# LINE ITEM AND BOILERPLATE SUMMARY

# MILITARY AND VETERANS AFFAIRS

Fiscal Year 2023-24 Article 11, Public Act 119 of 2023 House Bill 4437 as Enacted



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September 2023

# HOUSE FISCAL AGENCY GOVERNING COMMITTEE

Angela Witwer, Chair Joe Tate, Vice-Chair Abraham Aiyash Sarah Lightner, Minority Vice-Chair Bryan Posthumus Matt Hall

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# STATE OF MICHIGAN HOUSE OF REPRESENTATIVES



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**GOVERNING COMMITTEE** 

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September 2023

TO: Members of the Michigan House of Representatives

The House Fiscal Agency has prepared a **Line Item Summary** for each of the FY 2023-24 appropriation acts. Each **Summary** contains line-by-line appropriation and revenue source detail, and a brief explanation of each boilerplate section in the appropriation bill.

In this report, line item vetoes are presented in the following manner: appropriation amounts shown in strikeout are those that appear in the enrolled bill; amounts shown directly below strikeout amounts reflect the effect of the veto.

Line Item Summaries are available on the HFA website (www.house.mi.gov/hfa), or from Kathryn Bateson, Administrative Assistant (373-8080 or kbateson@house.mi.gov).

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Mary Ann Cleary, Director

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# GLOSSARY

#### STATE BUDGET TERMS

#### Line Item

Specific funding amount in an appropriation bill which establishes spending authorization for a particular program or function.

#### **Boilerplate**

Specific language sections in an appropriation bill which direct, limit, or restrict line-item expenditures, express legislative intent, and/or require reports.

#### Lapse

Appropriated amounts that are unspent or unobligated at the end of a fiscal year; appropriations are automatically terminated at the end of a fiscal year unless otherwise provided by law.

#### Work Project

Account authorized through statutory process which allows appropriated spending authorization from one fiscal year to be utilized for expenditures in a succeeding fiscal year or years for a specific project or purpose.

#### APPROPRIATIONS AND FUND SOURCES

#### **Appropriations**

Authority to expend funds for a particular purpose. An appropriation is not a mandate to spend.

**Gross:** Total of all applicable appropriations in an appropriation bill.

Adjusted Gross: Net amount of gross appropriations after subtracting interdepartmental grants (IDGs) and intradepartmental transfers (IDTs).

#### Interdepartmental Grant (IDG) Revenue

Funds received by one state department from another state department—usually for service(s) provided.

#### Intradepartmental Transfer (IDT) Revenue

Funds transferred from one appropriation unit to another within the same departmental budget.

# **Federal Revenue**

Federal grant or match revenue; generally dedicated to specific programs or purposes.

#### Local Revenue

Revenue received from local units of government for state services.

#### **Private Revenue**

Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, or gifts and bequests.

#### **State Restricted Revenue**

State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; includes most fee revenue; at yearend, unused restricted revenue generally remains in the restricted fund.

#### General Fund/General Purpose (GF/GP) Revenue

Unrestricted general fund revenue available to fund basic state programs and other purposes determined by the legislature; unused GF/GP revenue lapses to the General Fund at the end of a fiscal year.

#### MAJOR STATE FUNDS

#### **General Fund**

The state's primary operating fund; receives state revenue not dedicated to another state fund.

#### School Aid Fund (SAF)

A restricted fund that serves as the primary state funding source for K-12 schools and Intermediate School Districts. Constitutionally, SAF revenue may also be used for postsecondary education.

#### **Budget Stabilization Fund**

The Countercyclical Economic and Budget Stabilization Fund (also known as the "rainy day fund"); the Management and Budget Act provides guidelines for making deposits into and withdrawals from the fund.

# DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

The Michigan Department of Military and Veterans Affairs serves the dual purpose of providing an operational military force in support of state and federal homeland security needs and providing a network of services and programs in support of the state's veteran population and their families, including operation of three state veterans homes under the Michigan Veterans' Facility Authority.

STATE GENERAL FUND/ GENERAL PURPOSE	\$98,889,300	Unrestricted state revenue from taxes and other sources.	
Total state restricted revenue	14,213,400	State revenue dedicated to a specific fund (other than the Gene Fund) or restricted for a specific purpose.	
Total private revenue	100,000	Revenue received from private individuals and entities.	
Total local revenue	0	Revenue received from local units of government.	
Total federal revenue	135,035,900	Revenue received from federal departments and agencies.	
ADJUSTED GROSS APPROPRIATION	\$248,238,600	Gross appropriation less (or minus) interdepartmental grant (IDG) or intradepartmental transfer (IDT) revenue.	
Total interdepartmental grant/intradepartmental transfer revenue	101,800	Revenue received from other departments or transferred within the department.	
GROSS APPROPRIATION	\$248,340,400	Total of all applicable line item appropriations.	
Full-time equated classified positions	1,051.0	Full-time equated (FTE) positions in the state classified service. Note: based on 2,088 hours for 1.0 FTE position.	
Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.	

# **SECTION 102: MILITARY**

The Michigan National Guard, established by Michigan Military Act, 1967 PA 150 as amended, serves to protect lives and property of Michigan citizens during times of emergency response and civil unrest in order to preserve peace, order, and public safety at direction of the governor, and to assist the federal government in defending sovereign interests of the United States. There are approximately 11,000 members of the Michigan National Guard, organized along several Army National Guard (ARNG) and Air National Guard (ANG) units. Military funding also supports two youth education programs for at-risk student populations: Michigan Youth ChalleNGe Academy and Starbase.

