

Executive

Analyst: Michael Cnossen

	FY 2022-23 Year-to-Date	FY 2023-24	Difference: FY 2 vs. FY 2022-	
	as of 2/8/23	Executive	Amount	%
IDG/IDT	\$101,800	\$101,800	\$0	0.0
Federal	200,364,300	134,445,400	(65,918,900)	(32.9)
Local	0	0	0	
Private	640,000	100,000	(540,000)	(84.4)
Restricted	18,794,900	14,213,400	(4,581,500)	(24.4)
GF/GP	142,465,000	91,543,500	(50,921,500)	(35.7)
Gross	\$362,366,000	\$240,404,100	(\$121,961,900)	(33.7)
FTEs	1,063.5	1,083.5	20.0	1.9

Notes: (1) FY 2022-23 year-to-date figures include mid-year budget adjustments through February 8, 2023. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overview</u>

The Department of Military and Veterans Affairs (DMVA) provides for the operations of the Michigan National Guard in support of military and security needs of the state and federal government. The department, through the Michigan Veterans Affairs Agency, oversees state programs for veterans, grants to veterans service organizations, the County Veteran Service Fund, and the Michigan Veterans Trust Fund. The department also houses the independent Michigan Veterans Facility Authority, which manages and operates the state's three veterans homes.

Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Appropri		Y 2022-23 YTD (as of 2/8/23)	Change from YTD
 Military Facilities Services Inflation Adjustment Provides \$180,000 Gross (\$58,300 GF/GP) to align with increased 	Gross Federal	NA NA	\$180,000 121,700
contractual costs for various property management services at departmental military facilities. Services include janitorial, trash, snow removal, lawn, and others.	GF/GP	NA	\$58,300
 2. Federal NG Bureau Unallowable Costs Backfill Provides \$569,200 GF/GP to cover costs for military leave and firefighter's compensatory time that are no longer eligible for federal reimbursement under the federal National Guard Bureau's cooperative agreement. Funding by line item would be as follows: \$58,300 for Headquarters and Armories \$215,900 for Michigan Youth ChalleNGe Academy \$295,000 for Military Training Sites and Support Facilities. 	Gross GF/GP	NA NA	\$569,200 \$569,200
3. FTE Authorization Transfer from MVFA	FTE	NA	0.0
Transfers authorization for 60.5 FTE positions from the Grand Rapids Home for Veterans to 6 line items. Excess authorization is available due	Gross Federal	NA NA	\$0 0
to the new Grand Rapids facility being smaller with less personnel needs than the larger setting of the former home. No filled positions would be transferred. FTE authorizations would be allocated to the following line items:	GF/GP	NA	\$0
 Headquarters and Armories – 20.5 			
 Military Training Sites and Support Facilities – 35.0 			
 National Guard Tuition Assistance Fund – 0.5 County Veteran Service Grants – 2.0 			
 Veterans Service Grants – 2.0 Veterans Service Grants – 2.0 			
• Veterans Cemetery – 0.5.			

Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Approp		Y 2022-23 YTD (as of 2/8/23)	Executive Change <u>from YTD</u>
4. Military Retirement Reduces \$106,000 GF/GP for the Military Retirement System to align funding with anticipated retirement obligations based on annual actuarial valuation of military retirement pension benefits.	Gross GF/GP	\$1,457,000 \$1,457,000	(\$106,000) (\$106,000)
5. Selfridge Facilities Personnel Increase Provides \$1.5 million Gross (\$269,000 GF/GP) and authorization for 13.0 FTE positions for facilities operations and maintenance staff at Selfridge Air National Guard Base. The increased authorization would bring personnel counts to the full state personnel authorized amount under the National Guard Bureau's cooperative agreement.	FTE Gross Federal GF/GP	NA NA NA	13.0 \$1,475,000 1,206,000 \$269,000
6. <i>MVAA VA Claims Assistance Positions</i> Provides \$750,000 GF/GP and authorization for 5.0 FTE positions to hire additional veteran service officers to accommodate an increased demand for claims assistance because of the enactment of the federal Sergeant First Class Heath Robinson Honoring our Promise to Address Comprehensive Toxics (PACT) Act which extends VA health care and benefits to approximately 100,000 Michigan veterans exposed to burn pits, Agent Orange, and other toxic substances.	FTE Gross GF/GP	NA NA NA	5.0 \$750,000 \$750,000
7. <i>MVAA Veterans Suicide Prevention</i> Provides \$1.2 million GF/GP and authorization for 2.0 FTE positions to continue an outreach campaign targeting current and former servicemembers and their families on reducing suicide incidents. The campaign received \$1.2 million GF/GP in one-time funding in FY 2022- 23 and is part of the Governor's Challenge effort, in partnership with VA Substance Abuse and Mental Health Services Administration, to develop suicide prevention policy.	FTE Gross GF/GP	0.0 \$1,200,000 \$1,200,000	2.0 \$0 \$0
 8. MVFA Veterans Homes Operating Budget Adjustments Provides \$9.4 million Gross (\$7.9 million GF/GP) to align state restricted and federal funding with ongoing operational and administrative costs of the state's three veterans homes as operating costs stabilize and reflect anticipated occupancy levels at the new facilities for the Chesterfield Township Home for Veterans and the Grand Rapids Home for Veterans. A separate \$3.0 million GF/GP adjustment is included under one-time appropriations for the Grand Rapids Home for Veterans as described in item No. 9. Gross ongoing adjustments are: \$5.6 million to Chesterfield Township Home for Veterans \$4.9 million to Grand Rapids Home for Veterans \$700,000 to Michigan Veterans Homes Administration. 	Gross Federal Restricted GF/GP	NA NA NA	\$9,435,100 5,429,300 (3,883,100) \$7,888,900
9. Part 1 Private Revenue Authorization Removal Eliminates authorization of \$540,000 from private Veterans' Homes Post and Posthumous Funds revenue from Part 1 of the budget, in recognition of authorization available under Part 2 boilerplate. Revenues in the fund are available for use by veterans homes and collected from private posthumous resident funds unclaimed by relatives after 2 years.	Gross Private GF/GP	\$640,000 640,000 \$0	(\$540,000) (540,000) \$0
10. Selfridge Air National Guard Base (One-Time) Provides \$10.0 million GF/GP to undertake infrastructure improvements at Selfridge Air National Guard base to be nationally competitive to attract next-generation aircraft flying missions. This is \$3.9 million more than the \$6.1 million GF/GP in one-time funding provided in FY 2022-23 for the same purpose.	Gross GF/GP	\$6,100,000 \$6,100,000	\$3,900,000 \$3,900,000

Major Budget Changes from FY 2022-23 Year-to-Date (YTD) Approp	<u>riations</u>	FY 2022-23 YTD (as of 2/8/23)	Executive Change <u>from YTD</u>
11. <i>MVFA GRHV Transition Funding (One-Time)</i>	Gross	\$6,000,000	(\$3,000,000)
Provides \$3.0 million GF/GP to align funding with ongoing operational costs at the Grand Rapids Home for Veterans as operating costs stabilize and reflect anticipated occupancy levels at the home as it transitions from the larger, institutional setting in Grand Rapids to the smaller home operation. This is a reduction of \$3.0 million from a \$6.0 million GF/GP one-time appropriation in FY 2022-23 for similar purposes.	GF/GP	\$6,000,000	(\$3,000,000)
 12. Removal of FY 2022-23 One-Time Funding Eliminates \$133.8 million Gross (\$60.9 million GF/GP) of one-time funding appropriated in FY 2022-23: \$115.0 million Gross (\$55.0 million GF/GP) for statewide Armory Modernization projects \$100,000 GF/GP for Michigan Volunteer Defense Force \$12.0 million Gross (\$1.5 million GF/GP) for State Veterans Cemetery \$250,000 GF/GP for Veterans Cemetery Feasibility Study \$6.5 million Gross (\$4.1 million GF/GP) for Grand Rapids Home for Veterans Transition. 	Gross	\$147,106,000	(\$133,806,000)
	Federal	72,331,000	(72,331,000)
	Restricted	560,000	(560,000)
	GF/GP	\$74,215,000	(\$60,915,000)
13. Economic Adjustments Reflects decreased costs of \$819,200 Gross (\$335,900 GF/GP) for negotiated salary and wage increases (2.0% on October 1, 2023), actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, and other economic adjustments.	Gross Federal Restricted GF/GP	NA NA NA	(\$819,200) (344,900) (138,400) (\$335,900)

