FY 2022-23: JUDICIARY

Summary: Conference Report

Article 8, House Bill 5783 (H-2) CR-1



Analyst: Robin R. Risko

FY 2021-22

FY 2022-23

						Difference: Conference	
	FY 2021-22 YTD	FY 2022-23	FY 2022-23	FY 2022-23	FY 2022-23	From FY 2021-22	YTD
	as of 2/9/22	Revised Exec	House	Senate	Conference	Amount	%
IDG/IDT	\$1,652,300	\$1,902,300	\$1,902,300	\$1,902,300	\$1,902,300	\$250,000	15.1
Federal	6,374,800	6,340,300	21,381,500	6,381,500	6,340,300	(34,500)	(0.5)
Local	7,619,800	7,782,600	7,782,600	7,782,600	7,782,600	162,800	2.1
Private	1,222,600	1,524,200	1,524,200	1,524,200	1,524,200	301,600	24.7
Restricted	94,312,700	95,181,400	94,435,300	94,435,300	95,181,400	868,700	0.9
GF/GP	209,280,900	394,965,500	392,509,900	220,125,500	370,774,900	161,494,000	77.2
Gross	\$320,463,100	\$507,696,300	\$519,535,800	\$332,151,400	\$483,505,700	\$163,042,600	<i>50.9</i>
FTEs	524.0	539.0	536.0	535.0	537.0	13.0	2.5

Notes: (1) FY 2021-22 year-to-date figures include mid-year budget adjustments through February 9, 2022. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

Article VI of the State Constitution of 1963 forms the basis for Michigan's judicial branch of government. The Judiciary budget provides operational funding for the Michigan Supreme Court, the Court of Appeals, and related judicial agencies. The budget funds the salaries of justices of the Supreme Court and judges of the appeals, circuit, probate, and district courts according to constitutional and statutory requirements. Funding assistance for local trial court operations is provided through a variety of grant programs. The largest of these, the Court Equity Fund Reimbursement program, reimburses counties for trial court operations based on a statutory formula that recognizes circuit and probate caseloads and the number of judgeships.

Major Budget Changes from FY 2021-22 YTD Appropriations		Year-to-Date (as of 2/9/22)	Conference <u>Change</u>
1. Statewide Judicial Case Management System Executive includes \$175.0 million in one-time GF/GP for costs of developing a single, statewide judicial case management system. Currently, there are 242 trial courts using and funding more than 16 case management systems and 150 computer systems. The Trial Court Funding Commission recommended that the state provide all court technology needs for trial courts, including case and document management services, and the Supreme Court recently ordered that local trial courts submit all case data in a uniform manner. Funding would support data management efforts and consistent implementation of newer technologies among trial courts. House includes \$111,100 less than the executive for the same purpose. Senate does not include funding for this purpose. Conference includes \$150.0 million for developing the system.	Gross	NA	\$150,000,000
	GF/GP	NA	\$150,000,000
2. Justice for All Initiative Executive includes \$300,000 GF/GP and authorization for 2.0 FTE positions for continuing the Justice for All initiative which aims to simplify the court system, including court rules, processes, and forms, in order to increase court and community engagement and access to justice. House concurs. Senate concurs. Conference concurs.	FTE	NA	2.0
	Gross	NA	\$300,000
	GF/GP	NA	\$300,000