Full-time equated unclassified positions	9.0	Full-time equated (FTE) positions not in the state classified service.		
Full-time equated classified positions	418.5	Full-time equated (FTE) positions in the state classified service.		
Unclassified salaries – 9.0 FTE positions	\$1,736,600	Salaries of state special duty military personnel and unclassified civilian personnel.		
		Funding Source(s): GF/GP 1,736,600		
		Related Boilerplate Section(s): 202, 301		
Headquarters and armories – 103.0 FTE positions	21,897,200	Executive and general administration of department and Michigar National Guard; includes fringe benefits of unclassified positions, travel workers' compensation, vehicle insurance, training, safety supplies, and other functions, including: Office of the Adjutant General (TAG): Support staff for TAG and Assistant Adjutant General-Army, public affairs, legislative liaison, and homeland security (anti-terrorism) staff. State Operations and Financial Services: Includes staff responsible for budgeting, accounting, and purchasing. <u>Human Resource Services</u> : Supports Civil Service staff responsible for state human resources functions for department. <u>Information Management</u> : Military-related information technology management functions, including telecommunications and network operations. <u>Construction and Facilities Management Office</u> : Responsible for operation of National Guard and departmental facilities; ensures facilities meet applicable health, safety, and environmental requirements oversees construction, remodeling, operational maintenance, and special maintenance activities of National Guard and departmenta facilities; includes maintenance at state-owned National Guard armories (readiness centers) and other sites. Funding Source(s): Federal 13,742,400 Restricted 162,300 GF/GP 7,992,500 <i>Related Boilerplate Section(s): 202, 207, 217, 220, 224, 229, 301, 302</i> <i>313, 504</i>		

Michigan youth challeNGe academy – 68.0 FTE positions	10,151,100	Voluntary boot camp-style program for at-risk 16 to 18 year-old high school aged individuals administered by department in Battle Creek; two 22-week residential programs per calendar year, followed by 12-month post-residential mentoring phase for graduates. Academic, vocational, and fiduciary services are under contract with Marshall Public Schools.
		Funding Source(s): Federal 6,758,300 Private 90,000 GF/GP 3,302,800
		Related Boilerplate Section(s): 217, 303
Military family relief fund	150,000	Established by 2004 PA 363. Provides emergency grant funding to assist families of members of reserved component called into active duty. Revenue comes from voluntary contribution through check-off box on state income tax form.
		Funding Source(s): Restricted 150,000
		Related Boilerplate Section(s): 304
Military retirement	1,351,000	Supports Michigan Military Retirement System payment obligations.
		Funding Source(s): GF/GP 1,351,000
		Related Boilerplate Section(s): 202
support facilities – 244.0 FTE positions		training sites and support facilities, including Camp Grayling, Ft. Custer, Army aviation support facilities, U.S. Property and Fiscal Office, Combined Support Maintenance Shop, motor vehicle storage buildings, Alpena Combat Readiness Training Center, Battle Creek ANG Base, and Selfridge ANG Base, as well as costs associated with equipment testing by defense-related companies at state military facilities, primarily Camp Grayling. Federal government directly provides equipment and personnel (technicians) to maintain equipment, while state maintains physical properties. State employees include building trades professionals, maintenance mechanics, other laborers, environmental resource staff, and fire/crash rescue officers at ANG bases. Also supports costs of travel, workers' compensation, vehicle insurance, training, safety supplies, and other costs.
		Funding Source(s): Federal 39,545,500 Restricted 1,602,000 GF/GP 3,435,500
		Related Boilerplate Section(s): 207, 305, 306, 309, 310, 311, 313, 501, 502
National guard operations	300,500	Programs in support of National Guard operations and activities, including: <u>Military Appeals Tribunal</u> : Per diem payments and administrative costs of Military Appeals Tribunal. Tribunal is a five-member board appointed by the governor; has appellate jurisdiction, upon petition by an accused National Guard service member, to hear and review the record in all decisions of a court martial under Michigan Code of Military Justice, 1980 PA 523. It sits as a panel of three members with concurrence of two members necessary for a decision. Members are eligible for a per diem equal to 1/250 of state salary paid to circuit court judges, plus reimbursement for actual food, lodging, and travel expenses incurred. <u>State Active Duty</u> : Funding for military personnel who are called to state duty to perform unique administrative or maintenance functions necessary to support operations of department; typically includes ceremonial purposes, such as gubernatorial inauguration.

National guard operations (continued)		<u>Homeland Security</u> : Activities related to Homeland Security program; assessment, development, and evaluation of plans to detect, prepare for, prevent, protect against, respond to, and recover from terrorist threats/attacks. <u>Michigan Volunteer Defense Force</u> : Materials and supplies for statutory organization of state military personnel that would be activated if all or part of Michigan National Guard was mobilized for service during a national emergency. <u>Counterdrug Program</u> : Coordinates with federal, state, and local law enforcement agencies to counter flow of illegal drugs in Michigan; helicopters assist in locating marijuana and U.S. Customs Agency support Port Huron and Detroit border entry points.
		Funding Source(s): IDG 101,800 Federal 100,000 GF/GP 98,700
		Related Boilerplate Section(s): 217, 305, 312
National guard tuition assistance fund – 3.5 FTE positions	11,520,700	Established by Michigan National Guard Tuition Assistance Act, 2014 PA 259. Supports National Guard tuition assistance program. GF/GP appropriations are deposited to provide state restricted funds for tuition assistance payments to service members, their spouses, and dependent children and for program administration.
		Funding Source(s): GF/GP 11,520,700
		Related Boilerplate Section(s): 307
Starbase grant	2,322,000	Program targeted at disadvantaged, at-risk 5 <sup>th</sup> grade students; promotes math, science, and engineering literacy, drug demand reduction, goa setting skills, physical fitness, and environmental responsibility; program operates at three ANG facilities (Selfridge ANGB, Battle Creek ANGB and Alpena CRTC). Supported by National Guard Bureau.
		Funding Source(s): Federal 2,322,000
		Related Boilerplate Section(s): 308
GROSS APPROPRIATION	\$94,012,100	Total of all applicable line item appropriations.
Total interdepartmental grant/intradepartmental transfer revenue	101,800	<u>IDG-State Police</u> : Grant received from Department of State Police to support activities related to homeland security; funds a portion of National Guard Operations line item.
Total federal revenue	62,468,200	DOD-DOA-NGB (\$62,368,200): Federal grant or matching revenue received from National Guard Bureau, which supports various functions of Michigan National Guard, including headquarters and armories military training sites and support facilities, Michigan Youth ChalleNGe Academy, Starbase grant, and department-wide costs. <u>Federal Counternarcotics Revenues</u> (\$100,000): Federal counternarcotics revenues to support counter-drug program within National Guard Operations line item.
Total private revenue	90,000	Private Donations: Private donations to Michigan Youth ChalleNGe Academy.

