

**FY 2013-14: DEPARTMENT OF CORRECTIONS**  
**Summary: As Reported by the House Subcommittee**  
**House Bill 4215 (H-1) Draft 1**



Analyst: Robin R. Risko

IDG/IDT	FY 2012-13 YTD as of 2/7/13	FY 2013-14 Revised Executive	FY 2013-14 House	FY 2013-14 Senate	FY 2013-14 Enacted	Difference: House From FY 2012-13 YTD	
						Amount	%
	\$992,100	\$1,109,600	\$1,109,600			\$117,500	11.8
<b>Federal</b>	8,784,400	8,852,500	8,852,500			68,100	0.8
<b>Local</b>	264,300	266,200	266,200			1,900	0.7
<b>Private</b>	0	0	0			0	0.0
<b>Restricted</b>	66,989,500	56,026,100	56,002,900			(10,986,600)	(16.4)
<b>GF/GP</b>	1,941,485,600	1,963,053,600	1,977,578,300			36,092,700	1.9
<b>Gross</b>	<b>\$2,018,515,900</b>	<b>\$2,029,308,000</b>	<b>\$2,043,809,500</b>			<b>\$25,293,600</b>	<b>1.3</b>
<b>FTEs</b>	14,695.2	14,496.5	14,496.5			(198.7)	(1.4)

Notes: (1) FY 2012-13 year-to-date (YTD) figures include mid-year budget adjustments through February 7, 2013.  
(2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as one-time.

**Overview**

The Michigan Department of Corrections (MDOC) is responsible for the operation and maintenance of the state's 31 correctional facilities that house felony offenders sentenced to prison. This includes the provision of physical and mental health care, education and other prisoner programs, and reintegration programs. The department is also responsible for the supervision of all parolees and probationers under department jurisdiction and has oversight over community corrections programs and other programs designed to encourage alternatives to prison placement for appropriate offenders. As of January 31, 2013, the department was responsible for 110,632 Michigan offenders: 48,924 probationers, 43,392 prisoners, and 18,316 parolees.

		FY 2012-13 Year-to-Date (as of 2/7/13)	FY 2013-14 House Change
<b>Major Budget Changes From FY 2012-13 YTD Appropriations</b>			
<b>1. Medicaid Expansion</b>			
<b>Gross</b>		N/A	<b>\$0</b>
<b>GF/GP</b>	Executive reflects a savings of \$24.2 million from the proposed expansion of Medicaid eligibility to low income individuals. Inpatient hospitalization for prisoners will become reimbursable with federal funds in the Department of Community Health budget, along with specific re-entry, substance abuse, and sex offender treatment for parolees. Eligibility is estimated at 80% for both prisoners and parolees. House does not include these savings.	N/A	\$0
<b>2. One-Time New Employee Training School</b>			
<b>Gross</b>		<b>\$8,672,300</b>	<b>\$0</b>
<b>GF/GP</b>	Executive includes one-time funding (\$9.0 million) to train an additional 400 corrections officers to meet projected attrition needs. Funding supports salary and payroll costs of new officers while they participate in training, as well as costs for uniforms, training materials, certifications, food, and travel and lodging (paid if participants are located away from the facilities to which they will be assigned). House does not include the additional funding.	\$8,672,300	\$0
<b>3. Special Equipment Fund</b>			
<b>Gross</b>		<b>\$5,800,000</b>	<b>\$6,000,000</b>
<b>Restricted</b>	Executive includes additional revenue from prisoner phone charges to finance replacement of personal protection systems at several facilities. Investment in these systems is intended to reduce serious assaults on staff and improve safety within the prisons. House concurs.	5,800,000	6,000,000