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Conference Change
3. Expansion of Self-Help Centers Executive includes \$750,000 GF/GP for expanding access to legal self-help centers which provide free legal information and assistance to individuals who represent themselves in simple civil legal matters. Funding would be used to open small, rural virtual self-help centers, support navigator services, and expand access to technology and staff for existing self-help centers. House does not include additional funding. Senate includes additional funding. Conference includes additional funding.	Gross	NA	\$750,000
	GF/GP	NA	\$750,000
4. Restoration of Funding Reduced in FY 2020-21 Executive restores \$1.0 million GF/GP that was reduced from the FY 2020-21 budget. Funding would support data collection and analysis, technology modernization, and other judicial system process improvements. House does not restore funding. Senate restores funding. Conference restores funding.	Gross	NA	\$1,005, 900
	GF/GP	NA	\$1,005,900
5. Compliance with U.S. Supreme Court Decision Regarding Juvenile Lifers Executive includes \$962,900 in ongoing GF/GP and authorization for 7.0 FTE positions for the State Appellate Defender Office (SADO) to ensure continued compliance with the U.S. Supreme Court ruling on the Montgomery v. Louisiana case, and to support other casework and projects of the Juvenile Lifer Unit. As of September 2021, there were 51 clients awaiting resentencing hearings. House includes one-time funding and FTE position authorization. Senate includes one-time funding and FTE position authorization. Conference includes one-time funding and FTE position authorization.	FTE	NA	7.0
	Gross	NA	\$962,900
	GF/GP	NA	\$962,900
6. SADO Administration Executive includes \$445,100 GF/GP and authorization for 4.0 FTE positions to support human resource and finance administrations, a program officer for the Criminal Defense Resource Center, and backfilling a position to accommodate increased need for information technology support. House does not include additional funding or FTE position authorization. Senate includes additional funding and FTE position authorization, but includes \$45,100 less than the executive.	FTE	56.0	4.0
	Gross	\$8,982,800	\$400,000
	Federal	570,200	0
	Private	88,400	0
	Restricted	172,400	0
	GF/GP	\$8,151,800	\$400,000
7. SADO Wrongful Prosecution and Administration Executive includes \$287,900 in ongoing GF/GP and authorization for 2.0 FTE positions to continue operations of the Wrongful Prosecution Unit within SADO. Federal grant funding from the U.S. Department of Justice will expire and appropriation of GF/GP would ensure continuation of the unit and its work. House includes one-time funding and FTE position authorization. Senate includes ongoing funding and FTE position authorization. Conference includes ongoing funding and FTE position authorization.	FTE	56.0	2.0
	Gross	\$8,982,800	\$287,900
	Federal	570,200	0
	Private	88,400	0
	Restricted	172,400	0
	GF/GP	\$8,151,800	\$287,900
8. Mandatory Continuing Judicial Education Executive includes \$467,300 GF/GP and authorization for 3.0 FTE positions to implement the Supreme Court's new judicial continuing education requirements required under Administrative Order 2021-7. House does not include funding or FTE position authorization. Senate includes \$7,300 less than the executive for the same purpose and includes FTE position authorization. Conference includes additional funding, but includes \$132,000 less than the executive, and does not include authorization for additional FTE positions.	FTE	NA	0.0
	Gross	NA	\$335,300
	GF/GP	NA	\$335,300

Major Budget Changes from FY 2021-22 YTD Appropriations		Year-to-Date (as of 2/9/22)	Conference Change
9. Judicial Tenure Commission Executive includes \$392,800 GF/GP (\$223,000 one-time; \$169,800 ongoing) to support 1.7 contract attorney positions that assist with reducing the grievance/investigation backlog, to support an increased number of hearings, and to support 1.0 additional paralegal position that would assist with non-attorney legal work. House includes \$1.6 million GF/GP (\$1.2 million one-time; \$340,300 ongoing). One-time funding would support 7.0 contract attorney positions (\$904,200), 1.0 contract support person (\$41,600), additional hearings (\$150,000), equipment (\$25,000), and office space for contract attorneys (\$100,000). Ongoing funding would support 1.0 paralegal position (\$117,300), 1.0 attorney position (\$203,000), supplies (\$10,000), and travel costs (\$10,000). Senate includes an additional \$566,000. Of that, \$316,700 is ongoing funding for 1.0 additional paralegal position and 1.0 additional attorney position and \$249,300 is one-time funding. Conference includes \$1.1 million GF/GP (\$249,300 one-time; \$807,000 ongoing) and authorization for additional FTE positions.	FTE	8.0	2.0
	Gross	\$1,583,800	\$1,056,300
	GF/GP	\$1,583,800	\$1,056,300
10. Judicial Workload Assessment Executive includes \$225,000 in one-time GF/GP funding to support a contracted judicial workload assessment study which would provide underlying data for the Supreme Court's Judicial Resources Recommendation that will be issued in 2025. House does not include funding. Senate includes funding. Conference includes one-time funding.	Gross	NA	\$225,000
	GF/GP	NA	\$225,000
11. Private Grant Authorization Executive authorizes the State Court Administrative Office (SCAO) to receive an additional \$300,000 in private grant awards which would align appropriation authority with the amount of grant funding expected to be received. House concurs. Senate concurs. Conference concurs.	Gross Private GF/GP	\$201,100 201,100 \$0	\$300,000 300,000 \$0
12. IDG Funding Authorization Executive authorizes SADO to receive \$250,000 in federal Byrne formula grant funding from the Department of State Police should it become available. House concurs. Senate concurs. Conference concurs.	Gross	NA	\$250,000
	IDG	NA	250,000
	GF/GP	NA	\$0
13. Judgeship Changes Revised Executive reflects a net increase of \$366,200 GF/GP from the following statutory judgeship changes: addition of 1.0 circuit court judge in Marquette County pursuant to 2021 PA 74; elimination of 1.0 district court judge in Pontiac and 1.0 district court judge in Wayne County pursuant to 2012 PA 37; addition of 1.0 circuit court judge in Wayne County, 1.0 circuit court judge in Muskegon County, and 1.0 circuit court judge in Ottawa County pursuant to 2022 PA 8; and addition of 1.0 probate court judge in Kent County pursuant to 2022 PA 8. House reflects a net savings from the addition of 1.0 circuit court judge in Marquette County, elimination of 1.0 district court judge in Pontiac, and elimination of 1.0 district court judge in Wayne County. House does not include funding adjustments from judgeship changes pursuant to 2022 PA 8. Senate does not include funding adjustments from judgeship changes pursuant to 2022 PA 8. Conference concurs with revised executive and reflects a net increase of \$366,200 GF/GP.	Gross	NA	\$366,200
	GF/GP	NA	\$366,200