Sec. 206. Disciplinary Action Against State Employees – DELETED

Prohibits departments from taking disciplinary action against employees in the state classified civil service for communicating with legislators or their staff; stipulates disciplinary action may be taken if the communication is prohibited by law and disciplinary action is exercised as authorized by law. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 210 Legislative Contingency Transfer Authorization – REVISED

Allows for the legislative transfer process to increase federal authorization by up to \$8.6 million, state restricted authorization by up to \$1.1 million, local authorization by up to \$250,000, and private authorization by up to \$100,000. Revises to increase maximum amounts of contingency authorizations up to \$12.0 million in federal, \$3.0 million in state restricted, and \$500,000 in local contingency funds to be appropriated.

Sec. 211. Transparency Website – DELETED

Requires department to provide data necessary for DTMB to maintain a searchable website that is accessible by public at no cost that includes expenditure data, data on payments made to vendors, and data on number of active employees, job specifications, and wage rates.

Sec. 211. Access to State and Local Services – NEW

Prohibits appropriations from being used to restrict or interfere with actions related to diversity, equity, and inclusion; to restrict or impede community access to government programs; or restrict an individual's ability to exercise the right to reproductive freedom; requires local governments to report on actions that attempt to restrict duties of local health officers.

Sec. 212. State Restricted Funds Report – DELETED

Requires department and State Budget Office to report on state restricted fund balances, projected state restricted fund revenues, and state restricted fund expenditures.

Sec. 213. Performance Metrics Website – DELETED

Requires department to maintain a publicly accessible website that identifies and tracks its performance against key metrics used to monitor and improve its performance.

Sec. 214. Annual Legacy Costs – DELETED

Identifies annual pension-related and retiree health care legacy costs.

Sec. 216. FTE Vacancies and Remote Work Report – REVISED

Requires department to provide quarterly report on FTE counts by classification and actual FTE position counts compared to authorized FTE position counts; requires report on number of employees engaged in remote work in 2022, number of employees authorized to work remotely, and actual number working remotely, estimated net cost savings from remote work, and reduced use of office space associated with remote work. Revises by deleting all reporting requirements except for a comparison of FTE positions authorized and positions filled.

Sec. 217. Work Project Expenditures – DELETED

Prohibits appropriations from being expended in cases where existing work project authorization is available for the same expenditures. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 218. State Administrative Board Transfers – DELETED

Authorizes legislature, by concurrent resolution adopted by majority of members elected to and serving in each house, to inter-transfer funds if State Administrative Board transfers funds. *(Governor deemed this section unenforceable in FY 2022-23.)*

Sec. 219. Receipt and Retention of Required Reports – DELETED

Requires department to receive and retain copies of all reports required in Article VIII; requires federal and state guidelines to be followed for short-term and long-term retention of records; authorizes department to electronically retain copies of reports unless otherwise required by federal and state guidelines.

Sec. 220. Reporting Requirement on Policy Changes – DELETED

Requires department to report on policy changes made in order to implement enacted legislation.

Sec. 221. Biannual Reporting on Achieving Requirements – DELETED

Requires department to provide biannual reports on status of work projects, financial status, and employment levels.

Sec. 222. Department Core Services – DELETED

Lists core services of department; requires appropriations to be used for core services.

Sec. 224. Intention to Sell Department Property – DELETED

Requires department to provide a 60-day notice of intent to sell property.

Sec. 225. Court Settlements Report – DELETED

Requires department to report tentative plans for required payment of any court judgment against department and details regarding timing and budget impact the payment will have on department.

Sec. 227. Severance Pay Report – DELETED

Requires department and agencies to report names and any amount of severance pay given to high-ranking department officials; requires department and agencies to maintain an internet site and post severance pay in excess of 6 weeks of wages for former department or agency employees; requires department and agencies to submit annual report on total amount of severance pay remitted to former employees during prior fiscal year and total number of those employees; defines "severance pay".