Total state restricted revenue	1,914,300	Billeting Fund(\$1,377,000): Supports Chargeable Transient Quartersprogram; hotel-like lodging for military members performing training ofother official duties at Fort Custer and Camp Grayling.Military Family Relief Fund(\$150,000): Supported by private donationsused to assist military families in emergency situations.Morale, Welfare, and Recreation Fund(\$100,000): Supports the MoraleWelfare, and Recreation program at Camp Grayling with revenuegenerated from the program by recreational equipment rentals.Rental Fees(\$187,300): Fees collected for the rental of space andfacilities at state armories and the commander's residence at CampGrayling.Test Project Fees(\$100,000): Fees paid by defense-related companiesfor use of the state's military facilities to test equipment.
STATE GENERAL FUND/ GENERAL PURPOSE	\$29,437,800	Unrestricted state revenue from taxes and other sources.

# SECTION 103: MICHIGAN VETERANS AFFAIRS AGENCY

The Michigan Veterans Affairs Agency (MVAA) appropriations unit provides funding for various state programs and services for veterans administered by MVAA. The agency was established by Executive Reorganization Order 2013-2 to serve as the coordinating body for state services to veterans. The agency directly administers several programs for veterans, often coordinating its activities with several veteran's service organizations and county veteran's affairs departments. Activities include administration of Michigan Veterans' Trust Fund, County Veteran Service Fund, and grants to veterans' service organizations. The agency also coordinates activities of departments and agencies across state government in delivery of state healthcare, education, employment, and other quality of life programs to veterans.

Full-time equated classified positions	61.0	Full-time equated (FTE) positions in the state classified service.
County veteran service grants – 2.0 FTE positions	\$4,250,000	Grants to counties for county veteran services including advocacy, advice, and assistance by an accredited veteran service officer to obtain health, financial, or memorial benefits for which they are eligible. Funding also supports grant administration.
		Funding Source(s): GF/GP 4,250,000
		Related Boilerplate Section(s): 413
Michigan veterans affairs agency administration – 49.0 FTE positions	9,265,800	Operation and administration of Michigan Veterans Affairs Agency; agency includes director, general counsel, senior policy executive, deputy director overseeing homes and Michigan Veterans' Trust Fund, chief executive officer of Veterans Health System, and deputy director overseeing communications, outreach, strategic planning, and service delivery. <u>Strategic Planning</u> : Coordinates development and delivery of programs and services to veterans across state departments, focusing on healthcare services, education benefits, employment services, and quality of life programs. <u>Strategic Communications and Customer Service</u> : Develops web portal and social media content, program outreach and communications, veteran suicide prevention, benefit claims management (VetraSpec), development of "no wrong door" approach to service delivery, and improving collaboration with other non-government providers of services to veterans. <u>Targeted Outreach and Performance Management</u> : Assists with filing claims for VA benefits, training and accountability activities for veteran service organizations (VSOs) and county veterans' affairs departments. <u>Veterans Service Regional Coordinators</u> : Provides funding to VSOs or others to hire regional coordinators responsible for managing workload of VSO service officers, monitoring service officer performance, and ensuring compliance with grant and boilerplate performance, and ensuring compliance with grant and boilerplate performance to county veterans service departments to expand veterans benefits claims processing capabilities. Funds are used to support technology improvements, such as acquisition of an electronic claims management system, to hire additional VA accredited counselors, and to establish a veterans service department either directly through county employees or indirectly though service agreements with neighboring counties. <i>[continued on next page]</i>

STATE GENERAL FUND/ GENERAL PURPOSE	\$17,705,800	Unrestricted state revenue from taxes and other sources.	
Total state restricted revenue	3,714,400	Michigan Veterans Trust Fund (\$3,664,400): Investment earnings of Michigan Veterans Trust Fund, established by 1946 PA 9, with an original capital investment of \$50.0 million; supports trust fund administration (\$1,164,400) and grants (\$2,500,000). <u>Veterans License Plate Fund</u> (\$50,000): Pursuant to 2014 PA 490, Secretary of State issues fundraising license plates recognizing Michigan veterans. Funds are used by MVAA for outreach activities.	
Total private revenues	10,000	<u>Private Donations</u> : Privately donated money to the MVAA for veteran service-related purposes.	
GROSS APPROPRIATION	\$21,430,200	Total of all applicable line item appropriations.	
		Related Boilerplate Section(s): 411	
		Funding Source(s): GF/GP 4,250,000	
Veterans service grants – 2.0 FTE positions	4,250,000	Grant funding distributed to VSOs, which assist veterans with receiving various services and obtaining benefits. Grants are to be distributed by agency in a manner that assists agency in achieving its goals and performance objectives. Grant parameters include provision of services using a regional service delivery model. Funding also supports grant administration.	
	4.050.000	Related Boilerplate Section(s): 405	
		Funding Source(s): Restricted 2,500,000	
-		provides grants to veterans having temporary financial difficulties; assistance given for housing, utilities, food, medical treatment, and medical equipment. Funds are provided to counties, which review claims for grant assistance, to support administrative costs and to provide emergency grants. Funds are also used to partner with organizations to provide assistance to veterans.	
Veterans trust fund grants	2,500,000	Related Boilerplate Section(s): 405 Earnings from trust fund are used for emergency grant program, which	
		Funding Source(s): Restricted 1,164,400	
administration – 8.0 FTE positions	1,164,400	Costs of Michigan Veterans' Trust Fund Board of Trustees and Michigan Veterans Affairs Agency staff associated with administration of emergency grant program; includes charges paid to Office of Auditor General for audit costs; funded from investment earnings of Michigan Veterans' Trust Fund.	
Veterans trust fund	1 164 400	Related Boilerplate Section(s): 217, 220, 404, 406, 408, 410, 411, 412, 413, 414, 415, 416, 601	
		Funding Source(s): Private 10,000 Restricted 50,000 GF/GP 9,205,800	
Michigan veterans affairs agency administration – 49.0 FTE positions <i>(continued)</i>		Legal Services/Federal Claims Representation: Supports legal services/federal claims representation of MVAA. Funding supports agency's legal costs incurred in representing veterans' claims for VA benefits before the Board of Veterans Appeals, Court of Appeals for Veterans Claims, and beyond. Legal services are a necessary part of MVAA's accreditation by the VA to assist veterans in filing claims for VA benefits.	

