704(3) to \$45.0 million. Revises by eliminating the authorization cap.

Sec. 232. Data Privacy - DELETED

Expresses legislative intent that MSP protect data from unauthorized access or use and lists measures; requires department to notify data subjects if an unauthorized person accesses their information.

Sec. 233. Officer Evaluation Criteria - DELETED

Prohibits use of citation volumes as a metric for performance evaluation and prohibits setting a specified number of citations for an officer. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 234. Payment of Court Judgements - DELETED

Requires MSP to report tentative plans for required payment of court judgements against the department and stipulates required information.

Sec. 236. In-Person Work - DELETED

Expresses legislative intent that MSP maximize the efficiency of the state workforce and prioritize in-person work where possible; requires MSP to post its in-person, remote, or hybrid work policy on its website.

Sec. 302. Local Police Department and Officer Training - NEW

(1) Requires MSP, in collaboration with the Department of Civil Rights and MCOLES, to provide free training to local law enforcement departments and officers in the following areas: cultural awareness and competency; tolerance, diversity, and implicit bias; conflict management and de-escalation; use of force on vulnerable individuals; mental health and wellness; (2) allows training to be offered online and to be offered by MSP staff or contracted vendors; (3) requires quarterly reporting on the number of officers that received training.

Sec. 402. Criminal Justice Information Center – REVISED

Requires MSP to: (1) maintain criminal justice information systems in support of public safety and law enforcement communities; (2) conduct at least 30 outreach activities targeted to criminal justice agencies and to report on these activities; (3) compile crime statistics; (4) compile and evaluate traffic crash reports; (5) provide traffic crash reports for \$10 per incident or an extract of electronic traffic crash data for \$0.25 per incident; (6) report traffic crash report revenues, expenditures, and adequacy; (7) maintain, disseminate, and exchange criminal history and juvenile records; (8) maintain records, including firearms licensure records; (9) report revenues from and expenditures for concealed pistol licensure; (10) provide volumes processed by the Internet Criminal History Access Tool; (11) requires that Criminal Justice Information Center Service Fees carry forward and not lapse to the general fund; (12) requires unexpended revenue generated by local State Records Management System Fees to carry forward and not lapse to the general fund. Revises by deleting reporting under item (2), increasing the fee for traffic crash reports in item (5) from \$10 to \$15 per incident, and deleting items (6) and (9).

Sec. 403. Forensic Science - REVISED

Requires MSP to provide forensic testing and DNA analysis services to aid in criminal investigations and to maintain accreditation of laboratories; stipulates turnaround times for forensic science services; requires MSP to provide data on turnaround times, forensic lab staffing levels, and backlogged cases. Revises by deleting requirement for MSP to provide data on turnaround times, forensic lab staffing levels, and backlogged cases.

Sec. 408. Trooper Recruit School Onboarding, Training and Outfitting - NEW

Stipulates that unexpended and unencumbered GF/GP appropriated for the Trooper Recruit School Onboarding, Training, and Outfitting line item not lapse to the general fund at the end of the fiscal year, and be deposited into the Trooper Recruit School Fund.

Sec. 503. In-Service Training - NEW

Stipulates that funds appropriated for In-service Training be deposited into the Law Enforcement Officers Training Fund; appropriates all funds in the Law Enforcement Officers Training Fund to support implementation of required annual inservice training standards for all licensed law enforcement officers.

Sec. 601. General Law Enforcement and Traffic Safety - REVISED

(1) Stipulates that MSP troopers are not prohibited from responding to criminal or emergency situations and are to make every effort to protect residents; (2) requires MSP to maintain staff and resources to enhance traffic safety and dedicate a minimum of 455,200 hours to statewide patrol, with a minimum of 40,000 in distressed cities; (3) requires MSP to report number of residence checks of registered sex offenders; (4) requires report on Secure Cities Partnership. Revises by deleting items (2) and (3). (Governor deemed item (2) in this section unenforceable in FY 2022-23.)

Sec. 602. Criminal Investigations - DELETED

(1) Requires MSP to identify and apprehend criminals through investigations; (2) requires maintenance of investigation hours; (3) requires MSP to meet or exceed case clearance rate of 62%; (4) requires MSP to provide training opportunities to local law enforcement partners related to gambling law, opioid investigations, and other legal and law enforcement issues; (5) requires MSP to maintain staffing to investigate an average level of opioid cases and to link investigations among partners. (Governor deemed items (2) through (5) in this section unenforceable in FY 2022-23.)

Sec. 603. Tobacco Tax Fraud Investigations - REVISED

(1) Requires MSP to provide prevention and suppression of organized untaxed tobacco smuggling; (2) requires submission of report pertaining to tobacco tax enforcement activities and expenditures; (3) requires MSP to dedicate a minimum of 16,600 hours to tobacco tax enforcement. Revises by deleting item (3). (Governor deemed item (3) in this section unenforceable in FY 2022-23.)