Sec. 228. Prohibitions on State Employer COVID-19 Vaccine Status Verifications – DELETED

Prohibits various state government entities from requiring proof of COVID-19 vaccination as condition of accessing state services or facilities, producing COVID-19 vaccine passports, developing, or making existing databases public, accessing individuals COVID-19 vaccine status, and requiring proof of receiving COVID-19 vaccine as condition of employment; prohibits state entities from subjecting an individual to negative consequences because of COVID-19 vaccine status; allows an individual to provide proof of COVID-19 vaccine status with consent; exempts certain individuals from federally mandated vaccine policies.

Sec. 229. Annual Strategic Plan – DELETED

Requires department to submit its annually updated departmental strategic plan to legislature.

MILITARY

Sec. 301. Unclassified Positions – REVISED

Appropriates funding to support unclassified positions; requires department to notify subcommittees prior to submitting requests for additional unclassified positions or requests for substantive changes to duties of existing unclassified positions; requires annual report listing current unclassified positions with official titles and responsibilities. Revises to delete notification of changes requirement.

Sec. 302. Armories and Joint Force Readiness – REVISED

Requires department to provide for effective and efficient executive level administration of department, operations of Michigan military establishment, and maintenance and operation of National Guard armories as provided under listed laws and regulations; requires biannual report on status of armories; requires National Guard components to provide a culture free of sexual assault through various preventative efforts; requires report assessing current state of armories and developing an investment strategy for physical improvements at armories, including consolidation of armories and establishment of new armories. Revises by deleting requirement to provide for effective and efficient direction and leadership; deleting biannual report on the status of armories; deleting requirement to provide a culture free of sexual assault through preventative efforts and included it as its own section in section 313; and adding a review of construction activities and expenditures related to the armory modernization projects that received one-time funding under 2022 PA 166 for FY 2022-23.

Sec. 304. Military Family Relief Fund – REVISED

Requires DMVA to provide grant funding from Military Family Relief Fund, outreach services to military families of members of reserve component called into active duty, and biannual reports on financial activities of fund. Revises to delete reporting requirement and to require the department to notify families of deployed reserve members on the availability of assistance through the Michigan Military Family Relief Fund.

Sec. 305. National Guard Training Facilities and Air Bases – REVISED

Requires department to provide Army National Guard (ARNG) and Air National Guard (ANG) forces, when directed, in support of state and local emergencies, and in support of federal military requirements; requires department to operate and maintain ARNG facilities (including Fort Custer and Camp Grayling) and ANG facilities (Selfridge ANG Base, Battle Creek ANG Base, and Alpena Combat Readiness Training Center); requires biannual reports on National Guard personnel strength. Revises by making biannual report annual.

Sec. 306. Billeting Fund – REVISED

Authorizes the establishment of the Billeting Fund account to collect revenue from the transient quarters program; requires an annual appropriation from the fund to support the program; requires annual report of operations and expenditures regarding Billeting Fund account, which supports program operations of Chargeable Transient Quarters program at National Guard training facilities. Revises by deleting reporting requirement.

Sec. 313. Sexual Assault Prevention and Response – NEW

Requires the Michigan Army and Air National Guard to work to provide a culture that is free of sexual assault, through an environment of prevention, education and training, response capability, victim support, reporting procedures, and appropriate accountability for the well-being of all guard members.

Sec. 313. National Guard COVID-19 Vaccine Waiver Report – DELETED

Requires department to report on figures of vaccine waiver requests by National Guard members that are received, denied, appealed, and reasons stated for requests.

Sec. 314. National Guard Retirement Request Processing Time Report – DELETED

Requires the department to report on the average number of days taken to process National Guard retirement requests and the number of requests for which processing exceeded 120 days.

MICHIGAN VETERANS AFFAIRS AGENCY

Sec. 404. MVAA Private Donations – REVISED

Authorizes receipt of private donations to MVAA in excess of funds appropriated and permits expenditure of those funds for purpose designated by donor, if specified; requires quarterly reports of donations under \$10,000 and notification to legislature within 14 days of donations of \$10,000 or more; requires all private donations to be used for the benefit and life enrichment of veterans. Revises by authorizing unexpended and unencumbered private donations to not lapse to the General Fund and to carry forward to the subsequent fiscal year; deletes reporting requirement.