# SECTION 104: MICHIGAN VETERANS' FACILITY AUTHORITY

The Michigan Veterans' Facility Authority was established by 2016 PA 560 and 2018 PA 630 and oversees the development and administration of state veterans homes. It is governed by a nine-member board which consists of eight members appointed by the governor and the director of the Department of Military and Veterans Affairs. Funds also support veterans cemetery located at Grand Rapids Home for Veterans.

The Grand Rapids Home for Veterans, D.J. Jacobetti Home for Veterans, and Chesterfield Township Home for Veterans were established pursuant to 1885 PA 152 to provide care for aged and disabled veterans. Later amendments to statutes extended admission eligibility to widows, widowers, spouses, former spouses, and parents of state veterans. Homes provide different levels of services for long-term care of residents.

Full-time equated classified positions	571.5	Full-time equated (FTE) positions in the state classified service.			
Chesterfield Township home for veterans – 115.0 FTE positions	\$27,127,400	O Accommodates 128 residents at the former Sebille Manor near Se Air Force Base in Macomb County. Funds operation of home, inc building, land, equipment, vehicle expenses, food, fuel, other su maintenance services, telecommunications, utilities, and other ope expenses; purchased contractual services, such as nursing assis salaries, wages, benefits, and other expenses related to state class personnel.			
		Funding Source(s): Federal 15,729,8 Restricted 2,557,8 GF/GP 8,839,8	300		
		Related Boilerplate Section(s): 451, 452, 453, 456, 458, 460, 461, 4	463		
D.J. Jacobetti home for veterans – 200.0 FTE positions	23,734,400	Operation of home; authorization for 284 beds and includes Domicilia Skilled Nursing Care, and CMS certified memory care units; opened 1981 at former St. Mary's Hospital in Marquette. Funds operation home, including building, land, equipment, vehicle expenses, food, fu other supplies, maintenance services, telecommunications, utilities, a other operating expenses; purchased contractual services, such nursing assistants; salaries, wages, benefits, and other expenses relat to state classified personnel.			
		<u>Note</u> : \$97.6 million Gross (\$34.2 million GF/GP) was appropriated una 2022 PA 166, Article 14 for capital outlay construction authorization construct a new veterans home in Marquette.			
		Funding Source(s): Federal 13,107,4 Restricted 2,413,7 GF/GP 8,213,3	700		
		Related Boilerplate Section(s): 451, 452, 453, 456, 458, 460, 461, 4	63		

STATE GENERAL FUND/	\$34,816,700	Unrestricted state revenue from taxes and other sources.		
Total state restricted revenue	7,584,700	Income and Assessments (\$7,572,700): Revenue received from income- based assessments paid by residents of veterans homes or their family members. Lease Revenue (\$12,000): Revenue received by veterans home from leasing out portions of its property to third parties.		
Total federal revenue	42,414,000	USDVA-VHA (\$31,700,100): Revenues from Department of Veterans Affairs Veterans Health Administration; distributions dependent on number of resident members at veterans homes and type of care they require. <u>HHS-HCFA, Medicare, Hospital Insurance</u> (\$1,409,200): Revenues received by veterans homes for costs incurred by resident members who qualify. <u>HHS-HCFA, Title XIX, Medicaid</u> (\$9,304,700): Revenues received by veterans homes for costs incurred by resident members who qualify.		
GROSS APPROPRIATION	\$84,815,400	Total of all applicable line item appropriations.		
		Related Boilerplate Section(s): 202		
		Funding Source(s): GF/GP 84,800		
Veterans cemetery – 0.5 FTE positions	84,800	State-run veterans cemetery located on 12 acres at Grand Rapids Home for Veterans. Interment is restricted to members that lived at one of the three state veterans homes.		
		Related Boilerplate Section(s): 217, 220, 451, 452, 453, 456, 458, 460 461, 463		
administration – 18.0 FTE positions	3,581,300	for Veterans, and Chesterfield Township Home for Veterans. Funding Source(s): GF/GP 3,581,300		
Michigan veteran homes	2 591 200	Related Boilerplate Section(s): 202 Administration of Grand Rapids Home for Veterans, D.J. Jacobetti Home		
		Restricted 734,600 GF/GP 382,400		
services and projects	1,007,300	services, hardware, software, and development and maintenance of various IT application programs that support veterans homes activities.		
Information technology	1,687,900	Related Boilerplate Section(s): 451, 452, 453, 456, 458, 460, 461, 463 Information technology-related services and projects including desktop		
		Funding Source(s): Federal 13,005,900 Restricted 1,878,600 GF/GP 13,715,100		
Grand Rapids home for veterans – 238.0 FTE positions	28,599,600	The Grand Rapids Home for Veterans (GRHV) is situated on 90 acr Grand Rapids and opened in 1886. Accommodates 128 residents various medical needs including chronic mental and physical conditi Funds operation of home, including building, land, equipment, ve expenses, food, fuel, other supplies, maintenance servi telecommunications, utilities, and other operating expenses; purcha contractual services, such as nursing assistants; salaries, wa benefits, and other expenses related to state classified personnel.		