<b>Major Budget Changes From FY 2012-13 YTD Appropriations</b>		<b>FY 2012-13 Year-to-Date (as of 2/7/13)</b>	<b>FY 2013-14 House Change</b>
<b>4. Detroit Re-Entry Center Adjustment</b>	FTE	201.4	8.8
<u>Executive</u> includes 8.8 FTE positions and additional funding to correct the adjustment made in the FY 2012-13 budget for the staffing complement of the Detroit Re-Entry Center. The Ryan Correctional Facility was repurposed in the FY 2012-13 budget as the Detroit Re-Entry Center to house parolees and parole violators. The original staffing chart estimated that 187.4 FTE positions would be needed to operate the facility. As planning and development progressed, it was realized that 196.2 positions would be needed. <u>House</u> concurs.	<b>Gross</b>	<b>\$30,224,200</b>	<b>\$881,400</b>
	Restricted	413,500	0
	GF/GP	\$29,810,700	\$881,400
<b>5. Maintenance Costs at Closed Facilities</b>	<b>Gross</b>	<b>\$6,725,500</b>	<b>\$634,100</b>
<u>Executive</u> includes additional funding for maintenance and upkeep costs at the following facilities which have been closed: Camp Kitwen, Camp Manistique, Camp Ottawa, and Standish Correctional Facility. Funding is used for air handling and water systems, lawn care, snow removal, and security in order to keep facilities ready to use in case of future need. <u>House</u> concurs.	Restricted	5,800,000	0
	GF/GP	\$925,500	\$634,100
<b>6. Alger Housing Unit Conversion</b>	<b>Gross</b>	<b>N/A</b>	<b>\$506,200</b>
<u>Executive</u> includes additional funding to correct the adjustment made in the FY 2012-13 budget for the conversion of housing units at Alger Correctional Facility. Level IV housing units were converted to Level II, and a single-bunked administrative segregation unit was converted to double-bunked, which resulted in the addition of 88 beds. This funding will cover operational costs for the 88 additional beds, including food service and health care. <u>House</u> concurs.	GF/GP	N/A	\$506,200
<b>7. Economic Adjustments</b>	<b>Gross</b>	<b>N/A</b>	<b>\$48,876,700</b>
<u>Executive</u> includes additional funding for salary and wages, insurance, retirement, building occupancy, worker's compensation, and food and fuel. <u>House</u> concurs.	IDG	N/A	21,700
	Federal	N/A	151,500
	Local	N/A	3,200
	Restricted	N/A	876,900
	GF/GP	N/A	\$47,823,400
<b>8. Food Service at Maxey/Green Oaks Center</b>	<b>Gross</b>	<b>N/A</b>	<b>\$219,700</b>
<u>Executive</u> authorizes the department to receive IDG funding from DHS to fund food service which is provided by DOC to DHS staff and resident clients at the Maxey/Green Oaks Center. <u>House</u> concurs.	IDG	N/A	219,700
<b>9. Food Service at DCH Forensic Center</b>	<b>Gross</b>	<b>\$660,000</b>	<b>(\$120,000)</b>
<u>Executive</u> reduces authorization for IDG funding received from DCH in order to reflect the actual cost of food service provided by DOC to DCH at the Forensic Center. <u>House</u> concurs.	IDG	660,000	(120,000)
<b>10. Information Technology Adjustments</b>	<b>Gross</b>	<b>\$24,403,600</b>	<b>\$250,900</b>
<u>Executive</u> includes additional funding to cover rate increases and DOC's share of the following statewide information technology-related projects/services:	Restricted	830,200	0
<ul style="list-style-type: none"> <li>Expansion of internet bandwidth (\$379,800 Gross; \$366,800 GF/GP)</li> <li>Expansion of wireless availability in state-owned buildings (\$298,400 Gross; \$288,200 GF/GP)</li> <li>Replacement of the current Windows XP operating system with the Windows 7 operating system (\$216,300 Gross; \$216,300 GF/GP)</li> <li>Costs for use of the Center for Shared Solutions Framework, which provides base geospatial mapping services (\$34,600 Gross; \$34,600 GF/GP)</li> </ul>	GF/GP	\$23,573,400	\$250,900
<u>House</u> includes additional funding for replacement of operating system and use of mapping service.			
<b>11. Re-Entry FTE Adjustment</b>	FTE	N/A	18.0
<u>Executive</u> includes authorization for a total of 18.0 additional FTE positions. These positions will be located at seven of the correctional facilities and will focus on violence prevention programming. Funding for these positions is already included in the budget. <u>House</u> concurs.	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
	GF/GP	N/A	\$0