Sec. 405. Veterans' Trust Fund Grants – REVISED

Requires MVAA to report biannually on Michigan Veterans Trust Fund financial status, awarded grants, and operating and administrative expenses; requires the provision of emergency grants; requires an annual report on grants issues, county administrative practices and expenditures, details on applications received, and what efforts are done to reduce program administrative costs. Revises by deleting the biannual report requirement; deletes requirement to provide emergency grants; makes adjustments to annual reporting requirements.

Sec. 406. MVAA Outreach Services - REVISED

Requires MVAA to provide outreach services to veterans, communicate information on available VA benefits, process requests for military discharge documents, and assist in processing claims for VA benefits; requires annual report providing estimate of state's homeless veterans population. Revises by deleting outreach minimum goal benchmark of 50% of the state's veteran population and aspirational goal of 90% reached.

Sec. 410. MVAA and County Counseling Services – REVISED

Requires MVAA to assist veterans in filing claims for VA benefits; establishes a capacity metric of 500 claims per year; requires biannual data on number and type of claims activities; requires MVAA to provide training to county veterans counselors (CVCs); establishes performance metrics for training and CVC-filed claims for VA benefits; requires biannual reports on number and percentage of CVCs requesting training by MVAA; authorizes up to \$50,000 to be expended to provide legal services to represent veterans benefit cases before federal courts in order to maintain accreditation by VA. Revises to make biannual report annual; eliminates claims processing and county counselor training goal benchmarks; and increases legal services expenditure authorization from \$50,000 to \$100,000.

Sec. 411. Grants to Veterans Service Organizations - REVISED

Requires MVAA to provide competitive grants to veterans service organizations (VSOs) using a regional service delivery model and lists requirements for the competitive grant process; requires quarterly reports from grantees on claims and services provided; requires grant recipients to meet performance metrics, specifies basic parameters of grant agreement; requires MVAA to report on grant activities. Revises to appropriate \$208,500 of the total amount appropriated for Veterans Service Grants to cover administrative costs.

Sec. 412. Interagency Agreement with Department of Health and Human Services – DELETED

Requires department to enter into cooperative agreement with DHHS to identify veteran Medicaid recipients who may be eligible for other benefits; requires annual report of number of veterans identified and referred for additional benefits under agreement.

Sec. 413. County Veterans Service Fund – REVISED

Requires funds appropriated for County Veteran Service Fund to be deposited into County Veteran Service Fund created in 2018 PA 210; allocates \$72,100 to Clare County for veteran-related services; stipulates funds are available for expenditure to support county veterans' services grants; authorizes up to \$210,500 to be used to cover costs associated with administration and providing technical assistance to counties participating in grant program; requires an annual detailed expenditures report on counties' use of grant funding. Revises by eliminating funding allocation for Clare County and adjusts the appropriation to the fund accordingly; adds requirement to report the amount expended for administration in the report.

Sec. 414. State Veterans Cemetery Report – NEW

Requires the department to provide a report on the status of the construction, operations, and finances of the state veterans cemetery authorized under the veterans cemetery act, 2022 PA 267.

MICHIGAN VETERANS' FACILITY AUTHORITY

Sec. 451. Private Donations to Veteran Homes – REVISED

Appropriates money privately donated to this state's veterans homes and permits its use for the purpose designated by private donor if used for the benefit and life-enrichment of veterans; requires quarterly reports of donations under \$10,000 and notification to the legislature within 14 days of donations of \$10,000 or more. Revises by deleting reporting requirement.

Sec. 453. Mental Health Services Contractors and Competency Evaluated Nursing Assistants – REVISED

Requires contractors providing mental health services to Michigan veterans homes to use evidence-based best practices supported by entities listed. Revises requirements for mental health interventions from best practices supported by the listed entities to provision of services that complies with all applicable USDVA and CMS regulations; adds training and education regulations associated with staff licensure or certification to the requirement.

Sec. 454. Competency Evaluated Nursing Assistants Standards – DELETED

Requires contractors that provide Competency Evaluated Nursing Assistants at veterans homes to meet certain performance standards regarding pre-service and in-service training and experience.