# SECTION 105: CAPITAL OUTLAY

The Capital Outlay appropriations unit provides funding for special maintenance projects at National Guard armories, training sites, other support facilities, and the state's three veterans' homes. The unit also provides spending authorization for appraisal and acquisition of land for future development as a National Guard armory or other facility.

Armory maintenance	\$1,000,000	Armory maintenance projects for sustainment, restoration, and modernization.	
		Funding Source(s): GF/GP 1,000,000	
		Related Boilerplate Section(s): 223, 302, 305	
Land and acquisitions	1,000,000	Authorization for land acquisitions and appraisals, should land become available.	
		Funding Source(s): Restricted 1,000,000	
		Related Boilerplate Section(s): 223, 501	
Special maintenance – National Guard	30,000,000	Maintenance projects at armories statewide; projects include replacement of boilers, roofs, windows, doors and frames, general building repairs and renovations, and mechanical, electrical, and plumbing maintenance. Projects are larger in scope than regular day-to- day operational maintenance activities.	
		Funding Source(s): Federal 30,000,000	
		Related Boilerplate Section(s): 223, 502	
Special maintenance – veterans facilities	500,000	Large repair projects and other facility maintenance projects at Michigan veterans homes. Projects are larger in scope than regular day-to-day operational maintenance activities.	
		Funding Source(s): GF/GP 500,000	
		Related Boilerplate Section(s): 223, 503	
GROSS APPROPRIATION	\$32,500,000	Total of all applicable line item appropriations.	
Total federal revenue	30,000,000	<u>DOD-DOA-NGB</u> : Federal grant or matching revenue received from National Guard Bureau; supports various functions of Michigan National Guard.	
Total state restricted revenue	1,000,000	Michigan National Guard Construction Fund: Pursuant to Michigan Military Act, 1967 PA 150 (MCL 32.782a), restricted revenues from fund can be expended at discretion of Adjutant General for purposes of purchasing training land and facilities or constructing new facilities.	
STATE GENERAL FUND/ GENERAL PURPOSE	\$1,500,000	Unrestricted state revenue from taxes and other sources.	

# SECTION 106: INFORMATION TECHNOLOGY

The Information Technology appropriation unit supports department-wide IT services and projects.

Information technology services and projects	\$582,700	Information technology-related services and projects including desktop services, hardware, software, and development and maintenance of various IT application programs that support department activities. Information technology-related services to veterans homes are appropriated separately under independent Michigan Veterans' Facility Authority.		
		Funding Source(s):	Federal GF/GP	153,700 429,000
		Related Boilerplate Section(s): 202		
GROSS APPROPRIATION	\$582,700	Total of all applicable line item appropriations.		
Total federal revenue	153,700	<u>DOD-DOA-NGB</u> : Federal grant or matching revenue received from National Guard Bureau; supports various functions of Michigan National Guard.		
STATE GENERAL FUND/ GENERAL PURPOSE	\$429,000	Unrestricted state revenue from taxes and	other source	es.

# SECTION 107: ONE-TIME APPROPRIATIONS

This appropriation unit contains FY 2023-24 appropriations that are intended by the legislature to be onetime allocations and may not be reauthorized in future years.

Eliminating veteran homelessness grants	\$2,000,000	Pilot grant program to provide grants of \$150,000 to non-profit organizations to provide, or assist in providing, housing for homeless veterans and their families in an effort to eliminate veteran homelessness in Michigan.
		Funding Source(s): GF/GP 2,000,000
		Related Boilerplate Section(s): 601
MVFA facilities transition funding	3,000,000	Aligns funding with ongoing operational costs at Grand Rapids Home for Veterans as operating costs stabilize and reflect anticipated occupancy levels at the home as it transitions from larger, institutional setting in Grand Rapids to smaller home operation.
		Funding Source(s): GF/GP 3,000,000
		Related Boilerplate Section(s): 202
Selfridge Air National Guard base	10,000,000	Infrastructure improvement and expansion projects to help position Selfridge Air National Guard Base to be competitive in securing next generation aircraft flying missions.
		Funding Source(s): GF/GP 10,000,000
		Related Boilerplate Section(s): 602
GROSS APPROPRIATION	\$15,000,000	Total of all applicable line item appropriations.
STATE GENERAL FUND/ GENERAL PURPOSE	\$15,000,000	Unrestricted state revenue from taxes and other sources.

# GENERAL SECTIONS

## Sec. 201. State Spending and State Appropriations Paid to Local Units of Government

Specifies total state spending from state resources and payments to local units of government from state resources.

#### Sec. 202. Appropriations Subject to Management and Budget Act

Subjects appropriations to Management and Budget Act, 1984 PA 431.

#### Sec. 203. Terms and Acronyms

Defines various terms and acronyms contained in the act.

#### Sec. 204. Internet Availability of Required Reports

Requires departments to use the internet to fulfill reporting requirements; authorizes transmission of reports via email; requires reports to be placed on an online website.

# Sec. 205. Standard List of Report Recipients

Requires boilerplate reports to be submitted to senate and house appropriations subcommittees, senate and house fiscal agencies, senate and house policy offices, and state budget office unless directed otherwise.

#### Sec. 206. Purchase of Foreign Goods

Prohibits purchase of foreign goods or services if competitively priced and of comparable quality American goods or services are available; requires preference be given to goods and services manufactured by Michigan businesses and Michigan businesses owned and operated by veterans.