Sec. 604. Fire Investigations - REVISED

(1) Requires MSP to provide fire investigation training and assistance; (2) requires MSP to maintain readiness for a specified number of requests for fire investigation services and be available for call out statewide. Revises by deleting item (2). (Governor deemed item (2) in this section unenforceable in FY 2022-23.)

Sec. 605. Secure Cities Partnership - DELETED

Requires at least \$700,000 from Secure Cities Partnership appropriation be allocated to cities with a population over 100,000 that have experienced at least a 20% increase in violent crime since 2018.

Sec. 701. Intelligence and Special Operations – REVISED

(1) Requires MSP to operate Michigan Intelligence Operations Center for Homeland Security (MIOC); (2) requires MSP to provide timely and accurate information to partners regarding critical information key resource threats and to increase public awareness on how to report suspicious activity; (3) requires MSP to operate Cyber Section and to maintain staffing; (4) requires MSP to provide digital forensic analysis and states case turnaround goal. Revises by deleting items (3) and (4). (Governor deemed items (3) and (4) in this section unenforceable in FY 2022-23.)

Sec. 702. Specialized Support Teams - REVISED

(1) Requires MSP to provide specialized support services; (2) requires MSP to maintain staffing and resources to provide training and maintain readiness to respond to an average number of specialty service requests; (3) requires canine unit to be available for call out 100% of the time; (4) requires bomb squad unit to be available for call out 100% of the time; (5) requires emergency support teams to be available for call out 100% of the time; (6) requires marine services team to be available for call out 100% of the time; (7) requires aviation services to be available for call out 100% of the time, unless prohibited by weather or mechanical breakdown; (8) requires maintenance of adequate levels of staffing and resources to provide security services at state Capitol Building and surrounding buildings and requires a minimum of 35,000 patrols at state-owned and leased facilities. Revises by deleting items (2) through (8). (Governor deemed items (2) through (8) in this section unenforceable in FY 2022-23.)

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Sec. 704. Emergency Management and Homeland Security – REVISED

(1) Requires MSP to coordinate emergency and disaster response activities of governmental units; (2) authorizes expenditure of appropriated funds to call upon state agencies or departments to protect life or property or to protect health or safety of any area under a state of emergency or disaster; requires report to state budget director and submission of recommendations to legislature for supplemental appropriations; (3) authorizes MSP to expend additional funds from various sources to provide emergency management training or emergency response activities with notification of legislature; limits federal receive and expend under Sec. 704(3) and Sec. 231 to \$45.0 million and state restricted receive and expend under Sec. 704(3) and Sec. 704(7) to \$15.0 million; (4) requires MSP to maintain partnerships to protect the state from all hazards; (5) requires MSP to serve local emergency management preparedness programs and local emergency planning committees, operate and maintain State Emergency Operations Center, respond to civil disorders and natural disasters at a specified level, and perform hazardous materials response training; (6) requires MSP to conduct a minimum of three training sessions to enhance emergency response; (7) appropriates amounts necessary from Disaster and Emergency Contingency Fund to cover costs related to disasters and emergencies; limits appropriations under Sec. 704(7) and receive and expend under Sec. 704(3) to \$15.0 million; (8) requires authorization for expenditures from Disaster and Emergency Contingency Fund and requires reporting; (9) allows expenditures from any source during declared disasters and emergencies, upon approval of the state budget director and legislative notification; (10) requires MSP to report biannually on assessment of critical infrastructure vulnerabilities. Revises by eliminating receive and expend caps under items (3) and (7) and deleting items (8), (9), and (10), (Governor deemed items (8) and (9) in this section unenforceable in FY 2022-23.)

Sec. 801. Michigan International Speedway Traffic Control - DELETED

Allocates \$300,000 from the Contracts and Services line item for provision of traffic control support at MIS.

Sec. 802. Crime Victim Support Pilot Program – DELETED

Requires MSP to operate a pilot program to provide support services to crime victims in two MSP districts.

Supplemental Recommendations for FY 2022-23 Appropriations

FY 2022-23 Recommendation

1. Strategic Training Initiatives

Includes \$50.4 million GF/GP for facility upgrades and construction at MSP's training facilities to create an environment that supports realistic multi-disciplinary training for MSP staff and other first responders.

\$50,363,800 **Gross** \$50.363.800

GF/GP

REVIEW AND ANALYSIS OF FY 2023-24 EXECUTIVE RECOMMENDATION HOUSE FISCAL AGENCY: FEBRUARY 2023 **BUDGET DETAIL: PAGE 7**