FY 2021-22 FY 2022-23

Major Budget Changes from FY 2021-22 YTD Appropriations		FY 2021-22 Year-to-Date (as of 2/9/22)	FY 2022-23 Conference Change
14. Foster Care Review Board Funding Adjustment Revised Executive includes \$96,200 GF/GP to replace federal Title IV- E funding provided through the Department of Health and Human Services for administrative support of the Foster Care Review Board. House includes initial request of \$55,000. Senate includes initial request of \$55,000. Conference concurs with revised executive and includes \$96,200 GF/GP.	Gross	\$1,360,400	\$0
	Federal	408,800	(96,200)
	GF/GP	\$951,600	\$96,200
15. Eliminate Current Year One-Time Funding Executive reduces the budget by \$1.9 million GF/GP and 9.0 FTE positions to reflect elimination of one-time funding included in the FY 2021-22 budget. Eliminated funding includes: \$939,100 (7.0 FTE positions) for SADO, \$204,000 for the Judicial Tenure Commission, and \$798,000 (2.0 FTE positions) for the Justice for All Initiative. House concurs. Senate concurs. Conference concurs.	FTE	9.0	(9.0)
	Gross	\$1,941,100	(\$1,941,100)
	GF/GP	\$1,941,100	(\$1,941,100)
16. Economic Adjustments Executive reflects increased costs of \$7.7 million Gross (\$7.3 million GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2022 and 0.5% to annualize the FY 2021-22 1.0% increase that began on April 1, 2022), actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, and other economic adjustments. House concurs. Senate concurs. Conference concurs.	Gross Federal Local Private Restricted GF/GP	NA NA NA NA NA	\$7,675,100 61,700 162,800 1,600 122,600 \$7,326,400
17. Trial Court Backlog Response Docket Executive makes no recommendation. House includes \$15.0 million in federal Coronavirus State Fiscal Recovery Funds for assisting trial courts with processing backlog cases. Of the \$15.0 million, \$7.0 million would be used to create a virtual backlog response docket. Senate does not include funding. Conference does not include funding.	Gross	NA	\$0
	Federal	NA	0
	GF/GP	NA	\$0
18. Expansion of Problem Solving Courts and Swift and Sure Executive makes no recommendation. House makes no recommendation. Senate includes additional funding for expansion of problem solving courts and the Swift and Sure Sanctions Probation Program: \$276,700 for drug treatment courts, \$222,900 for mental health courts, \$41,500 for veterans courts, and \$72,500 for Swift and Sure. Conference includes additional funding: \$165,200 for drug treatment courts, \$133,000 for mental health courts, and \$24,800 for veterans courts.	Gross	\$22,441,200	\$323,000
	IDG	1,500,000	0
	Federal	2,145,000	0
	Restricted	3,458,100	0
	GF/GP	\$15,338,100	\$323,000
19. Statewide E-File System Revised Executive includes \$746,100 and 5.0 FTE positions to support the development and implementation of the MiFile statewide e-filing project. House does not include funding or FTE positions. Senate does not include funding or FTE positions. Conference concurs with revised executive and includes funding and FTE positions.	FTE	20.0	5.0
	Gross	\$11,028,300	\$746,100
	Restricted	11,028,300	746,100
	GF/GP	\$0	\$0

Major Boilerplate Changes from FY 2021-22

Notes:

- 1) Retained sections of boilerplate are renumbered in consecutive order. Section numbers below reflect section numbers included in the Conference Report.
- 2) New section 205 lists a standard group of report recipients. Listed recipients would receive all reports required in boilerplate. Subsequently, lists of report recipients repeated in a number of current year boilerplate sections are deleted.

Major Boilerplate Changes from FY 2021-22

GENERAL SECTIONS

Sec. 205. Standard List of Report Recipients - NEW

Requires all reports required in boilerplate to be submitted to the Senate and House Appropriations Subcommittees on Judiciary, the Senate and House Fiscal Agencies, and the State Budget Office, unless otherwise noted. <u>Executive</u> includes new language. <u>House</u> includes new language. <u>Conference</u> includes new language.

Sec. 213. Prohibition of Taking Disciplinary Action Against State Employees - RETAINED

Prohibits the judicial branch from taking disciplinary action against employees for communicating with legislators or their staff unless the communication is prohibited by law and the judicial branch is exercising its authority. Executive deletes. House retains. Senate retains. Conference retains.