## Sec. 207. Disciplinary Action Against State Employees – UNENFORCEABLE

Prohibits department from taking disciplinary action against employees in the state classified civil service for communicating with legislators or their staff; stipulates disciplinary action may be taken if the communication is prohibited by law and disciplinary action is exercised as authorized by law. (Governor's signing letter states this section is unenforceable.)

#### Sec. 208. Out-of-State Travel

Requires DMVA to report on out-of-state travel expenses paid for in whole or in part with state appropriations.

## Sec. 209. Use of Funding for Legal Services

Prohibits using appropriations to hire a person to provide legal services that are the responsibility of the attorney general; prohibition does not apply to legal services for bonding activities and for those activities the attorney general authorizes.

#### Sec. 210. General Fund Lapse Report

Requires State Budget Office to report on estimates of general fund lapses at close of prior fiscal year.

#### Sec. 211. Contingency Authorization

Authorizes appropriation of up to \$8.6 million in federal, \$1.1 million in state restricted, \$250,000 in local, and \$100,000 in private contingency funds; authorizes expenditure of funds only after legislative transfer to specific line items.

#### Sec. 212. Transparency Website

Requires department to provide data necessary for DTMB to maintain a searchable website that is accessible by public at no cost that includes expenditure data, data on payments made to vendors, and data on number of active employees, job specifications, and wage rates.

#### Sec. 213. State Restricted Funds Report

Requires department and State Budget Office to report on state restricted fund balances, projected state restricted fund revenues, and state restricted fund expenditures.

#### Sec. 214. Performance Metrics Website

Requires department to maintain a publicly accessible website that identifies and tracks its performance against key metrics used to monitor and improve its performance.

#### Sec. 215. Geographically Disadvantaged Business Enterprises

Requires department director to take all reasonable steps to ensure geographically disadvantaged business enterprises compete for and perform contracts.

# Sec. 216. FTE Vacancies and Remote Work Report

Requires department to provide quarterly report on FTE counts by classification and actual FTE position counts compared to authorized FTE position counts and detailed accounting of vacant FTE positions by certain categories.

# Sec. 217. Prioritization of In-person Work for State Workforce

States intent of legislature is to maximize efficiency of state workforce and, where possible, prioritize in-person work; requires department to post its in-person, remote, or hybrid work policy on its website.

## Sec. 218. Receipt and Retention of Required Reports

Requires department to receive and retain copies of all reports required; requires federal and state guidelines to be followed for short-term and long-term retention of records; authorizes department to electronically retain copies of reports unless otherwise required by federal and state guidelines.

## Sec. 219. Reporting Requirement on Policy Changes

Requires department to report on policy changes made in order to implement enacted legislation.

## Sec. 220. Severance Pay Report

Requires department and agencies to report name and any amount of severance pay given to high-ranking department officials; requires department and agencies to submit annual report on total amount of severance pay remitted to former employees during prior fiscal year and total number of those employees; defines "severance pay".

# Sec. 221. Work Project Expenditures – UNENFORCEABLE

Prohibits appropriations from being expended in cases where existing work project authorization is available for the same expenditures. (Governor's signing letter states this section is unenforceable.)

## Sec. 222. Access to State and Local Services

Prohibits appropriations from being used to restrict or impede marginalized community's access to government programs; requires local governments to report on actions that attempt to restrict duties of local health officers.

#### Sec. 223. Capital Outlay Carryforward

Authorizes unexpended capital outlay appropriations to be carried forward at end of fiscal year, consistent with Management and Budget Act.

## Sec. 224. Intention to Sell Department Property – UNENFORCEABLE

Requires department to provide a 60-day notice of intent to sell property. (Governor's signing letter states this section is unenforceable.)

## Sec. 225. Biannual Reporting on Achieving Requirements

Requires department to provide biannual reports on status of work projects, financial status, and employment levels.

## Sec. 226. State Administrative Board Transfers – UNENFORCEABLE

Authorizes legislature, by concurrent resolution adopted by majority of members elected to and serving in each house, to inter-transfer funds if State Administrative Board transfers funds. (Governor's signing letter states this section is unenforceable.)

#### Sec. 229. Annual Strategic Plan

Requires department to submit its annually updated departmental strategic plan to legislature.

## **MILITARY**

#### Sec. 301. Unclassified Positions

Appropriates funding to support unclassified positions; requires department to notify subcommittees prior to submitting requests for additional unclassified positions or requests for substantive changes to duties of existing unclassified positions; requires annual report listing current unclassified positions with official titles and responsibilities.

#### Sec. 302. Armories and Joint Force Readiness

Requires department to provide for maintenance and operation of National Guard armories as provided under listed laws and regulations; requires annual report on status of armories; requires report assessing current state of armories and developing an investment strategy for physical improvements at armories, including consolidation of armories and establishment of new armories; requires status update on armory modernization project funded in 2022 PA 166.

## Sec. 303. Michigan Youth ChalleNGe Academy

Requires department to maintain proper levels of staffing and resources to operate Michigan Youth ChalleNGe Academy as provided under federal law; provides operating requirements and performance standards.

## Sec. 304. Military Family Relief Fund

Requires DMVA to provide grant funding from Military Family Relief Fund, outreach services to military families of members of reserve component called into active duty.

## Sec. 305. National Guard Training Facilities and Air Bases

Requires department to provide Army National Guard (ARNG) and Air National Guard (ANG) forces, when directed, in support of state and local emergencies, and in support of federal military requirements; requires department to operate and maintain ARNG facilities (including Fort Custer and Camp Grayling) and ANG facilities (Selfridge ANG Base, Battle Creek ANG Base, and Alpena Combat Readiness Training Center); requires annual reports on National Guard personnel strength.