Sec. 456. Veterans Homes Complaint Management Process – REVISED

Requires complaints of alleged abuse or neglect received by supervisors at veterans homes be reported to director of nursing upon receipt; requires director of nursing to provide information on the nature and final disposition of complaints received at least monthly; requires display of the process for registering complaints to be displayed in high-traffic areas throughout veterans homes. Revises to subject reports of abuse to VA and CMS regulations.

Sec. 458. Member Care Standards – DELETED

Requires Michigan Veterans Homes to provide all veterans homes members on-site, board-certified psychiatrist, safe and secure environment, and to ensure veterans homes develop, execute, and monitor all comprehensive care plans in accordance with federal regulations and internal policies.

Sec. 460. Veterans Home Internal Controls – REVISED

Requires Michigan Veterans Homes to establish internal controls over food, maintenance, pharmaceutical, and medical supply inventories, calculating members' maintenance assessments, donations, and handling members' personal funds. Revises to add financial reporting and accounting to internal controls to be established and implemented.

Sec. 461. Posting to Public Website – REVISED

Requires the Michigan Veterans Homes to post on its website all adopted policies related to administrative operations of a veterans home, agenda and minutes of MVFA board meetings, report of each veterans home's USDVA State Veteran Home quarterly report, biannual reports on number of members residing in each veterans home and status of Centers for Medicare and Medicaid certification efforts, and results of any for-cause survey and any corresponding corrective action plan. Revises to eliminate requirement of items to be posted online; require bi-monthly reports instead of biannual; delete requirement to report CMS certification statuses; add reporting requirement for bi-monthly report on figures for patient numbers and financial status of the homes; and add requirement for MVFA to report on strategies to maximize revenues from non-general fund sources and cost savings strategies.

Sec. 462. Veterans Homes CMS Certification Reporting – DELETED

Requires department to report to legislature regarding improvements in full-spectrum health care resulting from facility upgrades to obtain CMS certification. (Governor deemed this section unenforceable in FY 2022-23.)

Sec. 464. New Upper Peninsula Veterans' Facility – NEW

Requires the department to report on the construction, operation, and finances of the new upper peninsula veterans' facility funded in article 14 of 2022 PA 166.

Sec. 465. Carryforward Authority for Federal Funds – NEW

Authorizes unexpended and unencumbered federal revenues received by the MVFA to not lapse to the state general fund, but to carry forward to the subsequent fiscal year.

ONE-TIME APPROPRIATIONS

Sec. 601. State Veterans Cemetery – DELETED

Requires one-time funds to be used to acquire or to designate state land as a state veterans cemetery and for supporting costs of engineering, designing, conducting environmental impact studies, preparing the land, expenses for applying for and receiving federal funds, and other ongoing expenses of operating a state veterans cemetery; authorizes unexpended funds to not lapse at close of fiscal year and to carry forward to FY 2026-27.

Sec. 602. Report on Veteran Homes Plan for Federal Revenue Support - DELETED

Requires the MVFA to provide a detailed strategy, action plan, and timeline for the MVFA to transition the state's veterans' homes to be fully supported by federal and state restricted revenues and to not require state GF/GP revenue.

Sec. 603. Veteran Outreach Program Work Project Authorization – DELETED

Authorizes unexpended funds appropriated for veterans suicide prevention outreach to not lapse at close of fiscal year and to carry forward to FY 2025-26 to provide outreach to prevent suicide among service members, veterans, and their families.

Supplemental Recommendations for FY 2022-23 Appropriations		FY 2022-23 Recommendation
1. SSG Parker Gordon Fox Suicide Prevention Federal Grant Program	Gross	\$750,000
Provides \$750,000 in federal funds authorized under the VA Staff Sergeant Parker	Federal	750,000
Gordon Fox Suicide Prevention Grant Program. Grants are awarded to eligible entities	GF/GP	\$0
that provide outreach for suicide prevention services. Funding would build off of work		
initiated from the \$1.2 million FY 2022-23 appropriation for suicide prevention outreach		

being done through the Governor's Challenge initiative.