Sec. 214. Linking Swift and Sure Sanctions Program to DHHS, DLEO, and MDOC Programming - RETAINED

Requires SCAO to identify programs within the Departments of Health and Human Services, Labor and Economic Opportunity, and Corrections that have programmatic connections with Swift and Sure Sanctions program participants for the purpose of leveraging collaborations and determining avenues of success for offenders who are eligible for state-provided programs; requires SCAO to provide guidance to courts participating in the Swift and Sure Sanctions program of available DHHS, DLEO, and MDOC programming. <a href="Executive Programming Programm

Sec. 215. Receipt and Retention of Required Reports and Records - RETAINED

Requires the judicial branch to receive and retain copies of all required reports; requires federal and state guidelines to be followed for short- and long-term retention of records; authorizes the judicial branch to electronically retain copies of reports unless otherwise required by federal and state guidelines. Executive deletes. House deletes. Senate retains. Conference retains.

JUDICIAL BRANCH

Sec. 311. Minors Seeking Court-Issued Waivers of Consent - RETAINED

Requires SCAO to report on the total number of petitions filed by minors seeking court-issued waivers of parental consent under the Parental Rights Restoration Act, and the total number of petitions granted. <u>Executive</u> deletes. <u>House</u> retains. Senate retains.

Sec. 315. Medication-Assisted Treatment Program - REVISED

Requires judiciary to maintain a medication-assisted treatment program to provide treatment for opioid- and alcohol-addicted individuals who are referred to and who voluntarily participate in the program; requires judiciary to report on the program, including itemized spending by court, number of participants, and statistics that indicate average program participation duration and success rates. Executive retains. House retains. Senate retains current year language and adds a new subsection that states the goal of the program is for participants to be free of narcotic addiction before ending participation in the program. Conference retains current year language and includes the Senate's new subsection stating the goal of the program is for participants to be free of narcotic addiction before ending participation in the program.

ONE-TIME APPROPRIATIONS

Sec. 402. Statewide Judicial Case Management System - NEW

Designates the unexpended appropriation for the Statewide Judicial Case Management System as a work project appropriation; authorizes unencumbered or unallotted funds to be carried forward into the succeeding fiscal year; lists the purpose of the project, the estimated cost of the project, and the estimated completion date of the project. Executive includes work project language. House includes work project language and also includes language that requires SCAO to contract with a vendor to establish a Statewide Judicial Case Management System; allocates up to \$10.0 million to be used for planning and designing the system; subjects expenditure of remaining funds to approval by the Senate and House Appropriations Committees; requires the system to provide uniform collection, record, and reporting of data for criminal, juvenile justice, child abuse and neglect, and civil cases; requires the system to integrate with financial and other systems, to provide storage of specified information and data, to perform alias and phonetic name searches, and to provide real time updates of record changes; requires SCAO to submit a report on the system. Senate does not include new language. Conference includes new work project language and also includes language that requires SCAO to establish a system that demonstrates the ability to integrate criminal justice data across the state and local units; prohibits funds from being used to supplant the current user fee system and administrative purposes unrelated to the system; requires the system to comply with all security measures and restrictions and to be hosted in a secure cloud by an experienced vendor; requires implementation status report.

Major Boilerplate Changes from FY 2021-22

Sec. 403. Trial Court Backlog - NOT INCLUDED

Requires funding to be used to assist trial courts with processing backlog cases; requires funding to be allocated and expended in a manner consistent with federal rules and regulations; requires \$7.0 million of the \$15.0 million appropriation to be used to create a virtual backlog response docket; designates unexpended funding as a work project appropriation. <u>Executive</u> does not include new language. <u>House</u> includes new language. <u>Senate</u> does not include new language.

FY 2021-22 Supplemental Appropriation Items Article 15, House Bill 5783 (H-2) CR-1		Appropriation <u>Change</u>
1. Foster Care Review Board Includes \$55,000 GF/GP to replace federal Title IV-E funding provided through the Department of Health and Human Services for administrative support of the Foster Care Review Board. DHHS over claimed the amount of its' administrative costs that could be reimbursed with federal Title IV-E funding.	Gross Restricted GF/GP	\$0 (55,000) \$55,000
2. ARP – Trial Court Backlog Includes \$7.0 million of federal Coronavirus State Fiscal Recovery Funds for assisting trial courts with processing backlog cases.	Gross Federal GF/GP	\$7,000,000 7,000,000 \$0

FY 2019-20 Supplemental Boilerplate Items

Article 15, House Bill 5783 (H-2) CR-1

Sec. 551. Trial Court Backlog

Requires appropriation to be used to create a virtual backlog response docket supporting visiting judges and other costs to help reduce the backlog of criminal cases awaiting in-person proceedings in local courts; designates unexpended funds as a work project appropriation.