#### Sec. 306. Billeting Fund

Requires annual report of operations and expenditures regarding Billeting Fund account, which supports program operations of Chargeable Transient Quarters program at National Guard training facilities.

#### Sec. 307. National Guard Tuition Assistance Program

Requires DMVA to establish and maintain tuition assistance program for members of Michigan National Guard and other eligible members as defined in 2014 PA 259; states program's objectives, performance metrics, and reporting requirements.

#### Sec. 308. Starbase Grant

Requires DMVA to maintain Starbase program, providing programs in mathematics, science, and technology to primarily 5<sup>th</sup> grade students, at ANG facilities.

#### Sec. 309. Test Project Fees

Creates test project fees revolving account to be under control of department to collect fees generated by test project program; requires funds appropriated from account to support operations of test project program; authorizes unexpended funds to carry forward and not lapse at close of fiscal year.

## Sec. 310. Morale, Welfare, and Recreation Fund

Creates Morale, Welfare, and Recreation (MWR) Fund to receive revenue generated from operation of MWR program; requires department to be administrator of fund for auditing purposes; requires funding to support operations of MWR program; authorizes unexpended funds to carry forward and not lapse at close of fiscal year.

## Sec. 311. Commander's Cottage Rental Fees

Creates rental fees revolving account to be under control of department to collect rental fees for Commander's Cottage, the commander's residence; requires funds appropriated from account to support operations of program; authorizes unexpended funds to carry forward and not lapse at close of fiscal year.

## Sec. 312. Michigan Volunteer Defense Force

Requires department to maintain guidelines for membership goals in the Michigan Volunteer Defense Force (MVDF) and to carry out those guidelines; requires department to provide report required under the Michigan Military Act, MCL 32.561, which includes regulations on MVDF missions, training and equipment needs, requirements and procedures for membership in MVDF, and procedures for coordinating MVDF operations with law enforcement agencies and relief authorities.

## Sec. 313. Sexual Assault Prevention and Response

Requires Michigan Army and Air National Guard to work to provide culture free of sexual assault through prevention, education and training, response capability, victim support, reporting procedures, and appropriate accountability for well-being of all guard members.

## MICHIGAN VETERANS AFFAIRS AGENCY

# Sec. 404. MVAA Private Donations

Authorizes receipt of private donations to MVAA in excess of funds appropriated and permits expenditure of those funds for purpose designated by donor, if specified; authorizes unexpended donations to not lapse to general fund and carry forward to subsequent fiscal year; requires annual report of donations under \$10,000 and notification to legislature within 14 days of donations of \$10,000 or more; requires all private donations to be used for the benefit and life enrichment of veterans.

#### Sec. 405. Veterans' Trust Fund Grants

Requires MVAA to report on Michigan Veterans Trust Fund financial status, awarded grants, and operating and administrative expenses; establishes a capacity metric of 2,000 applications.

#### Sec. 406. MVAA Outreach Services

Requires MVAA to provide outreach services to veterans, communicate information on available VA benefits, process requests for military discharge documents, and assist in processing claims for VA benefits; requires annual report providing estimate of state's homeless veterans population.

#### Sec. 408. Regional Service Coordination

Requires MVAA to provide for regional coordination of services, including benefit counseling, state health and human service programs, workforce and economic development programs, and community-based programs; authorizes service officers to include mental health care referral services; requires MVAA to work with Department of Health and Human Services and Department of Corrections in coordinating benefits and services to eligible veterans; requires training on processing veterans benefits due to military sexual trauma, post-traumatic stress disorder, depression, anxiety, substance abuse, and other mental health issues.

#### Sec. 410. MVAA and County Counseling Services – PARTIALLY UNENFORCEABLE

Requires MVAA to assist veterans in filing claims for VA benefits; establishes a capacity metric of 500 claims per year; requires biannual data on number and type of claims activities; requires MVAA to provide training to county veterans counselors (CVCs); establishes performance metrics for training and CVC-filed claims for VA benefits; requires annual reports on number and percentage of CVCs requesting training by MVAA; authorizes up to \$100,000 to be expended to provide legal services to represent veterans benefit cases before federal courts in order to maintain accreditation by VA. (Governor's signing letter states requirement for staffing and resources in subsection (1) is unenforceable.)

## Sec. 411. Grants to Veterans Service Organizations

Requires MVAA to provide competitive grants to veterans service organizations (VSOs) using a regional service delivery model and lists requirements for the competitive grant process; requires quarterly reports from grantees on claims and services provided; requires grant recipients to meet performance metrics, specifies basic parameters of grant agreement; requires MVAA to report on grant activities; appropriates funding to cover administrative costs; authorizes unexpended funding as work project.

## Sec. 412. Interagency Agreement with Department of Health and Human Services

Requires department to enter into cooperative agreement with DHHS to identify veteran Medicaid recipients who may be eligible for other benefits.

## Sec. 413. County Veterans Service Fund

Requires funds appropriated for County Veteran Service Fund to be deposited into County Veteran Service Fund created in 2018 PA 210; stipulates funds are available for expenditure to support county veterans' services grants; authorizes funding to cover costs associated with administration and providing technical assistance to counties participating in grant program; requires an annual detailed expenditures report on counties' use of grant funding.

#### Sec. 414. State Veterans Cemetery Report

Requires department to provide report on status of construction, operations, and finances of state veterans cemetery authorized under 2022 PA 166.

## Sec. 415. MVAA Veteran Homelessness Study

Requires MVAA to complete study that includes analysis of scope of veteran homelessness in Michigan, identification of challenges to securing housing for homeless veterans, and recommendations for future partnerships and actions that will assist in eliminating veteran homelessness while minimizing additional costs to local units of government.

# Sec. 416. Suicide Prevention Research Contracts and Grants

Authorizes department to contract with or provide grants to local health care providers to accelerate research and deployment of treatments for suicide prevention that have been granted breakthrough therapy designation by United States Food and Drug Administration; authorizes hiring of up to 3.0 FTE positions.