<b>Major Budget Changes From FY 2012-13 YTD Appropriations</b>		<b>FY 2012-13 Year-to-Date (as of 2/7/13)</b>	<b>FY 2013-14 House Change</b>
<b>12. Technical Adjustments</b>	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
<u>Executive</u> makes internal funding adjustments and technical transfers throughout the budget, which have no overall Gross or GF/GP impact. Adjustments are made in order to more accurately reflect where expenditures occur. <u>House</u> concurs.	GF/GP	N/A	\$0
<b>13. Eliminate FTE Position Authorization</b>	FTE	N/A	(225.5)
<u>Executive</u> eliminates authorization for 225.5 unfunded FTE positions as part of the realignment of department resources. <u>House</u> concurs.	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
	GF/GP	N/A	\$0
<b>14. Eliminate One-Time FY 2012-13 Funding</b>	<b>Gross</b>	<b>\$31,955,400</b>	<b>(\$31,955,400)</b>
<u>Executive</u> eliminates one-time funding that was included in the FY 2012-13 budget for employee lump sum payments (\$13.2 million Gross), information technology projects (\$1.1 million Gross), and special equipment funds (\$17.6 million Gross). <u>House</u> concurs.	IDG	3,900	(3,900)
	Federal	83,400	(83,400)
	Local	1,300	(1,300)
	Restricted	17,863,500	(17,863,500)
	GF/GP	\$14,003,300	(\$14,003,300)
<b>15. Goodwill's Oil Filter Recycling Project</b>	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
<u>House</u> reduces funding for the Public Safety Initiative line item by \$250,000 and transfers the funding to a new line item called "Second Chance Employment - Goodwill's Oil Filter Recycling Project". Funding will be used to assist Goodwill's Green Works with placing reintegrating citizens into skill development training to help prepare them for other employment opportunities.	GF/GP	N/A	\$0
<b>16. Anticipated FY 2014-15 Budget Changes</b>			
Reflects anticipated increase from FY 2013-14 budget of \$36.8 million Gross (\$36.1 million GF/GP) for economic adjustments in FY 2014-15. (Boilerplate intent language only; would not be a binding appropriation.)			

### **Major Boilerplate Changes From FY 2012-13**

#### **Executive/House Boilerplate Deletions**

Executive deletes a large majority of boilerplate language included in the FY 2012-13 appropriations bill (78 sections and 9 subsections). Deletions include many legislative reporting requirements, sections providing guidance and placing conditions on appropriations, and earmarks of funding for specific purposes.

House concurs on deletion of 18 of those sections and 1 subsection. Majority of deletions are of sections which express legislative intent, or sections which served a one-time purpose and are no longer applicable.

#### **House Boilerplate Addition**

House adds the Legislative Corrections Ombudsman to the list of recipients of reports that are required in 17 different sections of boilerplate.

#### **Sec. 224. Report on Litigation Awards – REVISED**

Executive deletes language which requires a report on lawsuits adjudicated through the trial court phase in which the department or an employee of the department was a defendant and proceedings resulted in an award of \$250,000 or more against the department. House retains and revises language to include all lawsuits adjudicated or settled that resulted in an award of \$100,000 or more against the department.

#### **Sec. 230. Use of Funding for Legal Services – NEW**

Executive adds new section which prohibits use of appropriations for hiring a person to provide legal services that are the responsibility of the attorney general; prohibition does not apply to legal services for bonding activities and for those activities that the attorney general authorizes. House concurs.

#### **Sec. 231. Website for Performance Scorecard – NEW**

Executive adds new section which requires the department to maintain, on a publicly accessible website, a scorecard that identifies, tracks, and regularly updates key metrics that are used to monitor and improve the department's performance. House concurs.

#### **Sec. 418. Documentation for Prisoners – REVISED**

Executive deletes language which requires the department to collaborate with other state entities to develop processes to assist prisoners in obtaining state identification and birth certificates. House retains and revises language to include obtaining military DD Form 214 or other military discharge documentation if necessary.

**Major Boilerplate Changes From FY 2012-13**

***Sec. 921. Correctional Facility and Camp Closures and Consolidations – NEW***

House includes new language which requires the department to notify specified parties not less than 90 days before recommending closure or consolidation of any correctional facilities or correctional camps; notification is required to include a local and state impact study, which is required to include information on cost avoidance and cost savings associated with the proposed closure or consolidation.

***Sec. 1051. Carry Forward of Capital Outlay Appropriations – NEW***

Executive adds new section which requires unspent capital outlay appropriations to be carried forward consistent with provisions of the Management and Budget Act. House concurs.

***Sec. 1201. Anticipated FY 2014-15 Appropriations***

States legislative intent to provide appropriations for FY 2014-15, adjusting FY 2013-14 amounts based on economic and other factors. (See item 16 under Major Budget Changes for specific anticipated appropriation adjustments.)