# MICHIGAN VETERANS FACILITY AUTHORITY

## Sec. 451. Private Donations to Veteran Homes

Appropriates money privately donated to this state's veterans homes and permits its use for the purpose designated by private donor if used for the benefit and life-enrichment of veterans; requires annual of donations under \$10,000 and notification to the legislature within 14 days of donations of \$10,000 or more; authorizes unexpended private donations to not lapse to the General Fund and to carry forward to the subsequent fiscal year.

## Sec. 452. Veterans Homes Service and Care Requirements

Requires standards for nursing and domiciliary care services as provided under listed federal and state legal authorities; requires department to provide results of annual USDVA and CMS surveys as proof of compliance; prohibits appropriations to be expended for purposes other than operations of veterans homes.

#### Sec. 453. Mental Health Services Contractors and Competency Evaluated Nursing Assistants

Requires contractors providing mental health services to Michigan veterans homes to provide services in compliance with USDVA and CMS regulations, rules governing the operation of state-licensed nursing homes, and training and education requirements associated with staff licensure or certification.

#### Sec. 456. Veterans Homes Complaint Management Process

Requires complaints of abuse or neglect to be reported and investigated in compliance with USDVA and CMS regulations; requires bimonthly reporting on processes and statistics related to complaints.

#### Sec. 458. Member Care Standards

Requires Michigan Veterans Homes to provide all veterans homes members board-certified psychiatric care, safe and secure environment, and to ensure veterans homes develop, execute, and monitor all comprehensive care plans in accordance with federal regulations and internal policies.

## Sec. 460. Veterans Home Internal Controls

Requires Michigan Veterans Homes to establish internal controls over food, maintenance, pharmaceutical, and medical supply inventories, calculating members' maintenance assessments, donations, handling members' personal funds, and financial reporting and accounting.

#### Sec. 461. Posting to Public Website

Requires Michigan Veterans Homes to post on its website all adopted policies related to administrative operations of a veterans home, agenda and minutes of MVFA board meetings, copy of each veterans home's USDVA State Veteran Home quarterly report; requires bimonthly reports on details of care hours and finances; requires MVH to report and post online results of any annual or for-cause survey conducted by an overseeing entity of veterans homes with any corresponding corrective action plan; requires MVFA to provide a report detailing strategies and actions taken to maximize revenues from non-GF/GP sources and cost saving strategies.

#### Sec. 463. Appropriation of Private Revenues at State Veterans Homes

Appropriates private revenues from members of the state's veterans homes to pay medical expenses, member assessments, and other member-incurred expenses; authorizes unexpended revenues to not lapse to the general fund at the close of fiscal year and to carry forward to following fiscal year.

#### Sec. 464. New Upper Peninsula Veterans' Facility

Requires the department to report on construction, operation, and finances of new upper peninsula veterans' facility funded in article 14 of 2022 PA 166.

#### Sec. 465. Carryforward Authority for Federal Funds

Authorizes unexpended and unencumbered federal revenues received by MVFA to not lapse to state general fund, but to carry forward to subsequent fiscal year.

## CAPITAL OUTLAY

## Sec. 501. Land and Acquisitions

Requires department to provide for acquisition and disposition of National Guard armories, facilities, and lands as provided under Michigan Military Act; requires biannual report on property sales and acquisitions.

## Sec. 502. Special Maintenance - National Guard

Requires appropriations to be expended in accordance with sections 302 and 305 of department budget act to modernize and repair National Guard facilities; requires annual reports on maintenance projects at National Guard facilities funded from capital outlay appropriations.

#### Sec. 503. Special Maintenance – Veterans Homes

Requires appropriations to be expended in accordance with section 452 of department budget act to modernize and repair veterans homes; requires annual reports on maintenance projects at veterans homes funded from capital outlay appropriations.

#### Sec. 504. Armory Maintenance

Requires appropriations to be expended in accordance with sections 302 and 305 of department budget act to modernize and repair National Guard facilities.

# **ONE-TIME APPROPRIATIONS**

#### Sec. 601. Eliminating Veteran Homelessness Grants

Requires MVAA to create and operate grant program to provide grants of \$150,000 to non-profit organizations to provide, or assist in providing, housing for homeless veterans and their families; requires report summarizing grant program activities and expenditures; provides definitions for "veteran" and "homeless"; designates unexpended funds as work project, to not lapse at close of fiscal year, and to carry forward to FY 2027-28.

#### Sec. 602. Selfridge Air National Guard Base

Requires funds to be used to comply with Air Installation Compatible Use Zone Program requirements and projects to attract new aircraft flying missions; lists eligible uses of funds.



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# AREAS OF RESPONSIBILITY

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Attorney General	Michael Cnossen
Auditor General	Viola Bay Wild
Bill Analysis	
	Edith Best; Holly Kuhn; Josh Roesner; Alex Stegbauer
Capital Outlay	Perry Zielak
Civil Rights	Michael Cnossen
Community Colleges	Perry Zielak
Corrections	Robin R. Risko
Economic and Revenue Forecasting	Benjamin Gielczyk; Jim Stansell
Education (Department)	Noel Benson
Environment, Great Lakes, and Energy	Austin Scott
Executive Office	Viola Bay Wild
Fiscal Oversight, Audit, and Litigation	Mary Ann Cleary
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	ervices, Public Health and Aging Sydney Brown
Higher Education	id-backupKent Dell
Insurance and Financial Services	,
Judiciary	
-	
Labor and Economic Opportunity	
Legislature	
Licensing and Regulatory Affairs	
Local Finance	, , ,
Lottery	
Michigan Strategic Fund	-
Military and Veterans Affairs	
Natural Resources	
Natural Resources Trust Fund	
Retirement	
Revenue Forecasting	
Revenue Sharing	
School Aid	· · ·
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